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# Agenda for a meeting of the Corporate Overview and Scrutiny Committee to be held on Tuesday, 25 July 2023 at 5.00 pm in Committee Room 1 - City Hall, Bradford

#### Members of the Committee – Councillors

LABOUR	CONSERVATIVE	LIBERAL DEMOCRAT	GREEN
Azam (Ch) Alipoor Robinson D Green Mohammed Regan	Loy F Ahmed	Stubbs	Love

#### Alternates:

LABOUR	CONSERVATIVE	LIBERAL DEMOCRAT	GREEN
Nazir Tait M Hussain Shafiq Wood Salam	Glentworth Davies	Griffiths	Warnes

#### Notes:

- This agenda can be made available in Braille, large print or tape format on request by contacting the Agenda contact shown below.
- The taking of photographs, filming and sound recording of the meeting is allowed except if Councillors vote to exclude the public to discuss confidential matters covered by Schedule 12A of the Local Government Act 1972. Recording activity should be respectful to the conduct of the meeting and behaviour that disrupts the meeting (such as oral commentary) will not be permitted. Anyone attending the meeting who wishes to record or film the meeting's proceedings is advised to liaise with the Agenda Contact who will provide guidance and ensure that any necessary arrangements are in place. Those present who are invited to make spoken contributions to the meeting should be aware that they may be filmed or sound recorded.
- If any further information is required about any item on this agenda, please contact the officer named at the foot of that agenda item.

From:

To:

Asif Ibrahim Director of Legal and Governance Agenda Contact: Yusuf Patel/Jane Lythgow Phone: 07970 411923/07970 411623 E-Mail: yusuf.patel@bradford.gov.uk/jane.lythgow@bradford.gov.uk

#### A. PROCEDURAL ITEMS

#### 1. ALTERNATE MEMBERS (Standing Order 34)

The Director of Legal and Governance will report the names of alternate Members who are attending the meeting in place of appointed Members.

#### 2. DISCLOSURES OF INTEREST

(Members Code of Conduct – Part 4A of the Constitution)

To receive disclosures of interests from members and co-opted members on matters to be considered at the meeting. The disclosure must include the nature of the interest.

An interest must also be disclosed in the meeting when it becomes apparent to the member during the meeting.

#### Notes:

(Members must consider their interests, and act according to the following:

Type of Interest	You must:
Disclosable Pecuniary Interests	Disclose the interest; not participate in the discussion or vote; and leave the meeting <u>unless</u> you have a dispensation.
Other Registrable Interests (Directly Related) <b>OR</b> Non-Registrable Interests (Directly Related)	Disclose the interest; speak on the item only if the public are also allowed to speak but otherwise not participate in the discussion or vote; and leave the meeting <u>unless</u> you have a dispensation.
Other Registrable Interests (Affects) <b>OR</b> Non-Registrable Interests (Affects)	Disclose the interest; remain in the meeting, participate and vote <u>unless</u> the matter affects the financial interest or well-being
	(a) to a greater extent than it affects the financial interests of a majority of inhabitants of the affected ward, and
	(b) a reasonable member of the public knowing all the facts would believe that it would affect your view

of the wider public interest; in which case speak on the item <u>only if</u> the public are also allowed to speak but otherwise not do not participate in the discussion or vote; and leave the meeting <u>unless</u> you have a dispensation.

- (2) Disclosable pecuniary interests relate to the Member concerned or their spouse/partner.
- (3) Members in arrears of Council Tax by more than two months must not vote in decisions on, or which might affect, budget calculations, and must disclose at the meeting that this restriction applies to them. A failure to comply with these requirements is a criminal offence under section 106 of the Local Government Finance Act 1992.
- (4) Officers must disclose interests in accordance with Council Standing Order 44.

#### 3. MINUTES

#### Recommended –

That the minutes of the meeting held on 27 June 2023 be signed as a correct record (previously circulated).

(Yusuf Patel / Jane Lythgow – 07970 411923 / 07970 411623)

#### 4. INSPECTION OF REPORTS AND BACKGROUND PAPERS

(Access to Information Procedure Rules – Part 3B of the Constitution)

Reports and background papers for agenda items may be inspected by contacting the person shown after each agenda item. Certain reports and background papers may be restricted.

Any request to remove the restriction on a report or background paper should be made to the relevant Strategic Director or Assistant Director whose name is shown on the front page of the report.

If that request is refused, there is a right of appeal to this meeting.

Please contact the officer shown below in advance of the meeting if you wish to appeal.

(Yusuf Patel / Jane Lythgow – 07970 411923 / 07970 411623)

#### 5. REFERRALS TO THE OVERVIEW AND SCRUTINY COMMITTEE

The following referral has been made to this Committee from the meeting of Full Council held on Tuesday 11 Jul y 2023:

#### Motion on Anti-social behaviour (ASB) reduction fund:

#### Resolved -

Continue prioritising action against ASB and working with police and partners in measures to combat it.

# Request a report to Corporate Overview & Scrutiny on the district's progress in tackling ASB and options for any new approaches and learning from other areas to build on our measures to tackle ASB and its causes.

The Council Leader to write to all District MPs asking them to make the case to Government about the detrimental impact of national funding cuts on police resources to tackle ASB and community safety issues.

#### **B. OVERVIEW AND SCRUTINY ACTIVITIES**

#### 6. FULL-YEAR PERFORMANCE REPORT 2022-23

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The Chief Executive will submit a report (**Document "D**") which provides a summary of the Council's overall achievements in the financial year 2022-2023. Alongside this is an overview of performance against the Council's Key Performance Indicators (KPIs) for 2022-23. This overview focuses on measures where there has been new, comparable data since the update report provided at the March 2023 Executive Committee.

#### Recommended –

# That the performance against the key performance indicators in the 2021/25 Council Plan be noted.

(Ruth Davison – 01274 432111)

#### 7. FINANCE POSITION STATEMENT FOR 2022-23

83 - 180

The Director of Finance will submit a report (**Document "E"**) which provides Members with the year-end financial position of the Council for 2022-23.

It outlines the revenue and capital budgets and the year-end financial position based on information at the end of March 2023. It states the Council's current balances and reserves and school balances.

Recommended –

That the Corporate Overview and Scrutiny Committee review and comment on the Finance Position Statement for 2022-23.

(Andrew Cross - 07870 386523)

#### 8. QTR 1 FINANCE POSITION STATEMENT FOR 2023-24

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The Director of Finance of Finance will submit a report (**Document** "**F**") which provides Members with the forecast year-end financial position of the Council for 2023-24.

It outlines the revenue and capital budgets and the year-end forecast financial position based on information at the end of May 2023. It states the Council's current balances and reserves and school balances.

#### Recommended –

That the Corporate Overview & Scrutiny Committee review and comment on the Qtr 1 Finance Position Statement for 2023-24.

(Andrew Cross - 07870 386523)

#### 9. EXCLUSION OF THE PUBLIC

That the public be excluded from the meeting during consideration of the item relating to the District Heat Network on the grounds that it is likely in view of the nature of the business to be transacted or the nature of the proceedings, that if they were present, exempt information within Paragraph 3 (Finance or Business Affairs) of Schedule 12A of the Local Government Act 1972 (as amended), would be disclosed and it is considered that, in all the circumstances, the public interest in excluding public access to the relevant part of the proceedings outweighs the interest in publication of the report.

It is in the public interest in maintaining these exemptions because it is in the overriding interest of proper administration that Members are made fully aware of the financial implications of any decision.

#### 10. DISTRICT HEAT NETWORK - UPDATE ON THE PROPOSALS TO MOVE TO PRE-PROCUREMENT FOR HEAT ENERGY FROM A DISTRICT HEAT NETWORK

The Strategic Director of Corporate Resources will submit a report (**Document "G" which includes a Not for Publication Appendix 1**) which provides an update on the district heat network for Bradford and the proposal to move to market testing tender process for heat energy from a district heat network. To gain an understanding of the availability, strengths and weaknesses of the market and to develop the specification and best value procurement and contractual approach.

#### Recommended -

That the update report and proposed pre-procurement process is noted.

(John Sharp - 07971 0947413)

#### 11. CORPORATE OVERVIEW AND SCRUTINY COMMITTEE - WORK 2 PROGRAMME 2023/24

277 -290

The Chair of the Corporate Overview & Scrutiny Committee will submit a report (**Document "H"**) which includes the Corporate Overview and Scrutiny Committee work programme for 2023/24, which are attached as appendix 1 to Document "H"

Also attached as appendix 2, is a list of unscheduled topics for 2023-24.

#### Recommended –

- (1) That Committee may choose to add to or amend the topics included in the 2023-24 work programme for the committee.
- (2) That members consider any detailed scrutiny reviews that they may wish to conduct.

(Mustansir Butt - 01274 432574)

THIS AGENDA AND ACCOMPANYING DOCUMENTS HAVE BEEN PRODUCED, WHEREVER POSSIBLE, ON RECYCLED PAPER

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# Report of the Chief Executive to the meeting of **Corporate Overview and Scrutiny Committee to be held** on 25 July 2023

#### Subject:

Full-Year Performance Report 2022-23

#### Summary statement:

This report provides a summary of the Council's overall achievements in the financial year 2022-2023. Alongside this is an overview of performance against the Council's Key Performance Indicators (KPIs) for 2022-23. This overview focuses on measures where there has been new, comparable data since the update report provided at the March 2023 Executive Committee.

#### EQUALITY & DIVERSITY:

The Council plan is underpinned by cross cutting principles one of which is: Equalities must be at the heart of what we do - 'This means everyone can access services regardless of their background, that we embrace our different communities across the whole district and that we build an inclusive organisation.' This report sets out a range of activities undertaken by the Council, and in collaboration with partners, to address inequality and improve opportunities for communities across the district.

Report Contact: Kersten England Portfolio: Leader Chief Executive Phone: (01274 432002) E-mail: Kersten.england@bradford.gov.uk Report Contact: Ruth Davison,

Head of Policy, Performance, Partnerships and Research Phone: (01274) 432111 E-mail: ruth.davison@bradford.gov.uk **Overview & Scrutiny Area: Corporate** 

#### 1. SUMMARY

1.1 This report provides an overview of our performance over the 12 months of the 2022-23 municipal year and is presented as follows: -

#### 2. Background

Outlines the overall context in which we are operating

#### 3. Key Achievements

Summary by Outcome Area – highlights our performance over the whole of the 2022-23 municipal year

#### 4. Locality Achievements – Summary linked to Council Plan Outcome Areas

#### 5. Summary of performance against Council Plan outcomes

Appendix A - The detailed KPI Review Appendix B - List of performance indicators Appendix C - Case studies of the underpinning principles in action

#### 2. BACKGROUND

- 2.1 This report covers the full second year (2022-23) delivery of the Bradford Council Plan 2021-25.
- 2.2 This report covers the full second year (2022-23) delivery of the Bradford Council Plan 2021-25.
- 2.3 The year saw the Council, like local authorities across the country, face significant financial and demand pressures as it sought to protect services and support people through the cost-of-living crisis amidst soaring energy, fuel and food prices, rising interest rates and increases in the cost of goods and services.
- 2.4 Despite these challenges progress has continued to be made against the priority outcomes in the Council Plan including the development of an extensive regeneration pipeline, investment in skills, support for children and young families, high performing services for vulnerable adults and a shift to prevention and early help and locality working.
- 2.5 Bradford succeeded in its bid to become City of Culture 2025. Culture is central to our plans for generating inclusive and sustainable economic growth and City of Culture status will place Bradford at the heart of the country's cultural conversation attracting talent, and investment, creating new skills and jobs and building civic pride.

The bidding process alone delivered almost £1.5m worth of positive media coverage and secured a return of £5.2m on an initial investment of £1.4m. More is set to come – 2025 will see Bradford District host over 1,000 new performances and events including major arts festivals and national and international collaborations. City of Culture could see the District bring in an extra £700m, create 3,000 jobs and attract over a million visitors as well as capturing the social and well-being benefits of culture and cultural participation. A senior team is now in place and progressing preparation for 2025. City of Culture 2025 received a boost when the Arts Council announced investment of over £10m in Bradford including the award of national portfolio status to our museums and galleries which will receive £381k per year over three years. Funding of £250,000 has also been secured from Spirit of 2012 to fund volunteering in 2025.

- 2.6 The Council and its partners continued to build a compelling the case for Bradford to be a national priority for levelling up and published a prospectus demonstrating how investing in the District's economy so that its performance at least matches national averages could be worth an additional £2.6bn to the local economy, an extra £3k a year to local workers' incomes and up to £1.6bn in the value of improved skills.
- 2.7 New partnership agreements are helping to bring our ambitious plans to regenerate Bradford city centre, deliver thousands of new homes and transform the economy closer to delivery.

**Homes England** has agreed a Strategic Place Partnership, one of only three nationally, with WYCA to develop new housing sites with up to 4,000 homes in Bradford City centre including the 1,000 home City Village.

**English Cities, developer MUSE and Bradford Council** have entered a predevelopment agreement bringing partners together to collaborate on the detailed work required to deliver the City Village scheme.

**UK Infrastructure Bank** has agreed to provide technical support and strategic advice on the delivery of proposals for the regeneration of the 120ha Southern Gateway Site and new investments in rail connectivity.

- 2.8 A new city centre through station is at the heart of our plans. The station would act as a catalyst for growth unlocking the Southern Gateway a regeneration site three times the size of Canary Wharf and creating thousands of new jobs and a local and with Council leadership local and regional partners have campaigned relentlessly for its realisation. The Rail Minister has recently indicated that potential plans for a new station would be announced in the near future. Meanwhile a newly established Southern Gateway Board is driving plans to transform the site.
- 2.9 The face of the city centre is being transformed as visible progress continues to be made on flagship projects including:
  - **One City Park** state of the art Grade A office space which will stimulate business growth and create high quality jobs.
  - **Bradford Live** major £22m redevelopment of the former Odeon cinema creating the biggest 'mid-size' venue outside London with a capacity of 4,000.
  - **Darley Street Market** –close to completion the new market will create 400 new jobs and £32m in economic benefits over the next ten years.
  - **Transforming Cities Funding work is commencing on £80.7m funding secured through WYCA** to improve transport in and around the city centre including work to improve access to Bradford Interchange, a £20m M606 park and ride scheme and £30m being spent on walking and cycling improvements.
- 2.10 Outside of the city centre, Keighley Towns Deal Board made a winning bid for £34.7m of Towns Funds Grants including £15m to create a Development Investment Fund. Shipley Towns Deal Board secured £27.4m including projects to rejuvenate the town centre and support small businesses. A successful bid to Round 1 of the Levelling Up

Fund saw £20m secured to help fund the Squire Lane Well Being and Enterprise Centre in Bradford West. Work is ongoing to support the development of a new hydrogen production facility at Bowling Back Lane.

- 2.11 Skills levels are increasing and support offered by the Council includes help for those furthest from the labour market with over 550 young people helped through our ESIF funded Employment Hub programme for young people with mental health issues (15-25 year olds), 399 young people with SEND supported through the SkillsHouse CTE team with Information, Advice and Guidance, and 202 young people with a declared disability through SkillsHouse to reskill or upskill to increase their employability.
- 2.12 Throughout 2022-23 the Council continued to support the smooth transfer of services to the Bradford District Children's Trust, whilst also continuing to support improvements in children's social care. Transfer was completed at the start of the new municipal year. We also appointed our new Strategic Director of Children's Services. In February, Full Council also agreed to invest a further £50m to improve and meet rising demand for our most vulnerable children and adults.
- 2.13 Thousands of children and families also benefited from our Holiday and Food Programme including holiday clubs, activities and access to nutritional meals.
- 2.14 A new Prevention and Early Help Strategy has been developed which will bring services together in localities to work with children and families from conception into adolescence and help deliver improved outcomes and reduce demand and cost pressures on public services.
- 2.15 The shift to a locality approach to service delivery is reflected in the fact that each of the District's five Parliamentary Constituencies now has a Locality Plan shaped through partnership working and tailored to meet local priorities.
- 2.16 Adult Social Care services working with heath partners to implement the Discharge to Assess model to support people with safe and timely discharge from hospital has achieved a place among the top quartile performers nationally. Services support around 40 people a week to leave hospital and prevent an estimated 20-30 people a week going into hospital.
- 2.17 Bradford established the first Clean Air Zone (CAZ) in the north which will slash pollution in some of our most deprived areas and deliver improvements to the health of our children in particular 33% of childhood asthma in the District is associated with poor air quality. CAZ income is being re-invested in schemes including the Schools Clean Air Programme which will improve air quality at schools right across the District.
- 2.18 Action to support our residents through the cost-of-living crisis included partnership work to provide real time, information, advice and sign posting to support via a website and app, managed by our partners CABAD and Warm Spaces across the district. Many of our warm spaces have become welcoming spaces for summer.
- 2.19 The Council has joined its partner authorities in West Yorkshire Combined Authority (WYCA) to call for further and deeper devolution and has set out the case for the implementation of fair funding for Councils delays to financial reforms are costing Bradford £32m a year.

- 2.20 Equalities is at the heart of our Council Plan and 2022-23 saw the development of a revised Equalities Plan.
- 2.21 We joined the nation in celebrating the Queen's platinum jubilee. Through our small grants fund, many communities across the district were able to hold celebrations in their own neighbourhoods. We also hosted a picnic in City Park, with food donated by our generous businesses, that boasted the 'biggest cake stall' in the land. Our joy was followed by sadness and mourning on Her Majesty's death. We were pleased to host one of King Charles III's first official engagements as he visited Bradford to learn more about its vast array of young talent and potential.
- 2.22 Our challenges remained significant throughout the whole of 2022-23, of the 35 key performance indicators reported against in this full year report, we have seen an improved performance against 18 since our last full-year report.

**3. KEY ACHIEVEMENTS -** Summary by Outcome Area – highlighting our performance over the full 2022-23 municipal year.



#### BETTER SKILLS, MORE GOOD JOBS AND A GROWING ECONOMY

Regeneration transforms the district to bring economic, social, environmental and cultural benefit by giving residents the opportunity to flourish, creating improvements in wellbeing. Highlights include:

#### **One City Park**

Nearing completion, One City Park is a state-of-the-art £35m building providing 56,403 sq ft of Grade A office space, raising Bradford's profile as a destination city. Designed with sustainability at its core, the striking steel and glass structure is set to attract local business as well as national and international names. The Council has developed the scheme in partnership with Muse with the aim of attracting serious corporate investment, stimulating business growth, creating high quality jobs and attracting further regeneration investment into the city centre. The project secured £7.5m of funding from the Government's Getting Building Fund through West Yorkshire Combined Authority and will provide space for 450 jobs when completed.

#### **Bradford Live**

A major £22m redevelopment of the former Odeon cinema creating the biggest 'midsize' venue in the country outside London with a capacity of 4,000. NEC have entered into an agreement to lease with Bradford Live to operate the venue. The project has secured a £959,500 grant from the National Lottery Heritage Fund and £4m from the Government's Northern Cultural Regeneration Fund. Due to open in early 2024.

#### **Darley Street Market**

The construction of Bradford's transformative new markets scheme is nearing completion and will help spearhead the city's green recovery with a modern ecological retail space for the city's market traders. Opening in 2023 it will create 400 new jobs and deliver an economic benefit of £32m over a 10-year period.

#### Northern Powerhouse Rail

A City Centre through Rail Station remains central to Bradford's economic ambition and would help transform Bradford as a place to invest. We have continued to campaign and lobby for a new high speed rail city centre station. A city centre station will bring over £167bn of annual economic output within a 35-minute journey of the city, create 27,000 new jobs, and unlock a regeneration site three times the size of Canary Wharf. In June the Rail Minister announced potential plans for a new railway station in Bradford would be revealed in July and said the focus was on "getting better options assessed for Bradford and enabling Bradford to put forward a new station to help with city centre regeneration". **Levelling Up Fund** - Our successful bid to Round 1 secured £20m to help fund the Squire Lane Well Being and Enterprise Centre in Bradford West.

#### New board to drive Bradford's Southern Gateway transformation

A new board is leading a partnership effort to strengthen plans to transform Bradford's "Southern Gateway" a 126ha regeneration site to the south of the city centre. The Board is chaired by Nigel Foster, Visiting Professor at the Institute for Transport Planning at the University of Leeds.

Board members include representatives from the Department for Transport, Network Rail, Bradford Council, University of Bradford, West Yorkshire Combined Authority, Bradford Hospitals, the Chamber of Commerce, Arup, Yeme Architects and the Northern Powerhouse Partnership.

On their agenda is: making the case for a new city centre station to act as the catalyst for wider regeneration with the potential to deliver new jobs, homes, workplaces and health and leisure services.

#### **Keighley and Shipley Towns Fund**

Keighley Town Deal Board have successfully bid for £34.7m of Towns Fund grants with £15m allocated to create a Development Investment Fund that will be used to restore and repurpose buildings and redevelop sites for commercial and residential use alongside a new Keighley Health and Wellbeing Centre and a new Manufacturing, Engineering and Future Technologies Hub.

Shipley Town Deal Board have successfully bid for £27.4m of Towns Fund grant with £8m allocated to create a Development Investment Fund alongside projects to rejuvenate Shipley Town Centre, create a small business enterprise hub and a Sustainable Community Hub.

#### The Local Industrial Decarbonisation Plans (LIDP) competition

Run by government in partnership with Innovate UK (IUK), LIDP offers £5m in grant funding to support dispersed industrial manufacturers not located in the UK's existing industrial clusters to decarbonise, reduce their emissions and avoid carbon leakage.

Bradford Council is leading the local bid in collaboration with local companies, where local cluster projects are able to apply for part of this £5m funding, and if successful will receive support from technical advisors to help plan for the introduction of low-emission technologies.

#### **Development frameworks**

Work is currently underway to produce a Development Framework for the city of Bradford. The Framework will set the direction, development principles and specific site-based opportunities to deliver sustainable economic growth. It will also help us decide our investment and regeneration priorities for the next 20 years. It aims to maximise development potential beyond 2025, improving people's lives by creating work and protecting the environment.

Feedback from the public consultation to support the scoping and visioning for this work revealed that respondents felt our best kept secrets were our architecture, access to the countryside, heritage and people, our greatest challenge was anti-

social behaviour and the City's reputation, and our biggest opportunities are UK City of Culture 2025, our young people, improving connectivity, maximising the benefits of Bradford Live and regenerating the City centre. The feedback has been used to inform engagement with targeted stakeholders on scoping and visioning, with further public consultation taking place over summer. The Framework is expected to be finalised by the end of 2023.

Frameworks are also being produced to cover Keighley and Ilkley and Shipley and Bingley.

#### Taste BD: Festival

Bradford's new, flagship food and drink festival, took place on Saturday 29 and Sunday 30 April 2023 in the heart of Bradford. The event showcased the very best in Bradford businesses, accompanied by unique and exciting entertainment for the whole family. The two-day festival turned the city's centre into a lively celebration of local culture.

#### Supporting Youth Skill Development

Building on the success of the Kickstart programme, we have been developing our approach to supporting disabled young people in particular. Using funding secured from Department for Employment we have initiated a new employer forum to expand the supported internship provision locally (a programme based on an initial 12-month work placement with support to progress into permanent employment). The Council has set the target of doubling the number of placements taken up by young people by 2025.

Alongside this we have delivered the ESIF funded Employment Hub programme for young people with mental health issues (15-25 year olds) supporting over 550 young people. We have supported 399 young people with SEND through the SkillsHouse CTE team with Information, Advice and Guidance, and 202 young people with a declared disability through SkillsHouse to reskill or upskill to increase their employability.

#### Bradford Manufacturing Weeks and Tech Week

Delivered through partnership, continued to be significant successes. Last year, the Manufacturing Weeks engaged 4,551 students and Tech Week reached 10,439 pupils.

#### New skills and training website

SkillsHouse, a collaborative partnership supporting people across Bradford District into training and work, launched a new website showcasing the wide range of support on offer to local learners, jobseekers, educators and employers. Partners are also represented in the website's directory of services. The website includes other features such as the latest news, local success stories and live vacancies and events. Investment in the SkillsHouse partnership has supported over 33,000 people to access education and training and 8,400 people with careers support. Access the website via <u>SkillsHouse</u>

#### Supporting job seekers with learning disabilities

Bradford is one of 24 local authorities to secure £350k of new funding from the

Department for Work and Pensions (DWP) as part of a new government initiative to provide extra support to job seekers with learning disabilities and autism. Up to 100 adults with learning disabilities, autism or both will be supported by the LSE initiative to move into competitive employment and provide the help they need to maintain that employment. The LSE will run in Bradford from November 2022 until March 2025.

#### Summer and Winter Unlocked programme

Developed to support the freelance cultural sector, provides engaging activity in neighbourhoods and encourages footfall back into our city centre and towns. The programmes supported 55 new commissions, 100 days of delivery, reached 25 wards and engaged over 50,000 people across the district.

#### UK City of Culture (CoC) 2025

Following the announcement of Bradford's success, an internal District Readiness Board was established to ensure everything is in place to ensure CoC 2025 is a success for the whole district. The Board will consider the readiness of key event locations through to reviewing licensing arrangements, and is drawing on the experience of previous CoC winners.

#### Council awarded £250k to boost volunteering for UK City of Culture 2025

London 2012 legacy funder, Spirit of 2012 awarded £250k to Bradford Council to develop volunteering in the area, delivering plans set out in its City of Culture 2025 bid. Bradford Cultural Volunteering Programme will lay the groundwork for the programme, recruiting 1,750 volunteers on the run up to City of Culture 2025 and creating pathways into cultural volunteering. The project will be managed by Bradford Council in collaboration with Community Action Bradford & District and Bradford Culture Company - the organisation that will deliver the district's UK City of Culture 2025 programme.

#### Pipeline of cultural capital projects

The Cultural Place Partnership has developed a pipeline of 14 feasible cultural capital projects with a total value of c£28m which includes: a new art hotel at the historic Wool Exchange building, securing the long term future of a heritage asset, a major redevelopment of Kala Sangam - the centre for interdisciplinary arts, and two new performance spaces.

#### **UK Shared Prosperity Fund (UKSPF)**

Bradford will receive £7.5m via West Yorkshire Combined Authority to support: culture, ongoing regeneration, and local communities to meet their needs. The primary goal of the funding through UKSPF is to build pride in place and increase life chances across the UK. The Council has already provided £50k of grants to local cultural and creative projects, part of a total of £100K, with the second grant phase currently under way. Through UKSPF, we have also secured funding to provide local small businesses in Keighley with grants to accelerate business growth and stimulate new jobs.

#### New enterprise offers opportunities for growth and jobs

A preferred bidder has been selected for the soon to be completely restored brownfield site, Parry Lane Enterprise Zone, that offers a single site or smaller plots well located for the M606. Significant site improvements have been carried out that will boost investment and increase jobs in the area. The project is also the first in the district to

deliver off site environmental improvements.

#### Bradford Council launched a new Digital Strategy for the District

Bradford Council launched its new Digital Strategy for the district aimed at helping drive forward the social and economic future of the district. The five-year plan sets out how we will develop the digital infrastructure, skills and businesses needed to continue to build a thriving and connected district. Access the strategy via Bradford District Digital Strategy 2022-27

#### Driving major transport schemes with West Yorkshire Combined Authority

The schemes worth in the region of £250m over the next three years, with the Transforming Cities Fund seeing £80.7m spent on schemes to improve transport in and around the city centre including work to improve access to Bradford Interchange, a £20m M606 park and ride scheme and £30m being spent on walking and cycling improvements.



#### **DECENT HOMES**

Staff teams are securing resources to support excellent outcomes for residents who are homeless or need adaptations. Targeted funding supports new housing developments. Highlights include:

#### Housing Revenue Account (HRA)

Since undertaking a Large Scale Voluntary Transfer in 2003, the Council has been building up its own stock over the past 10 years and currently owns 404 properties. Recent changes in Regulations made by the Department for Levelling Up, Housing and Communities (DLUHC) now require any local authority owning more than 200 units to either establish a HRA or divest of housing stock to below 200. The Council determined that establishing an HRA was the preferred option for compliance with DLUHC Regulations within the timescale provided of March 2023. As a result, the Council agreed with DLUHC that the HRA would take effect in Bradford District from 1 April 2023. The HRA is a finance account for the Council's housing stock where all rental income is collected and expenditure can only be used for the purposes of managing, maintaining and improving council housing. It is a ring-fenced account. Any future housing developments or stock acquisitions will now be included in HRA.

# Prevention of Homelessness continues to be above the regional and national levels.

We continue to perform well compared to regional and national prevention success rates and our CIPFA nearest neighbours, with only Blackburn and Leeds having greater success. Problems the team are finding in sourcing affordable social and private rented properties relate to the cost of living crisis and significant inflationary pressures. This is also linked with changes to legislation preventing both no fault evictions and requiring landlords to ensure their properties are EPC band C compliant. This can be costlier in Bradford than elsewhere due to the large proportion of older dwellings.

#### Staff member shortlisted for national award

Housing Strategy Manager, Hiron Miah, was shortlisted for the Local Government Chronicle's Outstanding Individual Contribution Award.

Seen as an exceptional role model and a great ambassador, Hiron exemplifies and embodies the council ethos of putting people first and he strives to provide the best service possible to those in need. Hiron displays enthusiasm and an industrious attitude when delivering some of the council's important priorities, programmes and projects – many of them with high media exposure, for example refugee programmes, asylum seekers issues, homelessness etc. Hiron successfully manages high profile schemes such as Homes for Ukraine, Housing First, Homeless Outreach Partnership (rough sleeper outreach scheme), No Second Night Out and other schemes which benefit the residents of Bradford District.

#### Helping our residents stay warm

Our work to improve the energy efficiency ratings in rented properties continues. During 2022, our Housing Standards Team identified 948 rented properties that had an illegal energy efficiency rating (below E). Through engagement with landlords, 301 properties have been improved so far, with one penalty notice being issued. Properties with a rating below E are difficult to keep warm, are prone to damp and mould and thus can have a severely detrimental impact on tenants.

#### Free online training for landlords

Bradford and its partner authorities in Yorkshire have developed free online training to enable landlords to learn about their responsibilities, housing standards and legal changes with the ultimate aims of improving the quality and availability of rented accommodation. Made possible following a successful bid for the Government's Enforcement and Innovation Fund, so far of the 152 landlord enrolled, 100 have now completed the training

#### Delivery of home adaptations to support disabled people

The Adaptations team assesses eligibility for Disabled Facilities Grants (DFGs) to carry out home adaptations for disabled people or their carers, and oversees these adaptations to completion. Over the last year £5.6m worth of adaptations were delivered in 381 homes – representing the highest spend to date. The adaptations ranged from replacing baths with showers, through to extensions to allow disabled people to have access to normal facilities within their home.

#### Increased Investment Opportunities for Partners

Bridge, one of our Voluntary and Community Services partners, received nonrecurring grant funding to set up the Lotus Recovery Housing Project – an extension to the Lotus Project that engages individuals involved in commercial sex work. This project was extremely successful in housing a client group that had previously found it difficult to maintain housing, through linking specialist support to the housing. This trial allowed Bridge to evidence capability to manage housing and allowed them to unlock social investment to open further housing for the wider group with complex lives. They have now appointed a new assistant director of housing. Since the project commenced, they have secured 13 properties, and provided exempt accommodation for 18 individuals, all with single tenancies and in the 18 months that the scheme has been running, all excluding one individual have managed to maintain their tenancies. Additional positive outcomes include the longest tenancy at 635 days, two have moved on to secure tenancies out of area, having re-built relationships with family, and one has been able to access residential rehabilitation following the stability of housing.

#### Refugee Integration Service (RIS) - to update with outcomes

Bradford Council is one of the partners working with Migration Yorkshire, a partnership of Local authorities in Yorkshire & Humber that was awarded grant funding (AMIF) for a new Refugee Integration Service (RIS) programme. The programme is aimed at improving the integration of refugees through: a whole-region' approach, co-ordinating strategic and operational interventions, and refugee participation. Bradford Council aims to contribute to the outcomes by linking up services and a co-ordinated approach.



# SAFE, CLEAN AND ACTIVE COMMUNITIES

Work to support our district and communities continues to be diverse and wide-ranging. Highlights include:

**The District's Community Safety Partnership** acquired funding from the Government's Safer Streets Fund to improve two parks in the district. Led by the Council's Safer Communities Co-ordinator, with a focus on improving the safety of women and girls, the partnership successfully improved the following parks:

- Horton Park Women Friendly Improvements Facilities now include a Police Contact point and greater visibility of police
- Eccleshill Park Lighting was improved in the park following concerns raised by women and girls. The project has also led to new partnerships developing in the area between Play Bradford, Parks Department, JU:MP and Making Space for Girls.

#### The Knife Angel

A monument made from more than 100k blades seized by police forces across the country was unveiled at the start of April in Centenary Square marking the beginning of a month long anti-violence campaign. The campaign also saw Bradford Youth Justice Service deliver assemblies to over 12,000 school children – each child becoming anti-violence champions. The month culminated with a knife amnesty that resulted in 20 knives being surrendered.

Legacy after Bradford for Everyone ends This Department for Levelling Up, Housing & Communities (DLUHC) funded programme came to an end in March 2022, with some elements being sustained by the Stronger Communities Team and others as follows:

- Local Authority of Sanctuary implementing action plan
- Roma Strategy leading implementation
- Intercultural Cities reviewing Intercultural Cities Index
- Schools Linking Network continuing
- Bradford for Everyone Ambassador Programme supporting
- Citizen Coin leading drive to embed in across sectors in the district
- **People Can –** Community Action Bradford & District leading

#### Green Flag raised again for District parks

Bradford District's outstanding array of parks and open spaces are among the many things that make it such an awesome place to live, work and visit. Six of our parks have once again secured the Green Flag Award. Green Flag status represents the international mark of quality and has been awarded to Lister Park, Peel Park, Roberts Park, Harold Park, Cliffe Castle and Haworth Central Park. Whilst we would like all our parks to attain this status, the process precludes this as it is resource intense.

#### Playable Spaces

As part of implementing the Playable Spaces Strategy, backed by £6.4m worth of investment, the replacement playground in Lister Park opened last summer. An additional 35 play areas across the District are being refurbished, 33 of these being in the current phase of the funding programme with completion on all sites to be achieved by early 2023.

#### Wyke Sport Village opened

Following a £7.5m investment, Wyke Sports Village opened in November 2022. The village includes a full sized floodlit 3G football pitch, three grass pitches and a pavilion with changing rooms and community space that can accommodate 250 people and a cycle track for use by the community and for major cycle events. It is now both home to local clubs in Bradford and for use by the community,

#### Locality working in every constituency

Each constituency area now has its own Locality Plan. The plans, tailored to the locality, identify priorities to address within the area with the aim of building safe, strong and active localities where citizens and local leaders are empowered to work alongside public agencies and partners to address local needs and issues and ultimately improve people's health and wellbeing

Leadership Teams, made up of managers from key partner organisations, are forming and meeting to ensure joined up thinking, collaboration and service design are deployed to tackle local issues.

#### **Great Bradford Spring Clean**

Mid-March to through to the end of April saw Bradford's Area Co-ordinator Offices support the national Great British Spring Clean by organising in excess of 50 litter picks, clean-ups, street planting, tidy-ups and restoration initiatives for people to take part in

#### Warm Spaces become Welcoming Spaces over the summer months

As a response to the Cost of Living Crisis, over the winter and spring months the Council grant funded 180 smaller community and faith organisations up to £1k to provide local people with access to a warm spaces and hot drinks. In their first three months, over 25k visits to a warm space.

Visitors reported how the spaces had not only kept them warm but had been good for their mental health, reduced loneliness and gave access to other support. As a result, and supported by the Department of Work and Pensions' Household Support Fund, many of the venues have become 'Welcoming Spaces', Information about these spaces is available via the <u>https://costoflivingbradford.co.uk/</u> website.

#### **Bowling Cemetery extension approved**

Part of our Bereavement Services Strategy, Council Executive approved the £2.38m extension of the cemetery in March 2023. The extension is required to ensure sustainable burial services with the district. Subject to planning permission, works are expected to start in Autumn of 2023 for completion in Spring of 2024.

#### Hate Crime

Partners came together during Hate Crime Week 2022 to provide, participate at, and promote hate crime awareness events for the Eastern European and African Communities, 'Hate Crime Question Time' and events at Bradford City Football Club.

Members of Corporate Overview and Scrutiny Committee to undertook a scrutiny review into partnership arrangements to address hate crime across our district. Key recommendations from the review included: after care victim support, a software app to improve reporting and bespoke sessions for disabled groups. The recommendations have been incorporated into the refreshed District Hate Crime Strategy.

#### **Road safety**

Following an increase in road deaths and serious injuries in our district, along with the West Yorkshire Combined Authority and all West Yorkshire local authorities, the Council is setting out the principles of a whole systems approach to Safer Roads utilising multi-disciplinary partnership work and data sharing that reduces serious injury and death on the road network with the ultimate aim of removal of road death. The five pillars of the vision are: safe speeds, safe vehicles, safe roads, safe behaviours and post collision learning and support.

#### From Jubilee celebrations to welcoming our new Monarch

Through our small grants fund, many communities across the district were able to hold celebrations in their own neighbourhoods to join the nation in celebrating the Queen's Platinum Jubilee. We also hosted a picnic in City Park, with food donated by our generous businesses, that boasted the 'biggest cake stall' in the land.

Whilst saddened by the Queen's death, we were pleased to host one of King Charles III's first official engagements as he visited Bradford to learn more about its vast array of young talent and potential.



## **GOOD START, GREAT SCHOOLS**

The cost of living crisis and the continuing impact of Covid pose significant challenges. Despite this, improvements and innovations are being made, seeing two areas shortlisted for national awards in 2022. Highlights include:

#### Protecting care experienced children from discrimination

Bradford Councillors have agreed that experience of children's social care will be assessed for and protected from discrimination by the Council in the same way as "protected characteristics" such as gender, ethnicity, faith and disability which are protected by law.

The move responds to the findings of the national <u>Independent Review of Children's</u> <u>Social Care</u> which describes the disadvantage faced by the care experienced community as the "civil rights issue of our time." The review advocated that the UK should become the first country in the world to recognise the care experience as a protected characteristic and Bradford's pioneering move will include a requirement for Council decisions about services and policies to be assessed for their impact on care experienced people.

#### Holiday and Food Programme (HAF)

Our HAF programme, a finalist in the Local Government Chronicle's community involvement award 2022, will run until 2024. Over the past year we have:

- Worked with 107 local providers to deliver HAF during the Easter, Summer and Christmas school holidays
- £3m was spent operating all the clubs in 2022 and was fully funded by the Department for Education
- 28,000+ holiday club places were utilised during 2022
- 2,200+ SEND holiday club places were utilised during 2022
- Delivered over 6,500 activities, ranging from sports activities, enriching activities, music, dance, nature, cultural and food related activities
- Over 113,000 days of activities were utilised by all children attending the clubs during 2022
- Over 5,000 families joined in the activities with their children
- Nutritional meals were offered to all children and families attending the holiday clubs every day
- 9,000+ children and their families attended our open parks events that took place in 30 parks across the District

The programme's success is a direct result of collaborating with the VCS, schools and a range of Council departments.

#### Work to reduce persistent absence

In recognising the challenge faced to reduce persistent absence, the Persistent Absence Team, consisting of four Attendance Improvement Officers (AIOs), supported by a Senior AIO, have been tasked with contributing to the safeguarding of Bradford's children. The Team's work is supported by data that helps identify those most at risk due to persistent absence and who may have a possible gap in support.

The four AIOs are aligned to the district localities - East, West, South, and Keighley and Shipley. Operating as a pilot, the team have built working relationships with the early help localities and family hubs, together with other support services to ensure they are able to share up-to-date information on local community-based support, as well as ensuring schools can link into Family Hub Early Help support.

Since September, they have worked with approximately 30 primary and secondary schools and a thousand children across all four localities. Some of the early data shows that of 169 children supported, the average child's annual attendance rate has increased by five percent, with 114 out of 169 children recording improved attendance as an outcome of the pilot. Feedback received from the Family Hubs has demonstrated the pilot has built stronger links between schools and the hubs, which in some cases saw schools submitting EHA's, where before they had been reluctant.

By September 2023, the aim is to ensure every school in the district has access to a similar level of support, with the team refocussed to deliver more strategic than operational support in line with the Department for Education (DfE) guidance.

#### Education Psychology

Since September the EP team has conducted over 936 pieces of statutory advice contributing to the Education, Health and Care Assessment process. This support the most vulnerable learners in the District. The number of assessments is on track to be at least 50 percent higher than the previous year. Compliance with the six-week limit is around 84 percent, with exceptions being largely due to young people's absence on the assessment date or ill health.

Over 2000 school visits have been undertaken to support schools manage the learning and wellbeing needs of their community.

Project work is supporting the development of a District wide neurodiversity strategy, safer schools (DfE SAFE initiative) and improved emotional wellbeing through the Mental Health Champions / Champions plus and Chartermark process.

#### **Children and Young People's Strategy**

Our new Children's and Young People's strategy is in the final sign-off stage. It is based on extensive evidence gathering and consultation with key stakeholders including schools, early years' providers, alternative provision, voluntary and Charity services, Police, Universities and local Health Trusts. And, most importantly, the voices of children and young people. The strategy will be the overarching strategy for children and young people in the district and is a driver for improving the life chances of some of our most vulnerable children and young people.

#### Child Friendly District

Following the recruitment of a new programme lead in October 2022, the ambition to become a more child friendly district has gathered momentum. The focus is currently on two areas:

- Training staff, with training provided by UNICEF as part of the Child Friendly Cities foundational year
- Developing the voice and influence of children, young people and their families using restorative practice to empower them and work with them as key stakeholders.

The Youth Rights Trainees also continued to grow in confidence in taking forward the child friendly agenda.

#### Anti-Poverty Strategy and Child Poverty Inquiry

The Council and partners new district-wide Anti-Poverty Strategy is being implemented across the District. There are currently over 50 programmes running across seven work themes. A particular focus for the past year, which will continue over the next year, has been supporting families through the cost of living crisis.

An extensive cost of living support programme has been developed which includes:

- food and energy bill support, welfare advice, information and guidance services, cost of living survival guide, warm spaces provision and tailored support for vulnerable groups such as children in care, care leavers, carers, people with mental health difficulties. Examples of the programme include creation of a cost of living survival guide which over 100,000 people have used, over 180 organisations providing warm spaces over winter and welcome spaces for over summer and our ongoing provision of emergency support for families through foodbanks and food parcel provision.
- Additionally, Children's Overview and Scrutiny Committee conducted an inquiry into Child Poverty across the District and we are currently looking at ways of improving support for children and families living in poverty based on the inquiry's findings.

#### Uniform savers

We have secured funding for this innovative project for a further year. In partnership with Bradford District Credit Union, Public Health funded a pilot saving scheme to enable parents, guardians and carers to save for their children's uniforms. Open to 285 low income families, who once they start saving receive a further £100 to boost their uniform buying power.

#### Act Early

The Act Early programme focuses on three themes: heathy livelihoods, health learning, health places Across these three themes Act Early continues to develop policies and programmes and provide research and evidence on what works to tackle inequality and disadvantage. Over 50 projects have been developed to improve the health and opportunities for children living in areas with high levels of child poverty through early intervention. These include programmes such as Glasses for Classes and Digital Makers Programme to reduce educational inequalities, and developing physical activity and play activities for young people and working on programmes to reduce childhood obesity and improve health. A particular

achievement over the past year is securing the funding for, setting up and now running a Health Determinants Research Collaboration (HDRC). Over the next five years, the HDRC will drive the development of evidence based policy to improve the health and wellbeing of our District's children and families.

#### Bradford District Prevention and Early Help Strategy 2022-2025

A new strategy has been developed. At the heart of this is the relaunch of locality based Family Hubs. The Hubs bring services together to work with families from conception, through childhood and into adolescence (0 to 19 years and up to age 24 years for some young people with needs arising from SEND), to deliver an integrated local offer.

Family Hubs should be seen as an umbrella term. It is not only the physical buildings, but describes the collection of services working in a locality, including more targeted services deployed alongside other services to support the needs of children and families.

Over the past year

- The Council successfully secured £5.8m funding for the Start for Life programme, focusing on services for pre-birth to two years and essential support that any new family might need: midwifery, health visiting, mental health support, infant-feeding advice and specialist breastfeeding support, parenting support, safeguarding and services relating to SEND.
- A Programme Team is in place with cross partner working groups including Children and Family Trust, Health; VCSE organisations
- Mobilisation has started with the successful launch of the Start for Life Family Hubs W/C 29 May 2023. These were fun packed days for families with a range of partners in attendance
- We have adopted the 'Nothing About Us Without Us' co-production strategy, which will shape our future plans and reduce inequalities. We plan to commission organisations to facilitate the co-production journey, the aim is to facilitate meaningful co-production to enable the district to deliver seamless support for families to ensure community ownership and co-production.

#### Living well schools

Our Living well programme continues to provide schools with support in using evidence based programmes and resources in order to improve whole school health and wellbeing. Supported by partners across the district, the offer is co-produced and constantly reviewed and refreshed to include the latest offer and evidence of what works for schools and their communities

#### Children and the Adversity, Trauma and Resilience (ATR) Strategy

Continuing to progress in year two of its delivery, it now incorporates a number of funded work streams including: a workforce development programme, a poverty proofing the school day pilot, and expansion of the innovative Ready to Relate programme.

#### Breaking the Cycle

This ground breaking programme continues to develop innovative and successful programmes for some of our most vulnerable young people. In addition to more than 1400 young people benefitting from the team's intensive, intelligence led support, over 500 young people at risk of or experiencing incidents of serious violence have been provided with specialist help and support in their local communities. Key activities include:

- Early identification of push and pull factors around exploitation and the upstreaming of interventions
- Secure placements and employment for some young people who have left the programme.
- Worker seconded into the District PRU and working
- Working alongside the district Exploitation hub as an integrated partner
- Focussed Deterrent Care: The Breaking the Cycle Team also work 4 nights a week with colleagues from West Yorkshire Police providing interventions following incidents of serious violence on the street. This partnership piece of work supports young people in communities following incidents and looks to prevent further incidents and reprisals. It also supports and seeks to support finding high risk missing young people. Since its launch in Nov 2021 the project has undertaken more than 500 interventions with young people.

# Relationships Matter Project (funded through the Department of Work and Pensions (DWP) as the reducing parental conflict programme)

Over the past year we have successfully developed and embedded this programme which aims to reduce the impacts of parental conflict on children and young people and improve their outcomes across services such as health, social care, schools and judicial services. Focussing on: increasing awareness of the impact of parental conflict on children both in communities and across the children and families' multiagency workforce; providing support and training for practitioners to improve child outcomes and providing appropriate support for parents when needed, achievements over the past year include:

- Conference attended by over 200 professionals from various partner agencies and backgrounds
- Public awareness poster campaign going live in July 2023 across the district
- 549 practitioners (up to March 23) received training on 'Relationships Matter'
- New toolkit and resources available for practitioners to access
- Regional website, 'Relationships Matter', available with advice and signposting to local services
- Dedicated 'Relationships Matter' webpage on the Families and Young Peoples' Information website which offers self-help, additional resources and services that parents can access

#### Reducing the "Youth Call" on A&E departments

This innovative pilot programme continues to pioneer an approach which sees youth service practitioners, working in co-operation with West Yorkshire Police Violence Reduction to provide direct support to young people who present at A&E through incidents of violence and through sharp instrument injuries.

Youth service practitioners provide a follow up community link up service that provides support within the community post hospital discharge aimed at preventing readmissions. Over 100 young people have been seen by the youth work team in the hospital.

#### Going to Coventry and taking up sporting and other opportunities

The Youth Service district team saw 100 young people travelling to Coventry as part of the BD25 bid for Bradford, they have also had 11 Kickstart trainees gain a range of sports qualifications and go on to take up other opportunities.

# **BETTER HEALTH, BETTER LIVES**

Supporting physical activity, and providing information and advice aimed at supporting our residents to take control of their lives following the pandemic and during the cost of living crisis for a healthier future. Highlights include:

#### Promote the Vote

Social workers in Health and Wellbeing have been supporting learning disabled young people and adults across Bradford to be able to participate in Local and National Elections through working with special schools, making reasonable adjustments to allow use of polling stations and supporting people to register to vote.

#### Expert by experience role informing services

The Council has also created a new paid job role of expert by experience for disabled young people, which has been successfully recruited to.

#### Responding to care home closures

In 2022-23 four care homes closed within the District. Two were unplanned closures and two were planned. The Commissioning team using their standard operating model, and adapting elements to suit each closure, have been able to ensure all residents safely relocated. Working alongside the Bradford Care Association, they helped potential displaced staff to continue their employment at a new location – providing continuity of care for residents.

#### Co-production, commissioning and quality

Through commissioning activity this year, the team have worked to ensure people who use services, their families or representatives have been given opportunities to be involved in the review, design and delivery of services. This has included holding consultation events, widening the use of 'l' statements in specifications and involving people in evaluation panels. Working with Equality Together and Bradford Talking Media we created a Co-Production Partnership and launched it with the involvement of 200 people.

Engagement work with people with lived experience led to a series of short films being produced to help people to understand the different types of accommodation

options available to them. The films are also being used to help thinking during our consultation on the Accommodation and Support Strategy for people with Learning Disabilities

#### Removing barriers to access

In response to feedback we changed the criteria of our new Dementia Support and Advice Service, removing the requirement of a dementia diagnosis before people could access support. This has resulted in people receiving personalised advice and support right from the first time they have concerns about their memory. This prevents people's needs worsening whilst they await a diagnosis.

#### Development in hospital working – Act as One

Our Trusted Assessors team joined the two Bradford Hospitals approximately two years ago implementing the Discharge to Assess (D2A) model working to Home First, supporting people to have a safe and timely discharge. The team now also support the emergency departments and the Intermediate Care wards. Performing in the top quartile performance in the country in lengths of stay in hospital, estimated to weekly prevent 20-30 people being admitted to hospital and support, on average, 40 people a week to leave hospital or short-term home support.

#### Say Hi App

The Time Out management team have rolled out and promoted within the service the Say Hi translation app which has 101 languages. This has been a positive tool in supporting us to undertake urgent visits.

#### **Shared Lives**

Last year saw two of our Shared Lives carers, who over 40 years have supported 40 families, win the Shared Lives Plus Lifetime Achievement Award.

#### Bradford Children's and Families' Trust (BCFT)

Keen to ensure a smooth transfer, over the past year the Council has worked to ensure staffing and resources would be in place to enable BCFT to launch on 1 April 2023.

As part of its commitment, at its <u>budget meeting in February</u> the Council made significant additional investment of £57m in Children's services which will support the work of the Trust in driving improvement, meeting rising costs of provision and recruiting and retaining permanent social workers.

# 'Supporting Families – earlier, easier and nearer' - new prevention and early help strategy adopted

Taking into consideration the findings of the McAllister review and the opportunities available through the Start for Life Programme, the strategy, approved by Council Executive in January, aims to provide a coherent and creative approach across the district to:

- Make Prevention and Early Help more accessible Nearer, Simpler and Earlier for families
- Expand and build on the existing Hubs to include additional services for families
- Explore opportunities to deliver Prevention and Early Help within existing community locations

- Refresh partnership engagement and area based working
- Develop a consultation group(s) for Co-production (drawing on Family Hubs Start for Life guidance);
- Offer support to Families at the Right Time, by the Right People, having the Right Conversations or Supporting Families.

#### Launch of new weight management support for adults and children

Obesity or being overweight carries significant risks to individuals' health and mental health and can impair quality of life. After securing £1m of funding last year, Public Health launched innovative child and family, and adult weight management services that offer highly personalised and compassionate support to those families and adults struggling to maintain healthy weight. We are amongst the first English local authorities with such an offer for all residents.

#### Co-produced strategy to promote health

Our new co-produced district Physical Activity Strategy aims to: support people to use physical and recreational activity to promote their health and mental health, strengthen community ties, increase productivity in the workplace and reduce traffic and congestion. It also aims to maximise the use of green spaces and the public realm. The strategy and action plan is due to be signed off and launched in Summer 2023.

#### School aged health – physical and mental health offers

The newly developed school nursing offer for priority 1 schools consists of: health assessments; assemblies on Public Health topics; one to one work; and staff training on long term health conditions - all with a view to longer term roll out across the district. There are also a variety of offers for social and emotional mental health support. The Mental Health Support Teams are in around 40 schools, and the Educational Psychology Team can support and train schools in whole school approaches to mental health.

#### Every Baby Matters (EBM)

Work aimed at reducing infant mortality in our district continues to be supported by the EBM programme. Now an integral part of the wider Act as One "Better Births" programme, it is supporting a wide remit of work considering the evidence of what works in decreasing infant mortality. Specifically, over the last year this has included investment and innovation in: genetics support; perinatal and infant mental health support; smoking in pregnancy; safe sleep practices; supporting women with substance misuse and increasing the prevalence of breast feeding in the district. Working with partners in health, maternity, education and the VCS and wider across West Yorkshire has increased the reach of the programme.

#### Website updated to support Adult Social Care Recruitment

The Bradford Cares website expanded to include vacancies from the independent sector alongside Council vacancies. The expansion followed partnership working with the Bradford Care Association and Act as One (Health and Care Partnership). The site is augmented through a series of on the ground careers fairs in educational and community settings – with support offered in completing application forms. From April 2022 to March 2023, 11,000 unique users registered on the site, with 30 clients ready to start a Care Certificate, and 155 clients forwarded for interviews. In addition, 101 people interested in health and social care are being supported by SkillsHouse



#### SUSTAINABLE DISTRICT

Our investment in initiatives launched to improve air quality, improve our environment, and reduce waste are paying off. Highlights include:

#### Work underway on new hydrogen production facility

The Council is working with Northern Gas Network and the Bamford Group (Wright Bus, Hygen and Ryze) to develop a scalable hydrogen production facility at the old Gas Works on Bowling Back Lane, Bradford. The gas works site is being decommissioned, with the facility expected to open in 2025. It is expected there will be capability to blend hydrogen with the natural gas supply. The site will include a Hz Skills and Training Centre with support shown from the University, Bradford College and WYCA.

First Bus have also expressed a desire to convert their vehicles to H2 as these perform better than electric buses over some of our hilly routes.

#### Waste services vehicles are 'electrifying'

Bradford Council's Waste Collection Service had its first eCollect electric refuse vehicle delivered in September 2022. This was a significant step forward in the council's plan to replace all of its HGVs with electric, gas or hydrogen variants. This initiative is a key part of Bradford Council's ambition to improve health and air quality in the District. It also complements Bradford's commitment to net zero carbon emissions by 2038.

In addition, so far in 2022, nine additional charge points (15 sockets) have been installed at council depots and offices to support the conversion of our fleet to EV. In total there are currently 16 charge points a 27 sockets available to support the council fleet, and more are planned.

#### Electric vehicle charging network expanded

In addition to the 82 public charging points and spaces for 159 vehicles, the council has received £330.85k from the Government On-Street Residential Charge Point Scheme to expand its network further. The grant covers 75 percent of the funding the other 25 percent being funded via Community Infrastructure Levy. The project will enable 38 neighbourhood charge points to be installed across 14 council car park locations allowing up to 75 vehicles to be plugged in. These new charge points will be in residential areas where there is limited off-street parking, such as areas with terraced houses, cottages and flats, where there are no driveways to install private charge points. The locations are on council-owned land used for parking – either car parks or laybys – which are accessible 24 hours per day. The neighbourhood charge points have recently been installed but are yet to be commissioned. The aim is for them to be operational before the end of this year however, this is reliant on Npower

and Northern Power Grid.

#### Bradford Clean Air Zone

Live from September, with a daily charge to drive into the zone for the worst polluting commercial vehicles not meeting the required emission standards, it aims to improve air quality and thus improve health across the district. It is estimated that poor air quality is associated with 33 percent of childhood asthma cases in Bradford, and research shows that disadvantaged communities in Bradford bear the greatest health burden from pollution, whilst being the least likely to own a vehicle.

The biggest improvements in air quality from the clean air zone will be at Bradford schools, in the health of children, their families and school staff.

The support of local businesses who have already upgraded their vehicles, with the support of the Council and over £30m of Government funding, means that the chargeable non-compliant vehicles are predicted to be 4 percent of all traffic. The CAZ is expected to reduce nitrogen dioxide (NO2) by 35 percent and CO2 by 147k tonnes.

#### Reducing the energy used for street lighting

The Council is delivering a programme to transition the 60,000 street lights in the District to LED by 2024, providing energy and cost savings. The project commenced construction in April 2021 with completion likely to be late 2024. To date the Council has transitioned 19,756 street lights to energy efficient LED units controlled by a Central Management System providing complete control of the lighting via a web portal. We are working towards providing savings data on a monthly basis by the end of this municipal year.

#### **Bradford District Good Food Strategy**

Presented for adoption to Wellbeing Board on 13 June, but developed and consulted on over the past year, the strategy aims are:

"To put accessible and nutritious food for all at the heart of Bradford's policies and actions. We do this in order to reduce health and social inequalities, to improve health and wellbeing and to create a secure and sustainable food system that works for people and strengthens our local economy"

Established in September, the Bradford Sustainable Food Partnership will oversee implementation of the strategy.

**Tree for Every Child Target toppled.** Bradford's innovative Tree for Every Child initiative which aimed to plant 55k trees – one for each primary school child – has exceeded its target getting 60k trees into the District's schools and green spaces. Council investment helped to engage 90 schools, hundreds of volunteers and thousands of pupils attracting national attention and helping Bradford to secure a place as part of the <u>Tree Cities of the World</u> global network.

#### Life Critical – Horton Park

Promoting and improving the multiple environmental and health benefits of urban green spaces, LIFE CRITICAL (Climate Resilience Through Involvement of Local citizens) aims to provide resilience to climate change for local neighbourhoods. Life CRITICAL is engaging communities, raising awareness of healthy lifestyles and

showing how Horton Park can provide environmental improvements that address challenges such as air pollution, urban heat island effects and localised surface water flooding. Working in partnership with University of Bradford, ActEarly and others, Capacity building of local community groups has begun with the project then ready to move into the co-design of the interventions in the park.

# E

### AN ENABLING COUNCIL

Working to achieve positive social integration, where services and sectors are developed to produce district wide collaboration and improvement. Highlights include:

#### Health Determinant Research Collaboration (HDRC)

Our Director of Research and other key staff needed to drive this initiative have now been recruited. Their focus will be on training participating organisations staff, developing the community of researchers, developing governance and creating a communications plan.

#### Transforming services

Our Transformation Team are leading on several cross-cutting programmes designed to make the Council more resilient, cost-effective and efficient. Working with multi-disciplinary teams and other interested parties, amongst other transformational programmes, the Team will be focussing on maximising the income available for services, improving customer access, managing demand, improving decision making at all levels.

#### New Council data and intelligence group established

To support the Data Accelerator project and other initiatives, and make better use of Council-held data, Council officers have worked across departments to build the infrastructure needed connect our data sets and share our data appropriately. Its action plan has themes around building data connectivity across the Council and creating a supportive culture around data led decision making and evaluation.

#### Bradford Council's new Equality, Diversity and Inclusion (EDI) Plan 2022-25

Approved by Council Executive in November 2022, the EDI plan was formerly launched at a ceremony in City Hall in June. Built on recommendations from the Local Government Association Equality Peer Review in November 2021, and extensive consultation during the summer of 2022 with staff and a wide range of stakeholders, the plan focusses on addressing discrimination and inequality with its objectives being: The Council as a workplace, delivery of services, the local economy and communities. Work is now being considered that will implement the Council's decision to include care experience as a locally agreed protected characteristic and also to ensure due regard is given to the Armed Forces Community following the enactment of the new Armed Forces Covenant Duty in November 2022.

Staff training and development sessions are underway across the Council to ensure the Workforce Development Strategy delivers on equal opportunities and equalities as an intrinsic attribute to Bradford Council's work. The Council has also become a key partner in the District's newly established Bradford and Craven Reducing Inequalities Alliance.

#### **Place Marketing and Investment Partnership**

A new Place Marketing and Investment Partnership has been established to promote the District as a great place to live, study, visit, work and do business. Chair of the partnership, Pete Mills, who was born and bred in the district, brings a wealth of experience and expertise with him having founded, invested and provided strategic direction for several businesses, with his latest venture, a software company, being based at Salt's Mill.

#### **Armed Forces Covenant Duty**

Elected Member Armed Forces Champion, Cllr Joanne Dodds, is working with officers to ensure that Bradford Council not only meets its statutory obligations under the new Covenant Duty, in regards to housing, education and health, but also on the promises it made to the community prior to the duty being enacted.

Work is currently ongoing to: re-sign the Covenant pledge, obtain Employer Recognition Scheme Gold status, ensure updated staff training is available to all front line staff and to work with other West Yorkshire local authorities to re-establish a West Yorkshire Covenant Forum for the sharing of best practice.

# 4. LOCALITY ACHIEVEMENTS - Summary of examples linked to Council Plan Outcome Areas

The aim of locality working is to build safe, strong and active localities where citizens and local leaders are empowered to work alongside public agencies and partners to address local needs and issues. Working collaboratively and creatively, they will utilise local assets, resources and opportunities to enhance community capacity and tackle inequalities.

The organisations within the localities partnership are now working towards dedicated resources in each locality to join up thinking, collaboration around people and families who need support and to design projects and services to tackle local issues. Locality leadership teams are being built across the partnership where:

- cases can be discussed formally and informally
- the latest health inequalities and JSNA data can be examined
- investment in projects and grants can be agreed to improve against baseline data
- New ways of working can be designed across organisations to reduce complex cross-referral mechanisms and speed up access to advice.

Each Area Committee has approved their locality plan. However, as approval was given at different times, not all Area Committees have received their first progress report. The plans are from 2022 to 2025, and therefore much progress made is the early stages of towards full implementation of actions.

Below are some examples of how locality working, led by the Area Co-ordinators' teams in the five constituencies, is contributing to delivering the Council Plan:

BETTER SKILLS, MORE GOOD JOBS AND A GROWING ECONOMY		
Area	Our plan said we would	We did/Action
Bradford East	Improve the skills attainment levels of the working age population	A skills academy is being developed with ROC for people interested in horticulture
Keighley	Work with partners to explore how access skills training and opportunities could be improved.	The Business & Intellectual Property Centre has partnered with local libraries, including Keighley Library, to bring free business support and inspiration. Northern Business max accelerator programme active early 2023. Keighley Progressing towards becoming a social enterprise town.
Shipley	Work with partners to improve access to opportunities and consider the skills gap	Organising an event for all interested parties to consider action to address skills gap and economic issues.
DECENT HOMES		
Area	Our plan said we would	We did/Action
Bradford South	Help people manage household budgets including energy efficiency help	Promoted the Green Doctors team offer to support Cost of Living outreach events in
		Bradford South including small improvements such as draught – proofing etc.
Keighley	Work with the Council's Local Plan team and Local Councils' and others on what action can be taken to support young people.	Bradford South including small improvements such as draught –
Keighley Shipley	and Local Councils' and others on what action	Bradford South including small improvements such as draught – proofing etc. We have made contact with Centrepoint to develop local links with their organisation to explore support for young people via Keighley's
Shipley	and Local Councils' and others on what action can be taken to support young people. Set up a partnership of Registered Social Landlords, representatives of the private-rented sector and tenants groups to work together to improve housing and promote the rights of	Bradford South including small improvements such as draught – proofing etc. We have made contact with Centrepoint to develop local links with their organisation to explore support for young people via Keighley's VIBE group. Wardens are compiling a list of problematic social housing blocks

Bradford East	We would test new approaches to engaging residents, businesses and other stakeholders in creating cleaner and greener neighbourhoods.	The BD5 in Bloom Project, with volunteers from British Gas, worked with the local community to tidy up the area and produce planters.
Keighley	Promote the People Can and Citizen Coin initiatives	Citizen Coin promoted, Area Office colleagues and partners trained in ABCD approaches, Keighley Together – Work at neighbourhood level in target areas to build aspirations through community led and co-designed work in line with the aims of the initiative.
Shipley	Train frontline staff to identify and understand domestic abuse cases and how to report them	A number of area office staff have trained to identify and understand domestic abuse cases and how to report them.
GOOD START, G	REAT SCHOOLS	
Area	Our plan said we would	We did/Action
Bradford East	Raise the level of school attendance and reduce the number of children and young people at risk of exploitation	Working with Hanson Delta Academy and other partners to support families to encourage children and young people to improve their school attendance.
Bradford South	Encourage connections between partners and schools with young people and the environment to create an understanding of the importance of climate issues	Greener Cleaner Schools Project allocated funding to Friends of Scaley Hills funded for outdoor summer holiday sessions on Scaley Hills which is a green area between Wibsey and Bankfoot.
Keighley	ensure projects are in place to develop youth voice	A youth voice strategy has been agreed and is being put into practice. There is a commitment that young people need to be at the centre of shaping activity and services for them.
Shipley	Develop a school and college coordination group as a sub group of the Shipley Leadership team	Schools and 'interested parties' for event to consider action to address skills gap and economic issues
BETTER HEALTI	H, BETTER LIVES	
Area	Our plan said we would	We did/Action
Bradford East	Improve access to mental and physical health support	Brought health checks into community settings, including faith centres
Keighley	Understand projects and services available to support health priorities	Two Health Partnerships have been established in Keighley Constituency: Wharfedale & Silsden Community Partnership and Keighley Area Community Partnership (linked to Act As One, Core20PLUS5, Primary Care

		Networks). Integrating a public
		health approach into primary
		care. A number of local Health
		Initiatives have been
		implemented in Keighley
		including Park Runs, Health
		Forums etc.
Shipley	Work with Living Well on a wellbeing local offer	Liaising with Living Well on
	5 5	promotion to communities
SUSTAINABLE D	DISTRICT	
Area	Our plan said we would	We did/Action
Bradford East	Stimulate interest in community growing initiatives and create more biodiverse environments.	Volunteers and partners involved in the BD5 in Bloom Project are improving overgrown spaces for community benefit and encouraging residents to beautify their gardens running workshops to share skills
Bradford South	Increase participation and awareness of climate change issues to make more eco-friendly decisions.	A greener Schools Initiative has worked with four schools, and one friends of group.
Bradford West	Ensure all of our communities from every background are aware of the impact of Climate change and the critical actions they can take, both big and small to become more sustainable.	Identified rounds which had low recycling rates and worked with partners engage with and educate residents
Keighley	Tailor the approach in each ward through test and learn to see what has the most impact	Involve local communities in identifying food growing initiatives.
Shipley	Target areas of low recycling rates on kerbside collection rounds	Identifying areas of low recycling for targeted days of action, collaborating with local council and friends of parks groups to reduce use of Glyphosate and mowing in two parks, plans to involve young people from schools in developing a mini- maze in Northcliffe Park.
AN ENABLING C	OUNCIL (NOT APPLICABLE) ACROSS ALL LOC	ALITY PLANS
Keighley	A report was presented to Keighley Area Committee outlining benefits of the local councils' involvement and requesting approval to work with local councils	Area Committee resolved that the Area Co-ordinator and their staff work with all local Council's in the Keighley Area to help address priorities within the Locality Plan 2022-25

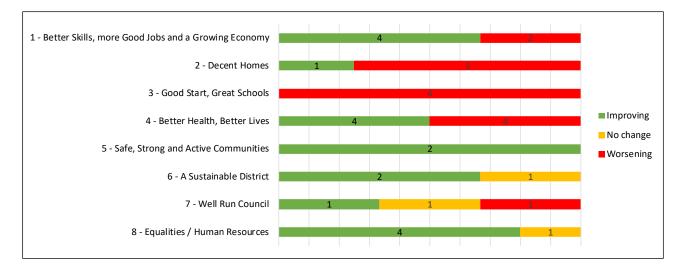
#### 5. SUMMARY OF PERFORMANCE AGAINST COUNCIL PLAN OUTCOMES

The Key Performance Indicators (KPI) in this report are a set agreed at Executive, December 2020, for the municipal year 2022/23.

Figure 1 shows, by Outcome, all of the KPIs, and highlights where new data has been published in the last six months of the 2022/23 municipal year, in the Council Plan. The numbers in the chart relate to the number of KPIs that fall in to each status. Not all KPIs have had new data published in the last six months of 2022/23 municipal year, more detail is available on those that have in Appendix A.

The status in Figure 1 has been determined by comparing the latest data available against its previous reporting period. Those KPIs with a green status have an improving direction of travel. Those with an amber status are where the latest figure available is the same as the previous period, i.e. no change in direction. Those with a red status are where performance has worsened and has moved further away from the desired direction.

# Figure 1: Key Performance Indicator direction of travel summary, by Council Plan Outcomes



A detailed narrative of the KPIs can be found in Appendix A.

#### 6. OTHER CONSIDERATIONS

None

#### 7. FINANCIAL & RESOURCE APPRAISAL

There are no specific financial issues or resource implications arising from this report.

## 8. RISK MANAGEMENT AND GOVERNANCE ISSUES

This report is for information only.

## 9. LEGAL APPRAISAL

This report is for information only. There are no specific legal issues.

## 10. OTHER IMPLICATIONS

#### **10.1. SUSTAINABILITY IMPLICATIONS**

This report is for information only. There are no specific sustainability issues.

#### **10.2. GREENHOUSE GAS EMISSIONS IMPACTS**

This report is for information only. There are no specific issues.

#### **10.3. COMMUNITY SAFETY IMPLICATIONS**

This report is for information only. There are no specific issues

#### 10.4. HUMAN RIGHTS ACT

This report is for information only. There are no specific issues

#### 10.5. TRADE UNION

This report is for information only. There are no specific issues

#### **10.6. WARD IMPLICATIONS**

This report is for information only. There are no implications arising out of it for specific wards. However, service managers may need to consider performance of their services at a ward level, and address any issues identified.

# 10.7. AREA COMMITTEE ACTION PLAN IMPLICATIONS (for reports to Area Committees only)

Whilst this report contains an update on some of the achievements already realised through implementation of the Areas' Locality Plans, it is wholly for information.

## 10.8. IMPLICATIONS FOR CHILDREN & YOUNG PEOPLE

This report is for information only. There are no specific issues

#### 10.9. ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT

This report is for information only. There are no specific issues

## 11. NOT FOR PUBLICATION DOCUMENTS

None

#### 12. **RECOMMENDATIONS**

**12.1.** That the performance against the key performance indicators in the 2021/25 Council Plan be noted.

#### 13. APPENDICES

Appendix A – Detailed Performance Information and Reporting Appendix B - Full list of performance indicators Appendix C - Underpinning Principles Case studies

#### 14. BACKGROUND DOCUMENTS

Council Plan 2021-25

Full Year Performance report 2020-2021 to Council Executive 6 July 2021

Mid Year Performance report 2021-22 to Council Executive 7 Dec 2021

Full Year Performance Report 2021-22 to Council Executive 5 July 2022

Mid-Year Performance report 2022-23 to Council Executive 7 March 2023

# APPENDIX A: DETAILED PERFORMANCE INFORMATION AND REPORTING

Figure 2 is an in depth look at all the KPIs in the Council Plan. The table shows, for each indicator, the latest data that is available and their direction of travel compared to its previous reporting period.

This is followed by a series of tables showing measures against themes/priorities, recent performance trends, targets and timescales. There is also an explanation of the current performance and what needs to happen to improve performance.

# Figure 2: Performance indicators and their current Direction of Travel

- Key:
- Green = Performance improving, on track, or over performing against the target
- Amber = No change in performance
- Red = Performance below target

Performance Indicator	What does good performance equal?	Latest Value	Period	Previous Value	Period	Performance Trend	Comparator Group (Target)	Comparator Value
		Sk	ills, Jobs	and Econd	omy			
Healthy life expectancy at birth (Male)	High	60.9 Yrs	2018/20	60.8 Yrs	2017/19	Improving	National	63.1 Yrs
Healthy life expectancy at birth (Female)	High	63.4 Yrs	2018/20	61.1 Yrs	2017/19	Improving	National	63.9 Yrs
% of people aged 16-64 in the district qualified to NVQ level 3 or above	High	54.4%	2021	51.6%	2020	Improving	National	61.4%

Performance Indicator	What does good performance equal?	Latest Value	Period	Previous Value	Period	Performance Trend	Comparator Group (Target)	Comparator Value
% of total third party spend with suppliers operating from with the district - Rolling Values	High	34.67%	2022/23	36.49%	2021/22	Worsening		amount of Council resources locally to by 2024.
% of people in work aged 16-64	High	70.5%	2022	71.2%	2021	Worsening	National	75.8%
Median earnings of employees in the area	High	£569.00	2021/22	£545.10	2020/21	Improving	National	£645.80

Performance Indicator	What does good performance equal?	Latest Value	Period	Previous Value	Period	Performance Trend	Comparator Group (Target)	Comparator Value
			Decent	Homes				
Additional homes delivered per year	High	1,083	Qtr 4 2022/23	1,325	2021/22	Worsening		onal 1,703 homes ered per year
Successful homeless preventions	High	67.1%	Q3 2022/23	76.7%	2021/22	Worsening	Regional National	58.2% 53.6%
Number of private sector homes improved through council interventions	High	1,343	2022/23	880	2021/22	Improving	1,0	00 per year

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Performance Indicator	What does good performance equal?	Latest Value	Period	Previous Value	Period	Performance Trend	Comparator Group (Target)	Comparator Value
Number of new affordable housing units	High	109	2021/22	125	2020/21	Worsening		east 411 affordable g units per year.

Performance Indicator	What does good performance equal?	Latest Value	Period	Previous Value	Period	Performance Trend	Comparator Group (Target)	Comparator Value
		Go	od Start,	Great Scho	ools			
% pupils achieving 9-4 pass in English and maths	High	59.9%	2022	63.4%	2021	Worsening	National	64.4%
Persistent absence rates	Low	28.6%	2022	18.5%	2021	Worsening	National	22.5%
Key Stage 2 Reading, Writing and Maths at expected standard	High	57%	2022	63%	2019	Worsening	National	59%
% of Year 1 pupils achieving the Phonics Standard	High	72%	2022	81%	2019	Worsening	National	75%

Performance Indicator	What does good performanc e equal?	Latest Value	Period	Previou s Value	Period	Performanc e Trend	Comparator Group (Target)	Comparator Value
			Better Health	n, Better L	ives			
Year 6: Prevalence of overweight including obesity	Low	41.7%	2022	41.2%	2020	Worsening	DfE Statistical Neighbours	41.72%
% of adults who are physically active	High	58.9%	2021/22	60.9%	2020/21	Worsening	Regional	67.3%
% of referrals within 12 months of a previous referral starting	Low	22.5%	2023 Provisional	25.9%	2022	Improving	DfE Statistical Neighbours	20.8% 2022
% of children looked after with 3 or more placements during the previous year	Low	6.9%	2023 Provisional	8%	2022	Improving	DfE Statistical Neighbours	8.7% 2022
Emotional and behavioural health of children & YP in care			2023				National	13.8 2022
for at least a year and aged between 5-16 yrs old (average Value from the total of SDQ Values)	Low	13	Provisional	13.1	2022	Improving	Regional	14.1 2022
							DfE Statistical Neighbours	12.92 2022

Performance Indicator	What does good performance equal?	Latest Value	Period	Previous Value	Period	Performance Trend	Comparator Group (Target)	Comparator Value
	1	Be	etter Health	n, Better L	ives			
Proportion of adults with LD who live in their own home or with their family	High	88.1%	2021/22	89.7%	2020/21	Worsening	Service Annual Target	90%
Proportion of adults with LD in paid employment	High	3.7%	2021/22	3.8%	2020/21	Worsening	Service Annual Target	4.5%
Number of older people in new care home placements per 100,000 over 65s	Low	512.1	2021/22	557	2020/21	Improving	Maintain performance for the number of older people in new care home placements per 100,000 over 65s	555

Performance Indicator	What does good performance equal	Latest Value	Period	Previous Value	Period	Performance Trend	Comparator Group (Target)	Comparator Value
		Safe,	Strong and	Active Co	nmunities			
Killed and Seriously Injured on England's roads (Crude rate per billion vehicle miles)	Low	292	2022	324	2021	Improving		/ Measure under review
Local (VCSE) Voluntary, Community and Social Enterprise (sector) spend	High	£24.8m	2022/23	£20.3m	2021/22	Improving	Council com on charity ar contracts. Ta	e overall value of missioning spend nd voluntary sector rget is an increase pend of £22.2m per year

Performance Indicator	What does good performance equal	Latest Value	Period	Previous Value	Period	Performance Trend		arator Group Target)
			Sustain	able Distri	ct			
Air Quality legal limits	YES	NO	2021/22	NO	2020/21	No change	achieve cor limits by 202	Clean Air Plan will mpliance with UK 2 and maintain this ce in future years
Percentage of household waste sent for recycling and composting	High	38.19%	Q3 2022/23	35.3%	2021/22	Improving	Service target	40%
Greenhouse gas emissions from Council operations	Low	21,573 Tonnes	2020/21	37,662 Tonnes	2019/20	Improving		CO2 from Council low the 2019 level

Performance Indicator	What does good performance equal	Latest Value	Period	Previous Value	Period	Performance Trend	Comparator Group (Target)	Comparator Value
	·		Well R	un Council				
Percentage of Council Tax collected	High	94.37%	2022/23	94.37%	2021/22	No change	Statistical Neighbours	Service Annual Target 94.2%
Percentage of Non- Domestic Rates Collected	High	97.61%	2022/23	95.62%	2021/22	Improving	Statistical Neighbours	Service Annual Target 96%
Ensure spending is within budget and year on year savings agreed by council are delivered	High	£0.2m	2022/23	£3.3m	2021/22	Worsening		r on year savings uncil are delivered.

Performance Indicator	What does good performance equal	Latest Value	Period	Previous Value	Period	Performance Trend	Target
	-	Eq	ualities / H	uman Res	ources	-	
Percentage of top 5% employees who are female	High	56%	March 2023	54.6%	June 2022	Improving	65%
Percentage of employees from LGBTQ+ backgrounds	High	0.6%	2022	0.6%	2021	No change	2%
Percentage of employees from BAME backgrounds	High	30.2%	2022/23	29.8%	2021/22	Improving	33%
Percentage of top 5% employees by income who are from BAME backgrounds	High	20.7%	2022/23	19.9%	2021/22	Improving	27.8%
Percentage of Employees with a Disability (not including schools)	High	4.62%	2022/23	4.13%	2021/22	Improving	5.4%

The content below provides performance against theme and priority measures, recent performance trends, targets and timescales to deliver. There is an explanation of the current performance and what needs to happen to improve performance.

# 01 - Skills, Jobs and Economy Performance Templates

#### Council Plan Skills, Jobs and Economy **Priority:** Percentage of total third party spend with suppliers operating from Performance with Measure: the district - Rolling Values 50% 45% Value 40% **Recent Trends:** Target 35% 30% 2020/21 2021/22 2022/23 2023/24 2024/25 Actual and 34.67%, 2022/23 49% Target: timescale: Why is performance at the current level?

# Skills, Jobs and Economy – Procurement

The performance measure timescale pre-dates the interim HoS joining the authority. However, there could be a number of contributory factors resulting in the target not being met, which may include:

- Post Covid impact
- Cost of Living crisis e.g., energy
- Businesses going into receivership
- Recruitment/workforce impact post Brexit
- Sustainability of supply chains
- Nature of goods/services not locally available

 Commissioners not proactively considering how services can be designed to encourage local suppliers

In light of the above, it may also be that the original target too ambitious and requires a more staged approach.

#### How can we improve / maintain performance?

A broader and multi-pronged approach wider than just procurement is required. Therefore, we need to consider how we can support and encourage our local supply chains more broadly e.g., reviewing of business rates, short term competitive rate leases, start-ups, joint working with larger supply chain providers.

Furthermore, commissioning practices need to embed such requirements into their specifications, so such requirements are defined and measurable to ensure benefits are realised.

Our processes could be reviewed to mandate or encourage certain requirements, such as:

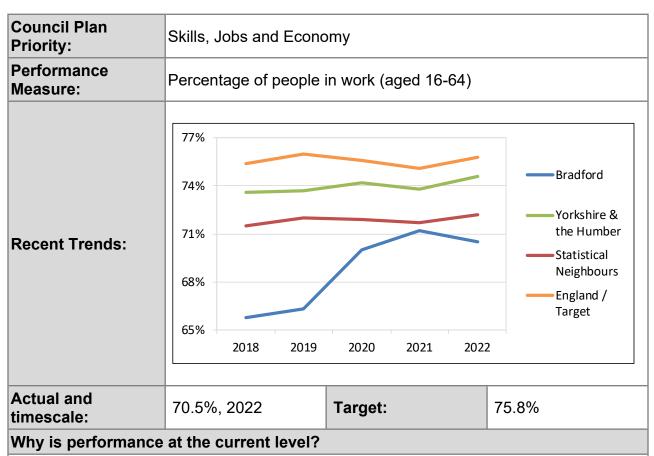
- requiring 1 or more organisations to be locally based when obtaining quotes
- consideration of a 'Lot' based approach for high-value/strategic contracts
- mandating that high-value/strategic contracts, sub-contract x% to a locally based organisation where appropriate
- having a publicly advertised Procurement Pipeline, which allows our local supply chain to identify, plan and be considered for future opportunities
- holding 'rolling' workshops to encourage and support local businesses to sign up and complete any due diligence requirements on our tendering portal
- holding supply chain events to link small organisations with larger ones
- streamlining and simplifying our procurement documents to enable smaller organisations to bid for work

A broader 'workforce' strategy is required which identifies the skills gaps within our local service provision and then provides the necessary training, advice and support to develop our local workforce. Clear career paths with competitive salaries and mandating that all recruitment to deliver council services must be advertised locally in the first instance may provide a potential opportunity. Furthermore, employment opportunities such as apprenticeships and locally based recruitment, can have a positive local impact.

Establishing appropriate forums based on sectors e.g., social care/health, property, highways etc., that promote a targeted approach and as part of the commissioning activity are engaged when designing, developing and delivering service. Furthermore, a review of

our Social Value policy can enable such benefits to be considered.

Development of the right foundations and streamlined processes within the council first, then a comms strategy and engagement events to ensure a comprehensive and integrated approach.



The latest Annual Population Survey figures show that the number of work age people (16-64) in employment over the year to December 2022 fell by 1,800 to 231,400.

This represents a fall of 0.8% which was contrasts to regional increase of 1.4% and a rise of 1.3% in England over the same period. From the Economic Strategy September 2017 baseline of 223,400, there are now 8,000 more working age residents in employment in the district, which has increased the employment rate to 70.5% in 2022 compared to 68.7% in September 2017.

Bradford's employment rate of 70.5% is still lower than the regional figure of 74.6% and the England rate of 75.8%. Despite the recent fall the the longer term picture is even more encouraging. Over the last 10 years the number of work age people in employment has increased by 19,200. Bradford's employment rate improved from 64.2% in 2011 to 70.5% in 2022. This represents an increase of 6.3 percentage points which was higher the England increase of 5.0 percentage points.

Looking at the reasons for the fall in overall employment, a 4,000 fall in the number of women in employment compared to an increase of 2,200 men in employment was the key factor. The fall in women's employment contrasted with a rise at both the national and regional level. The fall in women's employment was accompanied by a corresponding

rise in women's unemployment with an increase of 3,700 which contrasted in a fall in male unemployment in Bradford and falls for both women and men regionally and nationally.

Looking at Bradford's gap to the national rate, despite fluctuations in the rate year to year, the overall trend is very positive one and the long rate of improvement suggests the gap is still ikely to close further over the coming years.

Bradford's position within the Yorkshire and Humber region remains relatively poor and it has the third lowest employment rate after Hull and Kirklees. In 2012 Bradford had the second lowest employment rate in the region so our current position is a slight improvement.

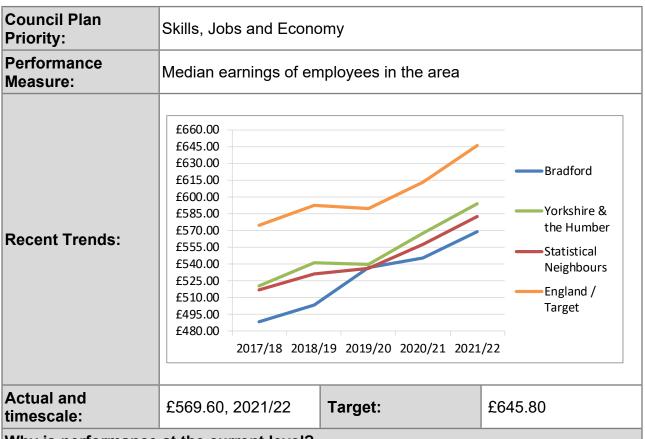
#### How can we improve / maintain performance?

Creating more and better jobs and addressing our longstanding skills deficits remain key to improving Bradford's employment rates. Skills gaps persist at the top and bottom of the labour market. Bradford has a high proportion of mid-skilled residents. Evidence suggests that jobs that requiring these mid-level skills will be most affected by globalisation, technological change and automation going forward whilst the majority of new jobs will require higher level skills.

Those with low level or no qualifications will increasingly be disadvantaged in the labour market. The lack of digital skills in particular will become an increasingly important determining factor as is estimated that up to 80% of new jobs that will be created in the next ten years will require some level of digital skills.

It is also important we address labour market disadvantage as employment rates for ethnic minorities are still lower than non-ethnic minority workers. Figures for Bradford show the employment rate for ethnic minorities over the year to December 2022 was 61.6% compared to the overall rate of 70.5%. The disparity is wider for women with the employment rate for ethnic minority work age women standing at 54.5% in 2022 compared to a rate of 73.9% for white work age women. However ethnic minority employment rates have improved significantly over the last decade with a 20% increase compared to a 9.0% for all workers. The employment rate for ethnic minority women rose from 36.3% in 2012 to 54.5% in 2022 representing a 50.1% increase that was over fives the overall increase for all workers.

The recent fall in women's employment is a concern and will need further work to establish the reasons underlying the fall given that increases in women's employment have been the key driver in the overall increase in employment rates over last decade.



# Why is performance at the current level?

Median gross weekly earning for Bradford residents stood at £569.60 per week in 2022, an increase of £23.50 or 4.3% compared to 2021. Full time average earnings have been rising steadily over the last decade and the gap to regional and national earnings has closed.

Over the ten years to 2021, resident earnings have increased by 33% compared a regional increase of 28% and an England increase of 26%.

The improvement in earnings has been driven by two main factors - above average increases for women and for those in lower paid jobs. There is a clear link between these two factors given that women are still more likely to employed in lower wage occupations such as retail, hospitality and social care.

Over the last ten years, women's earnings in Bradford have risen by 39% compared to a 30% increase for men. Women's earning's in Bradford have risen faster than the national average and this underpins the overall improvement in average earnings in Bradford compared to the UK average.

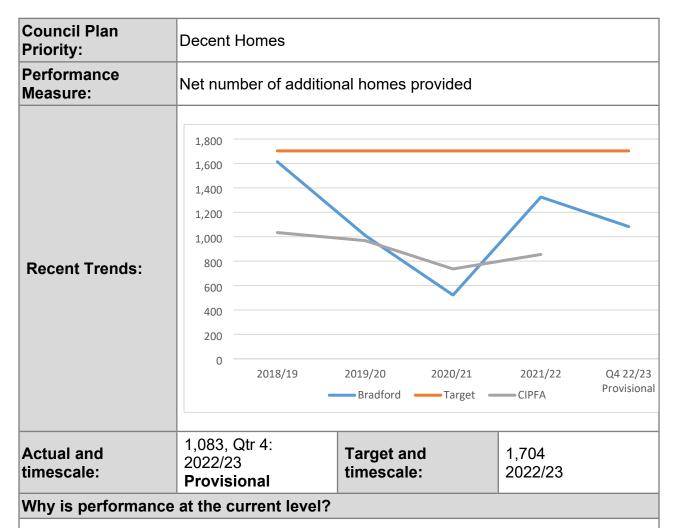
We have also seen earnings of the lowest paid rise faster than those of higher paid residents. Between 2012 and 2022 the average earnings of those in the 10% lowest pay band rose from £262 to £380, an increase of 45% compared to a 30% increase for those in top 20% pay band. One of the key factors has been the introduction of the minimum wage which has had a positive impact on improving earnings for our lowest paid workers.

#### How can we improve / maintain performance?

National initiatives such as the minimum wage have had an impact in raising average earnings in Bradford along with a general move to higher skilled jobs in the economy overall. New jobs typically demand higher level skills and we have also seen the disappearance of some low pay, low skilled jobs in sectors such as manufacturing and distribution. The rise in resident earnings is mirrored by increases in workplace based earnings. Over the last ten years, median fulltime workplace earnings have risen from £443 in 2012 to £600 in 2022, an increase of 35% compared to a national increase of 26%. Given that around 80% of the resident workforce work in the district, above average workplace based wage increases have been a key factor in improving resident earnings.

As with the improvement in employment rates, skills levels remain a key determinant of earnings and so improving skills levels overall will lead to further improvements in earnings and we have seen big increases in skills levels in recent years. Since 2011 the number of residents qualified to NVQ 3 and above has risen from 126,500 to 178,100 in 2021. This represents an increase of 40% over ten years compared to a 21% increase nationally.

An increasingly higher skilled workforce in turn will help attract higher level jobs to the district as well as supporting the growth of local high productivity, high wage businesses which will translate to a continued improvement in resident earnings in relation to the national average.



# 02 - Decent Homes Performance Templates

The current provisional figure of 1,083 is provisional and likely to increase when the time lags have been recorded The graph does indicate that Covid did have a significant impact but there is anecdotal evidence that both labour and materials are in short supply coupled with marked inflation in this sector. Bradford has performed better than our Cipfa nearest neighbours (on demographic metrics not locality) which perhaps highlights the main issues are national, not local. We are in the process of commissioning a new Strategic Housing Market Assessment (SHMA) which will aim to calculate housing need projections for the next 10 years and DHLUC have stated their intention to drop specific, localised housing targets which may perhaps be irrelevant if the target wasn't set with a suitable funding mechanism associated with it. Homes England have determined that, in cost benefit terms, all brownfield sites in Bradford are unviable and even some greenbelt areas are marginal at best.

#### How can we improve / maintain performance?

In negotiation with Homes England and the newly installed West Yorkshire mayor, we're hoping to take a more strategic regional view and it is hoped that Homes England changes their funding methodology to be able to support less commercially viable projects which would be really helpful for Bradford. The Mayor has brought this metric to the regional level with alternate funding and co-ordination streams being explored and alongside this, funding is available to support the delivery of the Brownfield Housing Fund Programme that aims to develop a minimum of 4,500 new homes for West Yorkshire by March 2025. When delivery falls below the Housing Target, the Council has

published a Housing Delivery Test Action Plan, setting out delivery challenges. A key challenge is bringing forward housing developments in challenging housing markets / areas where developers have been less active historically. The Council is looking at ways to support delivery on its own land including, specialist housing such as self-build, affordable housing and older persons housing.

Council Plan Priority:	Decent Homes		
Performance Measure:	Percentage of Succe	ssful Homeless Prevent	tions
Recent Trends:	90         80         70         60         50         40         30         20         10         0         18/19	19/20 20/21 Bradford Y&H	21/22 Q3 22/23 National
Actual and timescale:	67.10% Qtr 3, 2022/23	Target and timescale:	Above Reg & Nat 2022/23
Why is performance	at the current level?	>	

We continue to perform excellently compared to regional and national statistics. We are facing significant pressures with finding suitable accommodation for clients and expect that this will only become more problematic in future years. We are highly sensitive to the cost of living crisis and have seen an upsurge in our need for Temporary Accommodation. In 21/22 we had 1,411 successful preventions but in 2022/23 only 1,130 largely due to being unable to source affordable properties as the Local Housing Allowance is significantly below market rate at £70 pcm for a studio flat, £115 for a 2 bed and over £300 pcm for a 4 bed property which is clearly unsustainable and will only get worse. This is also subject to changes to legislation banning no fault evictions and requiring landlords to maintain their properties to EPC Band C by 2028 is likely to reduce available properties.

#### How can we improve / maintain performance?

The challenge will be to maintain this high level of success especially with inflation and the cost of living becoming ever more problematic. Also, there is a fear that the Private Rented Sector may diminish as landlords may decide to sell off properties if their mortgage rates can't be offset by rent. There will continue to be problems associated with social housing and the reduction in sourcing suitable accommodation as in 2021/22 there were 1,309 tenancies started in social housing whereas for 2022/23, this has plummeted to 905. Access to Housing have been running a project which has

found as well as a lack of social housing there's a lack of properties from other registered providers not just Incommunities, a lack of specialised housing and the length of time on the register has increased significantly. There is also a concern about fuel poverty and whether government intervention to alleviate and assist will not be effective and have an impact on approaches to Housing Options. These are very hard times and housing options is highly responsive to the cost of living crisis and, as will be detailed below, a reduction in affordable housing delivery.

Council Plan Priority:	Decent Homes				
Performance Measure:	Number of private sector homes improved through Council interventions				
Recent Trends:	1,400 1,300 1,200 1,100 1,000 900 800 700 2018/19 2019/2	0 2020/21 2021/22 2022/23	Bradford Target		
Actual and timescale:	1,343, 2022/23	Target:	1,000		
Why is performan	ce at the current level?				

- We have changed the way this indicator is calculated this year to include more activities that contribute to homes being improved in particular the Council has been given additional enforcement powers relating to minimum energy efficiency standards and electrical safety in the last few years and these are now included. While this probably accounts for most of the increase compared to last year, we have also been able to successfully fill a number of vacancies, so in the last year we have been operating at near to full capacity.
- The dip in performance around 2020/21 was mainly as a result of the Covid pandemic and its impact on the through-flow of work. However additionally, in 2018/19 we introduced a triage system to better prioritise work which resulted in a reduction in the number of lower risk housing hazards that we report as part of this indicator; we have had some difficulties with recruiting staff; and staff resources were being diverted to new enforcement activities which weren't at the time captured in this indicator (but as explained above, are now). There is minimal impact of the Covid pandemic on our performance now.

#### How can we improve / maintain performance?

• Our performance on this indicator is largely dependent on our continued ability to recruit and

retain specialist staff such as Environmental Health Officers who carry out the enforcement of housing standards and Housing Technical Officers who design and oversee adaptations and other home improvement schemes. Our recent experience, and that of other local authorities, is that it is increasingly difficult to recruit staff with the necessary skills and experience.

- Following a period of rapid increase in demand, especially in relation to the enforcement of housing standards, the rate of increase has slowed down. There is a tension between responding to service requests received from tenants across the district (reactive work) and proactive targeted work to tackle the most serious housing risks and conditions. We continue to look for ways to free up resource for this critical proactive work, although doing this successfully could impact on the headline performance of this indicator (in some instances, greater impact in fewer properties).
- Now that we have reported this indicator for a year, we would propose a higher target for 2023/24 of 1,300. This is based on individual assessments of expected outputs from each activity included in the indicator. Some areas of work may reduce in the future so the target may also reduce to reflect this. For instance, over the last two years we have been using government data to identify properties which are being let, that do not meet the Minimum Energy Efficiency Standard and working with the landlords of these properties for them to make necessary improvements. This work has progressed on a rolling basis across the main areas of the District where the properties are found, but it is likely that we will have covered all the main areas by the end of this year.

Council Plan Priority:	Decent Homes					
Performance Measure:	Number of new affordable housing units					
Recent Trends:	450 400 350 300 250 200 150 100 50 0	18/19	19/20 Bradford	20/21 Target	21/22	
Actual and timescale:	109 2021/22		Target and timescale:	411 2021/22		
Why is performand	e at the cu	rrent level	?			
This is obviously a disa going through a proces plans to build more mo	s of radical c	hange and a	re demolishing a lot o	of their antiquated	stock with	

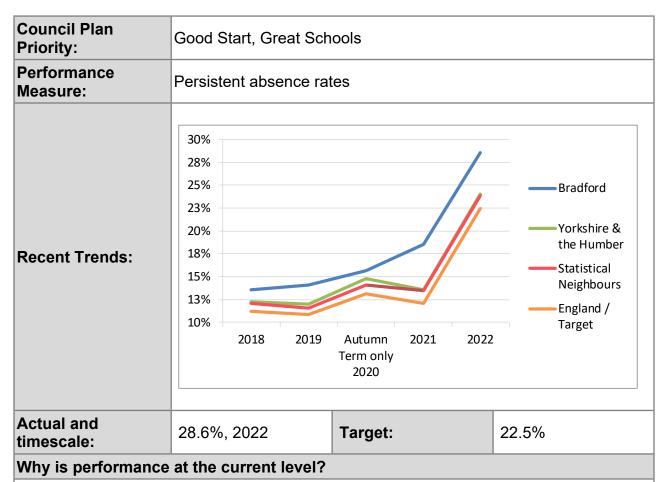
responsible for collating or auditing the figures so these are taken from DHLUC published stats hence the time-lag. This falls someway short of the figure in the adopted core strategy (587) and the figure based on the review of the core strategy (411). The Council has been a major contributor to affordable housing delivery over recent years but put a hold on its delivery programme to explore the merits and viability of opening a Housing Revenue Account.

#### How can we improve / maintain performance?

Proposed changes to planning legislation (if implemented) risk reducing the numbers of affordable homes delivered and the proposal to extend Permission in Principle to major developments could have a negative impact in terms of quality – of design, space and place-making. As net additional homes, this metric and programme has now been devolved to the West Yorkshire level and mandated as a specific commitment by the West Yorkshire Mayor with the pledge to build 5,000 sustainable homes, including council homes and affordable homes by 2025.

The Council has opened a Housing Revenue Account and intends to use this as a vehicle over time to facilitate and increase the delivery of quality and affordable housing in the District. A Housing Enabling Strategy will be developed to support this activity; focussing on strategic use of land and assets and collaborative engagement with the sector to enable delivery. CBMDC are making strides in delivering against housing need and are allocating more land for sustainable housing development, through the Local Plan process (Regulation 18). However, it is accepted that the Council needs to both deliver more homes and specifically, more affordable homes.

# 03 – Good Start, Great Schools Performance Template



School attendance is a huge issue in Bradford. Bradford is consistently at or near the highest rates of absence and persistent absence in the country. From spring 2021 to spring 2022, rates of absence increased across the entire country.

The LA has a small traded service, and has recently had extra, temporary resource from the Raising Attainment funding, which has increased capacity to deliver improvements – both strategic and operational.

New guidance from the DfE which all LAs will be expected to follow from September 2023 indicates that all LAs will be required to have an Attendance Support Team. This duty has been imposed on Local Authorities without the Government allocating funding to support the staffing and approach required. This is a critical omission in Bradford given levels of poverty and deprivation in the City require us to empower children to unlock their potential for good jobs through a consistent education.

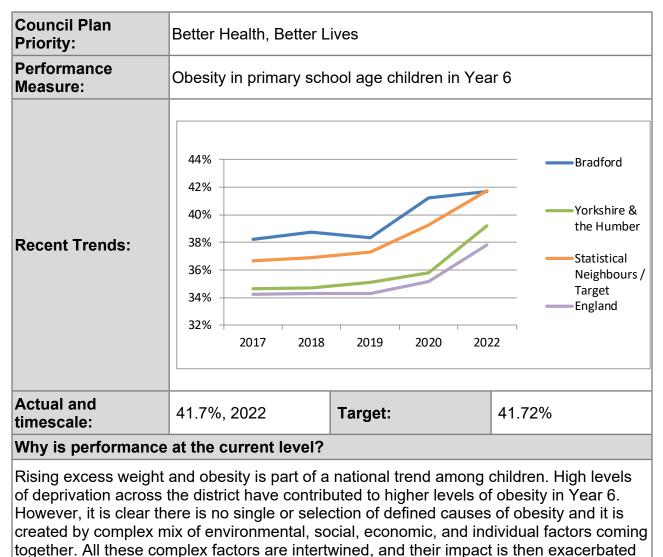
#### How can we improve / maintain performance?

Resource sought from Supporting Families income and utilising income from attendance prosecutions can secure an Attendance Support Team at the minimum size necessary per the DfE Burden's assessment (i.e. a team equivalent to 16 officers with all associated management and support roles.

The LA will continue to be available to support and advice, facilitating networking opportunities and training. From September the team should be able to facilitate the required termly Attendance Support meetings with each school, coordinating support for pupils who are persistently and severely absent (not case working), and continue to utilise the full range of prosecutions. The LA will approach using the full range of prosecution options and not solely penalty notices.

Continued effort for strategic approaches including a multi-agency conference, and representation of the importance of attendance with all levels of professionals will be key.

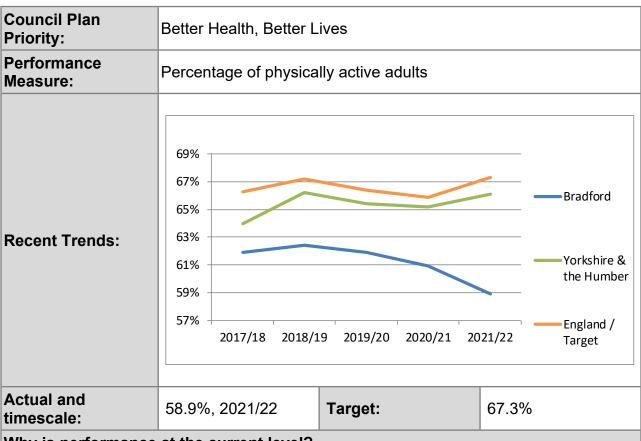
# 04 – Better Health, Better Lives Performance Templates



by deprivation.

## How can we improve / maintain performance?

The Living Well Programme is a partnership programme delivering a whole systems approach to obesity across Bradford District. A whole systems approach and the components within it are the best evidence based approach we can implement to address the rising obesity levels in children.



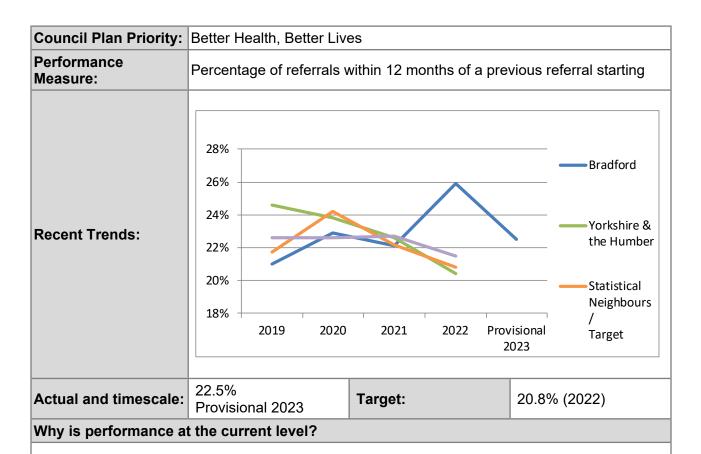
## Why is performance at the current level?

Nationally, the proportion of adults who are physically active has been falling since 2018/19, which maybe I in large part attributed to the pandemic. In the Active Lives Adults Survey by Sport England, 60.9% of adults in Bradford were described as physically active (defined as doing at least 150 moderate intensities equivalent (MIE) minutes physical activity per week in bouts of 10 minutes or more in the previous 28 days). Like many areas with high levels of deprivation, physical inactivity is lower in Bradford district than the rest of the country. Low levels of physical activity remain an issue, especially considering the wellbeing benefits of physical activity.

## How can we improve / maintain performance?

Bradford District has just developed a new physical activity strategy to improve the levels of physical activity on the district. The strategy led by Active Bradford is made up of 9 component parts. LINK to add when available.

- 1. Active schools, children and young people
- 2. Neighbourhoods and Communities
- 3. Sport and active recreation
- 4. Health and social care
- 5. Workplaces and workforce
- 6. Greenspace
- 7. Built environment
- 8. Active travel
- 9. Communications and campaigns



It is important to note this reporting period is when the children's services delivery sat with BMDC and the Children's Trust came into being on 1<sup>st</sup> April 2023, the very end of the reporting period.

The COVID recovery period and increased national pressures due to socioeconomic factors around poverty and the cost of living crisis, local authority Children's services departments across England and Wales have seen an uptick in families needing more support. Further Bradford having a greater population of children in its district and other deprivation factors, trends do correlate with similar placed authorities nationally.

As of 27<sup>th</sup> June the date of this return figures being Percentage of referrals within 12 months of a previous referral starting – provisional 2022/23 = 22.5%

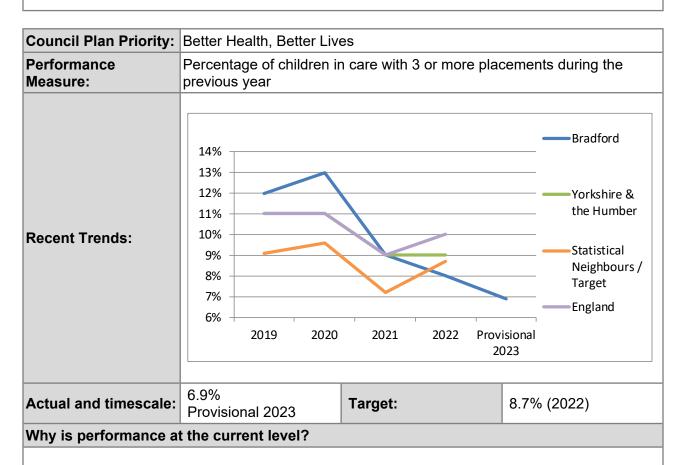
#### How can we improve / maintain performance?

The implementation of the David Thorpe approach to the Integrated Front Door took place in November 2022. This regarded 'front door' model has enabled support pathways for families to quickly progress to appropriate level of service quickly as needs arise, aligned to their level of need. In doing so more families are receiving support in the form of preventative help; not only from the wider safeguarding economy such as schools and Early Help and Prevention. Therefore, previously noted trends of escalating pressure in the statutory locality social worker teams has begun to reduce. The result being social worker locality teams, partners and specialist services have had 'space' to focus and work alongside families more effectively and reduce or remove need and sustain changes children need to feel to live improved lives. In doing so the re-referral rate since this new model is reducing and it is anticipated to continue this trajectory.

The David Thorpe approach actively promotes stronger and higher level of support to practitioners from our partner agencies to help families within their own organisations longer with a preventative scope, restorative practice theoretical approach to working with families at a local level and through organisations they're already linked to.

This improved partnership working is identified in the significant increase in calls into the Integrated Front Door and the ability to discuss with a social worker through professionally curious conversations and jointly deciding what the best support for families is. Feedback from partners has been very positive as was the authentically partnered approach to design and implement the new front door model for our families.

23/24 figures will be provided by the Children's Trust and beyond during the life of the contract with the council and will demonstrate these predicted trends improving further.



It is important to note this reporting period is when the children's services delivery sat with BMDC and the Children's Trust came into being on 1<sup>st</sup> April 2023, the very end of the reporting period.

Permanency and stability is vital for children who we care for and hold corporate parenting responsibilities for. Allowing children and young people to be afforded safe, secure care and positive childhood experiences.

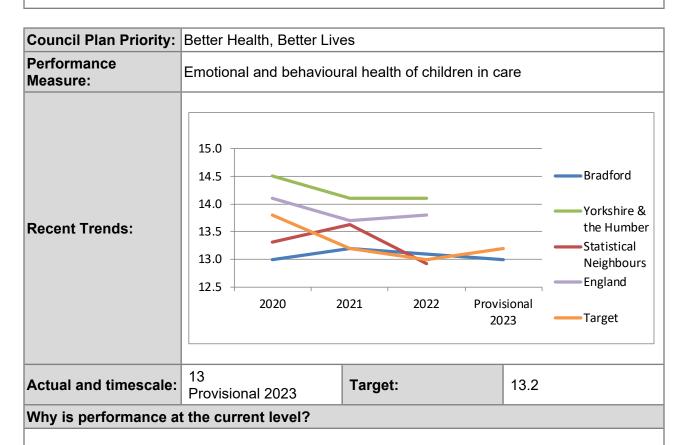
The COVID recovery period and increased national pressures due to socioeconomic factors around poverty and the cost of living crisis, local authority Children's services departments across England and Wales. This increasing nationally the number of children entering into (LAC) care system. Inflation and increased demand on LA's sourcing placements, again nationally and associated costs has created further pressures for councils. Further Bradford having a stronger focus on placing children wherever possible with extended family has reduced the risks of care placements changing or 'breaking down'. It is important to note that children placed on an emergency basis who then progress onto adoption pathways will experience changes as part of how they came to be corporately parented. This being the push pull of protecting a child quickly and progressing the notion of permanency in a timely manner.

Figures June 27<sup>th</sup> 2023 state - Percentage of children in care with 3 or more placements during the previous year - provisional 2022/23 = 6.9%. Movement is progressing positively.

#### How can we improve / maintain performance?

With a continued focus on permanency planning from the moment of 'referral' and better planning around keeping children connected to wider family wherever possible, there is a positive trajectory emerging, despite a larger number of children in our care.

23/24 figures will be provided by the Children's Trust and beyond during the life of the contract with the council and will demonstrate these predicted trends improving further.



It is important to note this reporting period is when the children's services delivery sat with BMDC and the Children's Trust came into being on 1<sup>st</sup> April 2023, the very end of the reporting period

Looked after children experience significantly worse mental health than all children. This measure assesses the progress in improving the emotional and behavioural health of looked after children. The score comes from the Strengths and Difficulties Questionnaire and describes the emotional and behavioural health of Children who are looked after, as recorded by a main carer. The SDQ's main purpose is to give social workers and health professional information about a child's wellbeing.

A score of 0-13 is considered positive indicator, 14-16 is borderline and 17 - 40 is an indicator additional focus and support may be needed to support a child.

At the end of March 2023, 66% of children looked after for at least 12 months aged 4 to 16 had

an up to date SDQ score; 37% of these children scored 17 or more in their latest SDQ. This data is a proxy measure and cannot be finalised until DFE undertakes their due diligence and oversight post the statutory return submitted June2023.

#### How can we improve / maintain performance?

Building on recent strengthened relationships and joint planning with health and education partners, the multi-agency partnership working supporting all children in our care will focus on identifying, tacking and completing the required assessments. Subsequently partnered care planning can be shaped to respond to the needs of all children and young people in our care to improve their emotional health and wellbeing.

23/24 figures will be provided by the Children's Trust and beyond during the life of the contract with the council and will demonstrate these predicted trends improving further.

# 05 – Safe, Strong and Active Communities Performance Templates

Council Plan Priority:	Safe, Strong and Active Communities				
Performance Measure:	Number of killed and seriously injured (KSI) casualties on Bradford's Roads compared to West Yorkshire figures				
Recent Trends:					
Actual and timescale:	292, 2022Target to be confirmed – New Measure Target being reviewed				

#### Why is performance at the current level?

The previous rate of injury indicator needs to be reviewed as West Yorkshire has adopted a new system of collision reporting which has seen an increase in the classification of injuries and led to an increase in reporting and recording. This has culminated in the Department for Transport to apply a weighting to previous year's figures so reasonable comparisons can be made. The graph above shows that weighting. The post Covid position has seen a nationwide increase in collisions even with the weighting applied. In 2022, there was 292 KSIs in Bradford compared with 324 KSIs in 2021, 9.9% decrease. However, this is still 16.2% above the 2017 – 2019 average.

When the detail is examined, we find that the majority of collisions take place on A roads and Unclassified roads. They are also for the most part taking place on single carriageway, 30mph roads. In-car injuries have seen a dramatic increase, this also reflects the national position.

#### How can we improve / maintain performance?

Bradford has now adopted Vision Zero which is a whole systems approach to Safe Roads and Casualty Prevention, this will culminate in all internal departments and partner agencies supporting the Safe Roads agenda. Programmes are being adapted to consider risk on the risk so prevention before collision becomes the focus. A report to CMT will be written shortly on the next steps for Vision Zero.

Partnership working with the Police has been ramped up this year with information sharing

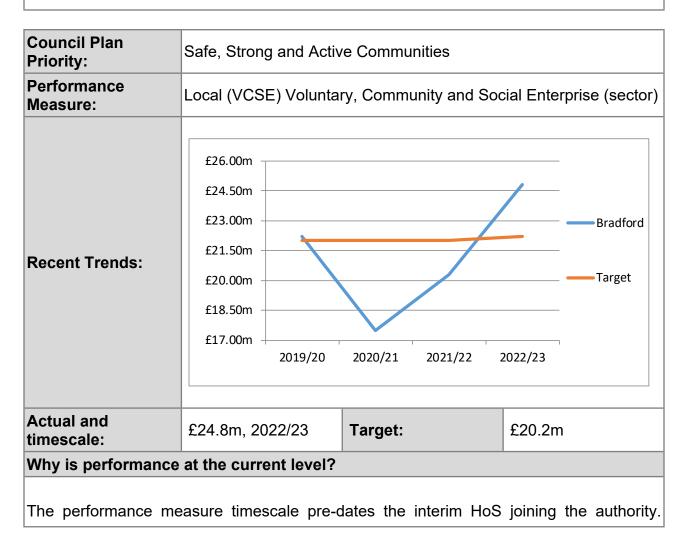
such as sites of anti-social behaviour. Discussions are held about what involvement is required of each agency. Operation Steerside is on-going and yielding high levels of Roads Policing enforcement in problem areas in Bradford.

The council has directly supported West Yorkshire Police with the purchase of a Pro Laser speed detection device. This gives the police the ability to provide extra Roads Policing Activity in the district around hot spots where speeding is prevalent.

New software providing information around risk on the Network has been purchased for Bradford. This software is designed to identify non-compliance of speed limits, near miss information and skidding incidents. This will provide intel to support the pre-collision approach to Casualty Prevention Programmes.

Work around School Streets and Play Streets has been increased this year, providing traffic free areas for Children. Highways are working with Public Health at partner agencies to provide this. The work supports a multitude of public health indicators.

Education, Training and Publicity along with Bikeability (Cycle) Training is on-going in Bradford's schools where we provide an evidence based approach to delivery in the highest risk areas of Bradford (in terms of child KSIs). After the priority schools are offered the training, we then offer the same training to all other schools in the district.



However, there could be a number of contributory factors resulting in the target exceeding expectations, which may include:

- The impact of Covid necessitated a local approach
- Desire to support our local supply chains and their sustainability during pandemic
- Cost of living and inflationary pressures
- Grants and direct award of contracts to ensure local delivery for vulnerable clients
- An integrated whole systems approach with key partners/stakeholders
- Digital/innovative delivery required investment in infrastructure

## How can we improve / maintain performance?

The actuals exceeding the target may well be an anomaly given the impact of Covid and it may well be that the spend will 'balance out' over the coming years. That said, it is important that some the processes/approaches adopted during such unprecedented times are considered and the best practice learning from this integrated into our processes – subject to these not breaching established Regulations.

# 06 – Sustainable District Performance Template

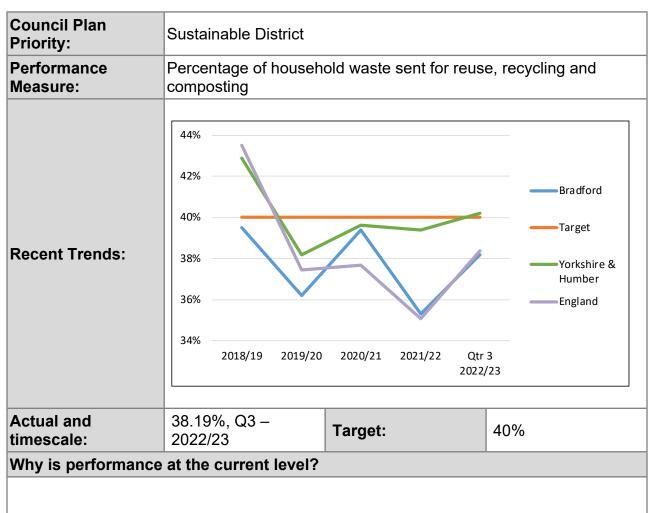
Council Plan Priority:	Sustainable District				
Performance Measure:	Air Quality Legal Limits				
Recent Trends:	Year 2017/18 2018/19 2019/20 2020/21 2021/22 2022/23	Achieved No No No No No	Legal Limits		
Actual and timescale:	Not achie 2022/23	achieved, 2/23 <b>Target:</b>			To be achieved
Why is performance at the current level?					

The air quality legal limits are averaged over an annual mean for reporting to Government. The Clean Air Zone was launched on the 26<sup>th</sup> September 2022. As the CAZ was launched later in the year the 2022 target has not been reached.

In addition to the CAZ the Council has other areas of work that help improve air quality <u>What else is being done to improve air quality?</u> <u>Bradford Council</u>. It is anticipated that compliance will be reached in 2023 after the CAZ has been in place for a year, that and the combination of other different areas of work should help achieve the air quality legal limits in 2023.

#### How can we improve / maintain performance?

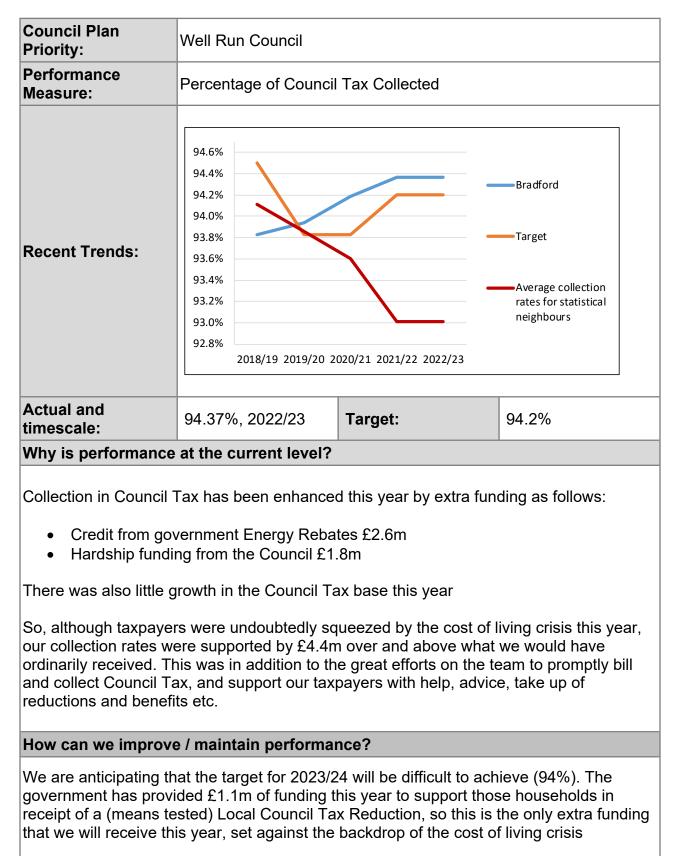
Performance can be improved by having the CAZ in place for a year and continuing to work across the whole District to improve air quality beyond these limits as there are no safe levels for pollutants.



Our recycling level is currently following the national and local trend. We are continually working with residents, contractors and processing methods to get the highest rates of recycling possible.

#### How can we improve / maintain performance?

By continuing to work with contractors, processing methods and encouraging members of the public to continue to, and improve recycling at the kerbside.

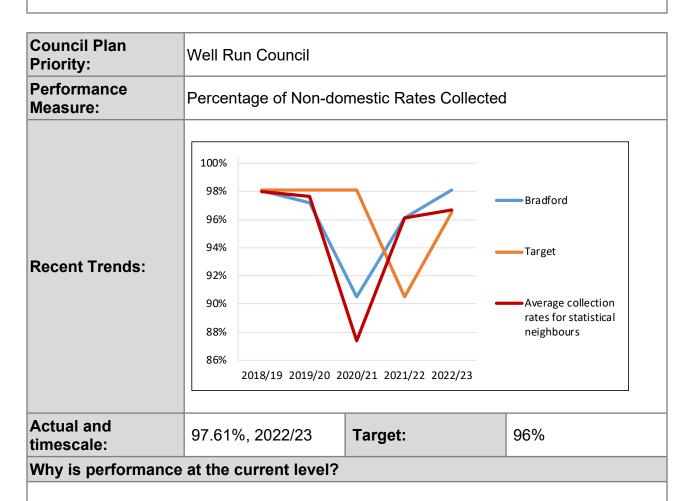


# 07 – Well Run Council Performance Templates

We intend to review the Council Tax Reduction scheme to ensure that it is fit for purpose and best supports those residents suffering the most hardship. The current cost of the

#### scheme is £35.5m

As Council Tax rises, and for some people gets harder to pay, it's important that we have a billing and collection team that can bill promptly and support residents to pay and access all reductions and discounts available to them. We will focus on creative ways to manage Council Tax including use of leading edge technology and greater generic working to make best use of resources.



Performance has benefitted from the award of Covid-19 Additional Relief Funds (CARF) to accounts in respect of liability for the 21/22 year. This brought forward credits on accounts to 22/23 where the liability for 21/22 had been paid (totalling approximately £9.2m) This improved our outturn collection levels (this will not be repeated for the current year).

The service has been implementing and expanding the range of electronic contact campaigns (Telsolutions) it conducts in order to encourage payment by customers whilst reducing contact with staff. This has been effective in reducing the number of accounts moving to the next stage of recovery allowing staff resources to be concentrated on more difficult cases.

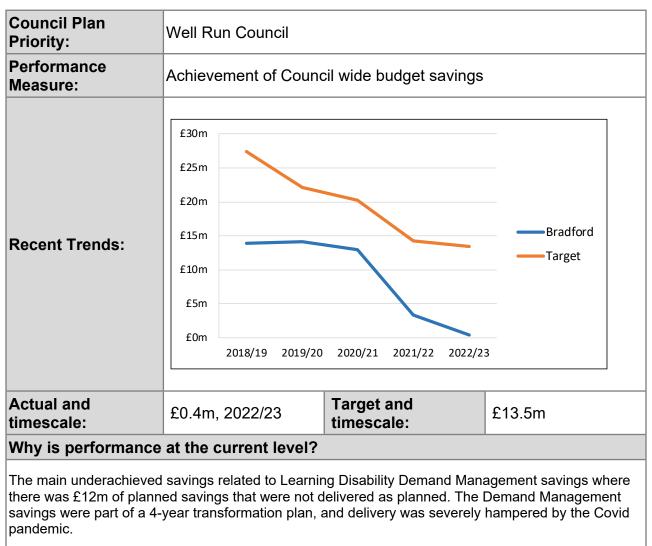
The service has also benefitted from improved access to the Courts in order to obtain liability orders to enable further recovery action to be taken against non-payers.

#### How can we improve / maintain performance?

We anticipate that the target assigned for the current year (97%) will be difficult to achieve since last year's performance was uplifted by the award of CARF.

This will be the first year where we are using the full range of Telsolutions campaigns we have designed from the start of the year which is expected to assist in collection. Campaigns are run at multiple stages of the recovery process in order to ensure a high level of contact with those who are either behind or simply not paying. The efficacy of these campaigns will be monitored and any adjustments that are thought to be needed will be made.

We continue to explore the use of data and technology to improve our efficiency in terms of ensuring better targeting of recovery action (to maximise the amount recovered) and automating processes (or parts thereof) to increase our efficiency; allowing staff to focus on those aspects of the collection / recovery process which benefit from human interaction.



As part of the 2023-24 budget, the outstanding savings target was reduced by £5m to £7m, and as outlined in the Qtr 1 Finance Position Statement for 2023-24 c£4.9m of this is expected to be delivered in 2023-24, and the Department is confident that the remaining savings will be delivered in 2024-25.

The other main underachieved savings relate to £1.0m of prior year savings and income generation in Sports and Culture services including Museums, Sports Facilities and Libraries.

2022/23 was considered as a recovery year following the COVID pandemic. The priority was to recover the services to normal levels and standards, and start to build the user numbers by increasing customer confidence and confidence in the staff teams. This went well during the year and projections are on target to build the customer base to pre-COVID levels in many if not all of the service areas by the end of 2023/24.

#### How can we improve / maintain performance?

As outlined above, the Learning Disability demand management savings were severely delayed as a result of Covid, but having reduced the outstanding saving as part of the 2023-24 budget by £5m, the remaining savings plans are getting back on track.

During 2023/24 the services will focus on continued recovery and transition into supporting the delivery of City of Culture 2025, Commercial opportunities in some specific services including City of Film, Museums and Sports Facilities. This will support the overall aim of achieving some of the undelivered savings, while some savings will be achieved in the longer term e.g. libraries. However, it is also noted that the services are experiencing unexpected budget pressures as is seen across the council due to the energy crisis and the consequences of international events e.g. high inflation levels reflecting on purchase of goods and some of the staffing costs, which might also transition into our own customer spend in the coming year.

# 08 – Equalities / Human Resources Performance Templates

Council Plan Priority:	Equalities
Performance Measure:	Percentage of top 5% employees who are female
Recent Trends:	70%         65%         60%         55%         50%         45%         Dec 1920.         June 2021.         Dec 2021.         June 2022.         March 2023.         Bradford         Target
Actual and timescale:	56%, Mar 2023 <b>Target:</b> 65%
Why is porformance	at the ourrent lovel?

#### why is performance at the current level?

Braford Council needs to closely represent the communities it serves. The equalities objectives focus on increasing the proportion of female employees as a proportion of senior management (grades special A and above) so that the proportion of female senior managers is representative of the workforce.

As the graph shows, there has been a steady increase in the number of female employees in the top 5%. The Council is reducing the gap which now stands at 9.8% between the overall percentage of the Council's workforce that are women (64.8%) and the percentage of women in senior roles in the Council. This increase demonstrates that the proportion of women in senior roles is increasing, and at 55% is more reflective of the proportion of women in the Council's overall workforce. Over this period there were more female starters than leavers.

During the period Mar-22 to Mar-23, there has been an increase of 3% of the proportion of female employees who are in the top 5% pay grades.

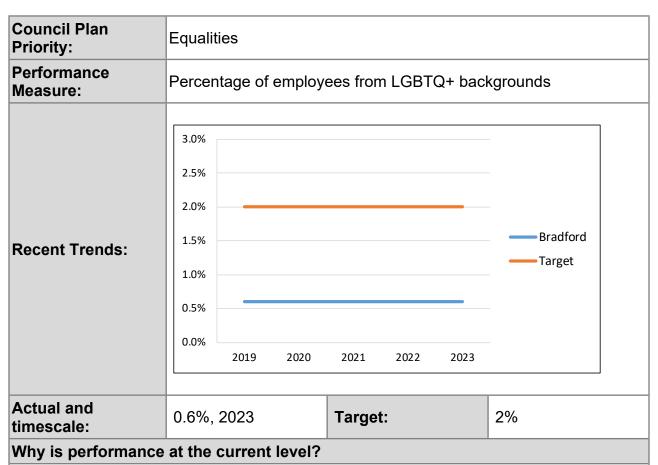
#### How can we improve / maintain performance?

There are a number of actions that are been taken across the organisation to improve this areas, such as inclusive adverts, senior and middle manager development, work by the women's voice network, women into governance etc.

There are a number of further strategies that can apply across all identified groups which includes activities such as:

- Succession Planning •
- Identifying and developing emerging leaders
- Visible leadership

Training and development opportunities, including coaching and mentoring



The equalities objectives focus on increasing the proportion of LGBTQ+ employees both as an overall proportion of employees.

This percentage has stayed stable over the last 3 years, although remains low in comparison to others reported areas, such as disability and ethnicity.

#### How can we improve / maintain performance?

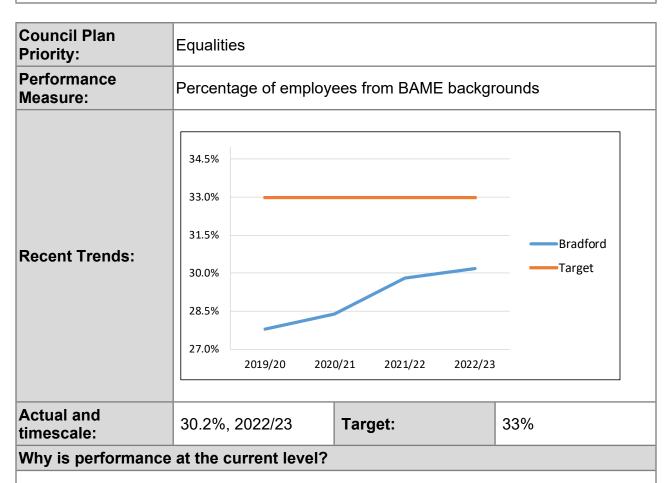
The percentage of LGBTQ+ employees has remained stable over the last 3 years, however the number of employees who have declared their sexual orientation to the organisation is still very low in percentage terms, at just 0.6%. It should be noted that an increase in the number of employees that are choosing 'not to declare' on equal opportunities forms/employee system will impact these statistics.

It is not possible to provide a further break down of the figures for LGBTQ+ due to the small number of employees who have disclosed this information.

Our staff networks have an enormous part to play in helping LGBTQ+ colleagues, reiterating that work should be a safe space for people to being their whole selves to work.

There is a need to build the confidence of staff to be able to give their sexual orientation on data we collect. Plans are progressing to automate information declared through recruitment into our employee system, and run a campaign with employees as to why confidentially disclosing this information is important.

Close work with the staff networks and moving forward action plans from the networks should assist in creating the right culture and environment for staff to feel comfortable.



Bradford Council needs to closely represent the communities it serves. The district is one of the most diverse areas in the country with a high proportion of individuals from a black, Asian and minority ethnic background. The equalities objectives focus on increasing the proportion of people from black, Asian and minority ethnic backgrounds both as an overall proportion of employees but also as a proportion of senior management (grades special A and above).

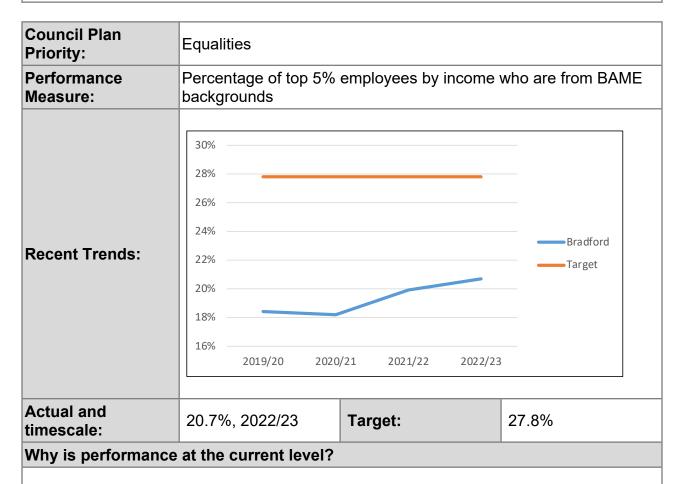
Not all employees are disclosing their ethnicity or choosing not to declare. However, the Council has a positive trend in representation and an increase of over 3% in the last 3 years.

#### How can we improve / maintain performance?

We will continue to have diverse recruitment panels for interviews, however there are also a number of further considerations we need to take into account when looking to improve the opportunities for our underrepresented communities which requires an action plan and monitoring delivery of strategies, such as how and when do we market our opportunities to join the Council, how we strengthen our links with local schools, colleges and universities. Also in consideration of the development opportunities that are available, and how we identify and mentor talent. We are currently working to enhance:

- Learning and development needs across our workforce
- Develop career development pathways for staff

Identify talent pools and succession plans so that we can provide stretch opportunities for people to have the best chance when applying for more senior roles.



The graph shows that the statistics are moving in the right direction which evidences a consistent increase since 2020/21.

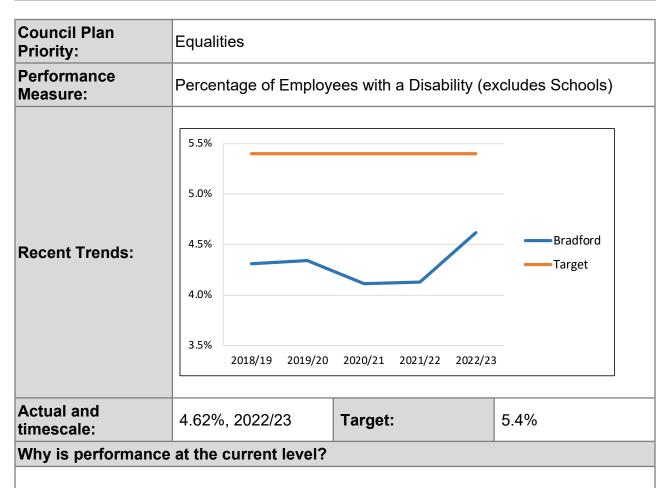
Generally, across the Council the more senior the role, the less likely the person is to declare their ethnicity/sexual orientation/gender identity etc. At Special Grades, 10% of staff do not declare and at Chief Officer grades this increases to 33% of staff not declaring. There is more work to do to understand the reasons behind this and to encourage people to disclose.

There is currently a gap of 9.7% between black, Asian and minority ethnic staff across the wider workforce, and those in senior roles in the Council. Starter and leaver data has been analysed to understand the decrease. More leavers stated their ethnicity than starters during this period and more senior starters are less likely to disclose their ethnicity.

### How can we improve / maintain performance?

There needs to be further work done to make Bradford Council an attractive place for people to work for people from all backgrounds. Statistically, more senior jobs will attract candidates from outside of the area and so the market greatly differs; attraction will then also be based on perception of the area, as well as how the council performs.

By working on branding, Employee Value Proposition and communications, we can help applicants to identify how and where they fit within the organisation which should in turn, increase applications from minority backgrounds.



Again, statistics are moving in the right direction. Greater numbers of staff declaring a disability may be reflective of greater publicity, knowledge and acceptance of people with 'hidden' disabilities which as a result creates greater acceptance within society.

Employees declaring disabilities increases at a senior level which is contrary to data held on gender and ethnicity.

#### How can we improve / maintain performance?

The percentage of employees declaring a disability has increased by 0.5% in the last 12 months.

Our staff networks have a part to play in helping disabled colleagues and creating a safe space for concerns and questions to be raised and escalated. The delivery of their action plan will also help embed strategies to help staff feel value and fulfilled within the workplace.

A new managing attendance policy is current under development which contains a proposal for Disability Related Sick Leave (DRSL) for those with a diagnosis, plus a Workability Passport to encourage two-way communication between employee and manager to assist in keeping people in work.

By promoting this positive action, along with other strategies, this should help to identify us as an employer of choice amongst disabled staff and prospective employees alike.

# Appendix B: Full list of performance indicators

Skills, Jobs	and Economy
Healthy life expectancy at birth (Male)	Healthy life expectancy at birth (Female)
% of people aged 16-64 in the district to NVQ level 3 or above	% of total third party spend with suppliers operating from with the district - Rolling Values
% of people aged 16-64 in work	Median earnings of employees in the area
Decei	nt Homes
Additional homes delivered per year	Successful homeless preventions
Number of private sector homes improved through council interventions	Number of new affordable housing units
Good Start,	Great Schools
% of pupils achieving 9-4 pass in GCSE English and Maths	Persistent absence rates
Key Stage 2 Reading, Writing and Maths at expected standard	% of Year 1 pupils achieving the Phonics Standard
Better Heal	th, Better Lives
Year 6: Prevalence of overweight including obesity	% of adults who are physically active
% of referrals within 12 months of a previous referral starting	% of children looked after with 3 or more placements during the previous year
Emotional and behavioural health of children & YP in care for at least a year and aged between 5-16 yrs old (average Value from the total of SDQ Values)	Proportion of adults with LD who live in their own home or with their family
Proportion of adults with LD in paid employment	Number of older people in new care home placements per 100,000 over 65s
Safe, Strong and	Active Communities
Number of killed and seriously injured (KSI) casualties on Bradford's Roads compared to West Yorkshire figures	Local (VCSE) Voluntary, Community and Social Enterprise (sector) spend
Sustaina	able District
UK Air Quality legal limits	Percentage of household waste sent for reuse, recycling and composting
Greenhouse gas emissions from Council operations	
Well R	un Council
Percentage of Council Tax collected	Percentage of Non-domestic Rates Collected
Ensure spending is within budget and year on year savings agreed by council are delivered	
Equalities / H	uman Resources
Percentage of top 5% employees who are female	Percentage of employees from LGBTQ+ backgrounds
Percentage of employees from BAME backgrounds	Percentage of top 5% employees by income who are from BAME backgrounds
Percentage of Employees with a Disability (not including schools)	

# Equalities at the heart of all we do

Everyone can access services and opportunities regardless of their background. We embrace our different communities across the whole district and build an inclusive organisation.

### Data Accelerator – Neurodiversity

The data accelerator was a £7.9m fund from the Department for Levelling up Housing and Communities(DLUHC) to support data projects to improve outcomes for children and families.

The joint bid from Leeds and Bradford local authorities with their partners, secured almost £1m of funding to develop and accelerate a range of projects as follows:

- A data model for the Early Identification of neurodiversity
- A data model for identifying children and families affected by adverse childhood experiences/trauma
- Development of Practice Improvement Forums to develop the connection between data and frontline practice
- Developing family voice and feedback

The overall aim of the work is to improve data maturity in the local authority areas in order to provide more effective early help for children and families and removing barriers to services and opportunities.

In Bradford the data accelerator funded project is a partnership approach with most aspects of the project now being led by Bradford District Care Trust and The Centre for Applied Research with the ongoing involvement of partners such as the Council.

Evidence of poor outcomes for children who are neurodivergent, led to the project focussing on the development of data models to support practice around autism and neurodiversity. The project is comprised of the following strands:

- 1. Development of data models and improved data connectivity to speed up and strengthen assessments.
- 2. Creation of a neurodiversity profiling tool that teachers and others can use in the classroom and with parents to better identify needs and solutions, alongside the development of multi-agency support.
- 3. Creating neurodiversity friendly places helping communities to model the lives of their neurodivergent children more accurately and create practical changes to break down barriers.

All of these strands are supported and governed by a Neurodiversity Research & Development Board and relevant task and finish groups.

Working with all partners, the work has:

- 1. Linked new health and education data to provide new insights into our neurodivergent population, including disparities in time to diagnosis according to ethnicity, gender and place. This includes the development of a new digital CLEVER (Connecting Lived Experiences with Visualisation of Electronic Records) tool, able to collate and present to decision makers a holistic view of an individual, including their interactions with services, known vulnerabilities, and qualitative information (lived experience).
- 2. Provided a platform to achieve routine linkage across our three health trusts of assessment data for children with suspected autism and Attention Deficit and Hyper-activity Disorder (ADHD) this in itself will enable more accurate oversight of the system. More importantly, it lays the ground for routine sharing of information about these children with other professionals in and beyond 'health', Our data insights demonstrate the importance of sharing information, because many of our neuro-divergent children face multiple vulnerabilities, so require support from multiple agencies. By connecting those professionals, we can find efficiencies and reduce burdens on families.
- 3. Developed a new digital screening and profiling tool 'the Electronic Developmental Profiling Tool (EDPT)' rooted in both the Early Years Foundation Stage domains used by schools and the diagnostic manuals used by clinicians. The tool is designed to be used by teachers or other non-specialists, with parents, in school, to identify more precisely the learning and support needs of children with neuro-divergent traits.

The EDPT is now being trialled in 14 primary schools, alongside support and training to help schools become more 'neuro-diverse friendly'. The trial will conclude at the end of the summer term, with the goal of extending it, subject to evaluation, from the October half term, 2023.

# Working together

Partnership and collaboration will be central to the success of our Council Plan.

# Employment West Yorkshire

We have jointly developed the Employment West Yorkshire programme with West Yorkshire Combined Authority (WYCA), which represents a significant investment into the district over the next two years. The approach of a regional framework and co-ordination is combined with local hubs to enable local authority led programme development, implementation and partnerships to meet community and local labour market need. This allows us to ensure that opportunity flows to those most at need of good jobs.

The approach, built on a successful approach developed using ESIF funding, has sustained and enhanced the local partnership infrastructure.

It is a model that maximises our expertise and understanding of the communities we serve and our local labour markets and enables us to appropriately target provision, working to outcomes that reflect regional and local strategic priorities. In addition to central coordination and communication of the programme, this West Yorkshire

Combined Authority (WYCA) programme has specifically driven the focus on meeting local opportunities to improve equality, diversity and inclusion, green skills and jobs, and digital inclusion, digital skills development and the growth of the tech sector.

Employment West Yorkshire reflects Work Local as an all-age service for citizens providing information, advice and guidance (IAG), employability support, skills provision and training. This delivers a personalised journey and maximises access to the full range of national, regional and local skills programmes whilst hiding the complexity of the funding arrangements. Employment West Yorkshire aims to support over 7,700 individuals to become more employable by March 2025.

Some key aspects of devolving the adult education budget across West Yorkshire have been:

- Rationalising the number of providers from 260 to 86
- Reducing sub-contracting from £9m to £2.25m and aimed at specialised provisions not available from local providers
- Increased the number of ethnic minority learners from 43 to 52 percent (compared to 34 percent nationally)
- Strong focus on the low waged with 2,000 more learners than in the previous year
- Increased targeting of people with no previous qualifications.

Bradford uses the funding locally to provide:

- Employment support
- Business engagement
- Information, advice and guidance
- Compliance, administration and monitoring

The programme enables Bradford Council to use its successful locality based, multipartner, dual customer (business/resident), and early intervention model.

# Early help and prevention

Supporting people early and in their communities to prevent their needs from increasing and to improve their outcomes.

# Early Help and Prevention in Localities

The vision for the 'locality' work is to build safe, strong and active localities where citizens and local leaders are empowered to work alongside public agencies and partners to address local needs and issues. Working collaboratively and creatively, they utilise local assets, resources and opportunities to enhance community capacity and tackle inequalities.

People are at the heart of service design and delivery, and experience coordinated support within their localities and only need to tell their story once. A stronger focus on prevention and early help promotes better outcomes for local people and helps reduce the need for statutory interventions possible.

Bradford Council is committed to delegating decision making and service provision to its five geographical localities, which match the parliamentary constituencies in the district. Each locality has an Area Committee chaired by a local elected member as a formal committee of the local authority.

Each Area Committee oversaw the creation of a Locality Plan for 2022/23 which have all been agreed by the Council's Executive. These can all be found at <u>www.bradford.gov.uk</u> by searching for 'locality plans'.

Each locality plan takes the district priority outcomes from the Council Plan 2021-25, looks at the latest available data about population and needs in that area and describes the actions to take place to improve outcomes for local communities. The Council has invested in staff teams in each locality and the wards within it to tackle the very local issues, generate community activity and connect people. Led by an Area

the very local issues, generate community activity and connect people. Led by an Area Co-ordinator and Ward Officers, they assist local people to get the help they need and deal with any issues arising.

The Council has agreed that a grant called the Household Support Fund can be used to provide £500,000 to Area Committees to distribute to local community and voluntary groups to achieve the actions in their locality plans and protect people from the cost of living crisis.

Neighbourhood Connect is a new way for elected members and professionals from the council and our partners to let our ward-based staff know about any concerns they come across about local people. This could be families or people who are struggling in some way or need signposting to local services or voluntary sector groups. The council and local health services are in the process of reconfiguring their teams to work on a locality footprint and join up with the area teams above. The NHS have invested in locality development co-ordinators who are working with local GP and primary care services to promote better health and wellbeing and providing grants to voluntary sector groups who are tackling the district's health inequalities.

New Living Well Co-ordinators in localities are promoting public health campaigns and the Living Well approach to make it easier for everyone in Bradford District to live healthier more active lives. Details can be found at <u>www.mylivingwell.co.uk</u> where people can take a quiz to find out what they could do.

The NHS are promoting a new approach to tackling health inequalities at both national and local level called Core20+5. This aims to target the 20% most deprived places in England with the five clinical areas where improvement in health would reduce these inequalities. These are maternity services, severe mental illness, chronic respiratory disease, early cancer diagnosis and hypertension. We know some of our communities do not access the NHS or seek advice or diagnoses for these conditions. Bradford has been provided with funding to take a more local approach to encourage them to think about this.

Family Hubs are now open across the District in our localities. The ambition is for every family to receive the support they need, when they need it. All families should have access to the information and tools they need to care for and interact positively with their babies and children, and to look after their own wellbeing. Families sometimes

experience difficulty interacting with the complex service landscape and have to 're-tell their story' to different services and professionals. This is often particularly the case for disadvantaged and vulnerable families. However, there is often no single, nonstigmatising point of access for family services that helps families to navigate and receive the wide-ranging support they need.

The Locality working programme is expected to:

- Reduce duplication across the Council and its partners;
- Address local social and health inequalities;
- Ensuring plans reflect local data, insight and intelligence;
- Low needs should be better met within the community with less need for statutory intervention, promoting independence and community resilience;
- Improved information sharing across the Council and with partners creating common understanding and shared ambition;
- In the longer term will help to narrow the gap and reduce inequalities across the district.

# Every pound counts

Making services effective and innovative for prudence in use of the Council's financial resources. Ensuring a value-for-money approach to service delivery and increasing the proportion of Council resources spent locally to help grow the Bradford District economy.

# Cost savings through lights out, dialling temperatures down and mothballing

Over the last three years the Council's Energy Team has been implementing a number of energy efficiency measures across some of the main buildings owned and operated by the Council. These include LED lighting, Building Energy Management Systems (BEMS), smart lighting controls, inverters for motors on air handling units, boiler upgrades and products which improve the thermal efficiency of radiator fluids in the heating systems. These measures have been supported by a wider deployment of the heating strategies which included temperature control and more efficient use of space within the larger key buildings such as Britannia House, City Hall and Margaret McMillan Tower.

The heating strategy has seen:

- Temperatures set between 19 21 degrees Celsius for standard Council buildings decreasing by 0.5 degrees Celsius every two weeks (to 18 degrees Celsius)
- Argus Chambers and Floors in Margaret McMillan Tower mothballed
- Reduction in energy usage

Year on year, the Energy Team's objective is to reduce the Council's carbon emissions by 10 percent.

The impact of energy efficiency measures deployed so far on energy and costs has

seen:

- **Gas** usage reduced from c33m Kwh in 2018-19 to c31m kwh in 2022-23 (with a cost saving over the period to March 31 2022 of £931k)
- **Electricity** usage reduced from c15m Kwh in 2018-19 to c12.5m Kwh in 2022-23 (with a cost saving over the period to March 31 2022 of c£1m)

Further reductions are expected with more innovation in the coming years such as through replacing boilers with heat pump technology and the use solar panels and battery storage.

# Living Well

We will work to make it easier for people in the district to adopt healthier lifestyles.

During the period 2022-23 Living Well has continued to support the people of Bradford District to adopt healthier lifestyles and has also supported the Council in delivering against its priority outcomes as follows:

# BETTER SKILLS, MORE JOBS, GROWING ECONOMY

**The Living Well Academy** makes it easier for people across the district to find learning opportunities to develop new skills and the confidence to improve health and wellbeing. During the reporting period 96 people completed Royal Society for Public Health training, 303 completed the Mental Health First Aid training, and 31 completed the HENRY training.

**Living Well Workplace Wellbeing pages** on the Living Well website had a soft-launch in spring 2023. Several hundred workplaces have signed up to receive information already. The online offer will be developed further during 2023-24, with bi-monthly newsletters on Living Well campaigns, services and offers.

# SAFE, CLEAN AND ACTIVE COMMUNITIES

**Every Move Counts**, the Bradford District Physical Activity strategy, has been launched after extensive engagement with residents, partners and multiple stakeholders. The development of the strategy has led to nine priority areas for development being identified which will help to support people who live, grow, work and play in Bradford district to improve their health through being more active and less sedentary.

**Living Well Community Development & Engagement project** was launched with the recruitment of a team leader and four community development and engagement workers. A Gypsy and Traveller strategy has been developed and an implementation group set up. Community Health Development (CHD) grants administration tender has been mobilised and launched. Partnership working on delivery of Better Health, Better Lives priorities within Locality Plans continues.

**Living Well Libraries** - Staff are being trained in Level 1 Health Improvement as training places/work commitments allow, with some specialising as Digital Health champions. In addition, action plans are in place and being delivered for four priorities relating to wider aspects of population health, including reducing social isolation, anti-poverty work, supporting people into employment and school readiness.

## GOOD START, BETTER SCHOOLS

The Living Well and Reducing Inequalities in Communities (RIC) Schools Project has two elements:

**Living Schools -** Poverty Proofing feedback started in January 2023, with focus groups and impact surveys in schools and was then led by Healthy Mind apprentices who were trained to evaluate the Poverty Proofing pilot. An Adverse, Trauma and Resilience (ATR) event was held in February for all school leaders, governors and other professionals.

**RIC Schools -** The project is a more targeted offer and is delivering a physical activity, nutrition and mental health offer in 30 schools in the most deprived areas of the city. School leaders and staff receive training, attend community of practice events and work with RIC facilitators to improve the health and wellbeing of children in their schools. The next steps are to further engage with parents, carers and families through a series of nutrition and physical activity workshops.

**Living Well Faith Settings -** The Childhood Obesity Trailblazer programme, now locally renamed "Living Well Faith Settings", has been sustained for a further two years through direct public health funding. Eighteen Islamic religious settings are actively delivering the childhood obesity intervention through 'Faith in Communities' and a total of 23 have been worked with throughout the year. Vouchers to buy physical activity and cooking equipment have been provided to help engage and sustain delivery. The co-produced "toolkit" has been finished and is awaiting final design before it can be used to engage in further settings across the district.

# **BETTER HEALTH, BETTER LIVES**

**Our "Choose What Works for You" adults weight management service** has been helping residents of Bradford maintain a healthy by offering 12 weeks' free membership to various commercial weight management programmes including both Weight Watchers and Slimming World, over 3,000 adults have already benefitted from this service.

**Communications & Marketing –** Our 'Healthy Swap' campaign was developed to support people to make simple healthy food swaps. The campaign focused on changing perceptions and supporting positive behaviour change by educating and upskilling people on the benefits of making healthier food choices, whilst also incorporating cost savings.

A two pronged approach was implemented to ensure the campaign resonated with the needs of local people:

- Swap Well to Eat Well (Healthy eating information pack) including healthy food swaps, low cost recipes, storing foods and contact details for social supermarkets. We distributed 15,000+ information packs with 10,000 more printed for distribution at events throughout the summer and we have had 2,000+ digital downloads via the website.
- Swap your Takeaway for a 'Fakeaway' Events held in shopping centres across the district encouraging people to cook from scratch. To increase participation, free recipe packs were distributed containing everything to prepare a meal serving for

four people. 2,600 recipe packs were distributed at events including Bradford Food Festival and 1,200 recipe packs distributed through social supermarkets/food banks.

https://www.thetelegraphandargus.co.uk/news/23118790.get-free-food-recipe-pack-bradfords-living-well/

**Children and Families Living Well Service** launched in September 2022 and has accepted 307 referrals and between the 1 January to 31 March 2023 delivered 183 face to face sessions with families.

# SUSTAINABLE DISTRICT

**The Bradford District Good Food** Strategy developed over 18 months through collaboration and co-production, was formally adopted by the Health and Wellbeing Board in June 2023. Setting the strategic direction of improving the food system in the district, it has four key outcomes:

- Creating an Eating Well Culture
- Tackling Food Insecurities
- Community-led Food Growing
- A Sustainable Food System for All.

A range of projects are underway including: 'Grow Bradford' to lead on community led growing, investment into allotments to revamp and revitalise 30 sites, our 'Food for Life' award launched in 30 of our most deprived primary schools.

**Living Well Takeaways Project** makes it easier for people to make healthier food choices when using fast-food takeaways. It also supports fast food takeaways to offer healthier options on their menus for customers. More information available via <u>Home - Living Well Takeaways (mylivingwell.co.uk)</u>



# Report of the Director of Finance to the meeting of the Corporate Overview & Scrutiny Committee to be held on 25<sup>th</sup> July 2023.

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# Subject:

# Finance Position Statement for 2022-23

### Summary statement:

This report provides Members with the year-end financial position of the Council for 2022-23.

It outlines the revenue and capital budgets and the year-end financial position based on information at the end of March 2023. It states the Council's current balances and reserves and school balances.

#### **Equality & Diversity:**

Services delivered and commissioned through Council resources can play a significant part in addressing inequality, improving well-being and widening access to opportunities. Both the COVID pandemic and the current cost of living crisis have had a disproportionate impact on the District, amplifying existing inequalities and threatening to generate new ones. The Council's response has sought to mitigate the disproportionate impact on our most disadvantaged and vulnerable groups of people wherever possible, and resources continue to be deployed in support of that objective.

Christopher Kinzelle	Portfolio:
Christopher Kinsella Director of Finance	Leader of the Council and Corporate
Report Contact: Andrew Cross Head of Finance 07870 386523 andrew.cross@bradford.gov.uk	Overview & Scrutiny Area: Corporate

#### Finance Position Statement for 2022-23

#### INTRODUCTION

- 1.0 This report is the final monitoring report presented to Members on the Council's 2022-23 financial position. It provides the revenue and capital financial position of the Council at the 31st March 2023. The report covers:
  - The outturn of the Council's revenue budget in 2022-23
  - The estimated financial impact of inflation in 2022-23
  - A statement on the Council's reserves
  - An update on the Council Tax and Business Rates collection funds
  - An update on the Capital Investment Plan
  - Benchmark spend and other financial comparator information
  - The Council's Risk Register

#### MAIN FINANCIAL MESSAGES

- 1.2 The financial year 2022-23 saw Council's across the country under severe financial pressure. Bradford is no exception, and the Council overspent its £388m net revenue budget by £30m primarily due to extraordinary levels of inflation which added £28m of un-budgeted costs and increasing demand and cost pressures in Children's and Adults Social Care.
- 1.3 Council reserves of £30m were required to balance the budget. The Council has managed its reserves prudently however the acute on-going financial pressures have left reserves close to exhaustion and reliance upon them is unsustainable.
- 1.4 Budgets were already under pressure after national austerity measures, increasing demand and rising costs had required the Council to find c£310m in savings since 2011 with a cumulative impact of over £2bn. During that period Bradford faced cuts far higher than more affluent areas with lower levels of need.
- 1.5 Bradford's Band D Council tax is also c£135 lower than the average for Metropolitan Authorities and 80% of households are below Band D. This means that Bradford cannot keep pace with inflationary and demand pressures through Council tax alone and that it raises less through its local tax base than other authorities many of which have much lower levels of need. Indicatively, if Band D Council Tax in Bradford was the same at the Metropolitan Authority average, it would raise c£20m of additional funding per year.
- 1.6 Additionally, analysis undertaken by independent local government finance experts has estimated that the Governments planned fair funding reforms would have benefited Bradford by £32m a year had they been implemented in 2020-21 as planned. These reforms have been repeatedly delayed and are now planned to be implemented in 2025-26.

- 1.7 With the exception of Children's Services, Bradford's service provision is low cost compared to similar Councils as outlined in the report. This gives reduced scope for further cost reductions.
- 1.8 The current position is unsustainable and Bradford, like much of the local government sector needs to see urgent national funding reform.

	Gross Budget £ms	Net Budget £ms	Total Variance £ms
Health and Wellbeing	278.7	143.8	8.8
Children's Services	538.6	155.3	50.9
Department of Place	211.0	136.0	-0.2
Corporate Resources	226.7	68.9	3.8
Chief Executive	6.1	5.7.0	-0.7
Non-Service Budgets	57.6	-5.4	0.4
General Fund	-8.7	-115.9	-32.9
Net Budget Funding	-3.6	-388.5	0.0
Total Council	1,306.4	0.0	30.0

## Outturn of the revenue budget in 2022-23

- 2.1 The Council **overspent** the £388.5m net revenue budget by £30.0m in 2022-23. This is c£2.1m less than forecast in the Qtr 4/ Period 11 report due mainly to additional income, and flexible use of capital receipts as outlined in section 3.
- 2.2 The main variance areas continue to be Children's Social Care due to high placement costs and high levels of Agency Staff that resulted in a variance of c£50.9m, and unachieved savings in Adult Social Care as outlined in section 5 and prior reports.
- 2.3 Further, the unbudgeted impact of inflation cost c£28m in 2022-23 resulting in significant pressures for all service departments as detailed in the Departmental Commentaries (sections 4-8).
- 2.4 The inflationary impacts were largely constituted of c£12.6m of additional costs associated with the 2022-23 pay award. Overall, the pay award cost c£18.6m compared to the £6m budgeted. The other major inflationary costs relate to energy prices, where gas and electric prices were significantly higher than budgeted as a result of the war in Ukraine.
- 2.5 The overall financial impact of energy cost inflation on the Council's estate and street lighting was c£9m over budget. There were also further knock-on impacts on our supply chain which resulted in additional inflationary pressures. The Council budgeted for 4%, but annual CPI inflation to March 2023 was c10%, with further above Bank of England target increases forecast for 2023-24.

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- 2.6 In line with accounting rules the year-end balance on the revenue account must be £0, and consequently to reduce the £30m overspend to £0, £30m of reserves have had to be drawn down at year end.
- 2.7 As outlined in section 9 non Schools reserves have reduced by c£110m in 2022-23, and a further £50m of reserves are budgeted to be used in 2023-24. As previously reported, reserves are reducing at an unsustainable rate, and there will only be c£68m of reserves going into 2023-24, which will be a historic low.
- 2.8 Since 2011, the Council has budgeted to deliver c£310m of savings to contend with very significant real terms cuts to Council funding, and increased demand pressure in Adults and Childrens social care. These pressures have required difficult decisions to be made about service provision and the use and targeting of resources.
- 2.9 As outlined in a recent Yorkshire Post article, the top 10 per cent of England's most deprived councils have dealt with cuts almost three times as high as the richest 10 per cent, providing evidence of deepening inequalities and regional disparities, with Bradford having c28% cuts relative to Surrey at 8%.
- 2.10 Despite the inequity, Bradford Council has maintained a disciplined approach to financial management that has enabled it to continue to deliver services at relatively low cost. This is reflected in benchmark data compiled by the Local Government Association (see Appendix 1), that demonstrates that apart from Childrens Social Care related services that are run by the Bradford Children's and Families Trust from 1<sup>st</sup> April 2023, all Council services are either at or below benchmark spend levels in comparison to other alike Councils.
- 2.11 Aside from the very significant increases in Childrens Social Care costs and recent large-scale increases in unfunded inflationary pressures, the other main driver of the Councils financial pressure compared to other Councils is on the income side.
- 2.12 Council Tax revenues are approximately £20m below the average of other Metropolitan Councils on a pro rata bases. The Band D rate in Bradford is c£135 per year below the Metropolitan Council average, and £400 below the highest. Bradford currently ranks as having the 30<sup>th</sup> lowest Council Tax out of the 36 Metropolitan Councils; is the lowest in West Yorkshire and 2<sup>nd</sup> lowest in the Yorkshire and Humber region. The Government sets a Council Tax referendum limit each year, and this therefore provides limited scope to raise further revenues. It should also be noted that a percentage increase applied to a smaller Band D rate, raises a smaller amount than the equivalent percentage increase applied to a higher starting rate, and consequently the gap in amounts raised between areas with low Band D, and high Band D increases each year.
- 2.13 Further, independent analysis from Local Government finance experts has identified that had the Government implemented Local Government funding reforms in 2020-21 as planned, Bradford would now be c£32m per year better off.

- 2.14 It should also be noted that additional national funding has been found for Councils that would otherwise be equivalently financially challenged through the 'Dedicated schools grant: very high deficit intervention'. Although Bradford doesn't currently have a deficit in this area and so doesn't benefit, many Councils (currently 34 and growing) across the country have been provided with additional 'DSG Safety Valve' funding. Surrey for example will receive c£100m of additional funding via its Safety Valve agreement.
- 2.15 In summary, the financial challenges facing Bradford are acute and result from facing cuts that have been higher than others; increases in Children's Social Care costs that have resulted in benchmark spend going from low to high in a short period of time; the unbudgeted impact of extraordinary inflation in 2022-23, low Council Tax relative to other councils, not receiving additional government support due to having pressures in the wrong service areas (i.e. Childrens Social Care and not Dedicated Schools Grant), and Government delays to Local Government funding reforms that would have been expected to significantly increase funding for Bradford Council.
- 2.16 Many Councils are experiencing similar pressures across the country as a result of these systemic funding issues, and there are numerous Councils that are nearing s114 notices. This is something that is without historic precedent and is reflective of a sector in dire need of support.

## Change since Qtr 4

3.0 The overall forecast variance has reduced by c£2.1m since Qtr 4/Period 11 as outlined below.

Department	Variance Last Period £000s	Variance £000s	Change in Variance from last period £000s
Childrens Services	50,506	50,891	385
Health & Wellbeing	7,992	8,812	821
Corporate Resources	3,384	3,828	443
Non Service	13	352	339
Dept of Place	317	-203	-520
Chief Executive	-374	-744	-370
General Fund	-29,691	-32,896	-3,204
Total	32,147	30,041	-2,106

3.1 The main changes since Qtr 4 include;

- A £0.4m increase in the Children's Services forecast variance to £50.9m due to a further £0.5m increase on Social Care Services spend and a £0.4m increase on Education and Learning Services. This was offset by a £0.5 favourable movement on the Skills for Work Service.
- A £0.8m increase in the Health and Well Being forecast variance to £8.0m, primarily related to increases in bad debt provision.
- A £0.5m decrease in the Department of Place forecast variance to an overall underspend of £0.2m.
  - Sports & Culture £0.9m increase has resulted in an overall overspend of £1.4m, this is mainly due to increased pressures within Sports Facilities of £0.8m due to reduced levels of income, additional cost of casuals & repairs & maintenance. Woodlands has seen an increased number of Ash dieback cases costing an extra £0.3m. These were partly offset by a £0.2m improvement in Theatres, with increased income being driven through additional funds from booking fees.
  - Neighbourhoods & Customer Services a £0.9 reduction resulted in an overall underspend of £1.6m. The main changes included increased income recovery of £0.2m for the VCSE support programme, £0.2m for ESF Integration costs and £0.2m unspent integration reserves. Environmental Services also had £0.3m of additional underspend relating to the Environmental Task Force and savings made from staffing. The task force is a short-term project which is due to finish in July 23.
  - Waste, Fleet & Transport £1.4m reduction resulting in an overall underspend of £1.7m. The improved position is mainly due to an increase in income from recyclates and a reduction in repairs & maintenance charges within Waste Services following a change to the recharge mechanism from Fleet Services.
  - Planning, Transportation & Highways £0.3m reduction has reduced the overall overspend to £3.7m. This is mainly due to the reduction in forecast Energy costs as the Smart Street Lighting inventories are updated and revised invoices/credit notes are processed.
- A £3.2m increase in the General Fund underspend to £32.9m mainly due to
  - A £1.1m increase in the flexible use of capital receipts.
  - A £0.8m increase in the share of LCR Business Rates pool.
  - £1.0m from additional interest receivable.

### **Departmental Commentaries**

#### **Children's Services**

- 4.1 Children's Services had a variance of £50.9m against the £161.7m net budget. This was after allocating £15.0m of additional funding to the service in 2022-23 including £7.5m of one-off funding.
- 4.2 The variance was mainly derived from Children's Social Care related services (Children's Social Care (£26.8m), Safeguarding Reviewing Commissioning & Provision (£40.0m), Education and Learning (£1.0m), offset by a £1.9m underspend in the Employment and Skills Service. £15.0m of additional budget for Social care was not specifically allocated and was used to support the overall social care overspend.

#### **Children's Social Care**

- 4.3 The £26.8m variance is mainly due to the following;
- 4.4 A £13.4m variance on the staffing budget, mainly on Social Work budgets due largely to higher workloads, and the continued use of agency staff due to a shortage of staff which to some extent reflects national challenges around recruitment.
- 4.5 The amounts incurred on Agency staff have increased significantly over recent years (£4.3m in 2018-19, £11.7m in 2019-20, £17.4m in 2020-21, £20.1m in 2021-22 and £28.5m in 2022-23) and are currently running at approximately £2.7m per month.
- 4.6 The movement in agency social workers is shown below: -

Month	Apr	Sep	Apr	Sep	Mar	July	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar
	20	20	21	21	22	22	22	22	22	22	22	23	23	23
Number of Agency Social Workers	129	136	170	161	164	177	179	204	206	232	233	235	254	253

4.7 The table below demonstrates that although effort is being made to recruit new Social Workers, the numbers of leavers exceeded the numbers of new starters both in 2021-22 and 2022-23. It is planned that as a result of a recruitment drive to appoint Assessed and Supported Year in Employment (ASYE) newly qualified Social Workers, and international Social Workers, this trend will be reversed, with the first tranche of new starters commencing work in February as outlined below.

														0000
	2021/22													2022 /23
Description	Total	Apr-22	May-22	Jun-22	Jul-22	Aug 22	2 Sep-22	Oct-22	2 Nov-22	Dec-22	Jan-23	Feb-23	Mar-23	Total
Starter	43	2	6	4	3	4	13	3	0	0	3	17	4	59
Leaver	64	2	8	5	6	5	11	8	9	2	8	1	4	69
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Net	(21)	0	(2)	(1)	(3)	(1)	2	(5)	(9)	(2)	(5)	16	0	(10)

4.8 The table below shows that although there had been some progress in increasing the numbers of permanent Social Workers up to Qtr 3 (Nov) of 2021-22, the numbers have significantly reduced since. A number of new appointments have been made in February 2023 and this is planned to continue in the coming months.

	Apr	Jun	Sept	Nov	Apr	Jul	Sep	Oct	Nov	Dec	Jan	Feb	Mar
	21	21	21	21	22	22	22	22	22	22	23	23	23
No of Permanent Social Workers	293	301	303	301	283	280	281	276	267	265	260	276	276

4.9 Benchmarking data demonstrates that the percentage of Agency social work staff in Bradford has increased significantly over the past 4 years and is significantly higher than comparators.

Agency staff as % of Social Work Workforce	2014	2015	2016	2017	2018	2019	2020	2021	2022
				-				-	46
Bradford	4	3	4	4	12	30	34	39	
Yorkshire and Humber	8	6	9	8	8	10	11	13	16
National	15	16	16	16	15	16	15	16	18
Statistical Neighbours	17	15	17	16	15	16	16	18	19
West Yorkshire									
Bradford	4	3	4	4	12	30	34	39	46
Calderdale	7	3	0	5	2	7	3	9	14
Kirklees	4	3	26	18	6	2	0	0	0
Leeds	8	4	4	1	1	1	0	0	3
Wakefield	19	-	9	6	29	32	22	14	14

- 4.10 In addition to demonstrating that agency use is particularly acute in Bradford, the table also demonstrates that agency use has reduced from high levels in other West Yorkshire Councils that have also previously been assessed as inadequate (Kirklees & Wakefield), suggesting that there is clear scope for Bradford to follow a similar trajectory over time.
- 4.11 The Children with Disability Service also has a forecast variance on the direct payment/home support budget by £2.1m.
- 4.12 There is also a £2.0m pressure on the service legal cost budget due to court/legal counsel costs. The Post 16 team has a pressure of £4.4m on support costs for care leavers.

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- 4.13 The Section 17 preventative assistance budget had a variance of £1.5m, and transport costs were £2.5m above budget (including £0.6m in relation to staff). The Interpreting budget had a £0.1m variance, premises budget had £0.1m variance, supplies/services budget had a £0.5m variance, and a further £1.8m adverse variance on support cost for children.
- 4.14 Prevention and Early Help reserve of £1.6m was used to support the overall service overspend in 2022-23.

#### Safeguarding and Review, Commissioning and Provision

- 4.15 Adverse budget variances are also occurring in other areas due to continued growth in the number of Children receiving support, with very large increases in typically costlier external Residential placements and external Foster Agency placements.
- 4.16 Residential placements cost on average close to £270k per year each, and the average cost of a placement has risen dramatically from c£3,600 per week in 2020-21 to c£4,800 in 2021-22, and £5,086 in 2022-23. A recent Competition and Markets Authority report has found the purchased placements market to be dysfunctional and subject to profiteering by suppliers.
- 4.17 Additionally, the numbers of children in placements have never been higher as outlined in the table below.

Type of Placement	17-18	18-19	19-20	20-21	21-22	22-23	Avg Cost per week 2021-22	Avg Cost per week 2022- 23
Placed with Parents	117	129	150	162	166	159		
Placed for Adoption	25	26	24	35	52	32		
Friends and Families	235	301	357	372	394	406	£350	£354
Foster Parents	371	354	368	393	375	390	£530	£546
Fostering Agencies	57	88	131	164	191	277	£849	£950
Residential Care (Internal)	51	45	51	45	38	26	£3,300	£4,472
Residential Care (External)	42	42	60	70	105	169	£4,800	£5,086
Other*	62	68	90	107	125	120	£1,850	£1,951
Sub Total (Number of Children Looked After)	960	1,053	1,231	1,349	1,446	1,579		
Residence Orders	46	40	37	33	30	29	£166	£164
Adoption Orders	247	239	237	226	214	204	£330	£347
Special Guardianship Orders	320	338	364	435	473	523	£168	£164

Sub Total (Chd in Permanent Arrangements)	613	617	638	694	717	756	
Total Children Receiving Support	1,573	1,670	1,869	2,043	2,163	2,345	

, \* Includes Supported Living placements, Hospital Placements and Mother/Baby placements.

4.18 Benchmarking data shows that over recent years the numbers of Children Looked After supported by Children's Social Care increased from a relatively low number per 10,000 to a relatively very high number in comparison to other Councils, and growth in numbers has been significantly higher than other comparators.

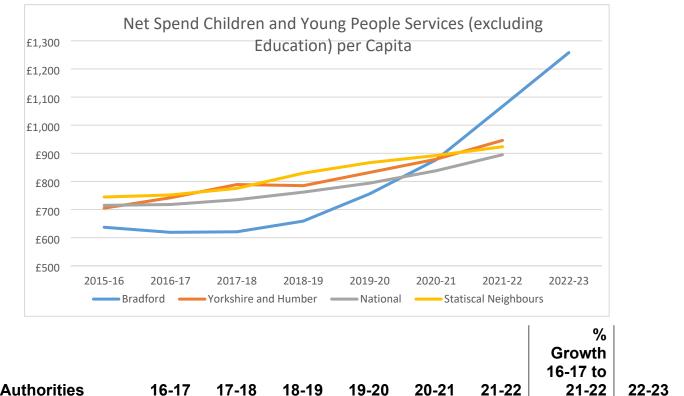
	2016	2017	2018	2019	2020	2021	2022	% Grow th	Mar 2023
Bradford	61	66	70	82	87	94	103	69%	113
Yorks and Humber Avg Statistical	63	67	71	74	77	78	81	29%	
Neighbour Avg	84	87	84	87	88	90	89	6%	
National Avg	60	62	64	65	67	67	70	17%	

4.19 Bradford is also spending highly disproportionate amounts (likely more than double) on high-cost placements like Residential Care in comparison to alike councils as outlined in the table below. The table also demonstrates very significant growth in costs in 2022-23.

Local Authorities – Spend per head of Child Population on Residential Care	16-17	17- 18	18- 19	19-20	20-21	21-22	% Increase 15-16 to 21-22	22-23
Bradford	£111	£105	£114	£145	£181	£236	120.6%	£380
Yorkshire and Humber	£100	£112	£120	£126	£139	£163	69.8%	
National	£96	£111	£117	£126	£142	£159	78.7%	
Statistical Neighbours	£108	£120	£134	£158	£157	£163	59.8%	

- 4.20 Indicatively, when applied to the c142,000 child population, Bradford is currently spending c£30m more that Statistical neighbours pro rata to size on Residential Care provision.
- 4.21 As a result of high Agency staff costs, and the growth in Child Looked After placements (particularly Residential Care placements), net spend on Children and Young People per capita, has grown significantly in recent years, and is now very likely to be significantly higher than comparators.

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Local Authorities	16-17	17-18	18-19	19-20	20-21	21-22	21-22	22-23
Bradford	£619	£621	£659	£756	£877	£1,067	72.4%	£1,258
Yorkshire and Humber	£742	£753	£785	£832	£875	£946	27.5%	
National	£718	£735	£762	£794	£834	£895	24.7%	
Statistical Neighbours	£752	£776	£829	£867	£887	£928	24.6%	

- 4.21 Indicatively, if Bradford's current net spend on Children and Young people per capita were at the same level as Statistical Neighbours in 2021-22, the Council would have spent c£20m less per year. Given the rapid growth in spend in Bradford in 2022-23, this excess spend in comparison to benchmarks is now likely to be significantly greater.
- 4.22 This also demonstrates that the current scale of spend in Bradford is not inevitable, and could be reduced again in time.
- 4.23 As a result of the growth outlined above, the Service has a £40m full year variance.
- 4.24 This includes a £34.2m variance on the external purchased placement (Residential, Fostering and Post 16 & 18).
- 4.25 There is also a £0.9m variance on the Fostering Service due to the cost of placements and recent changes on fees for Kinship carers.
- 4.26 Internal residential/respite homes had a variance of £4.5m due to the use of agency staff, premises related costs and care cost.
- 4.27 Child Protection Services had a £0.9m variance due to the use of agency staff across the service.
- 4.28 The above overspends were offset by favourable variances on the Adoption Service £0.2m and £0.3m on B Positive Pathway.

#### **Education and Learning**

4.29 The Education and Learning Service has outturned with a £1.0m variance on a £27.8m net budget. The main pressure was on the Travel Assistance Service which overspent by £2.7m above budget due to increased costs in service provision. The variance was offset by £1.7m underspend across the service from non-staffing budgets and through income generation.

#### Skills for Work and 14-19 Service

4.30 The Skills for Work/14-19 Service underspent the £4.1m net budget by £1.8m. This was from a £0.5m staffing underspend, £0.2m on non-staffing budgets, £0.9m non recurrent additional income and £0.2m underspend on Covid recovery funding.

#### Mitigating Actions to reduce the overspend

4.31 There has been a considerable level of investment into Children Services over past few years. The 2020-21 budget included £13.625m of additional investment to address budget pressure and demographic growth. A further £2m was made available to make permanent support to the social work structure previously funded from the "one off" Children Investment Fund in 2019-20. The Council also allocated £2m per annum for two-years to support Prevention and Early Help work starting in 2020-21. Children's Social Care also overspent by £6.4m in 2020-21, with mitigating funding having to come from other parts of the Council. There was also a further £7.125m of recurring budgeted investment in 2021-22, coupled with a £15.5m overspend with mitigating funding deriving from other parts of the Council, and c£15.8m of Covid related funding; a further £7.5m of recurring budget has been provided for 2022-23, and the creation of a £10m one off Social Care reserve of which £7.5m has been allocated to Children Services in 2022-23. The 2022-23 overspend of £50.9m is being mitigated by underspends and unplanned reserve use, and the recently approved budget for 2023-24, allocated a further £57m. Overall Gross expenditure on Childrens Social Care related services has increased very significantly in recent years.

	2018-19	2019-20	2020-21	2021-22	2022-23
Gross Expenditure £s	84	99	114	140	186

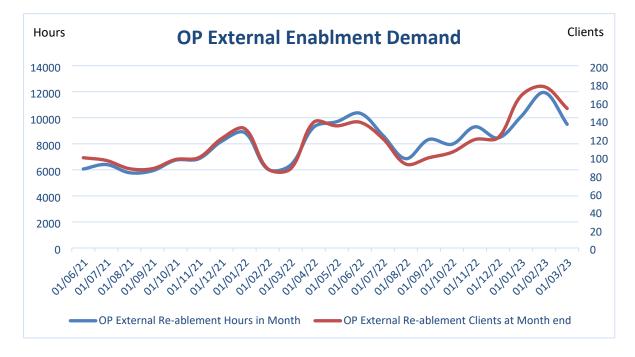
4.32 Bradford Children and Families Trust (BCFT) was set up on the 1<sup>st</sup> of April 2023. BCFT has been established as a wholly owned company limited by guarantee. BCFT will discharge the Council's children's social care operational functions on its behalf and in line with terms that have been set out in a Service Delivery Contract entered with the Council. Statutory responsibility for Children's Services remains with the Council. The resultant model is a collaborative council-owned trust.

### Health and Wellbeing

- 5.1 The Health and Wellbeing department overspent the £143.8m net expenditure budget by £8.8m, this was after allocating £4.4m of non-recurrent funding, including £2.5m from the Social Care reserve. This is a £0.8m increase from the reported Qtr 4 position and is primarily related to increases in bad debt provision across the department.
- 5.2 In 2022-23 the department had additional Learning Disability (LD) demand management savings of £5.5m to achieve. In recognition that the savings were behind schedule, an additional £3m budget was provided to alleviate some of the pressure. The net £2.5m was unachieved this year. The approved 2023-24 budget has provided a further £5m to take account of undeliverable Learning Disability demand management savings from 2020/21 to 2022/23.

#### **Operational Services**

- 5.3 Operational Services underspent the £70.8m net expenditure budget by £0.2m. The outturn position included £5.9m of Discharge to Assess funding, which has helped to offset previously reported pressures on short term enablement support and home care services which are the key adult social care services supporting timely discharge from hospital.
- 5.4 The Adult Social Care Discharge fund has mitigated a £1.7m pressure on short term enablement, this is across externally procured enablement hours and care delivered by the in-house Enablement service. Following the pandemic, the service has continued with the model of discharge to assess and as the table below demonstrates, has seen an increase in the number of externally delivered hours and increased activity within the in-house Enablement Service.



5.5 Older People and Physical Disabilities long term support overspent the £28.1m net expenditure budget by £2.1m.

As previously reported, Older People and Physical Disabilities long term support budgets have seen significant additional and unbudgeted expenditure as a result of the service supporting increased discharges from hospital. As a result, hospital bed blocking in Bradford is much lower than many parts of the country. The service was able to utilise £3.6m of the ASC discharge funding to support this pressure in 2022-23.

5.6 The table below demonstrates the year-on-year increase in long term home care hours.

	2020-21	2021-22	2022-23
OP & PD Long Term Home Care Hours	1,258,112	1,340,178	1,372,370

5.7 Although Home Care hours, and other types of Community care have been increasing over recent years, when combined with the transformative effects of investment into short term, and preventative care, this has resulted in very significant reductions in the use of costly Residential and Nursing care from 1,403 in 2016 to 886 in March 2023 as can be seen in the chart below.

Actual      Target 1500
1300
1200
1100 -
1000
900

- 5.8 These reductions are in line with the Home First strategy, and Adult Social Care now benchmarks very well in this regard. It should however also be noted that the reductions have reached a plateau in recent months, suggesting that there is reduced scope for even further reductions.
- 5.9 Mental Health long term support have underspent the £10.2m net expenditure budget by £0.6m, due mainly to reduced activity across residential and nursing placements.
- 5.10 Assessment and Support have underspent the £13.3m net expenditure budget by £1.7m; of this, £0.5m relates to the utilisation of non-recurrent funding. The remaining £1.2m underspend is due to a significant number of OFFICIAL

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vacancies as the service have had difficulties in recruiting. Within this outturn position, the services incurred agency costs of £1.2m.

#### 2023-24 Budget

5.11 In 2023-24, the Department for Levelling Up, Housing and Communities is providing an Adult Social Care Discharge Fund to support local authorities with reablement capacity to reduce hospital discharge delays. The Council will receive an allocation of £3.3m from DLUHC and £2.8m from Bradford Integrated Care Board, from the health allocation of discharge funding, to contribute to the cost pressures associated with hospital discharge.

#### Learning Disabilities

- 5.12 Learning Disability services overspent the £52.5m net expenditure budget by £8.1m, this is after £2.5m of non-recurrent funding from the Social Care reserve has been applied.
- 5.13 As reported throughout 2022-23, Learning Disabilities has a recurrent pressure of £10.6m, primarily as result of unachieved demand management savings in both 2020/21 (£3.2m) and 2021/22 (£4.3m) and has continued to see increases in community care activity and costs. This is particularly in relation to increased Direct Payments and Supported Living as people are Transitioning from Children's Services with complex needs and high cost packages.
- 5.14 The tables below show the proportion of people in Residential and Nursing care is reducing in line with the departmental strategy of supporting people in community settings. Although the number of people in Residential care had reduced over the past two financial years, where client numbers have reduced in residential block contracts, this currently does not result in a cash releasing saving. However, work has now commenced on transforming the remaining blocks contracts, which should have a positive impact on reducing expenditure in 2023/24.

Total People Supported	31.03.20	31.03.21	31.03.22	31.03.23
LD Residential Care - Purchased	151	136	129	132
LD Nursing Care – Purchased	20	21	17	15
Total Residential & Nursing	171	157	146	147
Total People Supported	31.03.20	31.03.21	31.03.22	31.03.23
LD Supported Living	417	447	476	478
LD Home Care	322	316	275	289
LD Home Care LD Direct Payments	322 481	316 496	275 507	289 541

### **Commissioning and Integration**

5.15 Commissioning and Integration underspent the £15.4m net expenditure budget by £0.7m of which £0.4m underspend related to vacancies, £0.2m was due to reduced grant expenditure, and a further £0.1m as a result of additional income.

### **Strategic Director**

5.16 The Strategic Director budget has an outturn overspend of £1.7m. This is due to the net additional 2022-23 demand management saving of £2.5m (£5.5m, offset by £3m investment budget) and a further £1.5m Demand Management saving from 2021-22, both of which have not been allocated to specific budgets. The £4m total unallocated budget reduction has been partly mitigated by one off funding (£1.4m), unallocated demographic growth (£0.7m) and the utilisation of £0.2m of reserves.

### **Public Health**

- 5.17 The Public Health Grant of £43.9m was fully spent in 2022-23. All spend was aligned to the Public Health outcomes. There continues to be increased investment into the Substance Misuse service, with an additional £2.3m of spend funded by Office for Health Improvement & Disparities (OHID) grants this year.
- 5.18 Environmental Heath underspent the £1.2m net expenditure budget by £0.1m due to staffing vacancies.

### **Department of Place**

6.1 Department of Place underspent the £140.3m net expenditure budget (£211m Gross) by £0.2m. This includes inflationary pressures of £3.6m from Planning, Transportation & Highways and £0.9m from Waste, Fleet & Transport in relation to waste disposal & fuel costs. This has been mitigated through one-off reserves in Economy & Development Services of £2m, a one-off rates rebate of £0.6m within Museums, vacancy management and additional funding within Neighbourhood and Customers Services. Sport & Culture are reporting a service pressure of £1.4m due to undelivered savings and an overspend in Sports Facilities which have been offset by a reduction in costs relating to waste tonnage, transport costs and increased income from recyclates.

#### **Neighbourhood and Customer Services**

6.2 Neighbourhood and Customer Services underspent the £25.3m net expenditure budget by £1.6m. The overall position includes a £0.3m pressure within Park Depots. This is due to a number of factors including the service

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being unable to absorb the enduring rental income targets from disposed assets, reduced capacity to generate external income and savings targets not being achieved relating to transfer of playing fields, and of assets to trusts and Town/Parish. Street Cleansing overspent the £6.8m net budget by £0.3m, largely on employee and fleet costs.

6.3 These have been offset by a £0.2m over achievement of income within Uniformed Services, savings in Customer Services of £0.4m, vacancy management savings in Neighbourhood Services of £0.4m, and one off savings from the environmental taskforce which is due to finish during quarter two 2023-24. Funding of £0.4m has been received from Public Health in support of Safer Communities / Domestic Violence. Furthermore, the service has drawn down reserves totalling £0.2m and received additional external funding of £0.7m.

#### **Economy & Development Services**

- 6.4 The service underspent the £9.5m net expenditure budget (£26.9m Gross) by £1.7m.
- 6.5 Economic Development has outturned with an underspend of £0.8m against their £3.4m net budget (£4.6m gross) partially due to the drawing down of reserves to deliver development framework / sustainable growth programmes of work. Grant income from Gainshare and UKSPF has been received during 2022-23. The service has also made savings through vacancy management.
- 6.6 Housing Services have outturned with an overspend of c£0.7m which is mainly due to existing pressures within Housing Development. There has been no capital programme activity during 2022-23 outside the disability facilities grant which has caused a financial pressure and will continue into 2023-24. There are also additional pressures from unfunded facility management recharges and income losses.
- 6.7 Client Services have outturned with an underspend of £0.4m due to opportunities arising to recharge staff costs to capital projects and vacancy management within the service.
- 6.8 Markets have outturned with an £0.8m overspend, this is after drawing down £0.3m from the Market Compensation reserve and £0.1m from the Markets reserve.

The 22-23 pressures include:

- £0.1m associated with the rental/compensation package to achieve vacant possession for the exterior of the markets.
- £0.6m associated pressures from vacant units and additional expenditure burdens

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### Planning, Transportation & Highways

- 6.9 Planning Transportation & Highways has outturned with a pressure of £3.7m against their £44.6m net expenditure budget (£42.4m gross). This is due to a significant increase in energy costs of £3.4m for Street Lighting, within Transportation & Highways.
- 6.10 The Highways Delivery Unit overspent the £4.4m budget by £0.7m due to Winter Maintenance overspending by £0.7m as a result of fleet hire costs and a spell of inclement weather at the turn of the new year. This was mainly due to the cold weather snap in January and the increasing cost in hire, insurance and other associated charges of winter vehicles to provide a resilient service.
- 6.11 Development Services outturned with a pressure of £0.1m against its net budget of £1.9m, where Land Charges under achieved its income target by £110k.
- 6.12 Planning & Transport Strategy ended the year with a favourable variance of £0.1m due to staff vacancies within Business Services (£86K) and recovery of fees within Landscape Design (£30K)

### **Sport & Culture**

- 6.13 The Service overspent the net £18.7m net expenditure budget (£39.6m Gross) by £1.4m.
- 6.14 The main pressures the Service is facing are within Museums which is breakeven with an inherent £0.7m pressure, Libraries £0.3m, Parks & Woodlands £0.2m and Sports Facilities £1.0m, partly offset by a £0.3m underspend in Theatres.
- 6.15 The Museums service has outturned with a near breakeven position; however, this is inclusive of an inherent pressure due to deferred savings from 2020-21 not being achieved. This is currently being offset by a one-off benefit of the back dated Business Rates review for Cartwright Hall, Bolling Hall, Cliffe Castle and the Industrial Museum covering the period between 2017/18 & 2021-22, totalling £0.6m. This one-off benefit is masking the structural pressures that the service is still facing in 2022-23, with the anticipated savings not being realised until 2023-24 and beyond. The Valuation Office Agency lodged an appeal against this review which should be known shortly. The rebate received saw a rates reduction to £159k in 2021-22. This has formed the basis of the forecast rateable value for 2022-23, until the appeal decision is reached.
- 6.16 The deferred budget saving included measures to reduce costs through service efficiencies and integration and remodelling of operational delivery, which will need to be reviewed as part of the medium-term recovery plan for Museums.
- 6.17 The Library service has overspent the £3.7m net expenditure budget by £0.3m, the majority of this being due to deferred savings, from 2020/21, being released back into the 2022/23 budget. An investment model, which

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would cover this shortfall, is being drafted as part of the medium term recovery plan for the service, which will be reported to CMT linked to the Council's Localities approach to working in communities. In addition to the above, £0.1m of Public Health monies has been released by Health & Wellbeing in support of the work that libraries are undertaking.

- 6.18 Theatres underspent the net budget of £2.4m by £0.3m and have continued to show cost efficiencies in all areas including staffing. The increase in income has been driven through additional funds from booking fees.
- 6.19 Sport Facilities have overspent the £6.6m net expenditure budget (£11.7m Gross) by £1m. The service has experienced a high level of repairs and maintenance charges of which £0.3m are unfunded. Unachieved savings of £0.1m were brought forward from last year and remain undelivered. The balance of £0.6m relates to a mix of under recovery from Covid, reduced levels of income following the cost of living crisis (£0.3m) and an overspend on staffing costs (£0.3m). There was a gradual return to pre Covid levels of activity during 2022-23. The service is expecting the attendance levels to return to normal during 2023-24.
- 6.20 Furthermore, the service managed a number of closures during 2022-23. Bowling Pool was closed from 25<sup>th</sup> October 2021 to 4<sup>th</sup> June 22 for essential maintenance. Manningham Sports Centre was closed from 10th February to 30<sup>th</sup> May 2023 due to the facility requiring a complete re-wire.

#### Clean Air Plan

- 6.21 The service reported a balanced position at year end as all service costs will be met by monies held in reserves 'Roadside Nitrogen Dioxide Exceedances Grant Reserve'. The balance into 2023/24 for this reserve is expected to be c£1.2m.
- 6.22 Although this year the service costs will be met from government grant monies held in reserve, the Clean Air Zone operation is self-funding, and as such revenue will need to be set aside to cover the cost of the operation for the life of the Clean Air Zone, alongside decommissioning costs. The aim of the zone is to reduce Nitrogen dioxide levels within the district, and as this goal is achieved over time, the level of revenue generated also reduces as fewer non-compliant vehicles enter the zone, hence the need to ring fence this revenue at the earliest opportunity.

### Waste, Fleet & Transport

6.23 The Waste, Fleet & Transport service underspent the net budget (£35.4m gross) by £1.7m due mainly to savings in Waste Services.

#### **Waste Services**

- 6.24 The underspend of £1.7m within Waste Services is due to the following:
  - £0.9m has been identified as being linked to above budgeted inflation increases. This is comprised of £0.6m for disposal costs and £0.3m associated with higher fuel costs.
  - £0.4m overspend in waste collection & recycling is mainly due to employee costs, including casual costs.
  - £0.3m overspend on employee costs at the household waste sites.

The above overspends have been mitigated through a number of measures and are detailed below:-

- £0.8m underspend on waste disposal staffing due to a reduction in staffing costs at the MRF, a reduction in casual employees & overtime and agency staff.
- £0.9m underspend on disposal costs, comprised of payments to the main waste contractor and payments to third party operators for collection and processing of dry, mixed recycling (DMR) waste.
- The waste tonnage levels during 2022-23 indicate that the service has recovered from the effects from Covid where levels of waste tonnage were significantly inflated.
- During 2022-23, the service reported a reduction in waste at the household waste recycling centres (HWRC's) and at the kerbside collections, circa 7,747 tonnes 5,280 tonnes respectively. It is likely that both of these reductions are partially down to national trends due to the cost of living crisis, but also due to new processes brought in to ensure that users of the service have the appropriate permits. However, HWRC visits are increasing rapidly at the moment which may be a sign of returning to high levels of waste as the cost of living and fuel prices ease. This will be monitored closely during 2023-24.

Total Annual Tonnes 000s	19-20	20-21	21-22	22-23
Kerbside Waste Collected	102,514	112,504	109,833	104,553
Kerbside Recycling Collected	34,768	42,076	37,330	36,859
Household Waste Sites	48,959	45,368	47,682	39,935
Trade Waste Collected	17,563	13,249	14,863	13,585
Garden Waste Collected	7,531	9,076	7,690	7,598
Total Waste	211,335	222,273	217,398	202,530

Overall, these lower collection tonnages result in lower disposal tonnages, and a decrease in the cost of disposal.

£0.5m underspend in trade waste is due to lower than budgeted
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disposal costs and additional income.

- £0.4m overachievement in Garden Waste subscriber income and income from recyclates.
- £0.6m saving on transport costs following the introduction of a revised charging system from Fleet.

#### Fleet & Transport Services

- 6.25 The service underspent the £9.7m gross expenditure budget by £0.2m.
- 6.26 The underspend is mainly due to Hackney Carriage & Private Hire and reflects the anticipated year-end position, whereby reserves will be adjusted to produce a balanced position, which also covers year-end, departmental recharges, which are not shown as part of controllable expenditure.

## **Corporate Resources**

- 7.1 Corporate Resources final overspend, against its £58.6m net budget before year end accounting adjustments, was £3.4m. The majority of the overspend relates to extraordinary inflationary impacts, primarily relating to utilities costs for Council buildings.
- 7.2 In respect of utilities, the final overspend was £3.8m, this compares to the forecast outturn figure of £3.7m at period 11. It should be noted that this both allows for use of the remaining £385k of the energy reserve and a reduction in year from £4.35m over as at q2 due to the price cap & a reduction in usage.
- 7.3 It has been estimated that, based on forecasts prices from April 23 after the current price cap is replaced with a discount scheme, the forecasts costs for 23-24 for gas & electric use in buildings will be £7.5m higher than the original 22-23 budget levels. However this is still a best estimate as the eventual cost will depend on a number of factors, including the relative increase in standing charges compared to unit rates, the purchase prices to be paid by YPO for later tranches, and usage levels, especially over the winter period.
- 7.4 Additionally, the impact of high food price inflation adversely affected the catering service in year. Although changes to menus etc were put in place to mitigate this, this pressure could not be fully counteracted and in fact rose in the final quarter. Overall the extra inflationary impact on food costs alone was estimated to be £0.5m, which contributed substantially to the net overall £0.8m overspend on catering services.
- 7.5 Excluding extraordinary inflationary impacts and movement from reserves, the Department would otherwise have had an underspend of £0.8m. Underspends existed in Rev's & Ben's (£0.97m), Human Resources (£0.36m) and Finance & Procurement (£0.1m), primarily due to vacancies, although Rev's & Ben's also received additional one off funding for new burdens and business grants admin work in year. These more than offset the combined overspends between Estates and Built Environment (£0.3m)

excluding energy) & City Centre Catering ( $\pounds$ 0.1m) and Legal & Democratic ( $\pounds$ 0.2m, main pressure being on Elections costs). ICT had a roughly balanced position after allowing for pressures (increased staffing levels, data & licensing costs) being managed down via a combination of offsetting savings, a reduction in agency and funding for Children's work. It should be noted that R&B final position also allows for the use of £0.6m of reserve money to offset the shortfall in costs recovery income. Revised court costs fees have been put in place for 23-24 to being income levels back in line with budget.

- 7.6 These final outturn figures also include the net impacts of pre-existing and ongoing pressures, including on trading with schools such as ICT (£0.4m) and rental income within Estates (£0.5m). ICT Education trading service is subject to review. Estates rent roll is likely to remain a substantial pressure, due to economic conditions, both for 23-24 and beyond. ISG final outturn position was also for a small overspend of £0.1m, as although sales levels rose significantly year on year, costs also rose significantly due to inflationary pressures and these could not be immediately recouped by re-pricing over the 2<sup>nd</sup> half of the year.
- 7.7 This overall overspend is also after allowing for the use of £2.7m out of the £2.7m of reserves set aside at the end of 2021-22 to cover known short term ongoing Covid related impacts. £2.3m of this relates to Council wide PPE (Personal Protective Equipment) stocks (of which £0.7m was used or written off in year with the remaining stock value being covered from the remaining reserve), £0.2m for ICT and £0.2m combined across other council services.

## General Fund

- 8.1 The General Fund which provides budgets for the West Yorkshire Combined Authority, Capital Financing, and contingencies amongst others to underspent by £32.9m. The forecast underspend results mainly from the following
- 8.2 A c£12.6m overspend on the 2022-23 pay award (c£18.6m 6.8% vs c£6m 2% budgeted),

offset by

£22.6m draw down of unbudgeted reserves following Phase 1 and 2 of the reserves review.

£3m from additional capitalisation/ capital flexibilities.

£3m in year saving from funding some Directly revenue financed capital expenditure from borrowing instead.

£3.3m Corporate Contingency,

£1.6m from reducing Bad Debt provisions following a review.

£2m from Minimum Revenue Provision (MRP) saving on Private Finance Initiative costs.

£5m from a change in MRP methodology applied to 2022-23.

£1m additional interest receivable.

£0.3m rebate in relation to Leeds City Region (LCR) business rates pool.

£0.8m additional share from the LCR business rates pool

£0.7m from prepaying Pension contributions in 2022-23.

£1.1m from the National Levy Account Surplus

£0.4m dividend from the LCR Revolving Investment Fund.

8.3 As the Council has to end the year with overall expenditure matching funding -i.e that net expenditure = £0. The Councils year end variance of £30m was also funded by £30m of additional unplanned reserve drawdown.

#### Reserves

9.1 At 31 March 2023, reserves stand at £168.8m (Council £118.2m and Schools £50.6m).

				Net	Balance
	Closing	Closing	Opening	Movement	as at 31 <sup>st</sup>
	Balance	Balance	Balance		March
	2020-21	2021-22	2022-23		2023
	£m	£m	£m		£m
Council reserves	256.5	228.2	228.2	-110.0	118.2
Schools Delegated budget	42.9	46.6	46.6	4.0	50.6
Total	299.4	274.8	274.8	-106.0	168.8

- 9.2 Overall, reserve levels reduced significantly in recent years, with c£110m of non Schools Council Reserves being drawn down in 2022-23. This included both planned activities, and c£52m to cover unplanned costs associated with the unbudgeted cost of extraordinary inflation, and Children's Social Care pressures.
- 9.3 As part of the 2023-24 budget approved in February 2023, a further £50m of reserves will be drawn down to balance the 2023-24 budget. These transactions will be processed shortly after the 2022-23 Accounts have been closed, but the impact will be that Council reserves will reduce to £68m, which will be an historic low.
- 9.4 The remaining £68m of Council reserves will be inclusive of Grant reserves for specific purposes (£17m), and the General Fund reserve of £19.5m that is the minimum amount of un-ringfenced reserves that it is recommended to hold to fund unforeseen events. Any use of the General Fund reserve in 2023-24 would however require it to be replenished in the next financial year in line with recommended practice.
- 9.5 The remaining Council reserves are currently forecast to be sufficient to cover the needs of the 2023-24 budget only, and reserves are reducing at an unsustainable rate.
- 9.6 Efforts are being made to bolster reserve levels by applying accounting policy changes to the 2021-22 accounts, and also the potential repatriation of reserves held at a West Yorkshire level. These plans could have a significant impact on reserve levels, but at the time of drafting, they are not assured.

#### **School Balances**

10.1 The table below shows the School Reserves (including Schools Contingencies) position as at 31st of March 2023.

	Balance 1 <sup>st</sup> April 2022		Balance 31 <sup>st</sup> March 2023		Movement	
	Nos	£000	Nos	£000	Nos	£000
Nursery	7	1,347	7	1,259	0	88
Primary	67	8,960	61	6,569	6	2,391
Secondary	6	(2,400)	4	2,971	2	(5,371)
Special	3	2,822	2	1,077	1	1,745
Pupil Referral Units (PRU)	1	386	1	497	0	(111)
Subtotal	84	11,115	75	12,373	9	(1,258)
School Contingency		33,825		37,080	0	(3,255)
Other Activities/Closed Schools		615		267	0	348
Total	84	45,555	75	49,720	9	(4,165)

- There are seven schools (two maintained nursery school and six primary schools) that are currently forecasting deficit revenue balances at 31 March 2023, with a combined deficit value of £0.497m
- Nine schools have converted to academy status in 2022-23.

#### Capital Expenditure

- 11.1 The Capital Investment Plan deals with investment in land, buildings and equipment that brings benefits to the Council for more than one year. In contrast costs that are used up on an on-going basis are dealt with in the revenue budget, for example the payment of salaries to staff for a library.
- 11.2 The Capital Investment Plan originally budgeted 2022-23 spend at £203.4m (Full Council, 17 February 2022). This budget was re-profiled to £168.4m in the 1st quarter monitoring report (Executive, 5th July 2022). Since the agreement of the 2022-23 budget in the first monitoring report the only changes to budgets have been for new approved schemes and the budget in the 4th quarter monitoring report was £192.8m, with the spend forecast being £162.5m (Executive, 4 April 2023).
- 11.3 As at 31 March 2023 the re-profiled budget is £197.6m, with the main changes relating to year end budgets added for Schools Direct Revenue funding, PFI and Finance Leases.
- 11.4 Against the latest re-profiled budget, the Outturn was £154.1m. This is summarised by Department in the Table below and is outlined in greater detail in Appendix 3.

Capital Investment Plan 2022-23	31 Mar 2023 Budget	Outturn	Variance
	£m	£m	£m
Health and Wellbeing	3.5	1.7	1.8
Children's Services	18.0	15.8	2.2
Place – Economy and Development	51.0	29.7	21.3
Place – Planning, Transportation and Highways	57.9	50.6	7.3
Place – Other	21.0	16.3	4.7
Corp Services – Estates and Property Services	44.1	40.0	4.1
Total - Services	195.5	154.1	41.4
Reserve schemes and contingencies	2.1	0.0	2.1
TOTAL	197.6	154.1	43.5

- 11.5 As shown in the table above, the 2022-23 Outturn had a £43.5m underspend compared to the budget. However, spend has significantly increased from the previous year (£104.7m) as the Council has a number of large construction schemes underway such as One City Park, Smart Street Lighting and Transforming Cities.
- 11.6 Underspends on Capital budgets will move in to next year and beyond. Specific reasons for underspends within Departments are detailed below.
  - Economy & Development –Towns Fund Keighley and Shipley budgets were based upon expected spend profiles, the actual spend is lower than the profile due to a delay in projects starting. Also the City Centre Market scheme underspent due to additional works required to the foundations delaying the main construction.
  - The underspend relating to Planning, Transportation & Highways is across a number of projects, including West Yorkshire Transport Fund Schemes (WYTF). The funding received from WYTF is dependent on their reporting timescales and protocols. Spend and funding will move in to future years for these schemes. The underspend on schemes was partially offset by higher spend on Street Lighting, budget was available from 2023-24 to support this and bringing replacements forward will reduce future energy costs that deliver savings against increasing budgets.
  - In Sport & Culture on the Bereavement Strategy there were delays in acquiring land for the new crematorium.
  - Reserve schemes and contingencies £2.1m will slip in to next year or beyond. With reserve schemes there is a high degree of uncertainty to the actual timing of capital spend due to the development of the specific projects.
- 11.7 The latest Capital Investment Plan was set as part of the 2023-24 budget (Full Council, 23 February 2023, The Council's Investment Plan for 2022-23 onwards, Appendix 1).
- 11.8 The 2023-24 Plan has been updated following the 2022-23 Outturn. This update includes an additional £45.2m carry forward from 2022-23. Other capital schemes are proposed for addition to the Capital Investment Plan,

following approval from Executive. Further, existing schemes have been reprofiled to better reflect the expected date of spend.

## Analysis of Spend by Type of Expenditure

- A 2022-23 Outturn of £154.1m represents a major investment in the District. Of the total amount, £115.2m was on investment in assets owned by the Council, while the remainder comprised expenditure on schools and residents' houses, for example grants funding disabled adaptations owned by third parties.
- The largest proportion of the £154.1m spend was on the upkeep of the Council's buildings and new build, with further significant spend on Regeneration and increasing school capacity. An analysis of the 2022-23 capital spend showing its purpose is set out in the table below.

	Pudgot	Actual	Under/-
	Budget	Spend	Overspend
	£m	£m	£m
Maintenance of Council Fixed Assets	71.1	51.9	19.2
Invest to Save	8.2	13.1	-4.9
New Build or Acquisition	44.0	33.2	10.8
Schools Capacity	6.3	5.7	0.6
Regeneration	19.1	16.6	2.5
Grants / Loans to Third Parties	48.9	33.6	15.3
Total	197.6	154.1	43.5

#### 2022-23 Budget, outturn and underspend analysed by purpose

- The 2022-23 spend includes innovative approaches and schemes that have improved services in the District. There was continued spend on education including SEN and secondary school expansion. Other spend included highways maintenance, replacement of street lights, capital grants for the introduction of the Clean Air Zone, construction of new crematorium and regeneration projects in the City centre such as One City Park, Markets and the Former Odeon building.
- The 2022-23 spend in the Capital Investment Plan creates an additional draw on the revenue budgets for future years. This is because the Corporate Borrowing requirement for spend was £64.2m. To help explain this, the funding of the spend is set out in the table below.

## Funding of the Capital Investment Plan

• In year the total capital expenditure of £154.1m was funded from a variety of sources, shown in the table below:

Sources of funding	£m
Capital Grants and Contributions	70.5
Direct Revenue Funding and reserves	4.8
Capital Receipts	1.3
Invest to save Borrowing	13.1
Corporate Borrowing	64.2

PFI and Other Finance Lease	0.2
Total resources used to fund capital spend	154.1

- The above table shows that out of the £154.1m spend, there was no future capital financing requirement for £76.6m of it, as it was financed from available funding in 2022-23.
- The £76.6m includes £70.5m of grants. Such grants were used in the 2022-23 year, so up to their full amount, there is no remaining financing requirement on the spend. The grants were mostly given by other public sector bodies to fund specific schemes. The majority of the grants are from the Department of Education, Department for Levelling Up, Housing and Communities and the West Yorkshire Transport Fund. Grants also include contributions from private developers to meet statutory obligations to provide infrastructure for their new buildings.
- The £76.6m also includes £1.3m of capital receipts, in effect income from the sale of the Council's surplus land and buildings. The remaining £4.8m of funding comes from on-going revenue budgets or one off reserves. Again there is no future financing requirement on any of the spend funded from these sources.
- The £0.2m funding from Finance Leases represents a technical accounting adjustment which reclassified on going Council rental payment as a funding source for capital spend. Since the rental payments are already included in the revenue budget again there is no future additional draw.
- In contrast to the funding sources described above, the Invest to Save spend of £13.1m has not yet been financed from available funding, leading to a future financing requirement. However, unlike Corporate Borrowing, the Invest to Save spend will not lead to a draw on future revenue budgets. The point of Invest to Save spend is that relevant schemes generate on going savings or additional income matching the future financing requirement, so there is no net draw on the revenue budget. For example, the replacement of street lighting is funded by Invest to Save, with a future financing requirement funded from the revenue savings on energy costs.
- Corporate Borrowing is where the Council has incurred capital spend that has not been funded and for which there are no compensating on going savings, unlike Invest to Save borrowing described above. Such Corporate Borrowing would lead to a future financing requirement and a future additional draw on the revenue budget. For the 2022-23 Outturn Corporate Borrowing of £64.2m is needed.
- The Council looked to maximise flexibility to fund spend using grants and income from sales of land and building. Since such funding is one-off, it is worth noting the opening and closing available balances on these funding sources for the 2022-23 financial year. These balances are shown in the two tables below.

#### **Capital Grants and Contributions**

• The Council had a balance of £72.3m in unused capital grants and contributions at the beginning of the year. A further £69.2m was received in year. Of this £44.3m was used to fund capital expenditure on the Council's own assets and a further £26.2m was used to fund expenditure on assets owned by third parties. This leaves a closing balance of £71.0m.

#### Capital grants and contributions

	£m
Balance B/fwd at 01.04.2022	72.3
Capital grants received in year	69.2
Repayment of Grant	0
Applied to fund spend on Council assets	-44.3
Applied to fund spend on third party assets, REFCUS <sup>1</sup>	-26.2
Balance C/fwd 31.03.2023	71.0

 The above tables show the Council has a sizeable balance of capital grants to support the Capital Investment Plan in future years. Such grants are given for specific projects, so balances are more likely to be carried forward because they can only fund particular capital spend. However, the current Capital Grant balance of £71.0m will enable significant investment in the district in future years.

#### **Capital Receipts**

Conital resolute

- Capital receipts can only be used for specific purposes and these are set out in Regulation 23 of the Local Authorities (Capital Finance and Accounting) (England) Regulations 2003 made under Section 11 of the Local Government Act 2003. The main permitted purpose is to fund capital expenditure.
- The Council received £4.3m of receipts from the disposal of assets and repayment of loans. £0.9m was applied to fund capital expenditure on the Council's own assets plus £0.4m released from Deferred Capital Receipts. £3m of capital receipts have been applied to fund revenue spend this year where eligible.

Capital receipts	
	£m
Balance B/fwd at 1.4.2022	0.2
Capital receipts received in year	4.3
Deferred Capital Receipt	0.4
Applied to fund spend on Property Plant & Equipment	-1.3
Applied to fund revenue expenditure under Direction	-3.0

#### Balance C/fwd 31.3.2023

• The Council can use capital receipts to fund any capital spend, so has used the balances, as shown in the tables above, to reduce using Corporate Borrowing in 2022-23. The capital receipt balances will be replenished as the Council generates new sales of land and buildings.

0.6

<sup>&</sup>lt;sup>1</sup> Revenue Expenditure Funded from Capital under statute, is revenue expenditure where the Secretary of State has given specific approval for it to be funded using capital financing. OFFICIAL

- The balance of £0.6m is the income from sales of houses through the Right to Buy scheme.
- The Secretary of State is empowered to issue directions allowing expenditure incurred by local authorities to be treated as capital expenditure. Where such a direction is made, the specified expenditure can then be funded from capital receipts under the Regulations.
- The Secretary of State for Communities and Local Government issued guidance in March 2016, giving local authorities greater freedoms with how capital receipts could be utilised. This Direction allows for the following expenditure to be treated as capital; "expenditure on any project that is designed to generate ongoing revenue savings in the delivery of public services and/or transform service delivery to reduce costs and/or transform service delivery in a way that reduces costs or demand for services in future years for any of the public sector delivery partners."
- In total £3.0m of 2022-23 eligible expenditure has been funded through capital receipts flexibilities and the actual spend by project is shown in the table below.

Project Description	2022-23 estimated £m	2022-23 Actual £m
Restructure costs	1.00	0.40
Fraud & Corruption targeting	0.10	0.02
ICT Service Updates	0.55	0.90
Transformation Team & Finance Team costs	1.10	0.80
Cash and banking Automation	0.05	-
CMT staff time spent on Transformational projects	0.20	0.28
Children Service's Transformation	-	0.60
Total	: 3.00	3.00

• Overall, the Council has maximised the use of balances of capital grants and receipts to reduce the use of Corporate Borrowing. The capital financing costs included in the 2023-24 revenue budget are calculated on the estimated total for all Corporate Borrowing up to 1 April 2023.

#### **Capital Resources**

11.9 £15.5m of PWLB loans matured in January and March 2023 with an average rate of interest of 6.85%. New PWLB borrowing undertaken this year £90m with an average interest rate of 3.89%.

#### Council Tax and Business Rates Collection Fund

- 12.1 Council Tax and Business Rates are paid into a separate account called the Collection Fund, from which precepts (distributions) are paid to Bradford Council, the Government, the police and fire authorities.
- 12.2 Bradford was paid over its budgeted Council Tax precept of £221.4m, and Business Rates Precepts of £57.1m from the Collection Fund in 2022-23.

- 12.3 In 2022-23 c£19.8m was also repaid to the collection fund in relation to prior year Covid related deficits. This included c£1.83m of Council Tax deficits, and £17.9m of Business Rates deficits.
- 12.4 Having accounted for the above with amounts held in reserves, overall the 2022-23 Collection funds had a combined surplus of which Bradfords share was £0.4m.
- 12.5 In 2023-24, the Council will have to pay the last instalment of Covid related deficits of  $\pounds$ 1.9m. The 2023-24 budget approved in February 2023 has taken account of this with budgeted repayments to the Collection fund of  $\pounds$ 1.9m.

## 13.0 RISK MANAGEMENT

• The financial risks of future known and uncertain liabilities are being addressed through contingencies and provisions outlined in this report.

## 14.0 LEGAL APPRAISAL

• This report is submitted to the Executive in accordance with the Budget and Policy Framework Procedure rules. There are no other legal implications arising from this report.

## **15.0 OTHER IMPLICATIONS**

#### 16.0 EQUALITY & DIVERSITY

None

#### 17.0 SUSTAINABILITY IMPLICATIONS

None

#### 18.0 GREENHOUSE GAS EMISSIONS IMPACTS

None

#### **19.0 COMMUNITY SAFETY IMPLICATIONS**

None

#### 20.0 HUMAN RIGHTS ACT

None

#### 21.0 TRADE UNION

None

#### 22.0 WARD IMPLICATIONS

None

## 23.0 IMPLICATIONS FOR CHILDREN & YOUNG PEOPLE

None

## 24.0 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT

None

## 25.0 NOT FOR PUBLICATION DOCUMENTS

None

#### 26.0 RECOMMENDATIONS

## That the Corporate Overview and Scrutiny Committee

26.1 Review and comment on the Finance Position Statement for 2022-23

## 27.0 APPENDICES

Appendix 1	Benchmark Spend by Service
Appendix 2	Reserves Statement
Appendix 2	Capital Investment Plan
Appendix 3	Strategic Risk Register

## 28.0 BACKGROUND DOCUMENTS

- Qtr 4 Finance Position Statement for 2022-23 Executive 4<sup>th</sup> April 2023
- Qtr 3 Finance Position Statement for 2022-23 Executive 31st January 2023
- Qtr 2 Finance Position Statement for 2022-23 Executive 5<sup>th</sup> November 2022
- Qtr 1 Finance Position Statement for 2022-23 Executive 5<sup>th</sup> July 2022
- 2021-22 Finance Position Statement Executive 5<sup>th</sup> July 2022
- Qtr 4 Finance Position Statement Executive 5<sup>th</sup> April 2022
- The Council's Revenue Estimates for 2022/23 updated Budget Council 17<sup>th</sup> Feb 2022

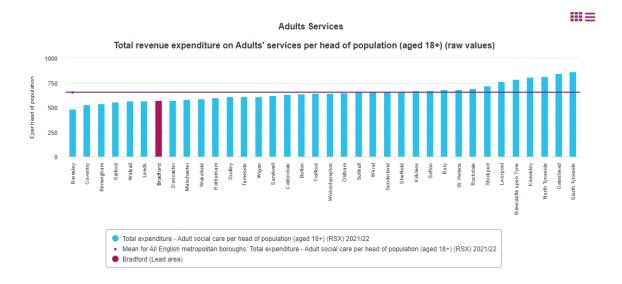
# Benchmark Spend data

# **Appendix 1**

#### **Health & Wellbeing**

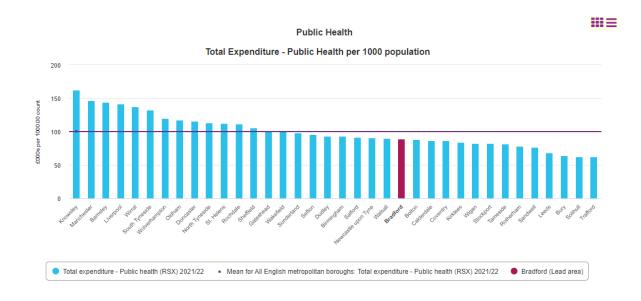
#### **Adult Services**

Spend on Adult Services per head of adult population in Bradford has been low for many years. The Service has a good record of prevention, and there have been improvements in inspection outcomes in recent years



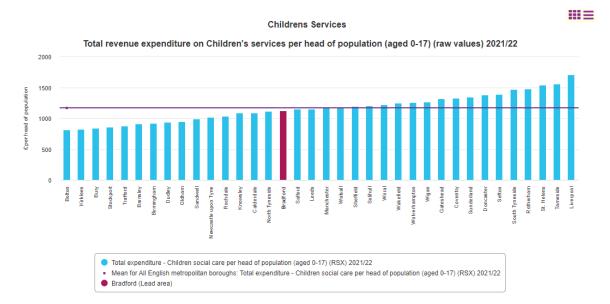
#### **Public Health**

Public Health spend is driven by the Public Health grant which is based on a national formula and distributed by Government. Spnd per 1,000 population is close to benchmark averages.



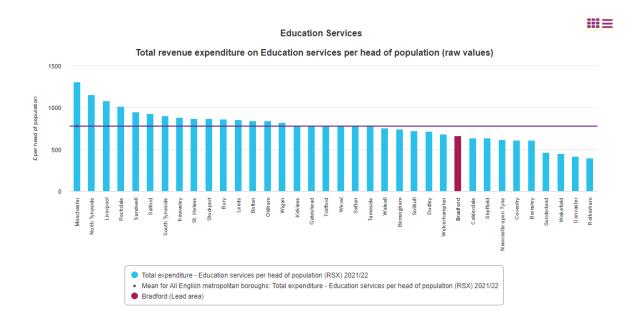
#### **Children's Services**

Spend per head (aged 0-17) on Childrens Services was relatively low in 2021-22. As a result of growth in spend in Childrens Social Care as outlined in the Departmental Commentary (Section 4), this will likely have increased since then. The below benchmark group is in comparison to Met Councils. When compared to Childrens Statistical Nearest Nieghbours, spend on Children's Services was above benchmarks in 2021-22.



#### **Education Services**

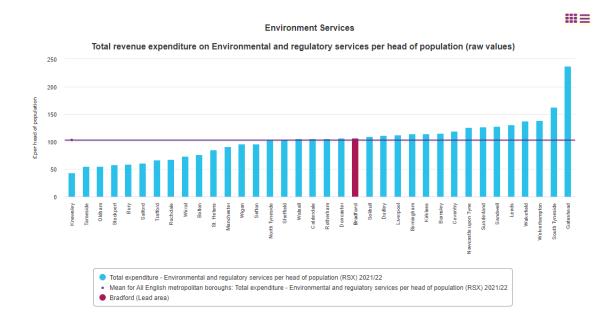
Spend per head on Education Services is relatively low in Bradford.



#### **Department of Place**

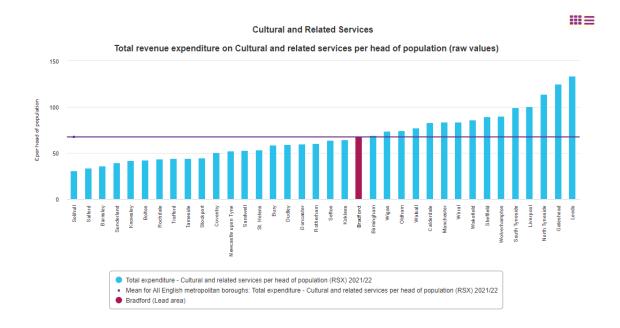
#### **Environment Services**

Spend on Environment Services includes Waste Services, Bereavements, Environmental Health, Housing Standards and other regulatory services. Spend per head of population was close to the benchmark average in 2021/22.



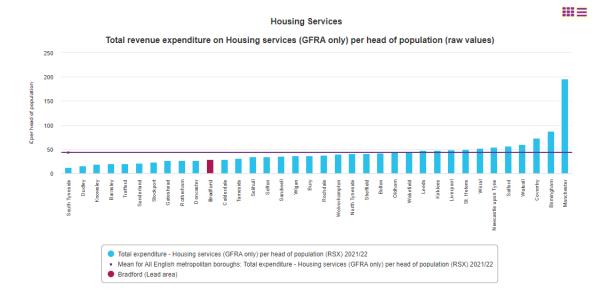
#### **Cultural and Related Services**

Spend on Culture Related services is relatively low.



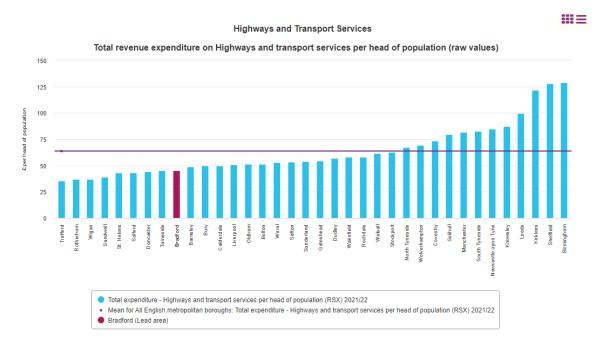
#### **Housing Services**

Spend per head of population on general fund related Housing Services per head of popultion is relatively low in Bradford



#### **Highways and Transport Services**

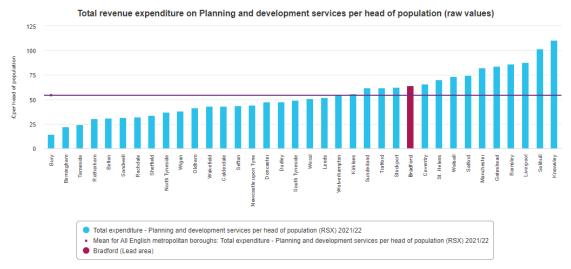
Spend on Highways and Transport Serivces is relatively low in Bradford in comparison to benchmarks



#### **Planning and Development**

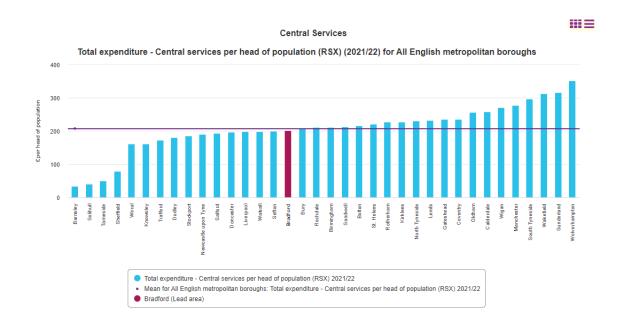
Planning and Development includes Planning, Building Control and Economic Development. Spend per head of population was slightly above the average of benchmarks in 2020-21.

Planning and Development Services



#### **Central Services**

Spend on Central Services (mostly Corporate Resources and Chief Execs) per head of population was slightly lower than the average of benchmarks.



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## **Reserves Statement as at 31<sup>st</sup> March 2023**

# Appendix 2

	Movement in		
Opening Balance £000	2022-23 £000	Closing Balance £000	Comments
ideat			
udget 10,700	-10,700	0	This reserve has been earmarked as part of 2022-23 budget for Social care purposes (Adults and Children) See Social Care pressures reserve
10,700	-10,700	0	
nancial risk or fund specif	ic programmes of wor	k.	
746	0	746	Funding to support young
2 000	2 000	0	and disadvantaged people into employment Amount set
3,000	-3,000	Ŭ	aside to meet the estimated cost of VAT that the Council would not be able to recover should it exceed its partial exemption limit. £1m reduction per Budget.
490	0	490	Funding to cover outstanding potential Building Schools for the Future liabilities.
157	-157	0	To support the development of the strategic economic plan within Department of
3,611	-2,023	1,588	Place To support strategic plans within Department of
625	-625	0	Place Money set aside in 2013- 14 carried forward to meet the Council's commitment to the
0.551.011			Regional
	<b>£000</b> udget 10,700 10,700 nancial risk or fund specif 746 3,000 490 157 3,611	Opening Balance         2022-23           Idget         10,700         -10,700           10,700         -10,700         -10,700           hancial risk or fund specific programmes of word         0           746         0           3,000         -3,000           490         0           157         -157           3,611         -2,023           625         -625	Opening Balance 2000         2022-23 2000         Closing Balance 2000           rdget         10,700         -10,700         0           10,700         -10,700         0           nancial risk or fund specific programmes of work.         0         746           3,000         -3,000         0           490         0         490           157         -157         0           3,611         -2,023         1,588           625         -625         0

	Opening Balance £000	Movement in 2022-23 £000	Closing Balance £000	Comments
				Revolving Investment
Discretionary Social Fund	1,226	-770	456	Fund. To fund a replacement
				local welfare scheme following the government ending its Local Welfare
				Assistance grant programme at 31 March
Transitional and Risk Reserve	8,135	-8,135	0	2015. To help fund Transitional work, and
Dilapidation & Demolition	1,377	-965	412	cover risks. At the end of a lease on a building, the Council will be liable for any dilapidations of the building The Council also plans some
	000	000	0	demolition work.
Strategic Site Assembly	309	-309	0	Amounts to help fund strategic site
mplementation Reserve	1,504	0	1,504	acquisition. To fund Projects associated with delivering
nsurance Risk	4	-4	0	savings plans Reserve reduced as part of 2021- 22 budget
NDR (Non Domestic Rates) Volatility Reserve	1,378	-1,378	0	setting. Additional S3 grant to offset NDR deficit resulting from govt policy Reduced as part of 2021- 22 budget
Redundancy Reserve	3,748	-2,703	1,045	setting To provide for the costs of future
_eeds City Region WYTF	421	-421	0	redundancies Contribution to WY Transport
_eeds City Region Economic Development	402	1,005	1,407	Fund Match fund fo urban centre
Financing Reserve (MRP)	52,573	-30,043	22,530	regeneration Reserve resulting from MRP policy change.
Financing Reserve 2019/20	1,000	-1,000	0	Reduced to £ as part of 2022-23
Markets Compensation	801	89	890	budget Statutory compensatior obligation for

	Opening Balance £000	Movement in 2022-23 £000	Closing Balance £000	Comments
Finance Works Reserve	154	0	154	terminating tenancies Reserve to fund additional project Finance Work including Collection
ICT Programmes Budget	475	-475	0	fund improvements and CCAB apprentices To fund future
S31 Business Rate Grants Reserve	19,180	-16,580	2,600	ICT projects Money from Govt to pay for 2020-21 Covid related collection fund deficit. Will be used in 2022- 23.
Indexation Pressures Reserves	136	-136	0	Reserve to cover any in year costs above the 2% budgeted pay award Can be redirected pending 21-22 pay award.
Social Care Pressures Reserve	0	0	0	To be used in 2022-23 to fund Social Care pressures. £10m was added to the reserve, and has now been drawn down.
Project Feasibility Reserve	1,744	-140	1,604	To fund feasibility work associated with major
Sub Total	103,196	-67,770	35,426	projects
C. Reserves to support capital investment				
Renewal and replacement	5,115	-5,115	0	General resource to fund / support the corporate funded schemes in the Capital Investment Programme. It also enables transfer of resources from capital to revenue to fund work associated with business case formation. £1m is earmarked
IT Renewals and replacement	0	443	443	for renewal & replacement of essential IT infrastructure

	Opening Balance £000	Movement in 2022-23 £000	Closing Balance £000	Comments
Markets	41	-41	0	Cumulative Market trading surpluses to be re-invested in maintaining market buildings throughout the district.
Sub total	5,156	-4,713	443	
D. Service Earmarked Reserves	69,227	-23,881	45,346	See over page
E. Revenue Grant Reserves	20,452	-3,051	17,401	
F General Reserves				
General Fund Schools delegated budget	19,500	0 4,165	19,500	The GF balance acts as a necessary contingency against unforeseen events. The balance represents a minimum of 5% of the Council's net budget requirement in line with guidance. Represents in the main balances held by schools as part of delegated budget responsibility. These balances are <b>not</b> available for Council use but are
LA Education Reserve	845	70	915	balances attributable to individual schools.
LA Admission Appeals Reserve	173	-160	13	
Sub Total General Fund Reserve & School balances	66,073	4,075	70,148	

Grand total	274,804	-106,040	168,764

## Departmental Earmarked Reserves Statement at 31<sup>st</sup> March 2023

	Openin g Balance	Movement in 2022-23	Latest Balance	
Adult and Community Services	£000	£000	£000	Comments
Integrated Care	15,737	-7,585	8,152	NHS and Council monies used to support ring fenced projects and integration of health and social care
Great Places to Grow Old	112	0	112	Funding to cover management and staffing costs linked to the transformation of services for older people.
Transforming Systems	4,449	-1,839	2,610	To support the implementation of the Care Act
Public Health	59	-59	0	Help Support Living Well Service
Health Improvement Reserve	282	-33	249	implementation
H&WB Covid Reserve	426	-373	53	Remaining Covic related funding.
H&WB Work Programmes	450	-450	0	
Total Adult and Community Services	21,515	-10,339	11,176	
Children Services				
BSF Unitary Charge BSF Unitary Charge Phase 2	9,597 6,795	-21 -375	9,576	These reserves are being built up to ensure that in the future there is sufficient money available to meet the cost of BSF annual contract payments when the PFI grant the Council receives reduces See above
Travel Training Unit	354	-354	0	To provide travel
	004	-304	0	training to Children with SEND to encourage independent travel.
Retail Academy (Skills for Employment)	51	0	51	Skills for work
SEND Inspection Resource	195	-195	0	To provide resource to assist with preparation for inspection.

	Openin			
	g Balance	Movement in 2022-23	Latest Balance	
	£000	£000	£000	Comments
One Workforce Reserve Creative Skills	464 27	0	464 27	Workforce development schemes funded from Leeds City Region business rates pool. Workforce development schemes funded from LCR
ICE Advanced Skills	308	0	308	business rates pool. Training for post
				16 Children through Industrial Centres of Excellence.
Sinking fund for bus replacement Reserve	125	-125	0	Reserve drawn down in 2022-23
Prevention & Early Help Investment	2,053	-2,053	0	Remaining balance of Early help budget investment
Elective Home Education	32	-32	0	
Raising Attainment - Therapeutic Approaches to Learning	457	-457	0	Covid funded
Raising Attainment - Persistence Absence	355	-355	0	Covid funded
Raising Attainment - Language Learning, Phonics, Maths &	1,566	-1,069	497	Covid funded
English Booster-Summer Classes Reserve	309	-309	0	Reserve drawn down in 2022-23
Skills House Reserve	863	-863	0	Reserve drawn
Youth Offer Reserve	569	-569	0	down in 2022-23 Reserve drawn down in 2022-23
Child In Care Council (Participation Officer) Covid Reserve	35	-35	0	Covid funded
Total Children	24,155	-6,812	17,343	
Department of Place City centre regeneration	51	-51	0	Delivery of City Centre Growth Zone
Taxi Licensing	259	343	602	Statutory requirement to set aside any taxi licensing surplus when setting future fees.
Theatres Box Office	285	-285	0	To fund works associated with Theatres across
Culture Service Transition	76	-76	0	Bradford. To cover costs associated with modernising the service and adopting a different service
Torex	10	-10	0	different service delivery model. To address e- Govt targets and improve service delivery.

	Openin	Movement	Latest	
	g Balance	in 2022-23	Balance	0
Tourism Reserve	<u>£000</u> 15	<b>£000</b> -15	<u>£000</u> 0	Comments To develop a new model of volunteer
Culture Company	73	-73	0	tourism. Help create a Culture
Museum Restoration	76	-76	0	Company Fund for museum
HMO Licencing Scheme	566	53	619	improvement A statutory requirement that fees can only be generated and retained within the HMO licensing function.
VCS Transformation Fund	195	-30	165	Developing peer to peer solutions to building capacity within the VCS
Tree & Woodland Planting Fund	76	-76	0	District wide Tree & Woodland planting fund as part of Woodland Strategy.
PT&H - Local Plan Reserve	470	175	645	For Local Plan
City Park Sinking Fund	888	-738	150	Funding set aside to meet the future maintenance costs of City Park.
European Structural Investment Programme	1,463	-551	912	Match funding
Empty Rates Relief Scheme	500	-500	0	Supporting Business Growth
Private Housing Rented Option	200	0	200	Incentives to private landlords
Homelessness prevention	283	0	283	To fund initiatives to prevent Homelessness.
Longfield Drive Housing Scheme(Council Housing Reserve)	503	0	503	
District Tenants Federation	30	0	30	Funding committed to provide support to District Tenants Federation
Clergy House/Jermyn Court	127	-127	0	Set aside for lifetime maintenance costs of Clergy House/Jermyn Court
Fresh Start	412	0	412	Housing project focussing on offenders
Complex Needs Project	280	0	280	Project to support hard to place vulnerable homeless people

Openin g Balance	Movement in 2022-23	Latest Balance	
<u>£000</u> 83	<u>-23</u>	<u>£000</u> 60	Comments Match funding for a Leeds City Region business support project.
186	-54	132	For delivery of the Economic growth strategy.
576	-304	272	Reserve to fund the Prudential Borrowing element of the Crematoria Investment Programme.
1,282	-1282	0	Approval obtained to roll over unspent monies in recognition of the need to take a strategic and planned approach to stimulating growth, delivery
724	171	895	and spend A statutory requirement that fees can only be generated and retained within the Housing enforcement function.
103	-103	0	Programme provides a range of initiatives to support Health & Wellbeing.
641 600 93 324	-563 164 -7 0	78 764 86 324	Match funding
300	-300	0	for Towns Fund Funding to help complete Local Plan
40 705 0	-40 -470 2,514	0 235 2,514	
0	2,500	2,500	Reserves to help fund the Councils contribution to City of Culture 2025
0 0 0	91 203 125	91 203 125	
4,595	-4,595	0	Remaining Covid related funding
17,090	-4,010	13,080	
854	-500	354	Changing the organisation - vision & values, recruitment & selection,
	g       g         Balance       83         83       83         186       576         1,282       1,282         724       724         103       641         600       93         324       300         324       300         40       705         0       0         0       0         103       103	Balance £000         Movement in 2022-23 £000           83         -23           186         -54           576         -304           1,282         -1282           1,282         -1282           724         171           103         -103           641         -563           600         164           93         -7           300         -300           300         -300           40         -563           93         -7           324         0           300         -300           641         -563           642         -70           2,514         0           0         2,514           0         2,500           0         2,500           0         2,500           17,090         -4,010	g         Movement in 2022-23 £000         Latest Balance £000           83         -23         60           186         -54         132           576         -304         272           1,282         -1282         0           724         171         895           103         -103         0           641         -563         78 643           93         -7         324           300         -300         0           40         -400 705         2,514           300         -300         0           40         -400 705         2,514           0         2,500         2,500           0         91 203 0         203 125           4,595         -4,595         0

	Openin g Balance	Movement in 2022-23	Latest Balance	
	£000	£000		Comments development of managers, performance management, leadership & succession planning.
District Elections	255	-79	176	To smooth the cost of District Elections over a
Non Council Events programme	10	-10	0	four year period To support events put on by
Community Support and Innovation Fund	279	-279	0	non-Council. To support community led service provision and investment in initiatives that engage with vulnerable people.
Subsidy Claim	600	-350	250	Contingent support set asid to address the fluctuations in the subsidy claims.
Revs & Bens Recovery Costs	211	-211	0	Legal fees linke to Council Tax.
ISG over achievement trading reserve	51	0	51	To support ISG
Bradford Learning Network (Broadband) Emergency Planning Reserve	160 72	-160 -62	0	Balancing reserve related to Schools Broadband Contract To cover costs of covering emergency/critic
Energy unit	385	-385	0	al alert requirements To help smooth effect of price
Children's E2E Programme Reserve	564	-564	0	spikes.
Climate change Reserve	9	-9	0	
Chief Exec's - Climate Emergency & Sustainability	185	-185	0	
Corporate Resources - Covid Impacts	2,732	-1,141	1,591	Remaining Covi related monies
Regen Opportunity - Kirkgate Reserve	0	1,250	1,250	
5yr invest in Child friendly Dist up to & incl 2024/5	100	-35	65	
Total Corporate Resources	6,467	-2,720	3,747	

# **Capital Investment Plan**

# Appendix 3

CS Ref	Scheme Description	2022-23 Budget Feb 2022	2022-23 Budget as at 31 <sup>st</sup> March 2023	Forecast	Spend as at 31 <sup>st</sup> March 2023	Variance Budget - spend	Specific Grants, cap receipts, reserves	Invest to Save Funding	Corporate Borrowing	Funding Total
		£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Health and	Wellheing									
CS0237a	Great Places to Grow Old	1,900	1,080	100	49	1,031	0	0	49	49
CS0237c	Keighley Rd Residential Care Valley View	0	295	129	2	293	0	0	2	2
CS0373	BACES	0	818	818	819	-1	98	0	721	819
CS0239	Community Capacity Grant	0	558	558	352	206	352	0	0	352
CS0311	Autism Innovation Capital Grant	0	19	0	0	19	0	0	0	0
CS0312	Integrated IT system	0	44	0	0	44	0	0	0	0
CS0523	Electrical work at residential homes	0	31	0	8	23	0	0	8	8
CS0532	Changing Places Toilets	0	125	145	23	102	23	0	0	23
CS0535	Beckfield Resource Centre	0	213	175	177	36	0	0	177	177
CS0536	Medication and Care Records System	0	85	83	83	2	0	0	83	83
CS2000	DDA	59	40	35	0	40	0	0	0	0
CS0547	Capital Items	0	192	192	192	0	153	0	39	192
Total - Hea	Ith and Wellbeing	1,959	3,500	2,235	1,705	1,796	626	0	1,079	1,705
Children's S	Services									
CS0249	Schools DRF	0	1,490	0	1,490	0	1,490	0	0	1,490
CS0022	Devolved Formula Capital	0	643	643	1,203	-560	1,203	0	0	1,203
CS0030	Capital Improvement Work	100	105	105	106	-1	106	0	0	106
CS0240	Capital Maintenance Grant	3,070	6,479	4,077	3,893	2,586	3,893	0	0	3,893
CS0244a	Primary Schools Expansion Programme	1,234	842	535	500	342	500	0	0	500
CS0244b	Silsden School	465	651	1,500	1,435	-784	1,416	0	19	1,435
CS0244c	SEN School Expansions	2,600	2,102	1,867	1,898	204	1,898	0	0	1,898
CS0362	Secondary School Expansion	3,298	669	300	314	355	314	0	0	314
CS0364	Capital Items	0	21	21	29	-8	0	0	29	29
CS0421	Healthy Pupil Capital Grant	0	44	44	12	32	12	0	0	12
CS0436										



CS Ref	Scheme Description	2022-23 Budget Feb 2022	2022-23 Budget as at 31 <sup>st</sup> March 2023	Forecast	Spend as at 31 <sup>st</sup> March 2023	Variance Budget - spend	Specific Grants, cap receipts, reserves	Invest to Save Funding	Corporate Borrowing	Funding Total
		£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
CS0488	Digital Strategy	0	100	30	120	-20	0	0	120	120
CS0500	TFD	1,400	724	600	1,211	-487	0	0	1,211	1,211
CS0531	Bingley Grammar Expansion	0	500	20	, 50	450	34	0	, 16	, 50
CS0550	SEND Expansion Titus Salt School	0	10	10	7	3	0	0	7	7
CS0447	Schools Finance Leases	0	202	0	202	0	202	0	0	202
CS0448	PFI	0	2,995	0	2,995	0	2,995	0	0	2,995
Total - Child	Iren's Services	12,167	17,977	10,152	15,847	2,130	14,062	0	1,785	15,847
Place - Ecor	omy & Development Services									
CS0136	Disabled Housing Facilities Grant	3,234	5,686	5,400	5,604	82	5,604	0	0	5,604
CS0137	Development of Equity Loans	1,989	706	567	644	62	0	0	644	644
CS0144	Empty Private Sector Homes Strat	831	1,000	678	878	122	156	0	722	878
CS0496	Towns Fund Keighley & Shipley	0	139	139	71	68	71	0	0	71
CS0527	Towns Fund Keighley P2	0	6,646	3,826	834	5,812	834	0	0	834
CS0526	Towns Fund Shipley P2	0	7,061	3,539	348	6,713	348	0	0	348
CS0084	City Park	0	192	70	0	192	0	0	0	0
CS0085	City Centre Growth Zone	0	1,322	25	20	1,302	0	0	20	20
CS0291	One City Park	15,186	14,080	11,700	14,549	-469	3,700	0	10,849	14,549
CS0266	Superconnected Cities	0	829	0	0	829	0	0	0	0
CS0363	Markets - City Centre	12,702	13,080	6,500	6,616	6,464	1,874	0	4,742	6,616
CS0411	Parry Lane	0	122	122	101	21	0	0	101	101
Total - Place	e - Economy & Development Serv	33,942	50,863	32,566	29,665	21,198	12,588	0	17,077	29,665
Place - Plan	ning, Transportation & Highways									
CS0178	likley Moor	0	14	14	1	13	1	0	0	1
CS0285	Blight Sites	251	290	375	15	275	0	0	15	15
CS0205	Highways S106 Projects	0	441	250	242	199	242	0	0	242
CS0372	Countryside S106 Projects	0	150	100	86	64	86	0	0	86
CS0095	Bridges	0	3	3	3	0	3	0	0	3
CS0096	Street Lighting	0	0	92	17	-17	17	0	0	17

CS Ref	Scheme Description	2022-23 Budget Feb 2022	2022-23 Budget as at 31 <sup>st</sup> March 2023	Forecast	Spend as at 31 <sup>st</sup> March 2023	Variance Budget - spend	Specific Grants, cap receipts, reserves	Invest to Save Funding	Corporate Borrowing	Funding Total
		£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
CS0099	Integrated Transport	0	69	5	5	64	5	0	0	5
CS0168	Connecting the City (Westfield)	0	4	0	0	4	0	0	0	0
CS0172	Saltaire R/bout Cong& Safety Works	0	15	15	11	4	11	0	0	11
CS0282	Highways Strategic Acquisitions	0	176	0	0	176	0	0	0	0
CS0293	West Yorks & York Transport Fund	20,877	8,396	3,558	4,111	4,285	4,111	0	0	4,111
CS0396	WYTF Corr Imp Projects	2,000	293	348	1,546	-1,253	1,546	0	0	1,546
CS0512	Bradford Beck	1,400	1,571	1,571	630	941	443	0	187	630
CS0296	Pothole Funds	3,429	1,979	1,979	1,987	-8	1,987	0	0	1,987
CS0306a	Strategic Transport Infrastructure Priorities	500	0	0	0	0	0	0	0	0
CS0302	Highways Prop Liab Redn Strat	0	47	0	0	47	0	0	0	0
CS0319	Challenge Fund	500	404	480	404	0	404	0	0	404
CS0323	Flood Risk Mgmt	0	532	532	534	-2	534	0	0	534
CS0370	LTP IP3 Safer Roads	0	23	0	0	23	0	0	0	0
CS0386	Cycling & Walking Schemes LTP3	0	17	0	0	17	0	0	0	0
CS0398	Bfd City Ctre Townscape Heritage	790	1,397	1,397	1,805	-408	1,805	0	0	1,805
CS0430	Hwys Maint Fund Oct18	0	214	214	117	97	117	0	0	117
CS0432	Steeton/Silsden Crossing	0	21	233	318	-297	318	0	0	318
CS0450	CILS payments	0	106	106	106	0	106	0	0	106
CS0453	IP3 Safer Roads 19-20	0	4	0	7	-3	7	0	0	7
CS0454	Area Comm ITS 19-20	0	0	24	0	0	0	0	0	0
CS0434	Smart Street Lighting	11,852	4,972	11,294	10,902	-5,930	0	10,902	0	10,902
CS0455	IP4 projects	0	1,135	1,136	625	510	625	0	0	625
CS0456	WY Integrated UTMC Centre	0	0	53	0	0	0	0	0	0
CS0464	Ben Rhydding Railway Station Car Park	0	0	0	1	-1	1	0	0	1
CS0467	Transforming Cities Fund (TCF)	2,633	8,267	8,535	7,029	1,238	7,029	0	0	7,029
CS0469	IP4 Safer Roads 20-21	0	143	143	231	-88	231	0	0	231
CS0470	IP4 Safer Roads 21-22	932	635	802	26	609	26	0	0	26
CS0529	Safer Roads 22-23	0	1,165	1,165	677	488	677	0	0	677
CS0483	Motorcycle Parking	0	40	0	0	40	0	0	0	0
CS0486	Active Travel Fund Programme	1,000	1,329	1,256	468	861	468	0	0	468
CS0494	City Centre Bollards	0	5	5	0	5	0	0	0	0
CS0502	Corridor Improvement Programme (CIP2)	0	252	252	98	154	98	0	0	98

CS Ref	Scheme Description	2022-23 Budget Feb 2022	2022-23 Budget as at 31 <sup>st</sup> March 2023	Forecast	Spend as at 31 <sup>st</sup> March 2023	Variance Budget - spend	Specific Grants, cap receipts, reserves	Invest to Save Funding	Corporate Borrowing	Funding Total
		£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
CS0477	CCTV Infrastructure	0	698	698	213	485	0	0	213	213
CS0533	UTMC – CRSTS Traffic Mgmt System	0	1,150	1,150	985	165	985	0	0	985
CS0539	Traffic Management	0	230	230	0	230	0	0	0	0
CS0542	UTMC – CRSTS Traffic Mgmt System22-23	0	10,657	10,657	6,515	4,142	6,515	0	0	6,515
CS0553	Schools 20mph Zones	0	140	140	140	0	0	0	140	140
CS0556	Kings Road Sustainable Transport Corridor - CRSTS	0	50	0	18	32	18	0	0	18
Total Place	- Planning, Transportation & Highways	46,164	47,034	48,812	39,874	7,160	28,418	10,902	554	39,874
Dont of Dia	Clean Air Zona					-				
CS0471	ice - Clean Air Zone Clean Air Zone	20,000	10,847	10,771	10,692	155	10,692	0	0	10,692
Total Place	- Clean Air Zone	20,000	10,847	10,771	10,692	155	10,692	0	0	10,692
CS0060	ice - Waste, Fleet & Transport Replacement of Vehicles	3,000	3,000	2,000	1,959	1,041	0	1,959	0	1,959
CS0517	Electric vehicles	3,000	200	2,000	288	-88	0	1,959	0 185	288
CS0517 CS0435	Sugden End Landfill Site	39 0	200 42	70 19	288	-88	0	103	20	288
CS0435 CS0415	Shearbridge Depot Security	0	42 66	19	20 90	-24	0	0	20 90	20 90
CS0415 CS0359	Community Resilience Grant	0	3	0	90 0	-24	0	0	0	90 0
CS0355	Climate Change Initiatives – Vehicles	120	105	0	0	105	0	0	0	0
CS0497 CS0503	Environmental Delivery Works	120	105	183	162	21	0	0	0 162	162
CS0546	Capital Items	123	73	73	73	0	0	0	73	73
Total Place	- Waste, Fleet & Transport	3,284	3,672	2,345	2,591	1,081	0	2,062	529	2,591
-	ce - Neighbourhoods & Customer Services									
CS0466	Parks Depots	0	0	5	4	-4	0	0	4	4
CS0378	Customer Services Strategy	0	30	0	0	30	0	0	0	0
CS0506	Ilkley Parking	0	26	0	0	26	0	0	0	0



CS Ref	Scheme Description	2022-23 Budget Feb 2022	2022-23 Budget as at 31 <sup>st</sup> March 2023	Forecast	Spend as at 31 <sup>st</sup> March 2023	Variance Budget - spend	Specific Grants, cap receipts, reserves	Invest to Save Funding	Corporate Borrowing	Funding Total
		£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
CS0510	Ilkley Footbridge	0	35	0	7	28	0	0	7	7
CS0151	Building Safer Communities	0	17	17	17	0	17	0	0	17
Total Place	- Neighbourhoods & Customer Services	0	108	22	28	80	17	0	11	28
Dont of Pla	so Sports & Cultura							l		· ·
CS0487	ce - Sports & Culture Alhambra Theatre Lift	0	2	0	0	2	0	0	0	0
CS0487	Capital Projects - Recreation	0	79	79	113	-34	113	0	0	113
CS0530	LDP (Active Bradford)	0	247	24	33	214	0	0	33	33
CS0229	Cliffe Castle Restoration	0	8	3	3	5	3	0	0	3
CS0004	S106 Recreation	0	7	7	0	7	0	0	0	0
CS0501	Parks Development Fund	0	471	389	196	275	15	0	181	196
CS0504	Cricket Nets	0	172	172	172	0	172	0	0	172
CS0404	Sports Pitches	0	160	216	216	-56	191	0	25	216
CS0537	Silsden Park Section 106 Projects	0	224	0	0	224	0	0	0	0
CS0489	Playable Spaces	1,398	1,365	1,351	1,400	-35	433	0	967	1,400
CS0403	Bereavement Strategy	8,350	9,228	10,000	7,917	1,311	0	0	7,917	7,917
CS0277	Wyke Community Sport Hub	2,147	1,170	1,470	1,234	-64	76	0	1,158	1,234
CS0508	Theatres Website	0	45	45	0	45	0	0	0	0
CS0245	Doe Park	0	68	68	41	27	41	0	0	41
CS0461	Shipley Gym extension & equipment	0	51	0	0	51	0	0	0	0
CS0356	Sedbergh SFIP	0	118	0	72	46	0	0	72	72
CS0354	Squire Lane	3,600	1,228	900	1,289	-61	1,246	0	43	1,289
CS0482	Marley Replacement Pitch	0	5	0	0	5	0	0	0	0
CS0458	Doe Park Drainage	0	40	40	40	0	0	0	40	40
CS0557	Ilkley Fencing - West Holme Fields	0	26	26	17	9	0	17	0	17
CS0498	Libraries IT Infrastructure	0	165	0	0	165	0	0	0	0
CS0509	Libraries (Equipment/Shelving)	0	192	125	121	71	121	0	0	121
CS0541	Levelling Up Parks – Grosvenor Park	0	85	85	0	85	0	0	0	0
CS0534	Libraries as Locality Hubs (LIF)	0	100	50	28	72	28	0	0	28
CS0543	Corn Mill Green Improvements, Steeton	0	49	49	0	49	0	0	0	0
CS0545	Capital Items 22-23	0	83	83	83	0	0	0	83	83

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CS Ref	Scheme Description	2022-23 Budget Feb 2022	2022-23 Budget as at 31 <sup>st</sup> March 2023	Forecast	Spend as at 31 <sup>st</sup> March 2023	Variance Budget - spend	Specific Grants, cap receipts, reserves	Invest to Save Funding	Corporate Borrowing	Funding Total
		£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
CS0548	Bradford Park Avenue Projects	0	1,700	590	696	1,004	696	0	0	696
CS0552	Bowling Cemetery Extension	0	0	0	15	-15	0	0	15	15
Total Place	- Sports & Culture	15,495	17,088	15,772	13,685	3,403	3,135	17	10,533	13,685
Corp Resou	rces - Estates & Property Services									
CS0094	Museum Store	500	0	0	0	0	0	0	0	0
CS0333	Argus Chambers / Britannia House	0	151	0	0	151	0	0	0	0
CS0475	Property Programme 20-21	0	0	0	11	-11	0	0	11	11
CS0511	Property Programme 21-22	0	1,191	1,191	888	303	0	0	888	888
CS0528	Property Programme 22-23	0	2,003	1,500	1,622	381	0	0	1,622	1,622
CS0540	ISG Door Router	0	17	17	14	3	0	0	14	14
CS0460	Mitre Court CPU Property & Equip	0	30	103	106	-76	0	0	106	106
CS0230	Beechgrove Allotments	148	0	0	0	0	0	0	0	0
CS0050	Carbon Management	0	209	209	0	209	0	0	0	0
CS0476	Carbon & Other Management Efficiencies P2	0	450	450	679	-229	316	0	363	679
CS0420	Electric vehicle charging Infr (Taxi Scheme)	0	659	597	463	196	463	0	0	463
CS0495	Bradford LAD Scheme	600	5,379	5,379	5,255	124	5,255	0	0	5,255
CS0381	Godwin St	0	10,812	8,000	10,326	486	0	0	10,326	10,326
CS0381b	Culvert	0	1,500	1,434	0	1,500	0	0	0	0
CS0409	Coroner's Court and Accommodation	500	1,015	350	177	838	0	0	177	177
CS0445	Core IT Infrastructure	497	2,400	2,400	2,533	-133	0	0	2,533	2,533
CS0515	IT – End to End	0	330	330	330	0	0	0	330	330
CS0514	Birksland - Mail & Print Machine	0	72	60	60	12	0	60	0	60
CS0520	Regeneration Opportunity	0	16,500	16,500	16,466	34	0	0	16,466	16,466
CS0521	Buttershaw Youth Centre	0	30	30	30	0	0	0	30	30
CS0522	Children's Homes Capital Works	0	294	200	179	115	0	0	179	179
CS0525	Baildon Library	0	945	475	539	406	0	0	539	539
CS0544	Capital Items 22-23	0	149	149	293	-144	0	0	293	293
Total Corp I	Resources – Estates & Property Services	2,245	44,136	39,374	39,971	4,165	6,034	60	33,877	39,971

CS Ref	Scheme Description	2022-23 Budget Feb 2022	2022-23 Budget as at 31 <sup>st</sup> March 2023	Forecast	Spend as at 31 <sup>st</sup> March 2023	Variance Budget - spend	Specific Grants, cap receipts, reserves	Invest to Save Funding	Corporate Borrowing	Funding Total
		£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Reserve Sch	nemes & Contingencies									
CS0395z	General Contingency	1,000	439	439	0	439	0	0	0	0
CS0397z	Property Programme	2,000	0	0	0	0	0	0	0	0
CS0399z	Strategic Acquisition	10,000	0	0	0	0	0	0	0	0
CS0402z	Canal Road Land Assembly	450	0	0	0	0	0	0	0	0
CS0401z	Depots	500	0	0	0	0	0	0	0	0
CS0485z	Advanced Fuel Centre & Vehicles	2,298	0	0	0	0	0	0	0	0
CS0404z	Sports Pitches	403	286	0	0	286	0	0	0	0
CS0489z	Playgrounds	1,087	587	0	0	587	0	0	0	0
CS0060zb	Electric vehicles/ New street cleansing	500	0	0	0	0	0	0	0	0
CS0473z	Renewable Energy (Solar Farm)	500	0	0	0	0	0	0	0	0
CS0381z	Godwin St	5,000	0	0	0	0	0	0	0	0
CS0474z	Transforming cities fund	19,037	0	0	0	0	0	0	0	0
CS0481z	City Centre Regeneration Fund	9,500	0	0	0	0	0	0	0	0
CS0484z	New Reserve	2,000	0	0	0	0	0	0	0	0
	2021-22 Schemes									
CS373z	BACES	750	0	0		0	0	0	0	0
CS0488z	Lap tops for Children	1,100	0	0	0	0	0	0	0	0
CS0244z	SEND	2,000	0	0	0	0	0	0	0	0
CS0482z	Marley Playing Field	300	500	0	0	500	0	0	0	0
CS0436z	Children's Home	1,577	0	0	0	0	0	0	0	0
CS0445x	IT Programme	1,220	0	0	0	0	0	0	0	0
	Baildon Library Relocation	1,000	0	0	0	0	0	0	0	0
	2022-23 Schemes									
CS0060w	Vehicles	3,400	0	0	0	0	0	0	0	0
	Property Programme	2,000	0	0	0	0	0	0	0	0
CS0538w	Energy efficiency	500	250	0	0	250	0	0	0	0
CS0408	Top of Town - purchase 21 St Johns St	0	74	0	0	74	0	0	0	0
Total - Rese	erve Schemes & Contingencies	68,122	2,136	439	0	2,136	0	0	0	0
TOTAL	the statemes & contingencies	203,378		162,488		-			-	
IUIAL		203,378	197,361	102,488	154,055	43,306	75,570	13,041	65,444	154,055

CS Ref	Scheme Description	2022-23 Budget Feb 2022	2022-23 Budget as at 31 <sup>st</sup> March 2023	Forecast	Spend as at 31 <sup>st</sup> March 2023	Variance Budget - spend	Specific Grants, cap receipts, reserves	Invest to Save Funding	Corporate Borrowing	Funding Total
		£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Place - Hou	sing									
CS0237b	Keighley Rd Extra Care Fletcher Court	0	62	62	0	62	0	0	0	0
CS0308	Afford Housing Programme 15 -18	0	176	0	29	147	0	29	0	29
Total - Hous	sing	0	238	62	29	209	0	29	0	29
TOTAL - All	Services	203,378	197,599	162,550	154,084	43,515	75,570	13,070	65,444*	154,084

\*= Includes £1.3m of Corporate capital receipts that have been applied to fund capital spend

Appendix 4

# **Bradford Council Strategic Risk Register**



# Fourth Quarter Review (2022-23)

Code & Title	SR 01 BCM BCM	Critical facilities			Current Risk Matrix			
Description		Disruption of services and infrastructure arising from a civil contingency or business continuity incident. Critical facilities - premises, IT & communication systems, key staff resource - become unavailable						
	·			Likelihood	Impact			
	District	Yes	Category	Medium	Critical			
Type of Risk	Strategic	Yes	Risk Score	2	3			
	Operational	Operational         Yes         Total Score			6			
Potential Effect of Risk	<ul> <li>The Council is unable to function - some or all delivery priorities jeopardised.</li> <li>The Council is unable to meet its Corporate targets.</li> <li>The reputational risk to the Council is adversely effected.</li> <li>The welfare and safety of the Council's citizens is at risk.</li> <li>Increasing incidence and impact of service interruption events.</li> <li>Failure of business-critical systems.</li> </ul>							
Internal Controls	Emergency the new fin functions for The Emerge 2004 which	should have in place business continuity plans which should be reviewed ar Management Team. These plans are owned by the relevant Service Assista ancial year and will include specific risk assessments and mitigation in place or their service (Annex A), Generic Actions (B) and Specific Action to take in ency Management Team coordinates the Councils approach to an incident/en- are: to make risk assessments, create emergency plans, communicate with with other responders, make our own business continuity arrangements an	nt Director. All plans across the for different risks. Plans ident relation to identified risks (C). mergency and lead on the requin the public, co-operate with ot	e Council's services ify a list of critical a irements of the Civil her responding orga	will be reviewed in nd statutory Contingencies Act nisations, share			

	<ul> <li>regional level by the West Yorkshire Resilience Forum, made up of the Blue Lights services, 5 local authorities, MHCLG, and key utilities and partner organisations such as the Environmental Agency and Yorkshire Water.</li> <li>The 7 key duties of the CC Act are covered in key work area sub groups; a key group is the Training, Exercise and Development Group. The remit of this 'multi agency' group is to work in partnership and develop exercises where plans are tested to strengthen resilience and overcome weaknesses in via a range of scenarios, such as incidents caused by bad weather, CBRN (chemical, biological, radiological and nuclear) events, flooding, Cyber-attack, terrorist related attacks and more. These exercises are sometimes "live" and may take place in real time, but may also be table top. Different injects are added during the day and the outcomes debriefed for lessons identified which are built back into the plans.</li> <li>The Emergency Management Service is on call 24 hours per day, 365 days a year and are responsible for co-coordinating the Council's response to an incident or emergency situation.</li> <li>There is an Emergency Control Centre away from the City should there be an incident affecting these.</li> <li>Exercise mighty oak is taking place at the end of March 2023 and is testing a National response to a power outage</li> </ul>
Assurance Mechanisms	Services' Business Continuity Plans which must be reviewed annually by the Assistant Director (or a nominated deputy) as the plan owner. These plans will be reviewed by the Emergency Management Team and Internal Audit Team.
Date Reviewed	20/03/23
Actions / Controls under development	Business Continuity requires a full new review of all plans to ensure that all are appropriate and fit for purpose. There is a new strategy written and we are working with 2 areas of the council to trial this. The Emergency planning Manager has been unsuccessful in securing funding for a BC post so it is unlikely that BC roll out will happen this year.
Managed By	Susan Spink
Administered By	Matthew Baggley

Code & Title	SR 02 HSG Inad	equate Housing Supply			Current Risk Matrix
Description	housing construct progress toward requires Local A position is outst	graphics and demand pressures, changes in national policy (esp ction, leads to an inadequate housing supply in terms of type, qu Is the corporate priority of decent homes that people can affor uthorities to open a Housing Revenue Account (HRA) where the anding and we cannot plan a delivery programme until we ha impact of Covid 19 / inflationary rates on housing supply and d	ality, accessibility and affordability. This will ord to live in. In March 2019 MHCLG publis eir stock exceeds 200 units. The HRA busine ve a clear understanding. Furthermore, wor	impede the Council's shed guidance which ess plan and financial	Likelihood Impact
	_			Likelihood	Impact
	District	Yes	Category	Medium	Critical
Type of Risk	Strategic	Yes	Risk Score	2	3
	Operational	Yes	Total Score		5
Risk Internal Controls	Reduced pe     Negative in	ommunity npact on education priorities as inadequate housing affects chil- erformance on key indicators – net additional homes (CIS_05/ npact on homelessness and greater use of temporary accommo Call Home, A Place to Thrive, Housing Strategy for Bradford Dis	NI 154) and number of affordable homes de odation		ets out the vision
	<ul> <li>priorities, c and a robu</li> <li>Homelessn actions ide partners ar</li> <li>Progress of</li> <li>In February use in the 0 the District</li> <li>Documente monitoring</li> <li>Number of the Local In updated St illustrates t District's he Register of surplus to o</li> </ul>	Cali home, A Place to Thrive, Housing Strategy for Bradiord Di- challenges and approach for meeting the housing needs of the r st evidence base. ess and Rough Sleeping strategy 2020-25 for the district was en ntified for tackling homelessness and rough sleeping over the n ad stakeholders. In the strategies is reported annually to Regeneration and Enviry 2020, Executive approved to formally adopt the Homes and N determination of planning applications. The purpose of the Guid It sets a vision for "green, safe, inclusive and distinctive neigh ed evidence base for Housing and Homelessness Strategy which of trends such as Housing Market tracker. other housing related strategies, policies and programmes sett nvestment Plan, area plans, Great Places to Grow Old program rategic Land Assessment (SLA) has been published (February 2 the current land supply position and whether there is sufficient pusing needs including determining whether there is a 5 year s land available for housing was updated and published in Dec 2 develop a pipeline of sites suitable for housing; will enable us to trategic objectives and priorities maximises housing outputs. Ir	residents of the district. It was partner led a endorsed at Executive in January 2020 - sets text five years. Will guide and influence the comment Overview and Scrutiny Committee. leighbourhoods Design Guide as a Suppleme de will be to achieve a step change in the qu bourhoods that create healthy communities in reflects anticipated demographic and dema cing out actions and interventions to address me, Empty Homes Delivery Plan and Private 2021) by the Planning Service alongside the land is made available during the life of the upply of deliverable housing land (as require 020. Comprehensive analysis Council's land to take a strategic approach to land and asse	and entailed consideral s out the vision, them policies and delivery p entary Planning Docur ality of new housing of for all." and changes and othe s housing supply/ prov sector Housing Enfor recent Local Plan con Local Development Pl ed by Government). T d bank / sites that have ets; one that ensures l	ble consultation es and priority programmes of nent (SPD) for development in r regular vision including cement Policy. A sultation. This an to meet the he Brownfield ve been declared best use of land t

	<ul> <li>(HDTAP). This identified potential barriers to housing delivery in the District and actions / proactive steps to address obstacles and promote delivery. The actions will help to ensure that our future housing needs can be met, and that our economic growth ambitions will be supported through the provision of new, quality housing. The update showed progress since 2019 HDTAP. Work is underway on a new economic strategy and this will herefresh our understanding of the housing market ensuring assumptions are based on a more up to date needs analysis.</li> <li>Ongoing monitoring of external factors which may impact on housing development and improvement in the District, such as the impact of Covid19 and Brexit and the potential impact that this will have on developed confidence, general economic conditions and political/ legislative changes such as changes in the approach to provision of affordable housing. These factors taken into account and acted on in development of relevant plans and policies.</li> <li>Key indicators relating to housing tomating to maximise the number of new affordable homes in the District through working in partnership with Registered Providers and Homes England to attract affordable housing grant and private finance to support the delivery of new build Affordable Housing schemes. The Council has delivered over 400 affordable housing is maximised through Section 106 planning agreements on larger private development schemes</li> <li>Housing Standards team apply the Council's statutory enforcement powers to improve the standards of accommedation in the growing private rented sector – dealt with approximately 2160 requests for assistance during 2020/21. (Work is in progress to refresh these figures for the period 2022/23).</li> <li>The SHMA was updated in 2019 – An addendum was produced February 2021 and this supplements the 2019 SHMA (Refresh of this will be in line with the National Planning Policy Framework).</li> <li>Work with the Leeds City Region and energy providers to develop and</li></ul>
Assurance Mechanisms	Study has been produced by ARC4, in support of the local plan which was published in 2019. An addendum was produced February 2021 and this supplements the 2019 SHMA (Refresh of this will be in line with the National Planning Policy Framework).
Date Reviewed	03.04.2023
Actions / Controls under development	<ul> <li>An updated Strategic Housing Market Assessment (SHMA) and Local Housing Needs National Planning Policy Framework (NPPF) July 2018 brought in significant changes in relation to housing, in particular a new national standardised method for calculating housing need + result in a reduced minimum annual housing need for the District. The Government further reviewed the standard method in a summer 2020 consultation. The final revised standard method was issued in December 2020. This increased the need figure for the District including an additional 35% uplift (allocated to the top 20 cities). The Government is reviewing its wider planning reforms including the approach to housing scale and distribution and anticipate changes in Spring 2023.</li> <li>Local Plan continues to make progress with a Regulation 18 consultation on the Local Plan taking place in February/March 2021. This included a comprehensive set of proposed site allocations and a further call for sites. The consultation progressed on the basis of the meeting the need element of the current standard method housing need figure of 1704 dwellings per annum and not full requirement with the 35% on top (set for the top 20 cities). The Local Plan will progress towards a submission plan over the next 12 months. Work is ongoing to prepare the new Local Plan and this will set out how the district will grow over the next 15-20 years.</li> <li>Facilitate capital investment by partner organisations in order to exploit new financial models for the supply of housing in the District.</li> <li>Consideration of options for the delivery and management of affordable housing by the Council beyond the 2015-2018 Affordable Housing Programme. An internal Growth Board is in situ to govern capital investment / new models of delivery.</li> <li>Secured Local Authority Housing Fund to deliver 30 social houses for refugee resettlement.</li> <li>Approval of City Village to the next phase, masterplaninng through to planning permission. Will deliver circa</li></ul>

	<ul> <li>Further Housing Revenue Funding secured to undertake further feasibility work on the New Bolton Woods site, focused on providing key highway infrastructure to unlock further housing development.</li> <li>17 additional council owned sites have been included on the pipeline for the next round of Housing Allocations Fund.</li> </ul>
Managed By	Angela Blake
Administered By	Jo Hinchliffe

Code & Title	SR 03 DEG Deliv	ering Economic Growth				Current Risk Matrix
Description	Bradford Economic Growth Strategy seeks to grow the economy by £4 million with an additional 24,000 jobs and up-skilling 48,000 people to Level 3 by 2030. Provision of new, and the maintenance of new and existing infrastructure to sustain and unlock new growth is challenging, particularly where development values are low or remediation or development costs are high. Economic uncertainty could delay regeneration and growth impacting on strategic decisions and inward investment. COVID-19 impacts on the economy are significant and have resulted in the greatest economic downturn on record. OBR estimates the economy will shrink by 11% in 2020 due to the economic restrictions imposed to control the spread of the Coronavirus. Applied to Bradford this would mean a fall in the value of our economy from £9.5 billion in 2019 to a figure of £8.4 billion in 2020. Extension of restrictions into 2021 will further undermine economic growth and will lead to further jobs losses and business failures. Work is happening on a new economic strategy and these figures will be updated in-line with that programme of work.					Cikelihood Impact
					Likelihood	Impact
	District	Yes	Categ	jory	High	Critical
Type of Risk	Strategic	Yes	Risk	Score	3	3
	Operational	Yes	Total	Score		9
Potential Effect of Risk	<ul> <li>Potential damage to the Council's reputation and the Economic Partnership</li> <li>Not able to meet member, government and the public's expectations</li> <li>Deteriorating physical and infrastructure assets</li> <li>Young people are not equipped to achieve their potential within the district</li> <li>Business failure rate increases and unemployment increases due to the impact of Covid-19 - still in recovery and work is ongoing to define impact alongside cost of living crisis.</li> <li>Long term cost implications of dealing with social issues linked to economic deprivation</li> <li>Undermine recent progress that had seen Bradford employment rising and a closing gap with the UK on key metrics such as resident based earnings</li> <li>Business relocating out of the Districts.</li> </ul>					
Internal Controls	<ul> <li>Key account management with major businesses and employers to enhance business relationships and engagement with the private sector through various networks e.g. regular Property Forum; City Region joint working; district wide events. Joint attendance with Leeds City Region at Investor events in London progresses engagement with key investors.</li> <li>Comprehensive Invest in Bradford website www.investinbradford.com</li> <li>Partnership working - supporting effective local and regional strategic partnerships e.g. West Yorkshire Combined Authority activity. Growth Deal project development and Economic Strategy in place and progress monitored. Delivery of the £1.4 billion West Yorkshire Economic Recovery Plan.</li> <li>Strategic planning and leadership e.g. Bradford Economic Partnership launched 6.3.18. www.madeinbradford.com</li> <li>Utilisation of housing investment as a key factor in regeneration e.g. to meet affordable homes targets (see separate corporate risk on Housing).</li> <li>Respond to Government consultations and participate on working groups focussing on key policy areas</li> <li>Business Development Jones studies completed for 4 areas in Bradford, Shipley, and two in Keighley</li> <li>Rapid deployment of Government grants to eligible businesses. This has included ensuring that £125 million of Small Business Grant Fund and Retail, Hospitality and Leisure Business Grant Fund has been paid to over 11,000 businesses throughout the crisis - the third highest amount of any city authority district in England after Birmingham and Leeds. A further £6.9 million of Local Authority Discretionary Grant funds has been paid to 639 businesses - the second highest amount after Birmingham.</li> </ul>					

	<ul> <li>Partnership response developed and survey work undertaken to establish impacts and inform response</li> <li>The Economic Recovery Plan agreed in January 2021 will require significant levels of Government support to address the economic challenges and opportunities presented by Covid-19 and the need to address wider economic trends such as the growth of the digital economy and the emergence of the green economy. (Work is happening on a new economic strategy)</li> <li>Shipley and Keighley Towns Fund Boards established and secured £58m of funding form Government.</li> <li>Development Frameworks have been commissioned to set the vision and ambition for the City and District and to inform future funding rounds, work is ongoing on these for Bradford City, Keighley and Shipley along with detailed master planning for the Southern Gateway. The Development Frameworks will take 9/12 months to complete.</li> <li>Gainshare Capacity Funding has secured which will provide additional capacity and resource to inform future strategic direction. £1.89m has been allocated to Bradford over the next 3 financial years.</li> <li>An Investment Plan has been submitted for the UK Shared Prosperity Fund which replaces European Funding. Bradford has a devolved allocation of £7.5m to deliver outcomes aligned to community infrastructure, business and people and skills. The District will also benefit from regionally delivered programmes. Capacity funding of £400k has also been allocated to Bradford.</li> <li>Four bids have been submitted into Round 2 of the Levelling Up Fund. The total of funding should these be successful is £110m.</li> </ul>
Assurance Mechanisms	<ul> <li>Relationship management - development and monitoring of benefits from key programmes such as the European Structural Investment Fund (ESIF), Homes England. West Yorkshire Transport Plan, Leeds City Region Transport Strategy and related projects, and the Local planning development framework.</li> <li>COVID-19 response reports into Gold / Silver / Bronze command structure.</li> </ul>
Date Reviewed	03.04.2023
Actions / Controls under development	<ul> <li>Implementation of Bradford Economic Recovery Plan and revision of the District Economic Strategy – Delivery Plan in 2021. (Work is happening on a new economic strategy completion dates currently being determined)</li> <li>Next steps towards delivery of the Keighley and Shipley Town Investment Plans, first business cases submitted January 22. Work ongoing and is governed by the Growth Board</li> <li>Implementation of the Bradford District Workforce Plan – initially a COVID-19 proposal to consider scale of Skills House offer</li> <li>Economic Development - service reshaping and restructure progressing.</li> <li>ESIF Programme engagement</li> <li>Maximising opportunities to attract Government funding to support regeneration and economic development activity.</li> <li>Development of Leeds City Region (LCR) pipeline projects; progress Towns Fund Accelerated funding projects for Shipley and Keighley, Getting Building Fund Full Business cases for One City Park, City Village Phase 1 (Markets) and Parry Lane Enterprise Zone.</li> <li>Development of Local Plan</li> <li>Initiatives developed under the Growth Deal to protect priority outcomes</li> <li>Leeds City Region and West Yorkshire Combined Authority action impacting on the District</li> <li>Support for business post Brexit with the LEP</li> <li>Engagement in plans for Shared Prosperity funding in order to maximise future resources</li> <li>Review of Strategic plans underway and employment land research commissioned to identify appropriate interventions</li> <li>NPR growth strategy being developed in consultation with partners. Devo funded Masterplan to be commissioned Jan 2021 – Southern Gateway Board has been established Jan 2023 to govern this work.</li> <li>Review of WY Combined Authority SPA's (spatial priority areas) is being progressed at WYCA.</li> <li>Engagement with WYCA Devolution planning and COVID-19 economic recovery workstream – WYCA Economic Recovery Plan developed and linking to Bradford Recovery Plan incorporating cultural recovery planning</li></ul>
Managed By	Angela Blake
Administered By	Jo Hinchliffe

Code & Title	SR 04 SCC Safer Cohesive Community				
Description		rs that leads to a rising of community tensions, possibly leading to counter e, there is a direct impact on managing the outcome for the council, police			Likelihood Impact
				Likelihood	Impact
	District	Yes	Category	High	Critical
Type of Risk	Strategic	Yes	Risk Score	3	3
	Operational	Yes	Total Score		9
Potential Effect of Risk	<ul> <li>Widening inequality.</li> <li>Cost of managing response is not contained within existing resources (council, police &amp; partners).</li> <li>Breakdown in relationships between different community groups, leading to protracted tensions that need to be managed.</li> <li>Reduction in levels of community cohesion within the district.</li> <li>Adverse media and reputational damage for the district and key agencies.</li> <li>Less effective engagement with citizens and community groups.</li> <li>Communities believe that some sections are treated differently than others.</li> <li>Disproportionate adverse impact on the district's most vulnerable communities.</li> </ul>				
Internal Controls	<ul> <li>The Stronger Communities Partnership is a Strategic Delivery Partnership reporting to the Wellbeing Board. It monitors delivery of the Council's Stronger Communities strategy.</li> <li>The Safer Communities Partnership is a Strategic Delivery Partnership reporting to the Wellbeing Board. It produces an annual plan to respond to emerging community safety priorities, including issues such as ASB and hate crime, which can have a bearing on community cohesion.</li> <li>The Neighbourhood Service, through the Area Co-ordinators Office's supported by multi agency partners attend a series of Place Based Meetings - reporting community tensions as part of standard agenda – including police, youth service, RSLs etc.</li> <li>Council Wardens record issues that may lead to increased community tensions.</li> <li>Comprehensive action plans ensure each delivery group's objectives are achieved, evidence of effectiveness obtained and performance monitored.</li> <li>Police incidents which may have an impact on tension are shared with relevant partners through a regular 'tensions monitoring' report.</li> <li>Hate Crime is being monitored regularly and Bradford Hate Crime Alliance is commissioned to lead and support victims.</li> <li>The Counter Extremism and the Prevent Strategy programme reduces risk of extremist influences creating divisions between communities. Regional factors are discussed at a West Yorkshire Level meeting.</li> </ul>				
Assurance Mechanisms	<ul> <li>Ward based working and locality and ward plan assessments provide a regular assessment of community tensions based on above.</li> <li>West Yorkshire Police share their community tension monitoring with Safer Communities team.</li> <li>Community Safety Partnership co-ordinates a Reassurance and Engagement group that convenes on specific issues as and when needed.</li> <li>An annual report on the work of Safer and Stronger Communities and Prevent is considered by the Community Safety Partnership, the Wellbeing Board and the Council's Corporate Overview &amp; Scrutiny Committee.</li> </ul>				

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	<ul> <li>The Council has invested in an additional 15 Assistant Ward Officers and 5 Stronger Communities Partnership &amp; Engagement Officers to increase capacity for response to locality based issues and concerns and to take proactive action to bring people together and celebrate key dates for the districts communities.</li> <li>Area Committees and Executive now have a closer overview of locality plans and response through regular reporting mechanisms.</li> </ul>
Date Reviewed	04 April 2023
Actions / Controls under development	<ul> <li>New governance arrangements have recently been approved by the Wellbeing Board and the Stronger Communities Partnership is now Chaired by the Portfolio Holder for Neighbourhoods and Community Safety, who also Chairs the Community Safety Partnership Board. Together with the addition of Area Committee Chairs on the Stronger Communities Partnership there is now a strengthened connection to locality and a good 'read through' between the two strategic partnerships.</li> <li>A new Stronger Communities Team has been developed to increase capacity for working with communities, to provide voice and influence to underrepresented groups and to help manage/mitigate the impacts of any tensions. The new team is now in place and is working well. Five Partnership and Engagement Officers will have a focus on locality and a district wide responsibility for two protected characteristics (Equality Act 2010).</li> <li>West Yorkshire Police share community tension monitoring report with relevant Council teams and officers.</li> <li>Social media continues to pose challenges with real and often 'fake news' leading to heightened tensions locally. Increased investment has been made in corporate communications and through VCS communications to promote public safety messaging and respond to inaccurate social media posts with a 'counter narratives' and training on critical thinking skills.</li> <li>Following an extensive consultation process a set of 'Shared Values' have been developed by the Stronger Communities team that seek to strengthen our links with one another and promote care and respect.</li> <li>An anti-rumour strategy is in place.</li> <li>Assistant Director Neighbourhoods has regular calls with senior police colleagues to discuss emerging issues.</li> </ul>
Managed By	Noreen Akhtar
Administered By	Jo Hinchcliffe

Code & Title	SR 06 ENV Environment and Sustainability					
Description	Responding to Climate Emergency by management of CO2e (Carbon Dioxide equivalent) emissions, helping to manage rising costs, resour pressures and increasing exposure to penalties as a result of demographic changes and other volume & capacity pressures, changing targe legislation, economic and political pressures. The Clean Air Programme to achieve legal limits for air quality in the District has synergistic effect and benefits as for the CO2e Emission Reduction Programme due to the same emission sources.					
				Likelihood	Impact	
	District	Yes	Category	Medium	Catastrophic	
Type of Risk	Strategic	Yes	Risk Score	2	4	
	Operational	Yes	Total Score		8	
Potential Effect of Risk	Operational         Pets         B           • Reputational damage due to failure to meet greehouse gas reduction targets or if identified as having poor measurement and control systems in place.         • Adverse environmental and human consequences from climate change. Additional impacts on air quality and biodiversity due to GHG emission sources often cause synergistic toxic emissions           • Damage to Council's credibility as leader if district-wide targets not developed and then met.         • Need to to develop new partnerships with district and citizens around creative, local initiatives to enhance sustainability and create circular economies.           • Need to to evelop new partnerships with district and citizens around creative, local initiatives to enhance sustainability and create circular economies.         • Need to to evelop new partnerships with district and citizens around creative, local initiatives to enhance sustainability and create circular economies.           • Need to re-prioritise and reallocate resources, including structural changes to Council's delivery programme.         • Reduced ability to promote external inward investment.           • Amount of energy costs as gross figure and relative to the size of Council's estate/ activities         • Performance against cimate emergency declaration with implicit target of net zero carbon district by 2038 and significant progress by 2030. Additional metrics will be required to assess progress in this area.           • Climate "incidents" now certain to increase in both frequency and severity. These will include surface water flooding, fluvial flooding, high winds and gales, drought, high temperatures, heat waves, cold snaps and high snowfall.           • Toxic emissions fr					

Internal Controls	<ul> <li>Progress on Climate Emergency flagship projects, the Council's own CO2e emission reduction progress and Clean Air Plan delivery reported to Overview &amp; Scrutiny</li> <li>Arrangements with Yorkshire Purchasing Organisation for the monitoring of utility markets and understanding impacts of price volatility.</li> <li>Use procurement processes to secure optimal price advantage in purchasing resources for instance through category management.</li> <li>Sophisticated and comprehensive understanding of corporate resource use profiles and identification of business-critical resource risks in terms of supply an availability or price volatility and impacts on service budgets.</li> <li>Delivering corporate resilience through sourcing renewable local resources where viable such as PV panels, District Heat Network</li> <li>Delivering projects to use resources, such as energy, efficiently and where feasible reducing direct and indirect resource consumption.</li> <li>Delivering projects to produce local renewable energy such as hydrogen, bio methane and solar and air/ground source power.</li> <li>Implementation of the Clean Air Plan, including Clean Air Zone (CAZ).</li> </ul>
Assurance Mechanisms	<ul> <li>Managing systems and processes to monitor and report on energy consumption and CO2e emissions to ensure compliance with statutory Carbon Reduction Commitment.</li> <li>Carbon emissions from Council operations published annually (Scope 1 &amp; 2), tracking progress against 2038 target from a baseline in the 2019/20 financial year. Scope 3 emissions (indirect emissions from Council activity – the most significant aspect of Council emissions) will start to be assessed and reported in line with emerging methodology.</li> <li>Carbon Impact Assessments, in line with emerging WY Protocol, for all major schemes</li> <li>Modelling and monitoring of transport and wider emissions &amp; metrics through the Clean Air Plan Monitoring &amp; Evaluation Programme</li> <li>Evaluation and assessment in partnership with WYCA and the West Yorkshire Lead Environment Officer Group</li> <li>Damage cost approach to air quality programme to be widened for CO2e emission reduction assessment &amp; evaluation</li> </ul>
Date Reviewed	11 April 2023
Actions / Controls under development	<ul> <li>Implementation of WY Environment and Climate Change Plan (2021-24), including various projects to be funded via gainshare and CRSTS funding, to help take the Council's CO2e emissions to Net Zero from 2020 to 2038, with significant progress (to be defined) by 2030.</li> <li>Restructure of Council resource to reallocate Clean Air Plan resource to tackle climate change and promote sustainability, including funding programmes.</li> <li>Developing a Clean Growth Strategy &amp; Implementation Plan to identify activity that will support economic development and provide a platform for inward investment in the District, while reducing harmful emissions cost effectively, through Local and District Plans and cross Department activity.</li> <li>Development of Bradford Transport Strategy, including WY development of Zero Emission Transport Strategy and West Yorkshire Low Emission Strategy (WYLES).</li> <li>Working with partners through developing forums to identify potential courses of action and strategies for climate mitigation and adaptation.</li> <li>Working with WYCA to co-ordinate energy and carbon strategy work and to align with neighbouring district on actions and targets.</li> <li>Damage cost approach to air quality programme to be widened for CO2e emission reduction assessment &amp; evaluation.</li> <li>Development of robust carbon accounting and carbon budgeting processes.</li> </ul>
Managed By	Andrew Whittles
Administered By	Sally Jones

Code & Title	SR 07 FRS Financial Resilience and Sustainability					Current Risk Matrix	
Description	A risk that the Council is unable to deliver a sustainable annual budget / medium term budget This may arise due to levels of Central Government funding or Council expenditure, income or demand pressures adversely impacting upon existing budget forecast The current live risk is the demand pressures in Childrens Services and current cost of living impacts both in terms of direct impact on Counc costs and also in terms of the indirect impact upon residents and business in the District. The ongoing impact of Covid, the uncertainty of future funding, and potential return to some austerity measures post Covid The combination of past and future funding reductions and increasing service demand puts pressure on continued effective delivery of Counce services and priorities.					t impact on Council uncertainty of	Likeliho
						Likelihood	Impact
	District	No			Category	High	Critical
Type of Risk	Strategic	Yes			Risk Score	3	3
	Operational	Yes			Total Score		9
Potential Effect of Risk	<ul> <li>Budget is overspent.</li> <li>Suboptimal decisions could be made.</li> <li>Achievement of priorities delayed or not delivered.</li> <li>Service delivery not achieved.</li> <li>Challenges to governance framework.</li> <li>Deterioration in reputation with knock on consequences.</li> <li>Scarce resources may not be utilised / prioritised to maximum effect.</li> <li>Reduced effectiveness of Council Leadership</li> <li>The Council's budget &amp; setting of Council Tax is challenged.</li> <li>The risk remains for future years though already being planned for through organisational review and new operating models workstream.</li> <li>Central Government funding is still uncertain. Service demand pressures could cause disproportionate budget pressure if not properly funded by government.</li> <li>Potential for S114 Decision to be made by the S151 Officer if underlying budget issues are not capable of being addressed.</li> </ul>						
Internal Controls	<ul> <li>Comprehe informatio</li> <li>Budget pro</li> <li>Political er</li> <li>Budget ch</li> <li>Medium te</li> <li>Controls o</li> <li>Meaningfu</li> <li>Reserves r</li> </ul>	<ul> <li>Potential for S114 Decision to be made by the S151 Officer if underlying budget issues are not capable of being addressed.</li> <li>Council priorities reaffirmed in the Council Plan and in the Medium Term Financial Strategy as regularly updated.</li> <li>Comprehensive financial and performance monitoring information provided to DMTs, CMT and Executive supported by value for money and activity information.</li> <li>Budget process fully integrated with the Authority's strategic service and value for money planning.</li> <li>Political engagement in place for budget process.</li> <li>Budget challenge sessions (Officer and Members) with focus on robust business case development for new proposals.</li> <li>Medium term planning, with clear assumptions outlined. However, central govt annual settlements mitigate the benefit of this.</li> <li>Controls on procurement and workforce changes in place</li> <li>Meaningful budget consultation process in place</li> <li>Reserves reviews to identify if earmarked reserves can be repurposed.</li> <li>Strict adherence to Reserves Policy. Reserves are currently forecast to be adequate for 2023-24 only.</li> </ul>					

Assurance	<ul> <li>General fund reserves</li> <li>Project Appraisal Group established to scrutinise individual capital business cases.</li> <li>Member of WY Finance Group. SIGOMA; CIPFA and subscribe to Pixel financial analysis services to enhance knowledge of national finance position and enhance lobbying for funding</li> <li>Governance and Audit Committee received a report on Council's compliance with the CIPFA Financial Management Code</li> <li>Extension of budget monitoring processes and use of Business Intelligence reporting through DMTs</li> <li>Increased monitoring of high-risk budgets, including review and monitoring of recovery action</li> <li>Medium Term Financial Strategy incorporating scenario planning / forecasting / sensitivity analysis, is being continuously updated to take account of national and local funding announcements. The provisional financial settlement notification for 2023/24 was received in December which was marginally less than anticipated.</li> <li>Raise financial acumen across the Council to improve decision making</li> <li>Implemented Finance for Non-Finance Managers training</li> <li>External Audit inspection of accounts and opinion.</li> </ul>			
Mechanisms	Internal audit review of internal control mechanisms.			
Date Reviewed	4 April 2023			
Actions / Controls under development	<ul> <li>A range of budget mitigation actions have been identified by the Councils Corporate Management Team to mitigate budgetary impacts and mitigate the level of potential budget gap.</li> <li>Work continues to identify cost mitigation actions and income opportunities.</li> <li>CMT and SLT workshops have taken place to follow up on budget preparation options</li> <li>Regular follow up meetings with the Childrens Trust to work to protect the Council from potential overspends against the agreed contract sum</li> </ul>			
Managed By	Christopher Kinsella			
Administered By	Mark St Romaine			

Code & Title	SR 08 INS Infor	SR 08 INS Information Security				
Description	Confidential data	a is lost, stolen, accessed or disclosed without authority becau	use of inadequate data security or non-ob	servance of protocols		
				Likelihood	Impact Impact	
	District	No	Category	Medium	Significant	
Type of Risk	Strategic	Yes	Risk Score	2	2	
	Operational	Yes	Total Score		4	
Potential Effect of Risk Internal Controls	Operational         Yes         Total Score         4           •         Damage to the Council's commercial interests, reputation and ability to provide credible leadership of the district.         •         Risk of financial penalty.         •         Penalty arising from reference of data security breach to Information Commissioner.         •         Adverse publicity.         •         Loss of trust between the Council, its partners and citizens.         •         Required "culture change" is not achieved.         •         Inadequate engagement fails to deliver physical security, effective procedures or efficient processes.         •<					

	<ul> <li>Appropriate physical security mechanisms Buildings are secured to a level commensurate with the nature of the data they contain. Mechanisms are in place to protect physical (paper based) information from creation to destruction.</li> <li>Public Services Network (PSN) compliance achieved which is a rigorous on-going IT governance assessment.</li> <li>Secure e-mail solutions in place for safe information exchange with other public service agencies and 3rd party organisations, Galaxkey in place for external emails and communicated through service DMTs and Managers Express.</li> <li>Regular independent Penetration testing of IT current systems to provide assurance that suitable technical security controls are in place.</li> <li>Penetration Testing on any new system as part of the project implementation phase.</li> <li>24/7 Monitoring of traffic leaving and entering the Bradford Network.</li> <li>Required encryption in place.</li> <li>The council has now moved from SAC B compliancy to SAC D for PCI DSS compliancy, this is where the merchants checks that we have controls in place to handle, process and store card details on our network.</li> </ul>			
Assurance Mechanisms	<ul> <li>Regular Information Governance reporting to CMT and Governance &amp; Audit Committee.</li> <li>Engagement with Information Commissioners Office with prompt reporting and liaison.</li> </ul>			
Date Reviewed	31.03.23			
Actions / Controls under development	<ul> <li>Review of all IG and Information Security policies.</li> <li>Additional mandatory learning for IAO's and Managers.</li> <li>Part of two national Security initiatives one lead by NCC and one LGA.</li> <li>The Council is midway through the implementation of its multi factor authentication safeguards.</li> <li>Cyber awareness initiatives are in place with CMT and SLT.</li> </ul>			
Managed By	Christopher Kinsella			
Administered By	Tracey Banfield / Harry Singh / Dominic Barnes-Browne			

Code & Title	SR 12 ADC Adults Demographic Change       Current Risk         Matrix				
Description	Ability to deliver the Adults Social Care Transformation Programme priorities is threatened by rising costs and resource pressures due to changing demographics and changing legislation.				Likelihod Impact
				Likelihood	Impact
	District	No	Category	High	Critical
Type of Risk	Strategic	Yes	Risk Score	3	3
	Operational	Yes	Total Score		9
Potential Effect of Risk	<ul> <li>Demand for social care services is predicted to continue increasing and overspends are likely.</li> <li>Budget proposals highlight this particular pressure as an ongoing concern for the Council.</li> <li>There is a continuing need to re-prioritise and reallocate resources and actions have been identified in preparing budgets for coming years.</li> <li>Conflict between expectations and affordability - standards of service deteriorate as a result of increasing demand and fewer resources, impacting on our ability to meet individual outcomes and legislative duties.</li> <li>Lengthening waiting lists for assessments and provision of care</li> <li>Increases in numbers requiring care</li> <li>Increase in expectations from service users</li> <li>Recruitment delays to bring in social workers and care workers</li> <li>CQC assurance framework outcomes - This will provide addition scrutiny of our Adult social care budget spend, especially on our budget spend in relation to the needs of citizens and how we compare with our statistical neighbours.</li> </ul>				
Internal Controls	<ul> <li>Departmental Management Team (DMT) has agreed a 3-year plan, which sets out our key priorities to meet our commitments to the implementation of our Council Plan Commitments for Better Health and Better lives, which focuses on reducing demand through a greater focus on prevention and early intervention.</li> </ul>				

<ul> <li>Change workstream priorities. The Transformation priorities have also been reviewed and updated to ensure that they reflect the changes set year plan and also reflect the policy changes/lessons learnt from our Covid-19 related response.</li> <li>DMT have made additional investment in core areas to ensure that we have adequate resources in place to meet both Transformation and But Operational Delivery priorities e.g. Commissioning, Mental Health, Autism &amp; Neuro Diversity, Continuous Health Care.</li> <li>Discussions continue to take place with Health partners to identify potential funding streams that could be used to alleviate some of the fundition Adult Social Care due to the increase in demand for services.</li> <li>The service has refreshed its practice and policy quality assurance framework, and work is underway to implement the new approach through Expectation Workstream.</li> <li>As part of the implementation of our Community Led Support Workstream we are working with public health, place and health partners to end prevention and early intervention offer e.g. Living Well, Community Hubs, community director etc.</li> </ul> Assurance Mechanisms <ul> <li>The department has implemented robust governance and performance management arrangements to oversee and maintain momentum on d which include:</li> <li>The department has implemented robust governance and performance management data and identify any pressure areas as well as ar potential under spend elsewhere in the budget to mitigate and relieve problems, while also reviewing progress against key transformation activity which are supporting our plans to reduce budget spend and reduce demand for services. Where problems are still being identified highlighted in the quarterly budget monitoring reports to Members. <ul> <li>Adult Social Care Reform: This meeting is to review budget position and performance management data and identify any pressure areas as well as ar potential under spend elsewhere in th</li></ul></li></ul>		
<ul> <li>Mechanisms</li> <li>Finance, Performance, Quality and Transformation workstreams (FQPT). The meeting attendees include reps from Corporate Finance Tear The main aim of this meeting is to review budget position and performance management data and identify any pressure areas as well as ar potential under spend elsewhere in the budget to mitigate and relieve problems, while also reviewing progress against key transformation activity which are supporting our plans to reduce budget spend and reduce demand for services. Where problems are still being identified highlighted in the quarterly budget monitoring reports to Members.</li> <li>Adult Social Care Reforms: This meeting includes service managers and has oversight of the AD preparation plans for the CQC Assurance Fr and other Social Care Reform related activity.</li> <li>Progress updates are also provided to the Corporate Programme Steering Group.</li> <li>Implemented the FQPT approach across the AD SMT meetings and within the Service Manager Team Meetings.</li> <li>Where required, DMT have also set up specific task and finish groups to oversee key change activity which may require support from corporate e.g. Financial Support Services Improvement Plan.</li> <li>Regular performance and progress updates from these groups are provided to Corporate Services and to the Leader and Portfolio Holder highl</li> </ul>		<ul> <li>Change workstream priorities. The Transformation priorities have also been reviewed and updated to ensure that they reflect the changes set out in the year plan and also reflect the policy changes/lessons learnt from our Covid-19 related response.</li> <li>DMT have made additional investment in core areas to ensure that we have adequate resources in place to meet both Transformation and Business Operational Delivery priorities e.g. Commissioning, Mental Health, Autism &amp; Neuro Diversity, Continuous Health Care.</li> <li>Discussions continue to take place with Health partners to identify potential funding streams that could be used to alleviate some of the funding pressur on Adult Social Care due to the increase in demand for services.</li> <li>The service has refreshed its practice and policy quality assurance framework, and work is underway to implement the new approach through the Raisin Expectation Workstream.</li> <li>As part of the implementation of our Community Led Support Workstream we are working with public health, place and health partners to enhance our</li> </ul>
		<ul> <li>Finance, Performance, Quality and Transformation workstreams (FQPT). The meeting attendees include reps from Corporate Finance Team and HR. The main aim of this meeting is to review budget position and performance management data and identify any pressure areas as well as areas of potential under spend elsewhere in the budget to mitigate and relieve problems, while also reviewing progress against key transformation and chang activity which are supporting our plans to reduce budget spend and reduce demand for services. Where problems are still being identified these are highlighted in the quarterly budget monitoring reports to Members.</li> <li>Adult Social Care Reforms: This meeting includes service managers and has oversight of the AD preparation plans for the CQC Assurance Framework and other Social Care Reform related activity.</li> <li>Progress updates are also provided to the Corporate Programme Steering Group.</li> <li>Implemented the FQPT approach across the AD SMT meetings and within the Service Manager Team Meetings.</li> <li>Where required, DMT have also set up specific task and finish groups to oversee key change activity which may require support from corporate resource</li> </ul>
<b>Date Reviewed</b> 29.03.23-20.06.23 (Risk rating assessed as Red (previously Amber) - Main issue has been around additional demand coming through the Children's the increasing numbers of older people leaving hospital sooner and becoming adult social care service users earlier with higher frailty needs.)	ate Reviewed	29.03.23 - 20.06.23 (Risk rating assessed as Red (previously Amber) - Main issue has been around additional demand coming through the Children's Trust and the increasing numbers of older people leaving hospital sooner and becoming adult social care service users earlier with higher frailty needs.)
Actions / Controls under development Continue to work with Health Partners as part of the integration of health and social care agenda to examine areas where there may be overla synergies that could lead to more efficient ways of working and increasing value for money.	-	

Managed By Administered By	Iain Macbeath       Imran Rathore
	<ul> <li>Review of population health management approach across the Health and Social Care System, which looks at how data is currently being used to help design a system that allows us to proactively improvement our services and interventions to meet shared outcomes – this will include reviewing the way we currently manage the joint strategic needs assessment, neighbourhood and ward profiles and how they inform and add value to business.</li> <li>Implement plans to enhance our intelligence and insight building on our current feedback arrangements – this includes the Co-Production Partnership, strengthening links with the Linked In campaign overseen by the Health and Care Partnership, and a real time solution to capture the experience of the person following their engagement with the service.</li> <li>Ongoing Review of our continuous improvement and quality assurance frameworks to ensure that the department is prepared for the proposed changes outlined in the Government White paper,</li> <li>DMT leads are now working on their plans for preparing their services for the CQC Assurance Framework. This includes, undertaking a stock take against the criteria and guidance set out both within the draft framework and the Get Ready for Assurance handbook developed by the LGA-ADASS.</li> <li>We have developed a programme of activity to help address workforce capacity challenges both within the Department and our external partners. This work is being done alongside the Bradford Care Association, "One Workforce" Programme, and Bradford Teaching partnership.</li> <li>We have started an end to end review of the hospital discharge process focusing on strengthening our approach around the discharge pathways to reduce pressures and enhance outcomes.</li> <li>Work is also underway to review the way BEST is working – this will look at revising the criteria for taking on people in BEST, clarity on chargeable and non-chargeable, review packages going to independent providers and improving outcomes.</li></ul>

Code & Title					Current Risk Matrix	
Description		et pressure and resource constraints caused by competitio h historical / legacy issues.	n for resources required for delivery of skills an	nd training priorities.	Life inpod Impact	
				Likelihood	Impact	
	District	Yes	Category	Medium	Critical	
Type of Risk	Strategic	Yes	Risk Score	2	3	
	Operational	Yes	Total Score		6	
Potential Effect of Risk Internal Controls	<ul> <li>District becomes unattractive to businesses and employers.</li> <li>Loss of leadership role.</li> <li>Actions detailed in the Workforce Development Plan and Economic Recovery Plan are not delivered, impacting ability to fully realise the district's ambitions for inclusive and clean growth that addresses the underlying challenge that have been exacerbated by the pandemic.</li> <li>Funding bodies releasing new contracts in isolation. Underspend of current funding.</li> <li>Education capital developments not aligned with employer need.</li> <li>Successor funding has been secured for 2 ESIF programmes in Bradford starting on 1st January 2022 to run until the end of 2023. This is in partnership wit Leeds and Kirklees Councils. We continue to work collaboratively to explore funding opportunities arising from the Post-16 Skills and Education Bill, devolve funding and other new and existing sources. Significant amounts of SPF and Multiply funded will be passported to the Council and we are working to integrate this into the wider employment and skills offer to maximise the impact for the District. Multiply delivery has now commenced, in financial years 23/24 and 24/25 we will be undertaking a mix of direct and commissioned activity.</li> <li>Maximus delivers the Restart programme in the contract package area covering Bradford. Partnership meetings have been held and their partnership lead has joined the Skillshouse Advisory Board to ensure the new provision is appropriately located within the provision landscape and accessible to those residents that it is intended for without creating duplication or unhelpful competition.</li> <li>We have established strong relations with EDT the National Careers Service prime contractor for the Yorkshire and the Humber area and they have been confirmed as the provider for the next three years.</li> <li>Skills for Work (SfW) continue to deliver Levy and Non-Levy Apprenticeships, and Education and Skills Funding Agency (ESFA) classroom and C</li></ul>				in partnership with	

	<ul> <li>Similar work is being undertaken through the Key Cities network, where the Deputy Leader holds the education and skills portfolio. We have an established Key Cities Employment and Skills Network with Bradford as the secretariat.</li> <li>Continuation of implementation of Post-16 Review recommendations overseen by post-16 Board with regular progress reporting. Partnership dialogue, enabled by the Council, is ongoing with a number of providers to develop the approach to improving academic provision in the North of the District. This needs to be carefully managed so as not to impact the wider mix and balance of provision for the post-16 phase. Three applications have been submitted for 1619 Free Schools in the DfE latest funding round – as only 15 schools maximum will be funded nationally (for all age ranges) it may be none are successful, but we have worked with providers to understand their offer and start to build links with other providers in the area, although there has been some initial resistance.</li> <li>Future Boost through funding allocated by the Executive has supported Youth and outreach work, sport and leisure activity, work experience for NEET young people and to enhance the IAG and transition support including a focus on transition support for young people with SEN. Good practice from this and the £500k Community Renewal Fund pilot programme, Building Our Future, is now being incorporated into the future delivery models.</li> <li>SkillsHouse Advisory Board in place to oversee and shape the upscaling of the partnership model, use of the Gainshare funding and the Kickstart programme, Building OUr Future, is now being incorporated at a well-attended Awards ceremony. Young people from the programme are still being supported to progress into positive destinations. So far the progression rate into employment is considerably better than national DWP programmes and European funded provision.</li> <li>The Employment and Skills Board has been refreshed and relaunched with Will Richardson, Regional P</li></ul>
Assurance Mechanisms	Bradford Employment and Skills Board established and has oversight of the delivery of the Workforce Development Plan and the employment and skills elements of the Economic Recovery Plan; the Portfolio holder is Chair of the Board.
Date Reviewed	03.04.2023
Actions / Controls under development	<ul> <li>Senior management remain engaged with the Combined Authority regarding the devolution to WYCA of the Adult Education Budget and other skills funding such as the pilot Community Renewal Fund which we have successfully delivered in the District. Officers are working to inform future policy, principles and processes through Dobs and the WYCA Employment and Skills Committee. Work is being undertaken through the Key Cities network, where the Deputy Leader holds the education and skills portfolio to develop the employment and skills network to both identify and promote good practice and engage with the national policy debate.</li> <li>LA holds keep in touch with heads of post-16 in schools, colleges, and other independent learning providers work across our post-16 partnership to continue to build on recent improvements on academic grades at Level 3 and supported the opening of the two post-16 free schools which reported strong results in 2021/22. We continue to develop options for A Level provision in the North of the District where Keighley College is further developing their academic offer to complement existing provision, and other partners are exploring options through national funding and capital developments.</li> <li>The LA is working through differing partnerships in the implementation or Workforce Development Plan collaboratively, developing a more strategic approach to understanding the market so the skills system can operate more effectively to meet changing business needs. This will consider how we secure improve outcomes at Level 3 and higher skills that are better aligned with local economic need. We are working to refresh the Plan in 2023 in line with WYCA strategic planning refresh and the Council's new Economic Strategy.</li> <li>The Council will work towards adhieving one;</li> <li>The Council will work towards adhieving one;</li> <li>The Council is developing an inclusive recruitment approach to be managed through SkillsHouse that will pilot new approaches to recrui</li></ul>

	<ul> <li>Build a careers and technical education system to increase access to jobs with career advancement potential and that delivers the experiences and technical skills to secure entry to work and advance through in-work training.</li> <li>Initiation of the Academy within the Health and Social Care Economic Partnership's One Workforce programme will focus on the career progression and skills development of people already working in the Health and Social Care sector in the District. The partnership has launched a new website to underpin this activity. As our largest sector in terms of jobs this has the potential to have a significant impact on residual low skills issues.</li> </ul>
Managed By	Phil Hunter
Administered By	Matt Findull

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Code & Title	SR 14 SND SEND Services				
Description	<ul> <li>Between 7 and 11 March 2022, Ofsted and the Care Quality Commission (CQC) conducted a joint inspection of the local area of Bradford to judge the effectiveness of the district in implementing the disability and special education needs reforms as set out in the Children and Families Act 2014.</li> <li>The Ofsted inspection identify the following 5 areas of significant weakness</li> <li>Poor communication between stakeholders across education, health and care.</li> <li>The variable quality of EHC plans, including plans which do not fully describe the provision that children and young people with SEND need.</li> <li>The inconsistent delivery of the 0 to 19 health visiting, school nursing and specialist nursing services.</li> <li>Children and young people wait too long for assessments, treatment and diagnosis. There is insufficient support for children and young people with SEND who are waiting for provision, services, diagnosis or equipment.</li> <li>Education, health and care services do not work together well. The arrangements for joint commissioning are underdeveloped.</li> <li>The LA provided a Written Statement of Action (WSOA) Plan to address the above areas of weakness on the 21<sup>st</sup> of September 2022 that has been approved by Ofsted. The WSOA will be monitored every 90 days and the first meeting will be on the 06.01.2023.</li> </ul>				
				Likelihood	Impact
	District	Yes	Category	Medium	Critical
Type of Risk	Strategic	Yes	Risk Score	2	3
	Operational	Yes	Total Score	6	
Potential Effect of Risk	The Local A	END needs may not be effectively met. Authority may not meet its statutory obligations. npact on Local Authority's reputation with CYP/parents & schools.			
Internal Controls	Following the inspection, the district was asked to develop a written statement of action that sets out the 5 areas of significant weakness will be addressed. Action is the plan will be delivered through 5 work streams that takes a lead on each of the 5 areas. The members of the work streams include health, social care, parents, college and schools. These work stream report into the SEND Strategic Partnership Board.				
Assurance Mechanisms	<ul> <li>SEND Strategic Partnership Board (SSPB)established with clear ToRs providing governance over the four operational workstreams.</li> <li>Quarterly progress review meetings are held with the DFE and NHSE.</li> <li>The SSPB reports to the district wide Chidlren and Families Partnership board that provides governance.</li> </ul>				
Date Reviewed	15.03.2023				
Actions / Controls under development	<ul> <li>Development of Local Area SEF and improvement plan with supporting data and evidence across the Local Area-reviewed quarterly by SEND Strategic Partnership Board.</li> <li>Development of a Health Data Dashboard to feed into LA dashboard.</li> <li>Coproduction and engagement plan across the Local Area.</li> <li>Continue to develop the multi-agency quality assurance work.</li> </ul>				

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Managed By	Niall Devlin
Administered By	Caroline Levene

Code & Title	SR 15 OIP Ofsted Improvement Plan Current F Matrix				
Description	improving servic improvement rer improvement at	nge has been too slow following the inspection in September tes for children in need of help and protection in some discret mains a risk. The most recent Ofsted Inspection in Novembe pace in the last 12 months, the improvements have not beer n and Families Trust is live as of 1 <sup>st</sup> April 2023.	te areas of practice the pace; consistency and er/December 2022 highlighted that whilst there	sustainability of e has been	Likelihood
Likelihood					Impact
	District	No	Category	High	Critical
Type of Risk	Strategic	Yes	Risk Score	3	3
	Operational	Yes	Total Score		9
Potential Effect of Risk Internal Controls	<ul> <li>Poor reputation         <ul> <li>High turnover of workforce at all levels</li> <li>Inconsistent service to service users</li> <li>Financial</li> </ul> </li> <li>Slow progression of improvement, particularly due to size of improvement team to drive and deliver on improvement</li> <li>Improvement Board: The Children's Services Improvement Board is chaired by Steve Walker, DfE appointed commissioner and has representative from internal Senior Leadership and Partnership Senior Leaders including the BCFT CEO. The Board continues to scrutinise the improvement work.</li> <li>Improvement Plan: The Improvement plan has 12 focus areas in line with the Ofsted Action Plan that was submitted by BCFT in May 2023 - The 12 focus areas are Integrated Front Door (David Thorpe Implementation and EDT separation), Early Help including the Gateway in, Help and Protection including Children with Disabilities, Edge of Care, Children Looked After and Leaving Care, Voice and Influence, Conditions for Success, Sufficient and Stable Workforc et and service leads and Project Action Groups are in place to deliver on the plans, again led by BCFT.</li> <li>Children's Service Improvement Team: The Improvement Team remains a small team with only 3 substantive members of staff (2 Practice Improvement Coordinators and 1 HoS for Business Support and Practice Improvement). The Improvement Team also has an Interim Improvement team arrangements are du to come to an end. The substantive posts transfer over into the Trust on 1st April 2023, the Director and Consultant (funded by DFE through Leeds till March 2023). The current interim Improvement service be at the contractual requirements specifically set out in the contra between the council and the Trust.</li> <li>Internal Audits: Audit activities continue across all parts of the Service with identified recommendations and learning, this has recently been stepped up due to the low number of returns. Audit activity has adj</li></ul>				rk. 23 – The 12 focus ion including I Stable Workforce, ome of the projects ctice Improvement ement (till March ngements are due ross. The Trust will een stepped up out in the contract commendations BCFT is in place

	<ul> <li>Professional relationship with partners making open frank discussions more positive. Partners continue to be included in improvement activities.</li> <li>Recruitment and Retention: The Sufficient and Stable Workforce Improvement Plan has been refreshed and is now led by BDCFT. Ceriph, who developed the Bring Heart Campaign and micro-site for recruitment continues to work with BCFT on phase 2 of their plan, this includes a focus on residential, Social Worker Level 3 and Team Manager recruitment, ambassadors and Social Media platforms, updated campaign and content and trust development. The first cohort of overseas recruits arrived in February 23 and are well underway with their training programme, the remaining 30 Social Workers will arrived over April and May. Recruitment event took place on 25<sup>th</sup> April with specific focus, one being for residential and the other for experience Social Workers. The Service has successfully recruited permanence Service Managers. BCFT are taking steps to centralise Practice Supervisors and for them to no longer case hold so they can focus on Practice Improvement to mirror the same role in other LA's increasing Bradford's likelihood of successful permanent recruitment in a competitive market. The BCFT led Management factuality is due to launch in April 23 with further factuality's for Community Resource Workers, Business Support, Early Help, Fostering and Youth Justice Service to Follow. A further retention payment for established staff was paid in March 2023.</li> <li>Improved use of vital signs and performance data: The new BDCFT and Council reporting and governance activity has commenced, with monthly and quarterly Vital signs reporting. Both the council and BCFT have an ICF in place and the new contractual relationships have commenced positively to date in reporting. This will enable front line managers to address practice and performance issues more promptly to address compliance with key indicators.</li> <li>Children and young people's voice and infl</li></ul>		
Assurance Mechanisms	<ul> <li>Future Ofsted Inspections</li> <li>Independent auditing of casework</li> <li>Governance arrangements between council and BCFT in place</li> <li>KPI's embedded in the council/ BCFT contract</li> <li>ICF function</li> <li>Risk Registers held</li> </ul>		
Date Reviewed	21 <sup>st</sup> March 2023		
Actions / Controls under development	Plan Inspection Timetable		
Managed By	Picklu Roychoudhury		

Code & Title	SR 16 EAT Educational Attainment Current Matrix				Current Risk Matrix
Description		ve academic outcomes for children and young people resulting in er education. Associated impact on culture and employment creatio		prce and in accessing	
				Likelihood	Impact Impact
	District	Yes	Category	High	Critical
Type of Risk	Strategic	Yes	Risk Score	3	3
	Operational	Yes	Total Score		9
Potential Effect of Risk	<ul> <li>public examinations were taken this year for the first time since the pandemic. In the previous 2 years it has been some internal school or centre based assessments</li> <li>Outcomes 2021/22 academic year for Key Stage 2; <ul> <li>Outcomes in reading are static compared to before the pandemic. The gap between Bradford and national averages has not reduced</li> <li>In mathematics, outcomes have declined compared to 2019 and the gap with national has increased to 2018 levels.</li> <li>In grammar, punctuation and spelling, outcomes have declined compared to 2019 and the gap with national averages has increased to 2018 levels.</li> <li>Writing outcomes have declined since 2019 and the gap between Bradford and national averages has increased</li> <li>In the combined reading/writing/maths outcomes have declined since 2019 and the gap between Bradford and national averages has increased</li> <li>Attainment outcomes at KS4 have declined as had been expected given the changes to the assessment regime during the pandemic. Outcomes remain lower than national and the gap between Bradford and national has not closed.</li> <li>Girls continue to outperform boys. At attainment 8 girls achievement is 6% higher than boys and this is higher than the national gap. This is also the case for attainment 9-4. For attainment 9-5 the gap is 6% which is the same as national</li> <li>The gap between pupils with SEND and other pupils is 23% for attainment 8. This is the same as the national figure. At Basics 9-4 and Basics 9-5, the difference between pupils with and without SEN is lower in Bradford than the national average.</li> <li>Pupils whose first language is English outperform pupils whose language is not English by 1% in Attainment 8. Nationally, those pupils whose language is not English by 2%. At Basics 9-4 and Basics 9-5, the difference between disadvantaged and other pupils is also lower in Bradford than the national average.</li> <li>Pupils whose first language is English by 2%. At Basics 9-4 and Basics 9-5, the differ</li></ul></li></ul>				
Internal Controls	to all schools an between the ser	nomous institutions and academies are independent of LA control. d academies to provide a quality assurance mechanism for the service and schools in an increasingly fragmented educational landsca risk assessments and close monitoring with performance targets.	vice. This is not compulsory and is c	ependent on the qual	ity of relationship

Assurance Mechanisms	Strategic mechanisms to limit this include meetings with CEOs, DfE, RSC, and LA councillors and officers to continue partnership working and dialogue wherever possible.			
Date Reviewed	/04/23.			
Actions / Controls under development	<ul> <li>Improved level of staffing for school improvement posts to add capacity to the monitoring and challenge function for LA maintained schools. Through a traded service this will be offered to all schools and academies.</li> <li>Partnership working with DfE Education Improvement Area to bring about improvements in the least well performing academies and schools</li> <li>Improved targeting of DfE Targeted School Improvement Grant reserves to ensure that rapid improvement is brought about in LA maintained schools through the School Improvement Support Programme</li> <li>Raising attainment strategy funding will seek to support identification and targeted programmes to help C&amp;YP improve their attainment at Key stages 1 and 2. This funding will end in July 2023.</li> </ul>			
Managed By	Sue Lowndes			
Administered By	Caroline Levene			

Code & Title	SR 17 CSI Children Safeguarding Incident					Current Risk Matrix	
Description	A high-profile safeguarding failure occurs caused by inadequate governance procedures or non-observance of protocols; significant increases in demand and inability to recruit and retain suitably qualified staff. Inadequate Ofsted judgment exacerbates challenges described and demonstrates that the risk level is high. Areas of risk in the Ofsted report include MASH/Front Door; placement sufficiency; social work practice; management and QA.				Likelihood		
					Likelihood	Impact Impact	
	District	No	Cat	egory	High	Critical	
Type of Risk	Strategic	Yes	Ris	k Score	3	3	
	Operational	Yes	Tot	al Score		9	
	1. The workfo	prce has remained heavily reliant on agency	nd the attendant financial placement cost press / staff and agency teams to meet the demand - The Department continues to recruit to perma	This has an imp	act on consistency of		
	<ol> <li>The group of the g</li></ol>	e and competent workforce owing population of Looked after children a proce has remained heavily reliant on agency agency staff will change from time to time vorkers who are currently being supported me positions. A further group of overseas s em up to speed on capability and confidence the Trust to release some agency staff over avily reliant on agency social work staff whi		This has an imp nent positions a m with the Brit Some workers v h will hopefully orkforce stabilit vorkers can leav	act on consistency of and have recruited the ish system and prepar vill require longer indu ensure they can take cy remains fragile and ve at short notice and	first group of e them to take up ction and support on full caseloads as a service we this remains a	
	around 17 practice an Recruitmer this. The Courts This is hav significant	children on average but there is some vari ad outcomes for children. We will continue to at of staff is moving forward with the effort a have been working with the service and C ing some impact but there is more to be do	ability in this. Some of this work is very intensive to work hard to recruit permanent staff to reduce s of UK recruitment, International recruitment a AFCASS to support the discharge of Care Orders one. The impact will be to reduce some caseload the Compliance Courts whereby the Courts will r	e and complex e our reliance o nd Bradford's S s when children ls in the Children nore publically	and a further reduction on agency staff and ag Social work Academy e have been placed at l en in Care service but hold local authorities a	n will support ency teams. ach contributing t nome with parents will not have a	

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Actions / Controls	A CSE Action Plan has been shared with partners.
Date Reviewed	31 <sup>st</sup> March 2023
Assurance Mechanisms	<ul> <li>The Council has been working closely with the Bradford Children's Trust to develop the Trust for its launch in April 2023 and with the implementation of the Trust we anticipate that it might be easier to attract and retain workers with this new approach.</li> <li>The Trust will in time develop its structures and services to meet the needs of children and families in the District over the coming months.</li> <li>The Bradford Partnership (Safeguarding) has carried out a Section 11 Audit and continues to work closely with all partners to provide a safeguarding system across all agencies in Bradford.</li> <li>Tight Performance Management Systems and clear lines of Management and Accountability Systems are in place and monitored. Comprehensive Child Protection Training Strategy in place for all operational staff. We have a programme of induction and training for all staff.</li> <li>Ofsted undertook a full ILACS inspection of children's social care services from Mid-November to early December. The report was published at the end of January 2023. A comprehensive action plan was submitted to Ofsted in May 2023. A further monitoring visit is expected over the summer or early autumn.</li> <li>We continue to recruit to Head of Service and Service manager roles and we have had some success in recruiting social workers from overseas.</li> <li>We established a social work academy which will bring a steady supply of qualified social workers into the service and with the prospect of retaining them in Bradford. We have just initiated a further cohort following the successful completion of the previous cohorts. It is proving effective and popular.</li> <li>The Bradford Safeguarding Partnership has implemented enhanced safeguarding procedures across member agencies in the District. We maintain a focus with the Police on children who go missing from care or from home.</li> </ul>
	<ul> <li>number of hearings and so far there has not been negative publicity although on some occasions families have been distressed in case they or their children might be identified although the Courts are very clear that children cannot be identified.</li> <li>We continue to experience some challenges in ensuring that assessments, plans, visits to children and Reviews are completed on time mainly due to workforce pressures. We hold monthly Performance meetings focusing on visits and the impact of visits to children The Deputy Director and Heads of Service have focused on statutory visits to all children across the service and meet monthly to assess progress or obstacles to improvement.</li> <li>Continuous oversight and scrutiny of children's risks is undertaken by managers daily to ensure we are prioritising those in greatest need or at greatest risk appropriately. An audit regime which allows managers at all levels to consider the quality of practice and the impact of our interventions on children and families. The performance in this area is not as robust as it should be but we are putting further effort into this area. Audits continue to be completed but at a lower level than we had planned for because of staff and manager turnover. This continues to be a focus for managers. We have engaged external social work auditors to support the development of first line managers to improve practice across the service.</li> <li>The audit too is being updated currently to help support good and consistent practice and will be implemented in April 2023 under the Trust.</li> <li>Supervision of staff is not yet fully consistent due to staff changes and remains a priority for senior managers.</li> <li>2. We do not have sufficient fostering, residential or specialist placements in Bradford to accommodate all children looked after resulting in the Department placing a significant numbers of children in independent fostering Agencies and private residential homes creating some elevated risks to children when they are placee</li></ul>

under development	<ul> <li>We will be transferring Children's Social Care services to the Trust on 1st April.</li> <li>The action plan following the SH National Panel report has been developed and is being implemented.</li> <li>The improvement plan following the Ofsted Report in January is being developed.</li> <li>We are developing practice in working with very complex children with colleagues across Health organisations across the District</li> <li>Our Outcomes Improvement Action Plan has been shared with senior managers to enable the development of underpinning action planning to support the delivery of the wider outcomes.</li> <li>The implementation of the Trust is imminent and this will help to settle the workforce some of whom have felt unsettled.</li> <li>The Trust will develop further early help services and more actively review high needs children in care.</li> <li>The service has extra capacity supported by the Commissioner and DCS to bring about improvements.</li> </ul>
Ofsted	David Johnston
Administered By	Caroline Levene

Code & Title	SR 18 COV Multiple outbreaks of infectious diseases.					Current Risk Matrix		
Description	COVID-19 infections could rise locally causing multiple outbreaks across the District that could leave to further waves of infection. This could lead to reintroduction of control measures, one of which could be further lockdown scenarios. Low uptake of COVID/flu vaccines among some high risk groups increases risk of simultaneous outbreaks of COVID-19, flu and other respiratory infections, potentially overwhelming capacity of the healthcare, social care and public health systems.					Likelihood Impact		
					Likelihood	Impact		
	District	Yes	c	Category	High	Critical		
Type of Risk	Strategic	Yes	F	Risk Score	3	3		
	Operational	Yes	1	Total Score		9		
Potential Effect of Risk Internal Controls	Slower eco     Breakdowr     Diversion o     Local plan for Li     Committee, HSG     groups and sett     Board.     Memorandum o     emergency tripa	<ul> <li>Diversion of PH capacity to support outbreak management, reducing delivery of other PH programmes</li> <li>Local plan for Living safely with COVID-19 and other respiratory infections in Bradford District revised and approved in relevant boards (Health Protection Committee, HSC Overview and Scrutiny Committee, Outbreak Management Board). The plan includes action cards for how to deal with outbreaks in different groups and settings, with clear responsibilities for the Council, UKHSA and NHS. Local outbreak management plans are overseen by the Outbreak Management</li> </ul>						
Assurance Mechanisms		oring of COVID-19 cases, admissions and deaths in rt to NHS immunisation programmes	n the District					
Date Reviewed	15-Mar-2023							
Actions / Controls under development	<ul> <li>Support th</li> </ul>	<ul> <li>CBMDC staff encouraged and supported to WFH where possible</li> <li>Support the NHS-led programme to deliver COVID-19 and flu vaccination at scale and to mitigate inequalities.</li> <li>Continue existing work with partners on health inequalities, prevention and health improvement.</li> </ul>						
Managed By	Sarah Muckle							
		Tarig Mohammed						

Code & Title	SR 19 Shortage of staff within the external care market           Matrix					
Description	Ability to secure care and support from external providers is threatened due to staff and skills shortage, which can impact adversely on the level and quality of care provision					
				Likelihood	Impact	
	District	No	Category	Very High	Critical	
Type of Risk	Strategic	Yes	Risk Score	4	3	
	Operational	Yes	Total Score		12	
Potential Effect of Risk	<ul> <li>Inability to secure care and support from external providers will lead to:</li> <li>Increase in hospital admissions due to a lack of properly-staffed care homes or care provision not being met within individual own home</li> <li>Delays from hospitals, creating additional pressure within the hospital – bed blockages</li> <li>Increase in waiting lists for support</li> <li>Safeguarding risks arising from care needs not being met</li> <li>LA not being able to meet its statutory duties leading to CQC challenge and potential judicial review – leading to potential financial penalties and reputation both financial and reputational damage.</li> </ul>					
Internal Controls	<ul> <li>Health and Social Care Partnership have agreed a priority people workstream, which look at creating an integrated approach to align workforce development activity. This builds on the work done through the One Workforce Programme.</li> <li>ASC workforce strategy now developed and will be formally launched in April</li> <li>BradfordCares webportal launched which provides an overview of the work undertaken by Council and Independent Care Providers, and the job opportunities available.</li> <li>Focussed support for departmental recruitment campaign March to Sept 23 – learning will be shared with independent sector.</li> <li>Promotion and support for sector led 'Call to Action' workforce theme from senior leaders</li> </ul>					

	<ul> <li>Market Sustainability Plan outlines 3 year market sustainability plans and workforce challenges and supports</li> <li>Cost of Care exercises for over 65 care homes and Home Support complete</li> <li>New Home Support commission will support better workforce recruitment and retention.</li> <li>One workforce portal launched which acts a repository of training and other support measures to help providers recruit and retain staff.</li> <li>Working with the University of Bradford to ensure that Social Work and Occupational Therapy courses are aligned to the approach undertaken by Bradford Council, while also ensuring robust support measures are in place for new qualified staff.</li> <li>Using Skills House to support and coordinate recruitment for Health and Social Care System</li> <li>Coordinated approach to pool resources from students and potential individuals who have been laid off together with potential workers from sectors impacted by redundancies due to the end of the furlough scheme.</li> <li>Working with Skills for Care for care to develop and roll out training for new workers. We are also working on developing a workforce strategy, while we have also worked on strengthening relationships across the system through better engagement – the recent summit has helped with this.</li> </ul>
Assurance Mechanisms	<ul> <li>CQC Inspections</li> <li>DMT Adult Social Care Reform - monthly</li> <li>DMT Finance, Performance, Quality and Transformation - monthly</li> <li>Raising Expectation Steering Group</li> </ul>
Date Reviewed	22.03.23
Actions / Controls under development	<ul> <li>Workforce lead post agreed to take forward the activities and actions detailed in the workforce strategy – JP developed and grading awaited then to be recruited to.</li> <li>Financial and other incentives to support reduction in staff turnover under consideration; working with BCA on coproducing local solutions and regular discussion at regional commissioner network meetings</li> <li>Ongoing recruitment campaigns – to promote recruitment opportunities.</li> <li>Work is underway to reduce the external enablement delivered through the home care market – this should help to manage the long term support better.</li> <li>We are developing proposals for a new workforce academy that will further strengthen how we upskill people to take on roles within the system.</li> </ul>
Managed By	Jane Wood
Administered By	Imran Rathore

	SR 20 EHE Elective Home Education Current Risk Matrix				
Description	of the families r to school rolls, through Raising children are not	2020 there were 484 children recorded as EHE. This number increased ov may not have opted for EHE due to a genuine philosophical desire to hor other pupils have been removed from school rolls so the number consis of Attainment is due to end and therefore significant further risk is possib to receiving education. Huge churn is seen; in the academic year 2021/202 d (back at school, no longer school age or left the district).	me educate. Although some pupils l stently remains above 700. Tempor ble if there is no response to inform	nave since returned ary funding for this ation that suggests	Likelihood
				Likelihood	Impact
	District	No	Category	Medium	Critical
Type of Risk	Strategic	No	Risk Score	2	3
	Operational	Yes	Total Score		6
Risk		seeing the children and so some of the children will remain unseen, part			
Internal Controls	considered suita Children's Socia Funding was se supervisory cap are spending tin increased fundin are clear. This wa around identifyi	able. Increasingly we are seeing children removed from roll in 2022 and all Care do not always understand educational neglect and officers spend s ecured for a temporary increase in staffing from June 2021, with two f acity. This has been extremely proactive, with increased and faster inform me on EHE cases, despite significant work on education safeguarding fo ng has allowed officers to proactively meet with schools and families who work is at risk of ending if Raising Attainment funding does not continue ing and supporting children who are not in receipt of education will retur- ering from harm through educational neglect.	2023 for emotionally based school a significant time challenging. Elective Home Education Officers a mal enquiries. There are still at least or the Safeguarding Partnership and o are considering EHE in order to ma e, and therefore the risk of the coun	avoidance and menta nd a Senior honora 3 Education Safegua Ofsted complaints a ake sure intentions a cil not meeting statu	al health concerns rium for increased arding Officers who about schools. The and responsibilities utory requirements
	<ul> <li>considered suita Children's Socia</li> <li>Funding was se supervisory cap are spending tii increased fundin are clear. This wa around identifying the child is sufferent Officers conduct is begun. This was</li> </ul>	able. Increasingly we are seeing children removed from roll in 2022 and al Care do not always understand educational neglect and officers spend s ecured for a temporary increase in staffing from June 2021, with two B acity. This has been extremely proactive, with increased and faster inform me on EHE cases, despite significant work on education safeguarding fo ng has allowed officers to proactively meet with schools and families who work is at risk of ending if Raising Attainment funding does not continue ing and supporting children who are not in receipt of education will retur	2023 for emotionally based school a significant time challenging. Elective Home Education Officers a mal enquiries. There are still at least or the Safeguarding Partnership and o are considering EHE in order to m. e, and therefore the risk of the coun rn. Challenge is raised with Children e child is not in receipt of a suitable	avoidance and menta nd a Senior honora 3 Education Safegua Ofsted complaints a ake sure intentions a cil not meeting statu n's Social Care when home education the	al health concerns rium for increased arding Officers who about schools. The and responsibilities utory requirements e the team believe n a formal process
Internal Controls	<ul> <li>considered suita</li> <li>Children's Socia</li> <li>Funding was set</li> <li>supervisory cap</li> <li>are spending tin</li> <li>increased funding</li> <li>are clear. This waround identifying</li> <li>the child is suffered</li> <li>Officers conduct</li> <li>is begun. This ward</li> </ul>	able. Increasingly we are seeing children removed from roll in 2022 and all Care do not always understand educational neglect and officers spend secured for a temporary increase in staffing from June 2021, with two B acity. This has been extremely proactive, with increased and faster inform me on EHE cases, despite significant work on education safeguarding for ng has allowed officers to proactively meet with schools and families who work is at risk of ending if Raising Attainment funding does not continue ing and supporting children who are not in receipt of education will return from harm through educational neglect.	2023 for emotionally based school a significant time challenging. Elective Home Education Officers a mal enquiries. There are still at least or the Safeguarding Partnership and o are considering EHE in order to m. e, and therefore the risk of the coun rn. Challenge is raised with Children e child is not in receipt of a suitable	avoidance and menta nd a Senior honora 3 Education Safegua Ofsted complaints a ake sure intentions a cil not meeting statu n's Social Care when home education the	al health concerns rium for increased arding Officers who about schools. The and responsibilities utory requirements e the team believe n a formal process
Internal Controls Assurance Mechanisms	<ul> <li>considered suita Children's Socia</li> <li>Funding was se supervisory cap are spending tii increased fundin are clear. This wa around identifyi the child is suffe</li> <li>Officers conduct is begun. This wa given to Childree</li> <li>15/03/23</li> <li>Continuous eng Increased positi</li> </ul>	able. Increasingly we are seeing children removed from roll in 2022 and all Care do not always understand educational neglect and officers spend secured for a temporary increase in staffing from June 2021, with two B acity. This has been extremely proactive, with increased and faster inform me on EHE cases, despite significant work on education safeguarding for ng has allowed officers to proactively meet with schools and families who work is at risk of ending if Raising Attainment funding does not continue ing and supporting children who are not in receipt of education will return from harm through educational neglect.	2023 for emotionally based school a significant time challenging. Elective Home Education Officers a mal enquiries. There are still at least or the Safeguarding Partnership and o are considering EHE in order to me a, and therefore the risk of the coun rn. Challenge is raised with Childrer e child is not in receipt of a suitable erral to Children's Social Care for neg	avoidance and ment nd a Senior honora 3 Education Safegua Ofsted complaints a ake sure intentions a cil not meeting statu n's Social Care when home education the glect of education. Cl	al health concerns rium for increased arding Officers who about schools. The and responsibilities utory requirements e the team believe n a formal process hallenge has to be
Internal Controls Assurance Mechanisms Date Reviewed Actions / Controls	<ul> <li>considered suita Children's Socia</li> <li>Funding was se supervisory cap are spending tii increased fundin are clear. This wa around identifyi the child is suffe</li> <li>Officers conduct is begun. This wa given to Childree</li> <li>15/03/23</li> <li>Continuous eng Increased positi</li> </ul>	able. Increasingly we are seeing children removed from roll in 2022 and all Care do not always understand educational neglect and officers spend secured for a temporary increase in staffing from June 2021, with two Bracity. This has been extremely proactive, with increased and faster informe on EHE cases, despite significant work on education safeguarding forng has allowed officers to proactively meet with schools and families who work is at risk of ending if Raising Attainment funding does not continue fing and supporting children who are not in receipt of education will returnering from harm through educational neglect. t informal enquiries of families. If there is information to suggest that the will consist of ultimately a School Attendance Order, prosecution and references and references are to understand the harm.	2023 for emotionally based school a significant time challenging. Elective Home Education Officers a mal enquiries. There are still at least or the Safeguarding Partnership and o are considering EHE in order to me a, and therefore the risk of the coun rn. Challenge is raised with Childrer e child is not in receipt of a suitable erral to Children's Social Care for neg	avoidance and ment nd a Senior honora 3 Education Safegua Ofsted complaints a ake sure intentions a cil not meeting statu n's Social Care when home education the glect of education. Cl	al health concerns rium for increased arding Officers who about schools. The and responsibilities utory requirements e the team believe n a formal process hallenge has to be

Code & Title	SR 21 TRI Terrorist Incident			Current Risk Matrix	
Description	National terroris	t incident threat level is at Substantial and Strategic Security is	a concern.		
				Likelihaad	Impact
	District			Likelihood	
	District	Yes	Category	High	Catastrophic
Type of Risk	Strategic	Yes	Risk Score	3	4
	Operational	Yes	Total Score		12
Potential Effect of Risk Internal Controls	<ul> <li>The welfare</li> <li>Increasing</li> <li>Business-cr</li> <li>The Strateg</li> <li>The Threat</li> <li>Security Poput in place</li> <li>incident pla</li> <li>Senior Man Emergency</li> <li>Critical Sys See SR 01</li> <li>The Counci</li> <li>The Counci</li> <li>The Nationa Yorkshire R</li> <li>The Emerges</li> <li>stakeholder</li> <li>All Councils</li> <li>terrorism to</li> </ul>	agers undertake training appropriate to their roles and respons Planning Manager will be working with Senior Management to tems and Services are identified threats, risks and vulnerabilitie for further details I has responded to the Protect Duty Consultation 2021. I in partnership with West Yorkshire Police have a Contest Boar 2022 with the Safer Partnership. al Risk Register is reviewed annually or when changes are anno tesilience Forum. ency Management Team coordinates the Councils approach to a rs; CT Police, CPNI, NACTSO are still waiting for the Protect Duty Legislation to become law of ensure we are prepared when the legislation comes in. wis currently going through Parliament. EP have picked this u	tems and plans need regular review. The seviewed every time the threat level resources and supply chains, business cont sibilities and use the ACT app (Action Count ensure Cooperation in embedding this. es and have business continuity plans in plant red (the EPM sits on this board) for Prepare a bunced. The Council reviews its top 3 risks an incident/emergency and leads on emerg 7. The Emergency Planning Team are work	changes and appropr inuity and resilience a ters Terrorism) and JI ace and accessible in and Protect and have quarterly at regional ency plans and liaiso ing with John Chamb	and emergency ESIP App The case of incidents. a Prevent Action level with the West n with partners and ers, Police Counter

Assurance Mechanisms	Security policy statement and security strategy and organisational security framework.
Date Reviewed	20/03/23
Actions / Controls under development	<ul> <li>The Council continues to develop a clear understanding of threat sources that have the intent, capability and opportunity to impact on its operation, assets and service delivery.</li> <li>Protect Duty - The Council is part of a North East of England pilot to develop organisational and Bradford District readiness for forthcoming Protect Duty legislation including Partner and stakeholder engagement</li> <li>ACT and SCaN Training needs to be rolled out to all departments delivered at an appropriate level for staff, it may become a mandatory requirement. This will be an outcome of the PAPG working group Security induction training is being reviewed, Information Assurance training is mandatory for all staff. In May 2023 200 council employees attended the training.</li> <li>The Council is developing and implementing security minded communications on its website and media outlets.</li> <li>Training and testing the security framework, plans and readiness.</li> <li>The Emergency planning Manager has failed to secure funding for a post to work on security and protect duty so this remains a risk internally.</li> </ul>
Managed By	Susan Spink
Administered By	Matthew Baggley

Code & Title	SR 22 COL Cost of Living Crisis				Current Risk Matrix
Description		ces to support lower income households may be insufficient to ces (i.e. food and energy) outstrip wage / benefit rises.	meet cost of living where price r	ises in basic essential consum	her pool
				Likelihood	Impact
	District	Yes	Categor	r <b>y</b> High	Critical
Type of Risk	Strategic	Yes	Risk Sco	ore 3	3
	Operational	Yes	Total Sc	core	9
Potential Effect of Risk	<ul> <li>Potential for rise in crime, homelessness, demands on Council crisis services, and on health services in particular mental health services.</li> <li>Risk of lower collection levels of Council Tax, Business Rates and Sundry Debts, and increased resource demand on debt collection service and businesses prioritise other debts</li> <li>Effect on lower paid Council staff could result in them being less able to meet their potential (under nourished, cold, worried about finance</li> <li>Around £1 in every £5 of public spending is spent dealing with the effects of poverty.</li> </ul>			ices, as households	
Internal Controls	<ul> <li>Occupational Health support for staff and signosting to other agencies providing support and advice.</li> <li>Holiday Food and Activities programme in the school holidays</li> <li>Household Support Fund of £11.4m in 2022/23 to support residents with the cost of food and fuel. Council Tax Energy Rebate to assist with fuel costs £15 Bands A- D together with a discretionary fund to support those on low incomes with top up payments</li> <li>Credit Union membership of 9,000</li> <li>Food Bank provision across the District</li> <li>Local Welfare Assistance programmes such as the Assisted Purchase Scheme and the Fuel Top Up scheme</li> <li>Funding of Welfare and Debt Advice across the District – this has been subject of a re-tendering exercise in Autumn 2022 to ensure the service is sustaine over the medium term</li> <li>Warm Homes, Healthy People network to assist with energy efficiency measures and advice</li> <li>Improving take up of Healthy Start vouchers and Free School Meals</li> <li>Community 'Warm Spaces' initiative to provide a warm place and hot drink in libraries, community centres, church halls etc over the period Oct 2022 to March 2023.</li> <li>Determination of the allocation of Council Tax Support fund announced by the Govt in December 2022 for the year 2023/24</li> </ul>				
Assurance Mechanisms	Low income     All polices a     Corporate F	e groups and those living in poverty are one of our protected ch and strategies are assessed to ensure they work towards reduc Plan addresses initiatives to improve financial inclusion, protect uncil is a referral partner for the Money Adviser Network to sign	naracteristics when conducting E ing poverty (the socio- economic ing the most vulnerable, better I	qualities Impacts Assessment c duty) housing, health and educatior	

	The Anti- Poverty Strategy was approved by the Executive in November 2022.
Date Reviewed	3 April 2023
Actions / Controls under development	<ul> <li>The Government has announced that the Household Support Grant fund will be extended in 2023/24; Bradford's allocation is £11.39m</li> <li>Bradford's allocation of the Mayor of West Yorkshire's Cost of Living fund is £439k</li> <li>Both schemes are focussed on protecting those in poverty and preventing other from falling into poverty and these are set to be agreed at the 4 April meeting of the Executive</li> <li>A new employee benefits scheme will be introduced in 2023/24</li> </ul>
Managed By	Caroline Lee
Administered By	Mark St Romaine

Code & Title	SR 23 SUP Supp	SR 23 SUP Supply Chain Risk			Current Risk Matrix	
Description	Inability to sour	Inability to source key supplies and services (including energy) as a result of current fiscal and economic circumstances.				
	-			Likelihood	Impact	
	District	No	Category	Medium	Critical	
Type of Risk	Strategic	Yes	Risk Score	2	3	
	Operational	Yes	Total Score		6	
Potential Effect of	Council upphlo t					
	Supply costs inc	o source essential goods and services and hence unable to effectivel rease above budget provision (overlap with Financial Resilience and		es and/or deliver ser	vices effectively.	
Internal Controls	Supply costs inc CSO 20 - Except	rease above budget provision (overlap with Financial Resilience and		es and/or deliver ser	vices effectively.	
Internal Controls Assurance	Supply costs inc CSO 20 - Except • Active and • Number of • Supply cha	rease above budget provision (overlap with Financial Resilience and	Sustainability risk).			
Internal Controls Assurance Mechanisms	Supply costs inc CSO 20 - Except • Active and • Number of • Supply cha	rease above budget provision (overlap with Financial Resilience and tions provisions. competitive supply chain for majority of council goods and services. national frameworks available that could be drawn down upon if nee in currently not adversely impacted to degree it impacts ability for co	Sustainability risk).			
Risk Internal Controls Assurance Mechanisms Date Reviewed Actions / Controls under development	Supply costs inc CSO 20 - Except Active and Number of Supply cha increasing 4 April 2023. Ongoing Recruit	rease above budget provision (overlap with Financial Resilience and tions provisions. competitive supply chain for majority of council goods and services. national frameworks available that could be drawn down upon if nee in currently not adversely impacted to degree it impacts ability for co	Sustainability risk).			
Internal Controls Assurance Mechanisms Date Reviewed Actions / Controls	Supply costs inc CSO 20 - Except Active and Number of Supply cha increasing 4 April 2023. Ongoing Recruit	rease above budget provision (overlap with Financial Resilience and tions provisions. competitive supply chain for majority of council goods and services. national frameworks available that could be drawn down upon if nee in currently not adversely impacted to degree it impacts ability for co charges especially in relation to cost of living impacts. ment for the Procurement Service. ad of Procurement was appointed in Quarter 4 2022/23.	Sustainability risk).			

Code & Title	SR 24 HUM Hum	SR 24 HUM Human Capital, Diversity and Talent Management Current Ri Matrix					
Description	There continues difficulties to key	to be a shortage of professional and skilled staff w / posts.	ithin the employment market leadin	g to recruitment an	nd retention	Likelihood	
					Likelihood	Impact Impact	
	District	Yes		Category	High	Significant	
Type of Risk	Strategic	Yes		Risk Score	3	2	
	Operational	Yes		Total Score		6	
	CBMDC has     of recruitment	<ul> <li>before the end of the programme. 4 remain on the programme currently and 2 more are due to join the authority on the NGDP in October 2023.</li> <li>CBMDC has also scoped its own internal graduate programme (non-rotational) which will allow greater flexibility for the organisation to target specific areas of recruitment and retention. This will allow departments to recruit to their own areas on a 2-year fixed term contract where they will keep the graduate in</li> </ul>					
	department for the 2 year period, allowing talent to work on specific pieces of work with the intention to convert to a permanent role where budget allows.						
		<ul> <li>All vacancies below a Grade 8 are requested to be considered for apprenticeships at the point of recruitment.</li> <li>Ongoing work is being done with Skills House in terms of support for vacancies.</li> </ul>					
	-	ob profiles and adverts is also underway. k is being done to draft supporting documentation	for recruiting managers regarding t	he employee offer.			
Assurance Mechanisms							
Date Reviewed	28 March 2023						
Actions / Controls under development		using the apprenticeship levy to develop existing a develop existing a develop of 45 apprentices in maintained schools, 32 r				Council apprentice	

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Administered By	Emma Lawer
Managed By	Anne Lloyd
	<ul> <li>roles/sector qualifications for the 45 apprentices in schools are Early Years (53%), Teaching Assistant/Teacher (29%) Business Admin, Management and IT (18%)</li> <li>Council apprenticeships are in: Adult Care (9%), Management (23%), Building, Construction, Civil Engineering, Trades, Highways, Horticulture etc (16%) Children and Young People (1%), Production/Hospitality (19%), Business Admin/Customer Service (8%) Social Work (8%), Finance, IT, Procurement, Legal (2%) other specialised apprenticeship training (14%)</li> <li>In Children's Services the apprenticeship programme links into "grow own and we are focussed on attracting and retaining social workers through a dedicated 'bring heart' campaign and microsite, and are developing an ambitious ASYE academy to grow our own given the national shortages of experienced Level 3 Social Workers, are recruiting international Social Workers and Students and are partnering with the University.</li> <li>It is intended that a review of Pay and Allowances will take place during Q2 onwards in 2023-24.</li> <li>A review of the employee benefits offer is well underway with an implementation date of mid-April 2023, as well as mapping our Employee Value Proposition and the procurement of a new recruitment system are all in scope and progressing.</li> <li>Recruitment strategy and plan agreed with Health &amp; Wellbeing. Work on-going with marketing and communication colleagues to maximise advertising and branding opportunities.</li> <li>Team working closely with senior managers to fill posts currently undertaken by agency with a number of posts now advertised.</li> <li>Assist hiring managers with scoping recruitment campaigns and sourcing candidates, ensuring advertising channels are appropriate and reach a wide and diverse range of applicants and that the CBMDC brand is promoted consistently through all resourcing and recruitment activity.</li> </ul>

Code & Title	SR 25 Digital Switchover - Adult Social Care operations. Current Risk Matrix				
Description	(PSTN) to a fully off, with all calls Our existing tele	ers of the analogue network OpenReach and VirginO2 are wo digital network (Voice over Internet Protocol) by 2025. This being handled via the digital 'Voice over internet Protocol' (V care infrastructure relies upon analogue networks to communicentre based at cornerstones. We currently have approximate	s means that in 2025 the old analogue networ /OIP) network. nicate between the alarm and pendant in a pe	k will be switched ersons home and the	Likelihood Impact
				Likelihood	Impact
	District	Yes	Category	High	Significant
Type of Risk	Strategic	Yes	Risk Score	3	2
	Operational	Yes	Total Score		6
Potential Effect of Risk	<ul> <li>support set</li> <li>Funding wi</li> <li>Citizens are</li> <li>The lack of</li> </ul>	VB cely 8000 citizens are currently have a safe & sound pendant vices in the event of a fall or crisis, potentially resulting in a I need to be found to replace existing analogue alarms with o e at risk of being the target of scams or fraudulent activity re national coordination from Communication Providers has res ed to digital	risk to life. This risk is increasing as more and digital equivalents lating to the switchover	alogue infrastructure	is replaced.
	<ul> <li>It is anticip</li> <li>Due to the governmer</li> <li>There is minimized to the second secon</li></ul>	te concerns switchover will not just impact on telecare users but on every ated the switchover will impact on monitored smoke alarms, industry led nature of the switchover, local and national com t led drive preceding the TV digital switch. nimal support to citizens to understand how the switchover v ulnerable people being left unsure of how to proceed. Given t	burglar alarms, lifts, chip and pin machines, munications about the switchover have been will impact them, whether they're a telecare u	traffic lights, CCTV e limited in compariso ser or not, with pote	tc. n to the ntially a large

	<ul> <li>Council be assuming a role in providing clarity and support across the district.</li> <li>At this moment without detailed mapping activity it is unclear to what extent the impact of the switchover and will require a detailed coordinated impact assessment across the Council.</li> </ul>
Internal Controls	<ul> <li>Digital Switch over plan now in place, which includes the following work streams:</li> <li>Telecare Alarm Receiving Centre (ARC) Migration – this will include tender for new supplier</li> <li>Communication and awareness – this will cover for telecare user, council staff and partners on key implications. We will also need to work up Advice, guidance, policy on installing on digital infrastructure/if find customers box left unplugged</li> <li>Analogue to Digital Strategy – this will include: Baseline assessment of current users, develop proactive support offer for customers undergoing switch, develop and agree policy for use of SIM enabled alarms and implement strategy for replacing A2D alarms and proactive monitoring of call handshakes.</li> </ul>
Assurance Mechanisms	<ul> <li>DMT Care Reform - monthly</li> <li>DMT Finance, Performance, Quality and Transformation - monthly</li> <li>TEC Steering Group - monthly</li> </ul>
Date Reviewed	20.06.23
Actions / Controls under development	<ul> <li>Project initiated to procure and implement the Digital Alarm Receiving Centre (ARC) - currently finalising the tender document, which includes benchmarking with other Local Authorities on the approach they have taken, specifically focusing on the technical specification, support continuity and staff upskilling.</li> <li>Additional investment made in Safe and Sound capacity to support Digital Switchover related activity.</li> <li>Discussion to take place with Corporate ICT to align activity to ensure we have a joined up approach across the Council.</li> </ul>
Managed By	Imran Rathore
Administered By	Imran Rathore



# Report of the Director of Finance to the meeting of the Corporate Overview and Scrutiny Committee to be held on 25<sup>th</sup> July 2023.

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# Subject:

# **Qtr 1 Finance Position Statement for 2023-24**

## Summary statement:

This report provides Members with the forecast year-end financial position of the Council for 2023-24.

It outlines the revenue and capital budgets and the year-end forecast financial position based on information at the end of May 2023. It states the Council's current balances and reserves and school balances.

## **Equality & Diversity:**

Services delivered and commissioned through Council resources can play a significant part in addressing inequality, improving well-being and widening access to opportunities. Both the COVID pandemic and the current cost of living crisis have had a disproportionate impact on the District, amplifying existing inequalities and threatening to generate new ones. The Council's response has sought to mitigate the disproportionate impact on our most disadvantaged and vulnerable groups of people wherever possible, and resources continue to be deployed in support of that objective.

Christophor Kingollo	Portfolio:
Christopher Kinsella Director of Finance	Leader of the Council and Corporate
Report Contact: Andrew Cross Head of Finance 07870 386523 <u>andrew.cross@bradford.gov.uk</u>	Overview & Scrutiny Area: Corporate

## **Qtr 1 Finance Position Statement for 2023-24**

#### INTRODUCTION

- 1.0 This report is the first monitoring report presented to Members on the Council's 2023-24 financial position. It provides the forecast revenue and capital financial position of the Council at the 31st March 2024. The report covers:
  - The forecast outturn of the Council's revenue budget in 2023-24
  - The forecast delivery of budgeted savings in 2023-24
  - A statement on the Council's reserves
  - An update on the Council Tax and Business Rates collection funds
  - An update on the Capital Investment Plan.
  - Benchmark spend and income comparators.
  - The Council's Risk Register.
  - An update on the Bradford Children's & Families Trust

## MAIN FINANCIAL MESSAGES

- 1.1 Councils across the country continue to experience severe financial pressures. Bradford is no exception, and the Council is forecast to overspend its £453m net revenue budget for 2023-24 by £13.8m (3%) according to early estimates.
- 1.2 Key issues include demand and cost pressures in adult social care and home to school transport, on-going high levels of inflation and increases in costs such as the national pay award.
- 1.3 Mitigating action is being undertaken to address these issues, however, should the Council be overspent at the end of the financial year then the use of reserves would be required to balance the budget.
- 1.4 The Council has managed its reserves prudently however acute on-going financial pressures have left reserves close to exhaustion and reliance upon them is unsustainable.
- 1.5 Since 2011 the Council has budgeted to deliver c£350m in per year savings as a result of national austerity measures with a cumulative impact of over £2bn. During that period Bradford has faced funding cuts and demand pressures far greater than more affluent areas with lower levels of need.
- 1.6 Bradford's Band D Council tax is also c£135 lower than the average for Metropolitan Authorities and 80% of households are below Band D. This means that Bradford cannot keep pace with inflationary and demand pressures through Council tax alone, and that it raises less through its local tax base than other authorities many of which have much lower levels of need.

- 1.7 Government reforms to the funding of local authorities that would benefit Bradford by c£32m a year have been repeatedly delayed.
- 1.8 With the exception of Children's Services Bradford's service provision is low cost compared to similar Councils as outlined in the report, and this gives little scope for further cost reductions.
- 1.9 The current position is unsustainable and Bradford, like much of the local government sector needs to see urgent national funding reform.

## Forecast Outturn of the revenue budget in 2023-24

	Gross Budget £ms	Net Budget £ms	Total Variance £ms
Adult Social Care & Public Health	284.5	135.3	4.3
Children's Services excl BCFT variance*	585.5	202.0	2.5
Department of Place	137.3	71.7	2.0
Corporate Resources	206.9	53.5	1.8
Chief Executive	4.7	4.2	0.0
Non-Service Budgets	6.9	6.1	-0.8
General Fund	69.6	-19.6	3.7
Net Budget Funding	-48.5	-453.2	0
Total Council	1,247.0	0	13.8

\*Bradford Childrens and Families Trust

- 2.1 The Council is forecast to **overspend** the £453.2m net revenue budget by £13.8m by March 31<sup>st</sup> 2024 based on early forecasts using available information at the end of May 2023.
- 2.2 The main issues are outlined below.
  - A £4.3m forecast variance in the Adult Social Care department due to undelivered Learning Disability (LD) demand management savings and continued demand and cost pressures within LD long term support as outlined in section 4.
  - A £2.5m forecast variance in Childrens Services (excluding Bradford Childrens & Families Trust variances) due mainly to home to school transport as a result of increased demand for transport, and increased use of costly single occupancy taxi transport with escorts as outlined in section 5.
  - A £2.0m forecast variance in the Department of Place due to the forecast underachievement of bus lane revenues; Markets income, and Planning fees, and additional costs in Sports and Culture as outlined in section 6.
  - A £1.8m forecast variance in Corporate Resources due mainly to high energy costs associated with the Councils estate. Wholesale energy costs are reducing, but the Council still has some costly forward bought energy contracts to fulfil in 2023-24.
  - A £0.8m forecast underspend in Non-Service budgets associated with reduced added years pension costs for former employees. This cost

reduces each year, and will continue to reduce into the future. The reduction does not impact on pension entitlements.

- A £3.7m forecast overspend on the General Fund budget due to an expectation that the 2023-24 pay award will be higher than budgeted. (c6.3% vs 4% budgeted) costing c£6m, and the expected underachievement of a saving plan associated with prepaying the Councils pension contributions (£0.5m). These are partly offset by £1m of contingency budget, and £2m from expected additional flexible use of capital receipts and additional capitalisation.
- 2.3 The departmental commentaries in sections 4-8 provide additional detail on the above, and other smaller scale variances. The forecast Council overspend is a best estimate of the 2023-24 year-end position based on current trajectories, and the overspend hasn't happened yet.
- 2.4 Further mitigating actions will be worked on to reduce the forecast overspend between now and year end, but any year end variance would have to be covered by reserves that are reducing at an unsustainable rate.
- 2.5 As a result of planned reserve use, and unplanned use of reserves to cover high inflation and significant variances in Childrens Services in 2022-23, the Council's non schools reserves reduced by £110m in 2022-23, with a further £50m reduction to balance the budget in 2023-24 approved by Budget Council. When the c£50m of reserve drawdown transactions are processed shortly, this will leave c£68m of non-Schools reserves going into the 2023-24 year and beyond which is an historic low.
- 2.6 The remaining c£68m of reserves are inclusive of Grant reserves for specific purposes (c£17m), and the General Fund reserve that is the minimum amount of un-ringfenced reserves that it is recommended to be held to fund unforeseen events. Any use of the General Fund reserve would however require it to be replenished for next financial year in line with recommended practice.
- 2.7 Plans are in place to seek to increase available reserve levels through actions including applying Minimum Revenue Provision policy and Capital receipt flexibility policy changes to 2021-22 amongst others. At the time of writing these could have a material impact on increasing reserve levels which would provide some short-term flexibility, however Council budgets including Bradford Children's & Families Trust, are not currently sustainable, and significant work is being undertaken to identify mitigating actions for 2023-24, and budget savings for 2024-25.
- 2.8 Since 2011, the Council has budgeted to deliver c£350m of savings to contend with very significant real terms cuts to Council funding, and increased demand pressure in Adults and Childrens social care. These pressures have required difficult decisions to be made about service provision and the use and targeting of resources.
- 2.9 As outlined in a recent Yorkshire Post article, the top 10 per cent of England's most deprived councils have dealt with cuts almost three times as high as the richest 10 per cent, providing evidence of deepening inequalities and regional disparities, with Bradford having c28% cuts relative to Surrey at 8%.

- 2.10 Despite the inequity, Bradford Council has maintained a disciplined approach to financial management that has enabled it to continue to deliver services at relatively low cost. This is reflected in benchmark data compiled by the Local Government Association (see Appendix 1), that demonstrates that apart from Childrens Social Care related services that are now run by the Bradford Children's and Families Trust, all Council services are either at or below benchmark spend levels in comparison to other alike Councils.
- 2.11 Aside from the very significant increases in Childrens Social Care costs and recent large-scale increases in unfunded inflationary pressures, the other main driver of the Council's financial pressure is on the income side.
- 2.12 Council Tax revenues are approximately £20m below the average of other Metropolitan Councils on a pro rata bases. The Band D rate in Bradford is c£135 per year below the Metropolitan Council average, and £400 below the highest. Bradford currently ranks as having the 30<sup>th</sup> lowest Council Tax out of the 36 Metropolitan Councils; is the lowest in West Yorkshire and 2<sup>nd</sup> lowest in the Yorkshire and Humber region. The Government sets a Council Tax referendum limit each year, meaning that Council Tax and Adult Social Care increases are limited to a common percentage increase each year. It should also be noted that a percentage increase applied to a smaller Band D rate, raises a smaller amount than the equivalent percentage increase applied to a higher starting rate, and that this gap increases each year.
- 2.13 Further, independent analysis from Local Government finance experts has identified that had the Government implemented Local Government funding reforms in 2020-21 as planned, Bradford would now be c£32m per year better off.
- 2.14 It should also be noted that additional national funding has been found for Councils that would otherwise be equivalently financially challenged through the 'Dedicated schools grant: very high deficit intervention'. Although Bradford doesn't currently have a deficit in this area and so doesn't benefit, many Councils (currently 34 and growing) across the country have been provided with additional 'DSG Safety Valve' funding. Surrey for example will receive c£100m of additional funding via its Safety Valve agreement.
- 2.15 In summary, the financial challenges facing Bradford are acute and result from facing cuts that have been higher than others; increases in Children's Social Care costs that have resulted in benchmark spend going from low to high in a short period of time; the unbudgeted impact of extraordinary inflation in 2022-23, low Council Tax relative to other councils, not receiving additional government support due to having pressures in the wrong service areas (i.e. Childrens Social Care and not Dedicated Schools Grant), and Government delays to Local Government funding reforms that would have been expected to significantly increase funding for Bradford Council.
- 2.16 Many councils are experiencing similar pressures across the country as a result of these systemic funding issues, and there are numerous councils that are nearing s114 notices. This is something that is without historic precedent and is reflective of a sector in dire need of support.

2.17 The Council will continue to work on mitigating actions to reduce financial pressures as outlined in the departmental commentaries section of the report. Section 3 also includes some other potential income sources; savings and pressures that are not yet factored into the forecast as they are either not quantifiable or are not yet known, but they could have a significant bearing on the Council's financial position before 2023-24 year end.

## **Bradford Children's & Families Trust**

- 2.18 Since 1<sup>st</sup> April 2023, Children's Social Care has been provided by the Bradford Families and Childrens Trust. The Trust contract is in its infancy; however, the Trust's Management have identified a risk of overspend in 2023-24.
- 2.19 The Trust is working on mitigations and the Council will support the Trust with them, including securing income sources. The Trust will submit a detailed business plan in September 2023, and a forecast will be reflected in the Qtr 2 Finance Position Statement.
- 2.20 The Trust is not consequently included in the headline Council forecast, however, should a variance transpire after the Trust has exhausted all other mitigations/ alternative funding sources, the Council would have to find an equivalent amount to fund that variance under the terms of the contract.

## Material issues not currently factored into the forecast

The c£13.8m of forecast variance does not include the following which could reduce the variance by year end.

- 3.1 In most years the Government announces additional funding for Adult Social Care during the year/ as part of the Autumn Statement. Previously this has included additional Winter Pressures money; Discharge to Assess funding or additional Social Care grant. No in-year announcements have yet been made for 2023-24 however.
- 3.2 The Council often receives a redistribution of the Business Rates National Levy Account Surplus. This is however dependent on whether there is a surplus or not, and typically notification isn't received until the final quarter of each year. In 2022-23 the Council received c£1.1m.
- 3.3 There is often a higher than budgeted redistribution from the Leeds City Region Business Rates pool. Again, this will not be known until later in the year. In 2022-23 the Council received an extra c£0.8m.
- 3.4 The Council received a £0.4m unbudgeted dividend from the Leeds City Region Revolving Investment Fund in 2022-23, a similar amount may be received in 2023-24, but this is not currently known. Further, Yorkshire Purchasing Organisation dividends have been lower than typical in recent years due in part to Covid. Now Covid has passed, dividends may return to pre pandemic levels.

- 3.5 Phase 4 of the reserves review is being undertaken to identify if any remaining reserves can be uncommitted, or grant reserves can be incurred on areas that would substitute for Council spending in line with grant conditions. This review has commenced but is not yet complete.
- Financial Services are seeking to apply capital receipts flexibilities and Minimum Revenue policy changes to 2021-22. This could have a material impact on increasing reserve levels, or mitigating in year variances in 2023-24. At the time of writing these changes are not yet assured.

These mitigations should reduce the forecast variance in future periods, however there are also a number of pressures that could have the opposite effect:

- 3.7 As outlined previously, the Bradford Children's & Families Trust is not included in the Council's current forecast variance. A business plan will be provided to the Council in September 2023, and a forecast will be reflected in the Qtr 2 report. Should there be a year-end variance after the Trust have exhausted all other mitigations, the Council would have to pay for that variance under the terms of the contract.
- 3.8 Increases in construction inflation, and interest rates will cause significant additional pressures to the capital financing budgets. The extent is being assessed and will be factored into future forecasts. Treasury management costs are increasing as the Council is now borrowing at cost, where in recent years it has used its own cash balances and has also generated income from lending surplus cash.
- 3.9 High inflation, and the impacts on cost of living are likely to have further negative impacts on demand for services and income levels.
- 3.10 Contained within the existing forecasts are savings plans and mitigation plans that are currently expected to be delivered. Should any of these not be delivered, the forecast overspend would increase.

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## **Departmental Commentaries**

## Adult Social Care & Public Health

- 4.1 Adult Social Care and Public Health are forecast to overspend the £135.3m net expenditure budget by £4.3m.
- 4.2 The forecast overspend is mainly derived from previous unachieved Leaning Disability (LD) demand management savings and continued demand and cost pressures within LD long term support, from young people transitioning from Children's Social Care with high care and support needs.
- 4.3 The department had unachieved LD demand management savings carried forward from previous years of £11.989m. In recognition that the savings are behind schedule, an additional £5m budget has been provided through the 2023-24 budget process to alleviate some of the pressure, leaving an outstanding target of £6.9m for 2023-24. Work has commenced to reduce expenditure and additional budget has been re-directed to this area, therefore at this stage in the financial year it is forecast that £2.1m will be unachieved. The department is working hard to reduce this further through contract negotiations that do not affect the quality of life of people, with further full year effect expenditure reductions in 2024-25.

## **Older People's Services**

- 4.4 Older People's Services are forecast to overspend the £67.9m net expenditure budget by £0.2m.
- 4.5 The service has forecast staffing pressures of £0.8m, of which £350k relates to the new Emergency Duty service; previously EDT was managed by Children's Services and following the creation of the Children's Trust a new service has been established for Adult Services. No budget transfer has been included from the Children's Trust in the forecast.
- 4.6 Older People and Physical Disabilities purchasing care budgets are forecast to overspend the £36.6m net expenditure budget by £0.9m due to a forecast increase in long term home support (£0.5m), driven by increased activity in the first quarter and a recurrent pressure on Direct Payments (£0.4m). This is being partially offset by an underspend of £0.7m on Mental Health long term support.
- 4.7 The above forecast financial pressures are being supported by a £0.9m underspend as a result of the closure of Woodward Court Residential Home. This underspend is non-recurrent as it will be required to fund the revenue costs of the recently approved Saltaire Residential Scheme.
- 4.8 The Department for Levelling Up, Housing and Communities has provided an Adult Social Care Discharge Fund to support local authorities with reablement capacity to reduce hospital discharge delays. The Council has

received an allocation of £3.3m from DLUHC and £2.8m from Bradford Integrated Care Board, from the health allocation of discharge funding, to contribute to the cost pressures associated with hospital discharge. This will fund previously reported pressures within both home support and reablement and activity will be closely monitored to ensure activity to support hospital discharge remains within budget.

## Mitigation Actions to reduce the overspend

- 4.9 Operational Services will pursue the following actions to reduce the forecast overspend;
  - To review the new Emergency Duty Team model, looking at where further efficiencies can be made to reduce the cost pressure recurrently.
  - Increased capacity in the BEST service will result in increased outcomes for people, which should reduce the long term costs on home support.

## Learning Disabilities

4.10 Learning Disabilities is forecast to overspend the £54.8m net expenditure budget by £7.6m, this is due to a combination of previous years unachieved demand management savings (£2.1m) and recurrent and increased pressure on community care services, particularly as a result of people transitioning from Children's Services with complex needs and high cost packages. The service also has a £0.7m forecast pressure on staffing budgets, previously supported by reserves.

## Mitigations to reduce the forecast variance.

4.11 Work is underway on transforming the remaining Residential and Nursing block contracts and re-commissioning the Respite residential contract. A £0.8m expenditure reduction has been included in the Qtr 1 forecast but this could increase as the projects progress. The full year effect budget reduction will be realised in 2024-25.

## **People Commissioning and Integration**

4.12 Commissioning and Integration is forecast to balance the £13.6m expenditure budget. The service has a £0.4m pressure as a result of the new People, Commissioning and Contracting function established to support Children's Services, including the Children's Trust. Although initially a cost pressure, this investment in staffing will enable future efficiencies and savings to be delivered. This pressure is currently offset by vacancy savings elsewhere within the service.

## **Strategic Director**

- 4.13 The department has been allocated £2.2m of the vacancy review and abatement factor saving. At this stage in the financial year, it is forecast that action will be taken to achieve this saving in full.
- 4.14 To mitigate the highlighted pressures across the department, the forecast includes £3m of additional income and there are a further £0.3m of forecast underspends, linked to maximising grant income and additional staffing vacancies.

## **Childrens Services**

- 5.1 Childrens Services, are forecast to overspend the £202m net expenditure budget by £2.78m. This does not however include any year end overspend associated with the Bradford Children's & Families Trust.
- 5.2 The overspend is nearly all due to Taxi Transport where numbers of children transported are increasing, and there is an expected increase in service usage of around 200 children from September. There has also been a rise in exclusions being transported to Out of Area provisions which is more expensive.

## **Mitigating Actions**

- 5.3 The Home to School transport service is continually reviewing transport arrangements to reduce the need to use single use taxis where this is possible and appropriate.
- 5.4 Children's Services are also seeking to increase income generation to help mitigated demand led variances.

## **Department of Place**

6.1 The Department of Place is forecast to overspend the £71.6m net expenditure budget by £2.0m.

## Strategic Director

6.2 The department has been allocated £3.5m of the vacancy review and abatement factor saving. Plans are being developed to ensure that this saving is fully met, and the department's Senior Management are committed to ensuring its delivery.

## **Neighbourhood and Customer Services**

- 6.3 Neighbourhood & Customer Services are forecasting a £1.1m pressure against a net budget of £15.3m. The main pressures are;
- 6.4 A £0.6m pressure in Uniformed Services due to savings from proposed changes for parking permits and charges, not being achieved in 2023/24 and the reduction in income received in Bus Lane fines due to the introduction of pedestrianised zones within the city centre.
- 6.5 A £0.3m pressure in Parks Depots due to transport costs and forecast underachievement of the Service's income targets.
- 6.6 A £0.3m pressure in Street Cleaning due to additional work undertaken by the service for one-off specific events, such as City of Culture related work.

## Economy & Development Services

6.7 Economy & Development Services are forecasting a £0.8m pressure against a net budget of £6.9m. The markets service is forecasting an underachievement of income due in part to being unable to fill vacant spaces as current occupants leave. Further, market's utility cost will be greater than the budget charged by Built Environment Energy Teams.

#### **Planning, Transportation & Highways**

- 6.8 Planning Transportation & Highways are forecasting a £0.6m pressure against a net budget of £19.4m. This if mainly due to;
- 6.9 An under recovery of Planning Fees of £0.8m as a result of a decreasing number of planning applications and low numbers of major applications.
- 6.10 A £0.3m forecast pressure on Street Lighting energy costs.
- 6.11 The above pressures have been partially mitigated by vacancy management and professional fee recovery through the capital programme.

## **Sport & Culture**

- 6.12 Sports & Culture are forecasting a £1.1m pressure against a net budget of £4.7m. The main pressures include;
- 6.13 A £0.5m forecast overspend in Sports Facilities due mainly to the additional cost of casual staff required to support the Service, and unfunded facility management costs.
- 6.14 A £0.3m pressure in Theatres due to the reduced number of shows during 2023-24.
- 6.15 A £0.3m pressure in Woodlands, due to an increase in the level of non-

## Clean Air Plan

6.16 The Clean Air Programme is forecasting a balanced budget at year end, against its net budget of £0.2m. All service costs for 2023-24 (c£2.5m) will be covered through a combination of funds held in a ring-fenced reserve and Clean Air Zone revenue.

## Waste, Fleet & Transport

- 6.17 Waste, Fleet & Transport are forecasting an underspend of £1.6m against a net budget of £31.7m, which is comprised of a £1.3m underspend in Waste Services (mainly due to reduced disposal costs), an underspend of £0.4m in Fleet & Transport services, and a £0.1m overspend in Emergency Planning.
- 6.18 As reported last year, the service has completely recovered from the effects of Covid and despite an increase in waste contractor costs, there has been a significant decrease in waste tonnage which has resulted in a forecasted underspend of £1.6m.
- 6.19 Higher than budgeted green waste collection subscriber income has led to a forecast overachievement of £0.3m.
- 6.20 The Kerbside Waste & Recycling Collection service is forecasting an overspend of £0.3m, mainly due to an increase in fly tipping, bulk collections and domestic bin deliveries/repairs.
- 6.21 Admin & Depots are forecasting an overspend of £0.2m. The service has successfully run a pilot to reduce two waste collection rounds. Full implementation will take place in the second half of the year.

## **Corporate Resources**

- 7.1 Corporate Resources are forecast to overspend the £53.5m net budget by £1.8m. This overspend primarily relates to ongoing extraordinary inflationary impacts relating to utilities costs for Council buildings. The forecast for employees spend assumes both that further action is taken to achieve the budgeted for vacancy abatement savings and that any impact of re-grading can be managed within existing budget.
- 7.2 In respect of utilities, the forecast overspend is £1.8m. Additional peak price costs during 2023-24 were initially anticipated to be funded from a dedicated reserve. However, this is currently shown directly as an in-year service overspend.
- 7.3 The cost of utilities in 23-24 is after the end of the price cap with the expectation that by 24-25 prices and costs will return to a level that can be

met by the base 23-24 budget, after allowing for normal inflationary pressures. It has been estimated that, based on forecast prices from April 23 now the price cap has been replaced with a discount scheme, the cost for 23-24 for gas & electric use in buildings will be £7.5m higher than the original 22-23 budget levels. However, this is still a best estimate as the eventual cost will depend on a number of factors, including the relative increase in standing charges compared to unit rates, the purchase prices to be paid by Yorkshire Purchasing Organisation (YPO) for later tranches, and usage levels, especially over the winter period.

- 7.4 Additionally, the impact of high food price inflation is expected to still affect the school catering service in year. This has been, and will be, partially mitigated by changes to menus, and a re-pricing on contracts for the academic year 23-24. Overall, there is expected to be a cost pressure on catering services of £0.6m which will need to be further mitigated by one off savings.
- 7.5 Excluding the extraordinary inflationary impacts, the Department would be forecasting a broadly balanced position. Small underspends in Revenues & Benefits, Human Resources and Finance & Procurement are expected to offset overspends in Estates, Catering and Legal & Democratic (main pressure being on Elections costs). ICT are forecast to achieve a roughly balanced position after allowing for pressures (increased staffing levels, data & licensing costs) being managed down via a combination of offsetting savings and a reduction in agency. It should be noted that the Revenues & Benefits forecast position also assumes that revised court costs fees put in place for 23-24 bring income levels back in line with budget.
- 7.6 These forecasts also include the net impacts of pre-existing and ongoing pressures, including on trading with schools such as ICT (£0.4m), rental income within Estates (£0.5m) and City Centre Catering (£0.1m). ICT Education trading service and City Centre Catering are subject to review. Estates rent roll is likely to remain a substantial pressure, due to economic conditions, both for 23-24 and beyond. ISG initial forecast for 23-24 is for a small overspend as although sales levels have risen significantly year on year, costs also rose significantly due to inflationary pressures and these could not be immediately recouped by re-pricing.

## General Fund & Non-Service

- 8.1 The General Fund and Non-Service budget areas that provides budgets for the West Yorkshire Combined Authority, Capital Financing, and contingencies amongst others is forecast to overspend by £2.9m. This results mainly from the following.
- 8.2 A c£6m forecast overspend on the 2023-24 pay award (c6.2% vs 4% budgeted). The employer offer is currently £1,925 for all staff below a PO6 paygrade, and 3.5% for all staff above. The aggregate cost of this would be c£6m more than the 4% budgeted pay increase across all pay bands.
- 8.3 A £0.5m under delivery of a budget savings plan associated with prepaying employee pension contributions to the West Yorkshire Pension Fund, as the

Council doesn't have available cashflow to enable this without additional borrowing which would negate the benefit.

These are partly offset by

£2m from planning to use additional capitalisation/ capital flexibilities. £1.0m Corporate Contingency £0.8m from a lower than budgeted cost of pension costs associated with former employees due to lower numbers. No former employees pension entitlements are affected.

8.4 Other mitigating actions are being explored as outlined in section 3.

## **Budget Savings Tracker**

- 9.1 The combined budget savings of £36.0m in 2023-24 brings the total savings the Council has had to approve following the 2010 Comprehensive Spending Review (CSR) to c£350m.
- 9.2 The 2023-24 budget includes £36m of new budget reductions, however £8.0m of prior year underachieved savings have carried forward into 2023-24, meaning that £44.0m of savings are budgeted to be delivered in 2023-34. This includes £6m that relates to BCFT which will be reported on at Qtr 2.
- 9.3 In tracking progress made against each individual saving proposal, £34.4m of the £38.0m of Council savings (excludes BCFT) is forecast to be delivered, leaving £3.6m that is forecast not to be delivered. This is included within the overall forecast overspend of the Council.

	Prior year underachieved Savings outstanding at 31/3/23	2023/24 New Savings	Total Savings 2023/24	Forecast Variance 2023/24
Adult Social Care & Public H	7.0	1.3	8.2	2.1
Children's Services exc BCFT	0.0	0.5	0.5	0.0
Place	1.0	5.7	6.7	1.0
Corporate Resources	0.0	0.7	0.7	0.0
General Fund	0.0	11.8	11.8	0.5
Cross Cutting	0.0	10.0	10.0	0.0
Total	8.0	30.0	38.0	3.6

9.4 The savings that have to be delivered this year are significantly higher than prior years. Many of the savings are expected to be delivered in full however there are still risks associated with some, and currently £3.6m is not expected to be delivered as planned.

	Underachieved Savings in
	year £ms
2013/14	4.4
2014/15	2.3
2015/16	4.9
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2016/17	7.9
2017/18	22.6
2018/19	13.4
2019/20	7.9
2020/21	6.5
2021/22	10.9
2022/23	13.3
2023/24	3.6

- 9.5 The main forecast underachieved savings are £2.1m of underachieved Learning Disability Demand Management savings in Adult Social Care. There has however been good progress, and the department are confident that further improvements will be delivered in future periods.
- 9.6 The £1.0m forecast underachievement in the Department of Place is mainly due to delayed implementation of savings plans which has resulted in a part year effect for 2023-24. There is a level of risk associated with the delivery of the remaining £5.7m.
- 9.7 The £0.5m forecast underachievement in the General Fund is due to the underachievement of a plan to save £0.5m by prepaying employer pension contributions to the West Yorkshire Pension Fund as the Council doesn't have the necessary cash balances to do this without further borrowing. To do so would result in additional costs of borrowing, and would largely negate the financial benefit.

## Reserves

10.1 At 31<sup>st</sup> March 2023, reserves stand at £168.8m (Council £118.2m and Schools £50.6m).

	Closing Balance	Closing Balance	Closing Balance
	2020-21	2021-22	2022-23
Council reserves	£m	£m	£m
	256.5	228.2	118.2
Schools Delegated budget	42.9	46.6	50.6
Total	299.4	274.8	168.8

- 10.2 Overall, reserve levels reduced significantly in recent years, with c£110m of non Schools Council Reserves being drawn down in 2022-23. This included both planned activities, and c£52m of unplanned costs associated with unbudgeted cost of extraordinary inflation, and Children's Social Care pressures.
- 10.3 As part of the 2023-24 budget approved in February 2023, a further £50m of reserves will be drawn down to balance the 2023-24 budget. These transactions will be processed shortly after the 2022-23 Accounts have been closed, but the impact will be that Council reserves will reduce to £68m going into 2023-24, which will be an historic low.
- 10.4 The remaining reserves will be inclusive of Grant reserves for specific purposes (£17m), and the General Fund reserve that is the minimum amount

of un-ringfenced reserves that it is recommended to hold to fund unforeseen events. Any use of the General Fund reserve would however require it to be replenished for next financial year in line with recommended practice.

- 10.5 The remaining Council reserves are currently forecast to be sufficient to cover the needs of the 2023-24 budget only, and reserves are reducing at an unsustainable rate.
- 10.6 Efforts are being made to bolster reserve levels by applying accounting policy changes to the 2021-22 accounts, and also the potential repatriation of reserves held at a West Yorkshire level. These plans could have a significant impact on reserve levels, but at the time of drafting, they are not assured.

## **School Balances**

11.1 The table below shows the School Reserves (including Schools Contingencies) position as at 31st of March 2023.

	Balance 1 <sup>st</sup> April 2022		Balance 31 <sup>st</sup> March 2023		Movement	
	Nos	£000	Nos	£000	Nos	£000
Nursery	7	1,347	7	1,259	0	88
Primary	67	8,960	61	6,569	6	2,391
Secondary	6	(2,400)	4	2,971	2	(5,371)
Special	3	2,822	2	1,077	1	1,745
Pupil Referral Units (PRU)	1	386	1	497	0	(111)
Subtotal	84	11,115	75	12,373	9	(1,258)
School Contingency		33,825		37,080	0	(3,255)
Other Activities/Closed Schools		615		267	0	348
Total	84	45,555	75	49,720	9	(4,165)

- There are seven schools (two maintained nursery school and six primary schools) that are currently forecasting deficit revenue balances at 31 March 2023, with a combined deficit value of £0.497m
- Nine schools have converted to academy status in 2022-23.

## **Capital Expenditure**

- 12.1 The Council continues to seek to deliver a large capital programme across the District, which will provide improved facilities and infrastructure to support the delivery of the Council Plan.
- 12.2 The profiled resource position for 2023-24 for the Capital Investment Plan stands at £212.4m. To the end of May there has been total spend of £15.0m. A summary by service is shown below with a detailed monitor in Appendix 3.

Directorate	Approved by Exec (April 23) 2023-24	Changes	Re profiled Budget 23-24	Spend 31 May 2023	Budget 24-25	Budget 25-26	Budget 26-27 onwards	Total
	£m	£m	£m	£m	£m	£m	£m	£m
Adult Social Care	2.5	1.4	3.9	0	3.4	3.7	1.6	12.6
Children's Services	13.5	2.7	16.2	1.9	13.2	8.6	3.0	41.0
Place - Economy & Development Services	46.6	1.2	47.8	6.0	32.2	26.2	4.0	110.2
Place - Planning, Transport & Highways	72.0	-4.4	67.6	3.5	37.9	20.9	104.1	230.5
Place - Other	29.0	-8.4	20.6	1.7	29.6	16.5	10.0	76.7
Corp Service – Estates & Property Services	13.8	3.8	17.6	2.1	10.4	4.9	4.0	36.9
TOTAL – General Fund Services	177.4	-3.7	173.7	15.2	126.7	80.8	126.7	507.9
Reserve Schemes & Contingencies	54.0	-18.1	35.9	0	102.5	38.9	25.9	203.2
HRA	5.0	-2.2	2.8	-0.2	14.5	10.0	8.3	35.6
TOTAL	236.4	-24.0	212.4	15.0	243.7	129.7	160.9	746.7

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- 12.3 The Capital Investment Plan was set as part of the 2023-24 budget (Full Council, 23 February) and £674.4m of spend was approved in total. The Plan has been updated with the carry forward from 2022-23 and additional funding allocations. Also schemes have been re-profiled between years to better reflect the year of spend.
- 12.4 Overall, there has been an increase in the budget of £72.3m to £746.7m. This includes:
  - £45.2m of 2022-23 underspend carried forward into future years.
  - Additional budget on current schemes, the main ones being £4.033m for the new Care Home Facility in Saltaire, School Capital Programmes, Disabled Facilities Grant, Towns Fund and Highways Maintenance Fund.
  - £8.0m of new schemes added, the main ones being £6.0m for the Local Authority Housing Fund Initiative which is funded by grant and match funding by the Council Housing Revenue Account and £1.7m for ECB Bradford Park Avenue.
  - Reduction in budgets due to confirmation of grant funding for Highways Schemes and underspends.
- 12.5 Although the total budget to 2026-27 has increased, there has been a £24.0m reduction to the 2023-24 Budget. This is due to the re-profiling of spend into future years.
- 12.6 Profiling the capital spend between financial years is a key challenge to ensure that the Council borrows at the most cost effective time. Budgets have

been re-profiled into future years and Service managers are in the process of reviewing the profiled spend on their capital schemes but further work is required to ensure accurate profiling of the capital spend over the next four years.

12.7 It should also be noted that there remains some uncertainty linked to the impact of inflation on capital costs. Generally, inflationary forces are resulting in increased pressures on current projects and there could be higher costs compared to approved budgets. Also, problems with the supply chain mean some major projects are having issues getting resources delivered and this could impact on delivery timescales and budgets. As part of the work on reviewing budget profiles this will also be considered.

## **New Capital Schemes**

- 12.8 The Project Appraisal Group (PAG) has considered the following capital bids and recommends their approval by Executive for inclusion in the Capital Investment Plan (CIP).
  - Housing Revenue Account disabled adaptations £0.22m to meet statutory obligations to provide adaptations to HRA asset as the newly created HRA cannot use Disabled Facilities Grant (DFG). The objective is to ensure that the needs of disabled tenants / those with health related issues, are fully met. In most cases this would involve installing stair lifts making adaptions to the bathroom. Any spend will be funded by housing rental income.
  - Top of Town Public realm works £2.9m for completion of a public realm improvement scheme within the 'Top of Town' neighbourhood of Bradford City Centre. The project has commenced, and the scheme costs are being reviewed. The scheme creates a high-quality environment that will facilitate the delivery of new residential and commercial projects, providing a vibrant, safe and attractive place where people will want to live, work and socialise; and businesses will want to trade, invest and grow. It is funded by a mixture of grants and Community Infrastructure Levies (£1.8m) and corporate borrowing (£1.1m). The corporate borrowing will come from the 2023-24 Budget (CS0395i) that was set up to mitigate cost pressures.
  - Changing Places Toilets additional funding of £0.182m for the completion of the identified projects within this scheme. Costs have increased due to the impact of inflation. This increase will be funded from the general contingency budget.
- 12.9 The following scheme has been approved under Section 1.7 of the Financial Regulations. Executive are asked to note.
  - Marley Playing Field £0.5m was included in Reserve Schemes as part of the 2021-22 Budget Report for works to the playing field next to the river. Plans for these works have been brought forward and it has been identified that total costs will be £2m. Due to recent land slippages at the site it has been necessary to start the scheme as soon as possible and approval was completed as an emergency decision. The additional budget of £1.5m will be funded from the inflation budget added to the 2022-23 CIP (CS0395w).

12.10 Appendix 3 shows the Capital Investment Plan as at 31st May and additional to this the June PAG has considered the following capital bids and recommends their approval by Executive for inclusion in the Quarter 2 CIP.

**City of Culture Capital Grants** - £3.0m for capital grants. The June 2021 the Council allocated £10m towards the delivery of City of Culture activities and of this £3m was earmarked for capital expenditure. It is now intended to utilise the £3m to open a capital grants initiative for third parties. The applicants will have to demonstrate how the grant will be used and the contribution to the districts cultural strategy that they will make. The outcome would be the delivery of a range of physical improvements / construction that will positively contribute towards the 'Culture is our Plan' District Cultural Strategy. The scheme will be funded by reserves set up to fund the project.

**City Centre Market** –  $\pounds$ 3.8m additional budget. The project to deliver Bradford's Darley Street Market commenced on 26<sup>th</sup> April 2021. Since then it has been identified that additional works were necessary and the costs have increased. This will be funded from the 2023-24 Budget (CS0395i) that was set up to mitigate cost pressures and retain the scheme viability and secure desired outcomes.

## Council Tax and Business Rates Collection Fund

- 13.1 Council Tax and Business Rates are paid into a separate account, from which precepts (distributions) are paid to Bradford Council, the Government, the police and fire authorities.
- Bradford will be paid over its budgeted Council Tax precept (£233m) in 2023 No surpluses or deficits are currently forecast at this early stage of the year.
- 13.3 Regarding Business Rates, the Council will be paid its budgeted Business Rates of £58.2m in 2023-24. A Business Rates collection fund deficit of c£2m from 2022-23 will also have to be repaid in 2023-24 as budgeted. As with Council Tax, no surpluses or deficit are currently forecast for 2023-24 at this early stage.

## 14.0 RISK MANAGEMENT

• The financial risks of future known and uncertain liabilities are being addressed through contingencies and provisions outlined in this report.

## 15.0 LEGAL APPRAISAL

• This report is submitted to the Executive in accordance with the Budget and Policy Framework Procedure rules. There are no other legal implications arising from this report.

## 16.0 OTHER IMPLICATIONS

## 17.0 EQUALITY & DIVERSITY

None

**18.0 SUSTAINABILITY IMPLICATIONS** 

None

19.0 GREENHOUSE GAS EMISSIONS IMPACTS

None

## 20.0 COMMUNITY SAFETY IMPLICATIONS

None

21.0 HUMAN RIGHTS ACT

None

## 22.0 TRADE UNION

None

## 23.0 WARD IMPLICATIONS

None

24.0 IMPLICATIONS FOR CHILDREN & YOUNG PEOPLE

None

## 25.0 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT

None

## 26.0 NOT FOR PUBLICATION DOCUMENTS

None

## 27.0 RECOMMENDATIONS

## That the Corporate Overview & Scrutiny Committee

27.1 Review and comment on the Qtr 1 Finance Position Statement for 2023-24

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## 28.0 APPENDICES

- Appendix 1 Benchmark Spend by Service
- Appendix 2 Reserves Statement
- Appendix 3 Capital Investment Plan
- Appendix 4 Strategic Risk Register

## 29.0 BACKGROUND DOCUMENTS

- 2022-23 Finance Position Statement Executive 13<sup>th</sup> July 2023
- Qtr 4 Finance Position Statement for 2022-23 Executive 4<sup>th</sup> April 2023
- The Council's Revenue Estimates for 2023/24 Budget Council 23<sup>rd</sup> Feb 2023 (Document AU)
- Qtr 3 Finance Position Statement for 2022-23 Executive 31st January 2023
- Qtr 2 Finance Position Statement for 2022-23 Executive 5<sup>th</sup> November 2022
- Qtr 1 Finance Position Statement for 2022-23 Executive 5<sup>th</sup> July 2022
- 2021-22 Finance Position Statement Executive 5<sup>th</sup> July 2022
- Qtr 4 Finance Position Statement Executive 5<sup>th</sup> April 2022
- The Council's Revenue Estimates for 2022/23 updated Budget Council 17<sup>th</sup> Feb 2022

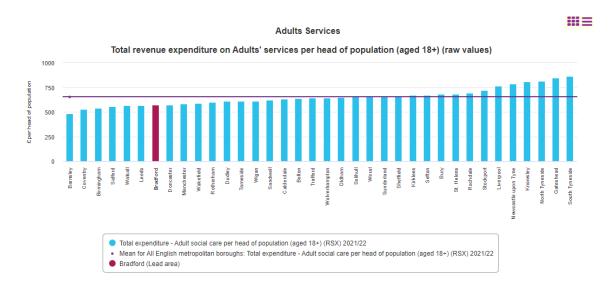
#### OFFICIAL

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#### Adult Social Care & Public Health

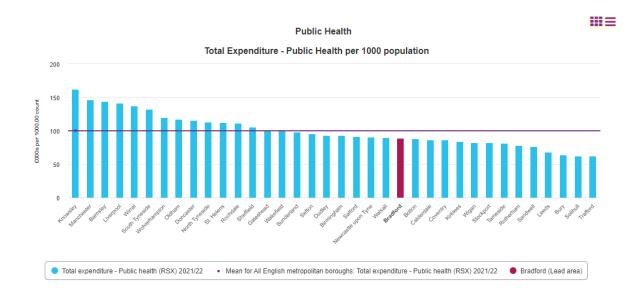
#### **Adult Services**

Spend on Adult Services per head of adult population in Bradford has been low for many years. The Service has a good record of prevention, and there have been improvements in inspection outcomes in recent years



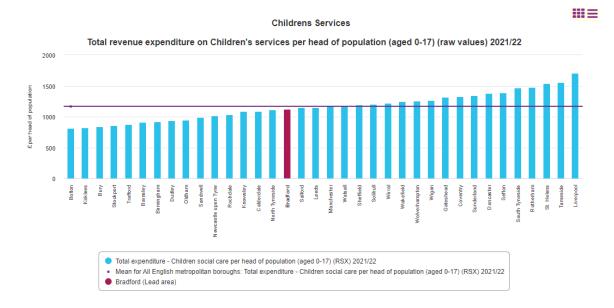
## **Public Health**

Public Health spend is driven by the Public Health grant which is based on a national formula and distributed by Government. Spnd per 1,000 population is close to benchmark averages.



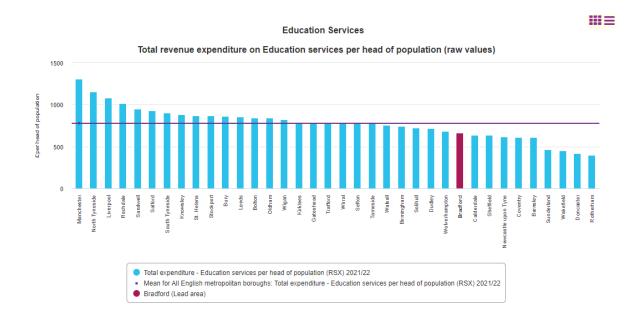
#### **Children's Services**

Spend per head (aged 0-17) on Childrens Services was relatively low in 2021-22. As a result of growth in spend in Childrens Social Care as outlined in the Departmental Commentary (Section 4), this will likely have increased since then. The below benchmark group is in comparison to Met Councils. When compared to Childrens Statistical Nearest Nieghbours, spend on Children's Services was above benchmarks in 2021-22.



#### **Education Services**

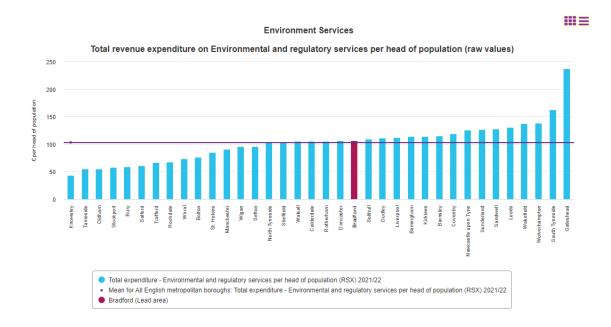
Spend per head on Education Services is relatively low in Bradford.



#### **Department of Place**

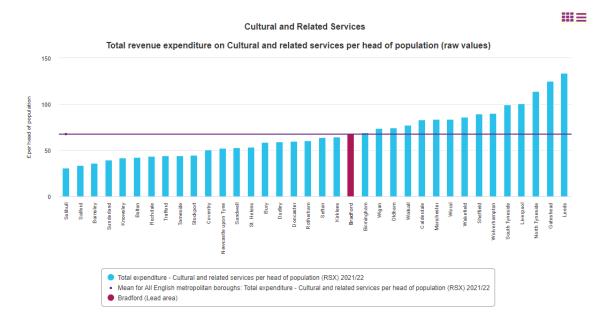
#### **Environment Services**

Spend on Environment Services includes Waste Services, Bereavements, Environmental Health, Housing Standards and other regulatory services. Spend per head of population was close to the benchmark average in 2021/22.



## **Cultural and Related Services**

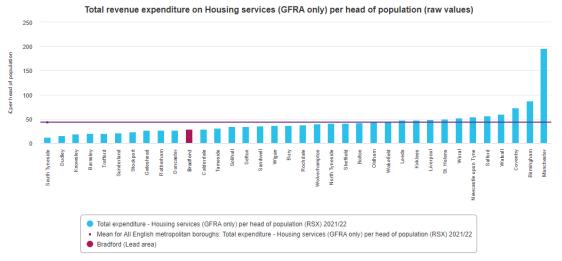
Spend on Culture Related services is relatively low.



#### **Housing Services**

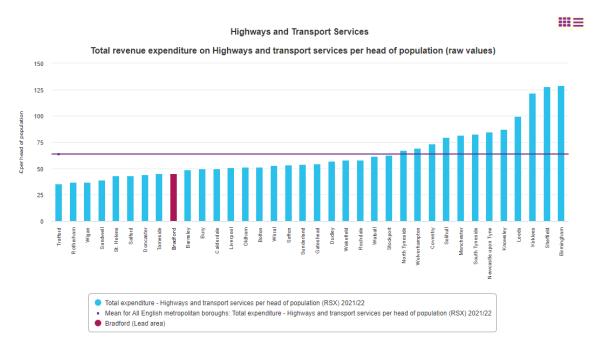
Spend per head of population on general fund related Housing Services per head of popultion is relatively low in Bradford

Housing Services



#### **Highways and Transport Services**

Spend on Highways and Transport Serivces is relatively low in Bradford in comparison to benchmarks



#### **Planning and Development**

Planning and Development includes Planning, Building Control and Economic Development. Spend per head of population was slightly above the average of benchmarks in 2020-21.

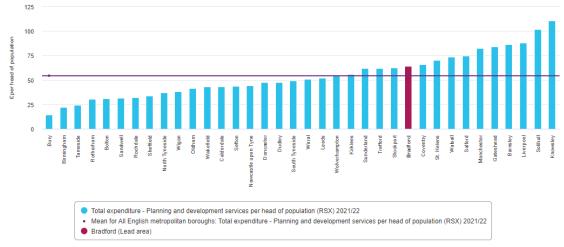
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**III** =

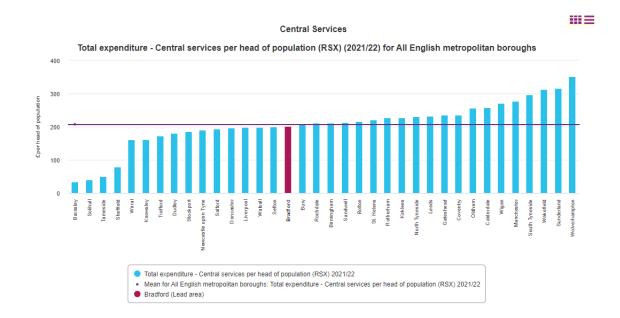
#### Planning and Development Services

Total revenue expenditure on Planning and development services per head of population (raw values)



#### **Central Services**

Spend on Central Services (mostly Corporate Resources and Chief Execs) per head of population was slightly lower than the average of benchmarks.



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# **Reserves Statement as at 31<sup>st</sup> March 2023**

# Appendix 2

	Dpening Balance £000	Movement in 2022-23 £000	Closing Balance £000	Comments
Personal available to support the appual revenue bud	act			
A. Reserves available to support the annual revenue bud Jnallocated Corporate Reserves	get 10,700	-10,700	0	This reserve has been earmarked as part of 2022-2 budget for Social care purposes (Adults and Children) See Social Care pressures reserve
otal available Unallocated Corporate Reserves	10,700	-10,700	0	
B Corporate Earmarked Reserves to cover specific fina	ncial risk or fund specif	ic programmes of wor	k.	
ESIF – STEP	746	0	746	Funding to support young and disadvantaged
Exempt VAT	3,000	-3,000	0	people into employment Amount set aside to meet the estimated cost of VAT that the Council would not be able to recover should it exceed its partial exemption limit. £1m
PFI credits reserve	490	0	490	reduction per Budget. Funding to cover outstanding potential Building Schools for the Future
Economic Partnership Reserve	157	-157	0	liabilities. To support th development of the strategic economic pla within Department c
Regional Growth Fund	3,611	-2,023	1,588	Place To support strategic plan within Department c
Regional Revolving Investment Fund	625	-625	0	Place Money set aside in 2013: 14 carried forward to meet the Council's commitment to the Regional

	Opening Balance £000	Movement in 2022-23 £000	Closing Balance £000	Comments
	2000	2000	2000	Revolving Investment
Discretionary Social Fund	1,226	-770	456	Fund. To fund a replacement local welfare scheme following the government ending its Local Welfare Assistance grant programme at 31 March
Transitional and Risk Reserve	8,135	-8,135	0	2015. To help fund Transitional
Dilapidation & Demolition	1,377	-965	412	work, and cover risks. At the end of a lease on a building, the Council will be liable for any dilapidations of the building. The Council also plans some demolition
Strategic Site Assembly	309	-309	0	work. Amounts to help fund strategic site
Implementation Reserve	1,504	0	1,504	acquisition. To fund Projects associated with delivering
Insurance Risk	4	-4	0	savings plans. Reserve reduced as part of 2021- 22 budget
NDR (Non Domestic Rates) Volatility Reserve	1,378	-1,378	0	setting. Additional S31 grant to offset NDR deficit resulting from govt policy Reduced as part of 2021- 22 budget setting
Redundancy Reserve	3,748	-2,703	1,045	To provide for the costs of future
Leeds City Region WYTF	421	-421	0	redundancies Contribution to WY Transport Fund
Leeds City Region Economic Development	402	1,005	1,407	Match fund for urban centre
Financing Reserve (MRP)	52,573	-30,043	22,530	regeneration Reserve resulting from MRP policy change.
Financing Reserve 2019/20	1,000	-1,000	0	Reduced to £0 as part of 2022-23
Markets Compensation	801	89	890	budget Statutory compensation obligation for

Finance Works Reserve       154       0       154       Reserve         Finance Works Reserve       154       0       154       Reserve         ICT Programmes Budget       475       -475       0       To fund         S31 Business Rate Grants Reserve       19,180       -16,580       2,600       Money fr         S31 Business Rate Grants Reserve       19,180       -16,580       2,600       Money fr         Indexation Pressures Reserves       136       -136       0       Reserve         Social Care Pressures Reserve       0       0       0       Reserve         Project Feasibility Reserve       1,744       -140       1,604       To fund for and drawn dd Grawn		Opening Balance £000	Movement in 2022-23 £000	Closing Balance £000	Comments
ICT Programmes Budget475-4750To fund including Collection fund apprention Gov to p for 2020- Covid rel cover and cover and cover and cover and cover and 					terminating tenancies
ICT Programmes Budget475-4750To fund f ICT projectS31 Business Rate Grants Reserve19,180-16,5802,600Money fr Govit to Govit to 	Finance Works Reserve	154	0	154	fund additional project Finance Work including Collection
S31 Business Rate Grants Reserve19,180-16,5802,600Money fr Govit op for 2020- Covid rel collector deficit. W used in 2 23.Indexation Pressures Reserves136-1360Reserve cover an year cost above th budgeted award. C 	ICT Programmes Budget	475	-475	0	To fund future
Social Care Pressures Reserve00<	S31 Business Rate Grants Reserve	19,180	-16,580	2,600	Money from Govt to pay for 2020-21 Covid related collection fund deficit. Will be used in 2022-
Project Feasibility Reserve1,744-1401,604To fund soc Care pressure £10m wa added to reserve, has now drawn do reserve, has now drawn do resolve social so	Indexation Pressures Reserves	136	-136	0	Reserve to cover any in year costs above the 2% budgeted pay award Can be redirected pending 21-22 pay award.
Project Feasibility Reserve1,744-1401,604To fund feasibility associate with majo projectsSub Total103,196-67,77035,426C. Reserves to support capital investment5,115-5,1150General resource resource	Social Care Pressures Reserve	0	0	0	To be used in 2022-23 to fund Social Care pressures. £10m was added to the reserve, and has now been drawn down.
Sub Total103,196-67,77035,426C. Reserves to support capital investment5,115-5,1150General resourceRenewal and replacement5,115-5,1150General resource	Project Feasibility Reserve	1,744	-140	1,604	To fund feasibility work associated with major
Renewal and replacement 5,115 -5,115 0 General resource	Sub Total	103,196	-67,770	35,426	projects
resource	C. Reserves to support capital investment				
the corpor funded schemes Capital Investme Program also enal transfer or resource capital to revenue fund worl associate with busi case formation is earmal for renew replacem essential	Renewal and replacement	5,115	-5,115	0	resource to fund / support the corporate funded schemes in the Capital Investment Programme. It also enables transfer of resources from capital to revenue to fund work associated with business
	T Renewals and replacement	0	443	443	

	Opening Balance £000	Movement in 2022-23 £000	Closing Balance £000	Comments
Markets	41	-41	0	Cumulative Market trading surpluses to be re-invested in maintaining market buildings throughout the district.
Sub total	5,156	-4,713	443	
D. Service Earmarked Reserves	69,227	-23,881	45,346	See over page
E. Revenue Grant Reserves	20,452	-3,051	17,401	
F General Reserves				
General Fund Schools delegated budget	19,500	4,165	19,500 49,720	The GF balance acts as a necessary contingency against unforeseen events. The balance represents a minimum of 5% of the Council's net budget requirement in line with guidance. Represents in the main balances held by schools as part of delegated budget responsibility.
				These balances are <b>not</b> available for Council use but are balances attributable to individual schools.
LA Education Reserve	845	70	915	
LA Admission Appeals Reserve	173	-160	13	
Sub Total General Fund Reserve & School balances	66,073	4,075	70,148	

Grand total	274,804	-106,040	168,764	

#### Departmental Earmarked Reserves Statement at 31<sup>st</sup> March 2023

	Openin			
	g Balance £000	Movement in 2022-23 £000	Latest Balance £000	
Adult and Community Services				
Integrated Care	15,737	-7,585	8,152	NHS and Council monies used to support ring fenced projects and integration of health and social care
Great Places to Grow Old	112	0	112	Funding to cover management and staffing costs linked to the transformation of services for older people.
Transforming Systems	4,449	-1,839	2,610	To support the implementation of the Care Act
Public Health	59	-59	0	Help Support Living Well Service
Health Improvement Reserve	282	-33	249	implementation
H&WB Covid Reserve	426	-373	53	Remaining Covid related funding.
H&WB Work Programmes	450	-450	0	
Total Adult and Community Services	21,515	-10,339	11,176	
Children Services				
BSF Unitary Charge BSF Unitary Charge Phase 2	9,597 6,795	-21	9,576	These reserves are being built up to ensure that in the future there is sufficient money available to meet the cost of BSF annual contract payments when the PFI grant the Council receives reduces See above
	354	-354	0,120	
Travel Training Unit	354	-394	U	To provide travel training to Children with SEND to encourage independent travel.
Retail Academy (Skills for Employment)	51	0	51	Skills for work
SEND Inspection Resource	195	-195	0	To provide resource to assist with preparation for inspection.

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	Openin			
	g Balance	Movement in 2022-23	Latest Balance	
	£000	£000	£000	Comments
One Workforce Reserve Creative Skills	464 27	0	464 27	Workforce development schemes funded from Leeds City Region business rates pool. Workforce development schemes funded from LCR business rates
ICE Advanced Skills	308	0	308	pool. Training for post 16 Children through Industrial Centres of Excellence.
Sinking fund for bus replacement Reserve	125	-125	0	Reserve drawn down in 2022-23
Prevention & Early Help Investment	2,053	-2,053	0	Remaining balance of Early help budget investment
Elective Home Education	32	-32	0	
Raising Attainment - Therapeutic Approaches to Learning	457	-457	0	Covid funded
Raising Attainment - Persistence Absence	355	-355	0	Covid funded
Raising Attainment - Language Learning, Phonics, Maths & English	1,566	-1,069	497	Covid funded
Booster-Summer Classes Reserve	309	-309	0	Reserve drawn down in 2022-23
Skills House Reserve	863	-863	0	Reserve drawn
Youth Offer Reserve	569	-569	0	down in 2022-23 Reserve drawn down in 2022-23
Child In Care Council (Participation Officer) Covid Reserve	35	-35	0	Covid funded
Total Children	24,155	-6,812	17,343	
Department of Place City centre regeneration	51	-51	0	Delivery of City Centre Growth Zone
Taxi Licensing	259	343	602	Statutory requirement to set aside any taxi licensing surplus when setting future fees.
Theatres Box Office	285	-285	0	To fund works associated with Theatres across
Culture Service Transition	76	-76	0	Bradford. To cover costs associated with modernising the service and adopting a different service
Torex	10	-10	0	delivery model. To address e- Govt targets and improve service delivery.

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	Openin		1 - 4 4	
	g Balance	Movement in 2022-23	Latest Balance	<b>C</b>
Tourism Reserve	<u>£000</u> 15	<b>£000</b> -15	0	Comments To develop a new model of volunteer
Culture Company	73	-73	0	tourism. Help create a Culture
Museum Restoration	76	-76	0	Company Fund for museum
HMO Licencing Scheme	566	53	619	improvement A statutory requirement that fees can only be generated and retained within the HMO licensing function.
VCS Transformation Fund	195	-30	165	Developing peer to peer solutions to building capacity within the VCS
Tree & Woodland Planting Fund	76	-76	0	District wide Tree & Woodland planting fund as part of Woodland Strategy.
PT&H - Local Plan Reserve	470	175	645	For Local Plan
City Park Sinking Fund	888	-738	150	Funding set aside to meet the future maintenance costs of City Park.
European Structural Investment Programme	1,463	-551	912	Match funding
Empty Rates Relief Scheme	500	-500	0	Supporting Business Growth
Private Housing Rented Option	200	0	200	Incentives to private landlords.
Homelessness prevention	283	0	283	To fund initiatives to prevent Homelessness.
Longfield Drive Housing Scheme(Council Housing Reserve)	503	0	503	
District Tenants Federation	30	0	30	Funding committed to provide support to District Tenants Federation
Clergy House/Jermyn Court	127	-127	0	Set aside for lifetime maintenance costs of Clergy House/Jermyn Court
Fresh Start	412	0	412	Housing project focussing on offenders
Complex Needs Project	280	0	280	Project to support hard to place vulnerable homeless people

	Openin			
	g Balance £000	Movement in 2022-23 £000	Latest Balance	Comments
Ad:venture & community enterprise Reserve	83	-23	60	Match funding for a Leeds City Region business support project.
Economic Strategy Reserve	186	-54	132	For delivery of the Economic growth strategy.
Bereavement Strategy	576	-304	272	Reserve to fund the Prudential Borrowing element of the Crematoria Investment Programme.
Housing Development Growth Fund	1,282	-1282	0	Approval obtained to roll over unspent monies in recognition of the need to take a strategic and planned approach to stimulating growth, delivery and spend
Housing CPNI Reserve	724	171	895	A statutory requirement that fees can only be generated and retained within the Housing enforcement function.
Well England Reserve	103	-103	0	Programme provides a range of initiatives to support Health & Wellbeing.
New Projects (Parks, Open Spaces and Libraries) Reserve	641	-563	78	Wollbollig.
Traffic Management Permit Scheme	600	164	764	
PT6 Implementation Traffic Enforcement Powers Matching Towns Fund for Shipley and Keighley	93 324	-7 0	86 324	Match funding
Local Plan additional funding	300	-300	0	for Towns Fund Funding to help complete Local Plan
Road safety	40	-40	0	
Climate change initiatives	705	-470	235	
CAZ Revenue Ring Fenced Reserve	0	2,514	2,514	
City of Culture - Bradford Culture Company Reserve	0	2,500	2,500	
Culture Policy & Events - WYCA Reserve Cultural & Sporting Events Reserve	0 0	91 203	91 203	
City of Film Reserve	0	125	125	
Covid Department of Place	4,595	-4,595	0	Remaining Covic related funding
Department of Place	17,090	-4,010	13,080	
Corporate Resources				
HR - Learning & Development Reserve	854	-500	354	Changing the organisation - vision & values, recruitment & selection, development of managers, performance management,

	Openin			
	g Balance £000	Movement in 2022-23 £000	Latest Balance £000	Comments
	2000		2000	succession planning.
District Elections	255	-79	176	To smooth the cost of District Elections over a four year period.
Non Council Events programme	10	-10	0	To support events put on by
Community Support and Innovation Fund	279	-279	0	non-Council. To support community led service provision and investment in initiatives that engage with vulnerable people.
Subsidy Claim	600	-350	250	Contingent support set aside to address the fluctuations in the subsidy claims.
Revs & Bens Recovery Costs	211	-211	0	Legal fees linked to Council Tax.
ISG over achievement trading reserve	51	0	51	To support ISG
Bradford Learning Network (Broadband) Emergency Planning Reserve	160 72	-160 -62	0	Balancing reserve related to Schools Broadband Contract To cover costs of
En company i	005	005		covering emergency/critic al alert requirements
Energy unit	385	-385	0	To help smooth effect of price spikes.
Children's E2E Programme Reserve	564	-564	0	
Climate change Reserve	9	-9	0	
Chief Exec's - Climate Emergency & Sustainability	185	-185	0	
Corporate Resources - Covid Impacts	2,732	-1,141	1,591	Remaining Covid related monies
Regen Opportunity - Kirkgate Reserve	0	1,250	1,250	
5yr invest in Child friendly Dist up to & incl 2024/5	100	-35	65	
Total Corporate Resources	6,467	-2,720	3,747	
Total Service Earmarked Reserves	69,227	-23,881	45,346	

# **Capital Investment Plan**

# Appendix 3

CS Ref	Scheme Description	Feb 2023-24 Budget + Q4 22-23 Changes £'000	Q1 changes & Carry Forward £'000	Revised Q1 Budget 2023-24 £'000	<b>Spend 31</b> <b>May 2023</b> £'000	2024-25 Budget £'000	2025-26 Budget £'000	2026-27 Budget £'000	<b>2027</b> onwards £'000	Specific Grants, cap receipts, reserves £'000	Invest to Save Funding £'000	Corporate Borrowing £'000	Budget Total £'000
Adult Soci	al Care												
CS0237a	Great Places to Grow Old	1,500	551	2,051	6	2,500	2,961	1,624	0	0	0	9,136	9,136
CS0237c	Keighley Rd Residential Care Valley View	0	293	293	0	0	0	0	0	0	293	0	293
CS0373	BACES	750	98	848	0	750	750	0	0	0	0	2,348	2,348
CS0239	Community Capacity Grant	0	206	206	21	0	0	0	0	206	0	0	206
CS0311	Autism Innovation Capital Grant	0	19	19	0	0	0	0	0	19	0	0	19
CS0312	Integrated IT system	0	44	44	0	0	0	0	0	44	0	0	44
CS0532	Changing Places Toilets	230	102	332	0	0	0	0	0	212	0	120	332
CS0535	Beckfield Resource Centre	0	36	36	0	0	0	0	0	0	0	36	36
CS2000	DDA	50	31	81	0	80	10	0	0	0	0	171	171
Total - Adu	ult Social Care	2,530	1,380	3,910	27	3,330	3,721	1,624	0	481	293	11,811	12,585
Childrende	foreitas												
Children's CS0249	Schools DRF	0	1,500	1,500	0	0	0	0	0	1,500	0	0	1,500
			1,500	1,500	0	0	0	0	U	1,500	0	0	1,500
CC0022			ГСО	гсо	1 410	0	0	0	0	569	0		F.C.0
CS0022	Devolved Formula Capital	0	568	568	1,419	0	0	0	0	568	0	0	568
CS0030	Capital Improvement Work	100	0	100	1	100	100	0	0	300	0	0	300
CS0030 CS0240	Capital Improvement Work Capital Maintenance Grant	100 3,194	0 2,552	100 5,746	1 211	100 0	100 0	0	0	300 5,746	0	0 0	300 5,746
CS0030 CS0240 CS0244a	Capital Improvement Work Capital Maintenance Grant Primary Schools Expansion Programme	100 3,194 1,000	0 2,552 -658	100 5,746 342	1 211 0	100 0 0	100 0 0	0 0 0	0 0 0	300 5,746 342	0 0 0	0 0 0	300 5,746 342
CS0030 CS0240 CS0244a CS0244b	Capital Improvement Work Capital Maintenance Grant Primary Schools Expansion Programme Silsden School	100 3,194 1,000 600	0 2,552 -658 1,300	100 5,746 342 1,900	1 211 0 60	100 0 0 0	100 0 0 0	0 0 0 0	0 0 0 0	300 5,746 342 1,900	0 0 0 0	0 0 0 0	300 5,746 342 1,900
CS0030 CS0240 CS0244a CS0244b CS0244c	Capital Improvement Work Capital Maintenance Grant Primary Schools Expansion Programme Silsden School SEN School Expansions	100 3,194 1,000 600 3,000	0 2,552 -658 1,300 1,000	100 5,746 342 1,900 4,000	1 211 0 60 38	100 0 0 4,000	100 0 0 6,000	0 0 0 0 1,900	0 0 0 0 0	300 5,746 342 1,900 15,900	0 0 0 0 0	0 0 0 0	300 5,746 342 1,900 15,900
CS0030 CS0240 CS0244a CS0244b CS0244c CS0362	Capital Improvement Work Capital Maintenance Grant Primary Schools Expansion Programme Silsden School SEN School Expansions Secondary School Expansion	100 3,194 1,000 600 3,000 0	0 2,552 -658 1,300 1,000 371	100 5,746 342 1,900 4,000 371	1 211 0 60 38 0	100 0 0 4,000 1,000	100 0 0 6,000 0	0 0 0 1,900 0	0 0 0 0 0 0	300 5,746 342 1,900 15,900 1,371	0 0 0 0 0 0	0 0 0 0 0	300 5,746 342 1,900 15,900 1,371
CS0030 CS0240 CS0244a CS0244b CS0244c CS0362 CS0362	Capital Improvement Work Capital Maintenance Grant Primary Schools Expansion Programme Silsden School SEN School Expansions Secondary School Expansion Healthy Pupil Capital Grant	100 3,194 1,000 600 3,000 0 0	0 2,552 -658 1,300 1,000 371 32	100 5,746 342 1,900 4,000 371 32	1 211 0 60 38 0 14	100 0 0 4,000 1,000 0	100 0 0 6,000 0 0	0 0 0 1,900 0 0	0 0 0 0 0 0	300 5,746 342 1,900 15,900 1,371 32	0 0 0 0 0 0 0	0 0 0 0 0 0 0	300 5,746 342 1,900 15,900 1,371 32
CS0030 CS0240 CS0244a CS0244b CS0244c CS0362 CS0421 CS0436	Capital Improvement Work Capital Maintenance Grant Primary Schools Expansion Programme Silsden School SEN School Expansions Secondary School Expansion Healthy Pupil Capital Grant Children's Homes	100 3,194 1,000 600 3,000 0 0 0	0 2,552 -658 1,300 1,000 371 32 17	100 5,746 342 1,900 4,000 371 32 17	1 211 0 60 38 0 14 0	100 0 0 4,000 1,000 0 0	100 0 0 6,000 0 0 0	0 0 0 1,900 0 0 0	0 0 0 0 0 0 0 0	300 5,746 342 1,900 15,900 1,371 32 0	0 0 0 0 0 0 0 0	0 0 0 0 0 0 17	300 5,746 342 1,900 15,900 1,371 32 17
CS0030 CS0240 CS0244a CS0244b CS0244c CS0362 CS0421 CS0436 CS0488	Capital Improvement Work Capital Maintenance Grant Primary Schools Expansion Programme Silsden School SEN School Expansions Secondary School Expansion Healthy Pupil Capital Grant Children's Homes Digital Strategy	100 3,194 1,000 600 3,000 0 0 0 0 100	0 2,552 -658 1,300 1,000 371 32 17 -20	100 5,746 342 1,900 4,000 371 32 17 80	1 211 0 60 38 0 14 0 40	100 0 0 4,000 1,000 0 0 100	100 0 0 6,000 0 0 0 0	0 0 0 1,900 0 0 0 0	0 0 0 0 0 0 0 0 0 0	300 5,746 342 1,900 15,900 1,371 32 0 0	0 0 0 0 0 0 0 0 0 0	0 0 0 0 0 0 17 180	300 5,746 342 1,900 15,900 1,371 32 17 180
CS0030 CS0240 CS0244a CS0244b CS0244c CS0362 CS0421 CS0436 CS0488 CS0500	Capital Improvement Work Capital Maintenance Grant Primary Schools Expansion Programme Silsden School SEN School Expansions Secondary School Expansion Healthy Pupil Capital Grant Children's Homes Digital Strategy TFD	100 3,194 1,000 600 3,000 0 0 0 0 100 500	0 2,552 -658 1,300 1,000 371 32 17 -20 -487	100 5,746 342 1,900 4,000 371 32 17 80 13	1 211 0 60 38 0 14 0 40 0	100 0 0 4,000 1,000 0 0 100 0	100 0 0 6,000 0 0 0 0 0 0 0	0 0 0 1,900 0 0 0 0 0 0	0 0 0 0 0 0 0 0 0 0 0 0	300 5,746 342 1,900 15,900 1,371 32 0 0 0 0	0 0 0 0 0 0 0 0 0 0 0	0 0 0 0 0 0 17 180 13	300 5,746 342 1,900 15,900 1,371 32 17 180 13
CS0030 CS0240 CS0244a CS0244b CS0244c CS0362 CS0421 CS0436 CS0488	Capital Improvement Work Capital Maintenance Grant Primary Schools Expansion Programme Silsden School SEN School Expansions Secondary School Expansion Healthy Pupil Capital Grant Children's Homes Digital Strategy	100 3,194 1,000 600 3,000 0 0 0 0 100	0 2,552 -658 1,300 1,000 371 32 17 -20	100 5,746 342 1,900 4,000 371 32 17 80	1 211 0 60 38 0 14 0 40	100 0 0 4,000 1,000 0 0 100	100 0 0 6,000 0 0 0 0	0 0 0 1,900 0 0 0 0	0 0 0 0 0 0 0 0 0 0	300 5,746 342 1,900 15,900 1,371 32 0 0	0 0 0 0 0 0 0 0 0 0	0 0 0 0 0 0 17 180	300 5,746 342 1,900 15,900 1,371 32 17 180

CS Ref	Scheme Description	Feb 2023-24 Budget + Q4 22-23 Changes	Q1 changes & Carry Forward	Revised Q1 Budget 2023-24	Spend 31 May 2023	2024-25 Budget	2025-26 Budget	2026-27 Budget	2027 onwards	Specific Grants, cap receipts, reserves	Invest to Save Funding	Corporate Borrowing	Budget Total
	· · · · · · · · · · · · · · · · · · ·	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
CS0561	Schools Capital Improvement Programme 2023-24	0	493	493	0	2,500	0	0	0	2,993	0	0	2,993
Total - Chil	dren's Services	13,494	2,696	16,190	1,869	13,190	8,600	3,000	0	36,776	0	4,204	40,980
Place - Eco	nomy & Development Services	_											
CS0136	Disabled Housing Facilities Grant	3,000	2,137	5,137	591	4,058	4,058	4,058	0	5,100	0	12,211	17,311
CS0137	Development of Equity Loans	700	70	770	41	700	700	0	0	0	0	2,170	2,170
CS0144	Empty Private Sector Homes Strat	0	279	279	4	0	0	0	0	279	0	0	279
CS0250	Goitside	0	0	0	0	178	0	0	0	0	0	178	178
CS0496	Towns Fund Keighley & Shipley	0	68	68	4	0	0	0	0	68	0	0	68
CS0527	Towns Fund Keighley P2	13,946	-5,712	8,234	492	12,745	11,519	0	0	32,498	0	0	32,498
CS0526	Towns Fund Shipley P2	7,763	-2,858	4,905	42	9,597	9,598	0	0	24,100	0	0	24,100
CS0084	City Park	0	192	192	0	0	0	0	0	0	0	192	192
CS0085	City Centre Growth Zone	0	350	350	0	650	300	0	0	0	0	1,300	1,300
CS0291	One City Park	16,000	-469	15,531	2,609	2,902	0	0	0	3,294	15,134	5	18,433
CS0228	Canal Road	100	0	100	0	0	0	0	0	0	0	100	100
CS0266	Superconnected Cities	0	400	400	0	429	0	0	0	0	0	829	829
CS0265	LCR Revolving Econ Invest Fund	658	-658	0	0	658	0	0	0	0	0	658	658
CS0107	Markets	21	0	21	0	0	0	0	0	0	0	21	21
CS0363	Markets - City Centre	4,458	6,495	10,953	2,247	325	0	0	0	1,926	5,364	3,988	11,278
CS0411	Parry Lane	0	21	21	0	0	0	0	0	0	0	21	21
CS0408	City Village - stage one	0	750	750	0	0	0	0	0	0	0	750	750
Total - Plac	e - Economy & Development Services	46,646	1,065	47,711	6,030	32,242	26,175	4,058	0	67,265	20,498	22,423	110,186
	· ·		-	-								·	
Place - Pla	nning, Transportation & Highways												
CS0178	Ilkley Moor	0	13	13	0	0	0	0	0	13	0	0	13
CS0285	Blight Sites	175	275	450	0	0	0	0	0	0	0	450	450
CS0071	Highways S106 Projects	0	199	199	0	0	0	0	0	199	0	0	199
CS0372	Countryside S106 Projects	200	64	264	4	0	0	0	0	264	0	0	264
CS0095	Bridges	0	0	0	9	0	0	0	0	0	0	0	0
CS0096	Street Lighting	0	0	0	2	0	0	0	0	0	0	0	0

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		£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
CS0172	Saltaire R/bout Cong& Safety Works	0	4	4	0	0	0	0	0	4	0	0	4
CS0282	Highways Strategic Acquisitions	0	176	176	0	0	0	0	0	176	0	0	176
CS0293	West Yorks & York Transport Fund	11,322	-9,813	1,509	191	12,937	0	0	89,897	104,343	0	0	104,343
CS0396	WYTF Corr Imp Projects	4,331	548	4,879	233	2,100	2,000	943	0	9,922	0	0	9,922
CS0512	Bradford Beck	1,000	441	1,441	1	450	0	0	0	577		1,314	1,891
CS0296	Pothole Funds	0	73	73	2	0	0	0	0	73	0	0	73
CS0306a	Strategic Transport Infrastructure Priorities	965	0	965	0	0	0	0	0		0	965	965
CS0323	Flood Risk Mgmt	0	71	71	27	0	0	0	0	71	0	0	71
CS0398	Bfd City Ctre Townscape Heritage	1,000	-408	592	2	0	0	0	0	419	0	173	592
CS0430	Highways Maint Fund	0	97	97	3	0	0	0	0	97	0	0	97
CS0432	Steeton/Silsden Crossing	0	7	7	7	0	0	0	0	7	0	0	7
CS0450	CILS payments	0	47	47	47	0	0	0	0	47	0	0	47
CS0434	Smart Street Lighting	29,573	-8,863	20,710	828	5,261	2,933	0	0	0	28,904	0	28,904
CS0455	IP4 projects	0	511	511	6	0	0	0	0	511	0	0	511
CS0464	Ben Rhydding Railway Station Car Park	0	0	0	0	1,042	750	259	0	2,051	0	0	2,051
CS0467	Transforming Cities Fund (TCF)	0	8,120	8,120	496	0	0	0	0	6,882	0	1,238	8,120
CS0469	IP4 Safer Roads 20-21	0	0	0	5	0	0	0	0	0	0	0	0
CS0470	IP4 Safer Roads 21-22	0	610	610	12	0	0	0	0	610	0	0	610
CS0529	Safer Roads 22-23	1,164	488	1,652	95	1,164	1,164	1,164	0	5,144	0	0	5,144
CS0562	CRSTS - Safer Roads 23/24	0	1,232	1,232	0	0	0	0	0	1,232	0	0	1,232
CS0483	Motorcycle Parking	0	40	40	0	0	0	0	0	40	0	0	40
CS0486	Active Travel Fund Programme	0	861	861	15	0	0	0	0	861	0	0	861
CS0494	City Centre Bollards	0	5	5	0	0	0	0	0	0	0	5	5
CS0502	Corridor Improvement Prog (CIP2)	0	75	75	-292	0	0	0	0	75	0	0	75
CS0477	CCTV Infrastructure	0	485	485	0	0	0	0	0	0	0	485	485
CS0533	UTMC – CRSTS Traffic Mgmt System	1,150	-1,150	0	121	1,150	1,150	1,150	0	3,450	0	0	3,450
CS0539	Traffic Management	0	230	230	0	0	0	0	0	0	230	0	230
CS0542	UTMC – CRSTS Traffic Mgmt System22-23	10,657	1,766	12,423	1,043	10,657	10,657	10,657	0	44,394	0	0	44,394
CS0555	Moorland Restoration for Climate Emergency	0	250	250	0	150	0	0	0	200	0	200	400
CS0556	Kings Road Sustainable Transport Corridor – CRSTS	0	1,334	1,334	8	0	0	0	0	1,334	0	0	1,334
Total Place	- Planning, Transportation & Highways	61,537	-2,212	59,325	2,866	34,911	18,654	14,173	89,897	182,996	29,134	4,830	216,960

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		£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
						l				I I		I	I
Dept of Pla	ace - Clean Air Zone												
CS0471	Clean Air Zone	10,335	-2,110	8,225	663	3,080	2,265	0	0	13,570	0	0	13,570
Total Place	e - Clean Air Zone	10,335	-2,110	8,225	663	3,080	2,265	0	0	13,570	0	0	13,570
Dept of Di-	ace - Waste, Fleet & Transport					I						I	. 1
CS0060	Replacement of Vehicles	0	2,500	2,500	448	1,541	0	0	0	0	4,041	0	4,041
CS0517	Electric vehicles	608	-88	520	67	355	18	0	0	0	197	696	893
CS0435	Sugden End Landfill Site	0	22	22	0	0	0	0	0	0	0	22	22
CS0359	Community Resilience Grant	0	3	3	0	0	0	0	0	3	0	0	3
CS0497	Climate Change Initiatives – Vehicles	0	105	105	0	0	0	0	0	105	0	0	105
CS0503	Environmental Delivery Works	0	22	22	3	0	0	0	0	0	0	22	22
					-	-			-	-			
Total Place	e - Waste, Fleet & Transport	608	2,564	3,172	518	1,896	18	0	0	108	4,238	740	5,086
					1	1				. I			. I
•	ace - Neighbourhoods & Customer Services	20	20	50	0		0	0	0	0	0	50	50
CS0378	Customer Services Strategy	20	30	50	0	0	0	0	0	0	0	50	50 20
CS0506 CS0510	Ilkley Parking	0 0	26 28	26 28	0	0	0 0	0 0	0 0	0	26 0	0 28	26 28
C30510	Ilkley Footbridge	0	28	28	0	0	0	0	0	0	U	28	28
Total Place	- Neighbourhoods & Customer Services	20	84	104	0	0	0	0	0	0	26	78	104
•	ace - Sports & Culture												
CS0487	Alhambra Theatre Lift	0	2	2	0	0	0	0	0	0	0	2	2
CS0162	Capital Projects - Recreation	15	0	15	4	0	0	0	0	15	0	0	15
CS0530	LDP (Active Bradford)	400	-42	358	4	50	0	0	0	408	0	0	408
CS0501	Parks Development Fund	0	275	275	-10	0	0	0	0	275	0	0	275
CS0404	Sports Pitches	28	246	274	0	0	0	0	0	157	0	117	274
CS0537	Silsden Park Section 106 Projects	0	224	224	0	0	0	0	0	224	0	0	224
CS0489	Playable Spaces	500	37	537	117	0	0	0	0	0	0	537	537

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CS Ref	Scheme Description	Feb 2023-24 Budget + Q4 22-23 Changes	Q1 changes & Carry Forward	Revised Q1 Budget 2023-24	Spend 31 May 2023	2024-25 Budget	2025-26 Budget	2026-27 Budget	2027 onwards	Specific Grants, cap receipts, reserves	Invest to Save Funding	Corporate Borrowing	Budget Total
		£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
CS0403	Bereavement Strategy	10,025	-2,544	7,481	387	8,000	1,055	0	0	0	7,000	9,536	16,536
CS0277	Wyke Community Sport Hub	0	0	0	3	0	0	0	0	0	0	0	0
CS0508	Theatres Website	0	45	45	0	0	0	0	0	45	0	0	45
CS0245	Doe Park	0	27	27	7	0	0	0	0	27	0	0	27
CS0461	Shipley Gym extension & equipment	0	51	51	0	0	0	0	0	0	0	51	51
CS0356	Sedbergh SFIP	0	46	46	0	0	0	0	0	0	0	46	46
CS0354	Squire Lane	15,000	-11,255	3,745	450	18,510	14,936	10,000	0	18,754	19,410	9,027	47,191
CS0482	Marley Replacement Pitch	0	5	5	0	0	0	0	0	5	0	0	5
CS0498	Libraries IT Infrastructure	0	165	165	0	0	0	0	0	0	60	105	165
CS0509	Libraries (Equipment/Shelving)	0	21	21	0	0	0	0	0	21	0	0	21
CS0541	Levelling Up Parks – Grosvenor Park	0	85	85	0	0	0	0	0	85	0	0	85
CS0534	Libraries as Locality Hubs (LIF)	100	122	222	4	0	0	0	0	222	0	0	222
CS0543	Corn Mill Green Improvements, Steeton	0	49	49	41	0	0	0	0	49	0	0	49
CS0548	Bradford Park Avenue Projects	0	1,004	1,004	169	0	0	0	0	1,004	0	0	1,004
CS0549	Allerton Cricket Clubhouse	0	0	0	14	0	0	0	0	0	0	0	0
CS0552	Bowling Cemetery Extension	2,380	-15	2,365	19	0	0	0	0	0	0	2,365	2,365
CS0560	Marley Tip Top Land Slip	0	500	500	0	1,000	500	0	0	0	0	2,000	2,000
Total Place	- Sports & Culture	28,448	-10,952	17,496	1,210	27,560	16,491	10,000	0	21,291	26,470	23,786	71,547
Corp Resou	rces - Estates & Property Services												
CS0333	Argus Chambers / Britannia House	0	151	151	0	0	0	0	0	0	0	151	151
CS0511	Property Programme 21-22	0	292	292	5	0	0	0	0	0	0	292	292
CS0528	Property Programme 22-23	2,000	381	2,381	104	0	0	0	0	0	0	2,381	2,381
CS0554	Property Programme 23-24	0	2,000	2,000	10	0	0	2,000	0	0	0	4,000	4,000
CS0540	ISG Door Router	0	3	3	0	0	0	0	0	3	0	0	3
CS0230	Beechgrove Allotments	0	0	0	0	0	148	0	0	148	0	0	148
CS0050	Carbon Management	0	0	0	80	0	0	0	0	0	0	0	0
CS0476	Carbon and Other Mngmt Efficiencies P2	800	-20	780	2	500	750	0	0	0	0	2,030	2,030
CS0420	Electric vehicle charging Infr (Taxi Scheme)	0	56	56	0	0	0	0	0	56	0	0	56
CS0495	Bradford LAD Scheme	0	124	124	173	0	0	0	0	124	0	0	124
CS0381	Godwin St	3,000	1,986	4,986	1,061	2,000	0	0	0	0	6,986	0	6,986

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		£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
660.400			250	250	2		0	0		0	0	250	250
CS0409	Coroner's Court and Accommodation	0	350	350	2	0	0	0 0	0	0 0	0	350	350
CS0445	Core IT Infrastructure	4,000	-133 -1,966	3,867	0	2,360	0		0 0	-	0	6,227	6,227
CS0520	Regeneration Opportunity	2,500	,	534	25	5,500	4,000	2,000	-	4,000		8,034	12,034
CS0408	City Village	0	0	0	23	74	0	0	0	0	0	74	74
CS0522	Children's Homes Capital Works	0	121	121	21	0	0	0	0	0	0	121	121
CS0525	Baildon Library	500	429	929	6	0	0	0	0	929	0	0	929
CS0551	Future Security Strategy	965	40	1,005	527	0	0	0	0	100	0	905	1,005
Total Corp I	Resources – Estates & Property Services	13,765	3,814	17,579	2,039	10,434	4,898	4,000	0	5,360	6,986	24,565	36,911
										I			
Reserve Sch	hemes & Contingencies												1
CS0395z	General Contingency	1,000	257	1,257	0	1,000	1,000	0	0	0	0	3,257	3,257
CS0532z	Changing Places Toilets	0	182	182	0	0	0	0	0	0	0	182	182
CS0237z	Great Places to Grow Old	0	0	0	0	4,033	0	0	0	0	4,033	0	4,033
CS01234z	Top of Town Public realm works	0	1,725	1,725	0	1,175	0	0	0	1,800	0	1,100	2,900
CS0397z	Property Programme	2,000	-2,000	0	0	2,000	4,000	2,000	0	0	0	8,000	8,000
CS0399z	Strategic Acquisition	5,000	-5,000	0	0	5,000	5,000	10,000	0	0	20,000	0	20,000
CS0400z	Keighley One Public Sector Est	200	-200	0	0	200	400	400	0	0	1,000	0	1,000
CS0402z	Canal Road Land Assembly	450	-450	0	0	450	0	0	0	0	0	450	450
CS0401z	Depots	0	0	0	0	2,000	1,000	0	0	0	0	3,000	3,000
CS0404z	Sports Pitches	2,500	-1,500	1,000	0	4,000	3,500	284	0	2,383	0	6,401	8,784
CS0489z	Playgrounds	2,750	-1,750	1,000	0	1,500	1,337	0	0	1,035	0	2,802	3,837
CS0405z	City Hall	500	0	500	0	3,000	3,500	500	0	0	3,750	3,750	7,500
CS0408z	City Village	0	0	0	0	1,925	0	0	0	0	0	1,925	1,925
CS0060z	Vehicles	3,000	-3,000	0	0	3,000	0	0	0	0	3,000	0	3,000
CS0060zb	Electric vehicles/ New street cleansing	623	-623	0	0	623	0	0	0	0	623	0	623
CS0472z	District Heating	0	0	0	0	750	750	0	0			1,500	1,500
CS0473z	Renewable Energy (Solar Farm)	1,000	-1,000	0	0	3,000	2,000	0	0	2,000	3,000	0	5,000
CS0474z	Transforming cities fund	13,737	0	13,737	0	44,090	9,444	0	0	67,271	0	0	67,271
CS0480z	Flood Alleviation	85	-85	0	0	0	0	0	0	0	0	0	0
CS0484z	New Reserve	2,000	0	2,000	0	0	0	0	0	0	0	2,000	2,000

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	2021-22 Schemes												
CS0488z	Lap tops for Children	200	-200	0	0	200	200	0	0	0	0	400	400
CS0244z	SEND	0	0	0	0	1,500	500	0	0	0	0	2,000	2,000
	2022-23 Schemes												
CS0060w	Vehicles	0	0	0	0	0	3,000	0	0	0	3,000	0	3,000
CS0395w	Contingency	0	0	0	0	1,000	0	0	0	0	0	1,000	1,000
CS0538w	Energy efficiency	500	-250	250	0	500	500	500	250	0	0	2,000	2,000
CS0144w	Empty Private Sector Homes Strategy	1,000	-1,000	0	0	1,000	1,000	1,000	1,000	4,000	0	0	4,000
	2023-24 Schemes												
CS0395f	Children's Residential Care	3,000	-2,500	500	0	2,900	1,800	0	0	0	0	5,200	5,200
CS0395i	Inflation Contingency	5,000	-1,100	3,900	0	5,000	0	0	0	0	0	8,900	8,900
CS0395e	City Centre Regeneration	8,000	0	8,000	0	10,000	0	0	0	0	0	18,000	18,000
CS0395j	Area office accommodation	800		800	0	0	0	0	0	0	0	800	800
CS0395m	Bereavement Strategy – Phase 2	620	380	1,000	0	2,620	0	0	0	0	0	3,620	3,620
CS0445f	IT Programme	0	0	0	0	0	0	2,000	0	0	0	2,000	2,000
CS0060f	Vehicles	0	0	0	0	0	0	3,000	0	0	0	3,000	3,000
CS0397f	Property Programme	0	0	0	0	0	0	4,000	0	0	0	4,000	4,000
CS0395g	Contingency	0	0	0	0	0	0	1,000	0	0	0	1,000	1,000
Total - Rese	erve Schemes & Contingencies	53,965	-18,114	35,851	0	102,466	38,931	24,684	1,250	78,489	38,406	86,287	203,182
TOTAL - Gei	neral Fund	231,348	-21,785	209,563	15,223	229,109	119,753	61,539	91,147	406,336	126,051	178,724	711,111

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CS Ref	Scheme Description	Feb 2023-24 Budget + Q4 22-23 Changes	Q1 changes & Carry Forward	Revised Q1 Budget 2023-24	Spend 31 May 2023	2024-25 Budget	2025-26 Budget	2026-27 Budget	2027 onwards	Specific Grants, cap receipts, reserves	Invest to Save Funding	Corporate Borrowing	Budget Total
		£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
CS0407	Property Acquisition – Local Authority Housing Fund (LAHF)	0	1,580	1,580	0	4,471	0	0	0	5,051	1,000	0	6,051
Total - Hou	sing Revenue Account (HRA)	0	1,642	1,642	-196	4,471	0	0	0	5,051	1,000	62	6,113
Reserve Scl	hemes & Contingencies (HRA)												
CS0407z	Affordable Housing	5,000	-4,000	1,000	0	10,000	10,000	8,224	0	14,430	14,794	0	29,224
CS0558z	HRA Disabled Adaptations	0	140	140	0	40	40	0	0	0	220	0	220
TOTAL - HR	A	5,000	-2,218	2,782	-196	14,511	10,040	8,224	0	19,481	16,014	62	35,557
TOTAL - All	Services	236,348	-24,003	212,345	15,028	243,620	129,793	69,763	91,147	425,817	142,065	178,786	746,668

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Appendix 4

# **Bradford Council Strategic Risk Register**



# Fourth Quarter Review 2022-23

Code & Title	SR 01 BCM BCM	Critical facilities			Current Risk Matrix	
Description	Disruption of services and infrastructure arising from a civil contingency or business continuity incident. Critical facilities - premises, IT & communication systems, key staff resource - become unavailable					
				Likelihood	Impact	
	District	Yes	Category	Medium	Critical	
Type of Risk	Strategic	Yes	Risk Score	2	3	
	Operational	Yes	Total Score		6	
Potential Effect of Risk	<ul> <li>The Council</li> <li>The reputat</li> <li>The welfare</li> <li>Increasing it</li> </ul>	I is unable to function - some or all delivery priorities jeopardised. I is unable to meet its Corporate targets. cional risk to the Council is adversely effected. e and safety of the Council's citizens is at risk. incidence and impact of service interruption events. usiness-critical systems.				
Internal Controls	<ul> <li>All services should have in place business continuity plans which should be reviewed annually by the Head of the relevant Service and shared with the Emergency Management Team. These plans are owned by the relevant Service Assistant Director. All plans across the Council's services will be reviewed in the new financial year and will include specific risk assessments and mitigation in place for different risks. Plans identify a list of critical and statutory functions for their service (Annex A), Generic Actions (B) and Specific Action to take in relation to identified risks (C).</li> <li>The Emergency Management Team coordinates the Councils approach to an incident/emergency and lead on the requirements of the Civil Contingencies Actions with other responding organisations, share information with other responders, make our own business continuity arrangements and promote business continuity to businesses. This is coordinated at a continuity arrangements and promote business continuity to businesses.</li> </ul>					

Assurance Mechanisms	<ul> <li>The Emergency Management Service is on call 24 hours per day, 365 days a year and are responsible for co-coordinating the Council's response to an incident or emergency situation.</li> <li>There is an Emergency Control Centre away from the City should there be an incident affecting these.</li> <li>Exercise mighty oak is taking place at the end of March 2023 and is testing a National response to a power outage</li> <li>Services' Business Continuity Plans which must be reviewed annually by the Assistant Director (or a nominated deputy) as the plan owner. These plans will be reviewed by the Emergency Management Team and Internal Audit Team.</li> </ul>
Date Reviewed	20/03/23
Actions / Controls under development	Business Continuity requires a full new review of all plans to ensure that all are appropriate and fit for purpose. There is a new strategy written and we are working with 2 areas of the council to trial this. The Emergency planning Manager has been unsuccessful in securing funding for a BC post so it is unlikely that BC roll out will happen this year.
Managed By	Susan Spink
Administered By	Matthew Baggley

Code & Title	SR 02 HSG Inad	equate Housing Supply			Current Risk Matrix	
Description	Changing demographics and demand pressures, changes in national policy (especially as relating to affordable housing) and a period of reduced housing construction, leads to an inadequate housing supply in terms of type, quality, accessibility and affordability. This will impede the Council's progress towards the corporate priority of decent homes that people can afford to live in. In March 2019 MHCLG published guidance which requires Local Authorities to open a Housing Revenue Account (HRA) where their stock exceeds 200 units. The HRA business plan and financia position is outstanding and we cannot plan a delivery programme until we have a clear understanding. Furthermore, work is ongoing to fully understand the impact of Covid 19 / inflationary rates on housing supply and demand.					
				Likelihood	Impact	
	District	Yes	Category	Medium	Critical	
Type of Risk	Strategic	Yes	Risk Score	2	3	
	Operational	Yes	Total Score		5	
Risk Internal Controls	<ul> <li>in to the community</li> <li>Negative impact on education priorities as inadequate housing affects children's educational attainment.</li> <li>Reduced performance on key indicators – net additional homes (CIS_05/ NI 154) and number of affordable homes delivered (NI 155).</li> <li>Negative impact on homelessness and greater use of temporary accommodation</li> <li>A Place to Call Home. A Place to Thrive. Housing Strategy for Bradford District. 2020-2030' was endorsed at Executive in January 2020 - sets out</li> </ul>					

	<ul> <li>(HDTAP). This identified potential barriers to housing delivery in the District and actions / proactive steps to address obstacles and promote delivery. The actions will help to ensure that our future housing needs can be met, and that our economic growth ambitions will be supported through the provision of new, quality housing. The update showed progress since 2019 HDTAP. Work is underway on a new economic strategy and this will refresh our understanding of the housing market ensuring assumptions are based on a more up to date needs analysis.</li> <li>Ongoing monitoring of external factors which may impact on housing development and improvement in the District, such as the impact of Covid19 and Brexit and the potential impact that this will have on developer confidence, general economic conditions and policical/ legislative changes such as changes in the approach to provision of affordable housing. These factors taken into account and acted on in development of relevant plans and policies.</li> <li>Key indicators relating to housing functions reported in the Council Plan.</li> <li>Development and Enabling team working to maximise the number of new affordable homes in the District through working in partnership with Registered Providers and Homes England to attract affordable housing is maximised through Section 106 planning agreements on larger private development schemes</li> <li>Housing Standards team apply the Council's statutory enforcement powers to improve the standards of accommodation in the growing private rented sector – dealt with approximately 2160 requests for assistance during 2020/21. (Work is in progress to refresh these figures for the period 2022/23).</li> <li>The SHMA was updated in 2019 – An addendum was produced February 2021 and this supplements the District's housing stock.</li> <li>Invest in a proactive programme of interventions to bring empty homes back in to use.</li> <li>Allocations Policy which ensures access to social housing and supports employment mobility. Council prov</li></ul>
Assurance Mechanisms	Study has been produced by ARC4, in support of the local plan which was published in 2019. An addendum was produced February 2021 and this supplements the 2019 SHMA (Refresh of this will be in line with the National Planning Policy Framework).
Date Reviewed	03.04.2023
Actions / Controls under development	<ul> <li>An updated Strategic Housing Market Assessment (SHMA) and Local Housing Needs National Planning Policy Framework (NPPF) July 2018 brought in significant changes in relation to housing, in particular a new national standardised method for calculating housing need + result in a reduced minimum annual housing need for the District. The Government further reviewed the standard method in a summer 2020 consultation. The final revised standard method was issued in December 2020. This increased the need figure for the District including an additional 35% uplift (allocated to the top 20 cities). The Government is reviewing its wider planning reforms including the approach to housing scale and distribution and anticipate changes in Spring 2023.</li> <li>Local Plan continues to make progress with a Regulation 18 consultation on the Local Plan taking place in February/March 2021. This included a comprehensive set of proposed site allocations and a further call for sites. The consultation progressed on the basis of the meeting the need element of the current standard method housing need figure of 1704 dwellings per annum and not full requirement with the 35% on top (set for the top 20 cities). The Local Plan will progress towards a submission plan over the next 12 months. Work is ongoing to prepare the new Local Plan and this will set out how the district will grow over the next 15-20 years.</li> <li>Facilitate capital investment by partner organisations in order to exploit new financial models for the supply of housing in the District.</li> <li>Consideration of options for the delivery and management of affordable housing by the Council beyond the 2015-2018 Affordable Housing Programme. An internal Growth Board is in situ to govern capital investment / new models of delivery.</li> <li>Secured Local Authority Housing Fund to deliver 30 social houses for refugee resettlement.</li> <li>Approval of City Village to the next phase, masterplaninng through to planning permission. Will deliver circa</li></ul>

	<ul> <li>Further Housing Revenue Funding secured to undertake further feasibility work on the New Bolton Woods site, focused on providing key highway infrastructure to unlock further housing development.</li> <li>17 additional council owned sites have been included on the pipeline for the next round of Housing Allocations Fund.</li> </ul>
Managed By	Angela Blake
Administered By	Jo Hinchliffe

Code & Title	SR 03 DEG Deliv	ering Economic Growth				Current Risk Matrix
Description	Bradford Economic Growth Strategy seeks to grow the economy by £4 million with an additional 24,000 jobs and up-skilling 48,000 people to Level 3 by 2030. Provision of new, and the maintenance of new and existing infrastructure to sustain and unlock new growth is challenging, particularly where development values are low or remediation or development costs are high. Economic uncertainty could delay regeneration and growth impacting on strategic decisions and inward investment. COVID-19 impacts on the economy are significant and have resulted in the greatest economic downturn on record. OBR estimates the economy will shrink by 11% in 2020 due to the economy from £9.5 billion in 2019 to a figure of £8.4 billion in 2020. Extension of restrictions into 2021 will further undermine economic growth and will lead to further jobs losses and business failures. Work is happening on a new economic strategy and these figures will be updated in-line with that programme of work.					
					Likelihood	Impact
	District	Yes	Cate	gory	High	Critical
Type of Risk	Strategic	Yes	Risk	Score	3	3
	Operational	Yes	Tota	Score		9
Potential Effect of Risk	<ul> <li>Not able to</li> <li>Deterioratir</li> <li>Young peop</li> <li>Business fa cost of livin</li> <li>Long term of</li> <li>Undermine</li> </ul>	cost implications of dealing with social issues linked to recent progress that had seen Bradford employment ri	ons e district to the impact of Covid-19 - still in rec economic deprivation			
Internal Controls	<ul> <li>Business relocating out of the Districts.</li> <li>Key account management with major businesses and employers to enhance business relationships and engagement with the private sector through variou networks e.g. regular Property Forum; City Region joint working; district wide events. Joint attendance with Leeds City Region at Investor events in Londo progresses engagement with key investors.</li> <li>Comprehensive Invest in Bradford website www.investinbradford.com</li> <li>Partnership working - supporting effective local and regional strategic partnerships e.g. West Yorkshire Combined Authority activity. Growth Deal project development and Economic Strategy in place and progress monitored. Delivery of the £1.4 billion West Yorkshire Economic Recovery Plan.</li> <li>Strategic planning and leadership e.g. Bradford Economic Partnership launched 6.3.18. www.madeinbradford.com</li> <li>Utilisation of housing investment as a key factor in regeneration e.g. to meet affordable homes targets (see separate corporate risk on Housing).</li> <li>Respond to Government consultations and participate on working groups focussing on key policy areas</li> <li>Business Development Zones studies completed for 4 areas in Bradford, Shipley, and two in Keighley</li> <li>Rapid deployment of Government grants to eligible businesses. This has included ensuring that £125 million of Small Business Grant Fund and Retail, Hospitality and Leisure Business Grant Fund has been paid to over 11,000 businesses throughout the crisis - the third highest amount of any city authorit district in England after Birmingham and Leeds. A further £6.9 million of Local Authority Discretionary Grant funds has been paid to 639 businesses - the second highest amount after Birmingham.</li> </ul>					events in London th Deal project using). and Retail, ny city authority

	• The Economic Recovery Plan agreed in January 2021 will require significant levels of Government support to address the economic challenges and opportunities presented by Covid-19 and the need to address wider economic trends such as the growth of the digital economy and the emergence of the group economic trends such as the growth of the digital economy and the emergence of the group economic trends such as the growth of the digital economy and the emergence of the group economic trends such as the growth of the digital economy and the emergence of the group economic trends such as the growth of the digital economy and the emergence of the group economic trends are a new economic tre
	<ul> <li>green economy. (Work is happening on a new economic strategy)</li> <li>Shipley and Keighley Towns Fund Boards established and secured £58m of funding form Government.</li> </ul>
	• Development Frameworks have been commissioned to set the vision and ambition for the City and District and to inform future funding rounds, work is ongoing on these for Bradford City, Keighley and Shipley along with detailed master planning for the Southern Gateway. The Development Frameworks will
	take 9/12 months to complete.
	• Gainshare Capacity Funding has secured which will provide additional capacity and resource to inform future strategic direction. £1.89m has been allocated to Bradford over the next 3 financial years.
	<ul> <li>An Investment Plan has been submitted for the UK Shared Prosperity Fund which replaces European Funding. Bradford has a devolved allocation of £7.5m</li> </ul>
	to deliver outcomes aligned to community infrastructure, business and people and skills. The District will also benefit from regionally delivered programmes.
	<ul> <li>Capacity funding of £400k has also been allocated to Bradford.</li> <li>Four bids have been submitted into Round 2 of the Levelling Up Fund. The total of funding should these be successful is £110m.</li> </ul>
Assurance Mechanisms	Relationship management - development and monitoring of benefits from key programmes such as the European Structural Investment Fund (ESIF), Homes England. West Yorkshire Transport Plan, Leeds City Region Transport Strategy and related projects, and the Local planning development framework.
	COVID-19 response reports into Gold / Silver / Bronze command structure.
Date Reviewed	03.04.2023
Actions / Controls under development	• Implementation of Bradford Economic Recovery Plan and revision of the District Economic Strategy – Delivery Plan in 2021. (Work is happening on a new economic strategy completion dates currently being determined)
	<ul> <li>Next steps towards delivery of the Keighley and Shipley Town Investment Plans, first business cases submitted January 22. Work ongoing and is governed</li> </ul>
	by the Growth Board
	<ul> <li>Implementation of the Bradford District Workforce Plan – initially a COVID-19 proposal to consider scale of Skills House offer</li> <li>Economic Development - service reshaping and restructure progressing.</li> </ul>
	<ul> <li>ESIF Programme engagement</li> </ul>
	Maximising opportunities to attract Government funding to support regeneration and economic development activity.
	Development of Leeds City Region (LCR) pipeline projects; progress Towns Fund Accelerated funding projects for Shipley and Keighley, Getting Building Fund Full Business cases for One City Park, City Village Phase 1 (Markets) and Parry Lane Enterprise Zone.
	<ul> <li>Development of Local Plan</li> </ul>
	Initiatives developed under the Growth Deal to protect priority outcomes
	<ul> <li>Leeds City Region and West Yorkshire Combined Authority action impacting on the District</li> <li>Support for business post Brexit with the LEP</li> </ul>
	<ul> <li>Engagement in plans for Shared Prosperity funding in order to maximise future resources</li> </ul>
	Review of Strategic plans underway and employment land research commissioned to identify appropriate interventions
	NPR growth strategy being developed in consultation with partners. Devo funded Masterplan to be commissioned Jan 2021 – Southern Gateway Board has been established Jan 2023 to govern this work.
	<ul> <li>Review of WY Combined Authority SPA's (spatial priority areas) is being progressed at WYCA.</li> </ul>
	Engagement with WYCA Devolution planning and COVID-19 economic recovery workstream – WYCA Economic Recovery Plan developed and linking to
	<ul> <li>Bradford Recovery Plan incorporating cultural recovery planning.</li> <li>From September 2022 Growth Board has been monitoring work on the new Economic Strategy and Development Frameworks.</li> </ul>
Managed By	From September 2022 Growth Board has been monitoring work on the new Economic Strategy and Development Frameworks.  Angela Blake
	Jo Hinchliffe
Administered By	

Code & Title	SR 04 SCC Safe	r Cohesive Community			Current Risk Matrix	
Description	An incident occurs that leads to a rising of community tensions, possibly leading to counter action, civil unrest and criminal activity. As a consequence, there is a direct impact on managing the outcome for the council, police and partners and adverse reputational damage to the 'district'					
				Likelihood	Impact	
	District	Yes	Category	High	Critical	
Type of Risk	Strategic	Yes	Risk Score	3	3	
	Operational	Yes	Total Score		9	
Potential Effect of Risk	<ul> <li>Widening inequality.</li> <li>Cost of managing response is not contained within existing resources (council, police &amp; partners).</li> <li>Breakdown in relationships between different community groups, leading to protracted tensions that need to be managed.</li> <li>Reduction in levels of community cohesion within the district.</li> <li>Adverse media and reputational damage for the district and key agencies.</li> <li>Less effective engagement with citizens and community groups.</li> <li>Communities believe that some sections are treated differently than others.</li> <li>Disproportionate adverse impact on the district's most vulnerable communities.</li> </ul>					
Internal Controls	<ul> <li>The Stronger Communities Partnership is a Strategic Delivery Partnership reporting to the Wellbeing Board. It monitors delivery of the Council's Stronger Communities strategy.</li> <li>The Safer Communities Partnership is a Strategic Delivery Partnership reporting to the Wellbeing Board. It produces an annual plan to respond to emerging community safety priorities, including issues such as ASB and hate crime, which can have a bearing on community cohesion.</li> <li>The Neighbourhood Service, through the Area Co-ordinators Office's supported by multi agency partners attend a series of Place Based Meetings - reporting community tensions as part of standard agenda – including police, youth service, RSLs etc.</li> <li>Council Wardens record issues that may lead to increased community tensions.</li> <li>Comprehensive action plans ensure each delivery group's objectives are achieved, evidence of effectiveness obtained and performance monitored.</li> <li>Police incidents which may have an impact on tension are shared with relevant partners through a regular 'tensions monitoring' report.</li> <li>Hate Crime is being monitored regularly and Bradford Hate Crime Alliance is commissioned to lead and support victims.</li> <li>The Counter Extremism and the Prevent Strategy programme reduces risk of extremist influences creating divisions between communities. Regional factors are discussed at a West Yorkshire Level meeting.</li> </ul>					
Assurance Mechanisms	<ul><li>West Yorks</li><li>Community</li><li>An annual</li></ul>	d working and locality and ward plan assessments provide a regular a hire Police share their community tension monitoring with Safer Com v Safety Partnership co-ordinates a Reassurance and Engagement gro report on the work of Safer and Stronger Communities and Prevent is v's Corporate Overview & Scrutiny Committee.	munities team. Sup that convenes on specific issues a	as and when needed.	llbeing Board and	

	<ul> <li>The Council has invested in an additional 15 Assistant Ward Officers and 5 Stronger Communities Partnership &amp; Engagement Officers to increase capacity for response to locality based issues and concerns and to take proactive action to bring people together and celebrate key dates for the districts communities.</li> <li>Area Committees and Executive now have a closer overview of locality plans and response through regular reporting mechanisms.</li> </ul>
Date Reviewed	04 April 2023
Actions / Controls under development	<ul> <li>New governance arrangements have recently been approved by the Wellbeing Board and the Stronger Communities Partnership is now Chaired by the Portfolio Holder for Neighbourhoods and Community Safety, who also Chairs the Community Safety Partnership Board. Together with the addition of Area Committee Chairs on the Stronger Communities Partnership there is now a strengthened connection to locality and a good 'read through' between the two strategic partnerships.</li> <li>A new Stronger Communities Team has been developed to increase capacity for working with communities, to provide voice and influence to underrepresented groups and to help manage/mitigate the impacts of any tensions. The new team is now in place and is working well. Five Partnership and Engagement Officers will have a focus on locality and a district wide responsibility for two protected characteristics (Equality Act 2010).</li> <li>West Yorkshire Police share community tension monitoring report with relevant Council teams and officers.</li> <li>Social media continues to pose challenges with real and often 'fake news' leading to heightened tensions locally. Increased investment has been made in corporate communications and through VCS communications to promote public safety messaging and respond to inaccurate social media posts with a 'counter narratives' and training on critical thinking skills.</li> <li>Following an extensive consultation process a set of 'Shared Values' have been developed by the Stronger Communities team that seek to strengthen our links with one another and promote care and respect.</li> <li>An anti-rumour strategy is in place.</li> <li>Assistant Director Neighbourhoods has regular calls with senior police colleagues to discuss emerging issues.</li> </ul>
Managed By	Noreen Akhtar
Administered By	Jo Hinchcliffe

Code & Title	SR 06 ENV Envir	onment and Sustainability			Current Risk Matrix		
Description	pressures and in legislation, econd	limate Emergency by management of CO2e (Carbon Dioxide equ creasing exposure to penalties as a result of demographic chang omic and political pressures. The Clean Air Programme to achieve or the CO2e Emission Reduction Programme due to the same em	ges and other volume & capacity pressures legal limits for air quality in the District ha	s, changing targets,			
				Likelihood	Impact		
	District	Yes	Category	Medium	Catastrophic		
Type of Risk	Strategic	Yes	Risk Score	2	4		
	Operational	Yes	Total Score		8		
Potential Effect of Risk							

Internal Controls	<ul> <li>Progress on Climate Emergency flagship projects, the Council's own CO2e emission reduction progress and Clean Air Plan delivery reported to Overview &amp; Scrutiny</li> <li>Arrangements with Yorkshire Purchasing Organisation for the monitoring of utility markets and understanding impacts of price volatility.</li> <li>Use procurement processes to secure optimal price advantage in purchasing resources for instance through category management.</li> <li>Sophisticated and comprehensive understanding of corporate resource use profiles and identification of business-critical resource risks in terms of supply an availability or price volatility and impacts on service budgets.</li> <li>Delivering corporate resilience through sourcing renewable local resources where viable such as PV panels, District Heat Network</li> <li>Delivering projects to use resources, such as energy, efficiently and where feasible reducing direct and indirect resource consumption.</li> <li>Delivering projects to produce local renewable energy such as hydrogen, bio methane and solar and air/ground source power.</li> <li>Implementation of the Clean Air Plan, including Clean Air Zone (CAZ).</li> </ul>
Assurance Mechanisms	<ul> <li>Managing systems and processes to monitor and report on energy consumption and CO2e emissions to ensure compliance with statutory Carbon Reduction Commitment.</li> <li>Carbon emissions from Council operations published annually (Scope 1 &amp; 2), tracking progress against 2038 target from a baseline in the 2019/20 financial year. Scope 3 emissions (indirect emissions from Council activity – the most significant aspect of Council emissions) will start to be assessed and reported in line with emerging methodology.</li> <li>Carbon Impact Assessments, in line with emerging WY Protocol, for all major schemes</li> <li>Modelling and monitoring of transport and wider emissions &amp; metrics through the Clean Air Plan Monitoring &amp; Evaluation Programme</li> <li>Evaluation and assessment in partnership with WYCA and the West Yorkshire Lead Environment Officer Group</li> <li>Damage cost approach to air quality programme to be widened for CO2e emission reduction assessment &amp; evaluation</li> </ul>
Date Reviewed	11 April 2023
Actions / Controls under development	<ul> <li>Implementation of WY Environment and Climate Change Plan (2021-24), including various projects to be funded via gainshare and CRSTS funding, to help take the Council's CO2e emissions to Net Zero from 2020 to 2038, with significant progress (to be defined) by 2030.</li> <li>Restructure of Council resource to reallocate Clean Air Plan resource to tackle climate change and promote sustainability, including funding programmes.</li> <li>Developing a Clean Growth Strategy &amp; Implementation Plan to identify activity that will support economic development and provide a platform for inward investment in the District, while reducing harmful emissions cost effectively, through Local and District Plans and cross Department activity.</li> <li>Development of Bradford Transport Strategy, including WY development of Zero Emission Transport Strategy and West Yorkshire Low Emission Strategy (WYLES).</li> <li>Working with partners through developing forums to identify potential courses of action and strategies for climate mitigation and adaptation.</li> <li>Working with WYCA to co-ordinate energy and carbon strategy work and to align with neighbouring district on actions and targets.</li> <li>Damage cost approach to air quality programme to be widened for CO2e emission reduction assessment &amp; evaluation.</li> <li>Development of robust carbon accounting and carbon budgeting processes.</li> </ul>
Managed By	Andrew Whittles
Administered By	Sally Jones

Code & Title	SR 07 FRS Financial Resilience and Sustainability Current Risk Matrix					
Description	A risk that the Council is unable to deliver a sustainable annual budget / medium term budget This may arise due to levels of Central Government funding or Council expenditure, income or demand pressures adversely impacting upon existing budget forecast The current live risk is the demand pressures in Childrens Services and current cost of living impacts both in terms of direct impact on Counci costs and also in terms of the indirect impact upon residents and business in the District. The ongoing impact of Covid, the uncertainty of future funding, and potential return to some austerity measures post Covid The combination of past and future funding reductions and increasing service demand puts pressure on continued effective delivery of Council services and priorities.				Likelih	
					Likelihood	Impact
	District	No		Category	High	Critical
Type of Risk	Strategic	Yes		Risk Score	3	3
	Operational	Yes		Total Score		9
Potential Effect of Risk	<ul> <li>Council could be faced with cutting non-statutory but essential services as resources get diverted to statutory services alone</li> <li>Budget is overspent.</li> <li>Suboptimal decisions could be made.</li> <li>Achievement of priorities delayed or not delivered.</li> <li>Service delivery not achieved.</li> <li>Challenges to governance framework.</li> <li>Deterioration in reputation with knock on consequences.</li> <li>Scarce resources may not be utilised / prioritised to maximum effect.</li> <li>Reduced effectiveness of Council Leadership</li> <li>The Council's budget &amp; setting of Council Tax is challenged.</li> <li>Central Government funding is still uncertain. Service demand pressures could cause disproportionate budget pressure if not properly funded by government.</li> <li>Potential for S114 Decision to be made by the S151 Officer if underlying budget issues are not capable of being addressed.</li> </ul>					ded by
Internal Controls	<ul> <li>Comprehe informatio</li> <li>Budget pro</li> <li>Political er</li> <li>Budget ch. Capital sch</li> <li>Medium te</li> <li>Controls o</li> <li>Meaningfu</li> </ul>	ensive financial and performane on. ocess fully integrated with the ngagement in place for budget allenge sessions (Officer and N nemes erm planning, with clear assum n procurement and workforce Il budget consultation process	Members) with focus on robust busines nptions outlined. However, central govt changes in place	DMTs, CMT and Executive supporte for money planning. s case development for new propos	ed by value for money ar sals. Budget Challenge s	nd activity

	<ul> <li>Strict adherence to Reserves Policy. Reserves are currently forecast to be adequate for 2023-24 only.</li> <li>General Fund reserve</li> <li>Project Appraisal Group established to scrutinise individual capital business cases.</li> <li>Member of WY Finance Group. SIGOMA; CIPFA and subscribe to Pixel financial analysis services to enhance knowledge of national finance position and enhance lobbying for funding</li> <li>Governance and Audit Committee received a report on Council's compliance with the CIPFA Financial Management Code</li> <li>Extension of budget monitoring processes and use of Business Intelligence reporting through DMTs</li> <li>Increased monitoring of high-risk budgets, including review and monitoring of recovery action</li> <li>Medium Term Financial Strategy incorporating scenario planning / forecasting / sensitivity analysis, is being continuously updated to take account of national and local funding announcements. The provisional financial settlement notification for 2023/24 was received in December which was marginally less than anticipated.</li> <li>Raise financial acumen across the Council to improve decision making</li> <li>Implemented Finance for Non-Finance Managers training</li> </ul>
Assurance Mechanisms	<ul> <li>External Audit inspection of accounts and opinion.</li> <li>Internal audit review of internal control mechanisms.</li> </ul>
Date Reviewed	4 April 2023
Actions / Controls under development	<ul> <li>A range of budget mitigation actions have been identified by the Councils Corporate Management Team to mitigate budgetary impacts and mitigate the level of potential budget gap.</li> <li>Work continues to identify cost mitigation actions and income opportunities.</li> <li>CMT and SLT workshops have taken place to follow up on budget preparation options</li> <li>Regular follow up meetings with the Childrens Trust to work to protect the Council from potential overspends against the agreed contract sum</li> </ul>
Managed By	Christopher Kinsella
Administered By	Mark St Romaine

Code & Title	SR 08 INS Information Security				
Description	Confidential data	is lost, stolen, accessed or disclosed without authority becaus	e of inadequate data security or non-ob	servance of protocols	Likelihood
				Likelihood	Impact
	District	No	Category	Medium	Significant
Type of Risk	Strategic	Yes	Risk Score	2	2
	Operational	Yes	Total Score		4
Potential Effect of Risk Internal Controls	<ul> <li>Penalty aris</li> <li>Adverse put</li> <li>Loss of trus</li> <li>Required "d</li> <li>Inadequate</li> <li>Designated</li> <li>3rd tier Offic</li> <li>Cross depa</li> <li>Regular DP</li> <li>Refreshed D</li> <li>Assurance</li> <li>IAO respon</li> <li>Monthly reg</li> <li>Specific Da</li> <li>IT Security</li> <li>IG Improve</li> <li>Risk Log ap</li> <li>Mandatory</li> <li>Annual SIR</li> <li>Regular Inf</li> <li>Dedicated I</li> <li>Dedicated I</li> </ul>	the between the Council, its partners and citizens. culture change" is not achieved. engagement fails to deliver physical security, effective proced SIRO (Senior Information Risk Owner) –Director of Finance & cers (Assistant Directors/Directors) assigned as Information As- trmental Information Assurance Group established and regular O / SIRO meetings scheduled to focus priorities. MAG framework launched with Information Governance Cham Operational Network (IAON). Support 3 <sup>rd</sup> tier officers in meetin sibilities document circulated to any new IAO's. porting on performance information to CMT. ta Security Incident Policy and on line reporting form in place of Policies, guidance and procedures actively maintained and rev ment plan in place to ensure continued compliance with GDPR "Information & UK GDPR" learning for all staff with appropriate O report. Ormation Governance reporting to CMT and Governance & Aud Data Protection and Records Management Officer ensure comp SharePoint site as a central hub for all information related matt cal solutions enable a consistent, safe and accessible infrastruc- ntiality, integrity and availability of those systems. Data in use	lures or efficient processes. IT. sset Owners. meetings scheduled. pions for each Service appointed by IAO og their IAO responsibilities. with published guidance for Incident own viewed annually. and DP Act 2018. e compliance monitoring. lit Committee. liance with GDPR Article 30 and 37. ters (including security) as well as key in cture for data - IT systems and projects	ners on how to investigat nformation for IAO and S enable the business whil	te incidents. Service Champions. e minimising risk to

-	<ul> <li>Appropriate physical security mechanisms Buildings are secured to a level commensurate with the nature of the data they contain. Mechanisms are in place to protect physical (paper based) information from creation to destruction.</li> <li>Public Services Network (PSN) compliance achieved which is a rigorous on-going IT governance assessment.</li> <li>Secure e-mail solutions in place for safe information exchange with other public service agencies and 3rd party organisations, Galaxkey in place for external emails and communicated through service DMTs and Managers Express.</li> <li>Regular independent Penetration testing of IT current systems to provide assurance that suitable technical security controls are in place.</li> <li>Penetration Testing on any new system as part of the project implementation phase.</li> <li>24/7 Monitoring of traffic leaving and entering the Bradford Network.</li> <li>Required encryption in place.</li> <li>The council has now moved from SAC B compliancy to SAC D for PCI DSS compliancy, this is where the merchants checks that we have controls in place to handle, process and store card details on our network.</li> </ul>
Assurance Mechanisms	<ul> <li>Regular Information Governance reporting to CMT and Governance &amp; Audit Committee.</li> <li>Engagement with Information Commissioners Office with prompt reporting and liaison.</li> </ul>
Date Reviewed	31.03.23
Actions / Controls under development	<ul> <li>Review of all IG and Information Security policies.</li> <li>Additional mandatory learning for IAO's and Managers.</li> <li>Part of two national Security initiatives one lead by NCC and one LGA.</li> <li>The Council is midway through the implementation of its multi factor authentication safeguards.</li> <li>Cyber awareness initiatives are in place with CMT and SLT.</li> </ul>
Managed By	Christopher Kinsella
Administered By	Tracey Banfield / Harry Singh / Dominic Barnes-Browne

Code & Title	SR 12 ADC Adults Demographic Change Current Risk Matrix					
Description	Ability to deliver the Adults Social Care Transformation Programme priorities is threatened by rising costs and resource pressures due to changing demographics and changing legislation.				bo linpact	
				Likelihood	Impact	
	District	No	Category	High	Critical	
Type of Risk	Strategic	Yes	Risk Score	3	3	
	Operational	Yes	Total Score		9	
Potential Effect of Risk	<ul> <li>Demand for social care services is predicted to continue increasing and overspends are likely.</li> <li>Budget proposals highlight this particular pressure as an ongoing concern for the Council.</li> <li>There is a continuing need to re-prioritise and reallocate resources and actions have been identified in preparing budgets for coming years.</li> <li>Conflict between expectations and affordability - standards of service deteriorate as a result of increasing demand and fewer resources, impacting on our ability to meet individual outcomes and legislative duties.</li> <li>Lengthening waiting lists for assessments and provision of care</li> <li>Increases in numbers requiring care</li> <li>Increase in expectations from service users</li> <li>Recruitment delays to bring in social workers and care workers</li> <li>CQC assurance framework outcomes - This will provide addition scrutiny of our Adult social care budget spend, especially on our budget spend in relation to the needs of citizens and how we compare with our statistical neighbours.</li> </ul>					
Internal Controls	<ul> <li>Departmental Management Team (DMT) has agreed a 3-year plan, which sets out our key priorities to meet our commitments to the implementation of our Council Plan Commitments for Better Health and Better lives, which focuses on reducing demand through a greater focus on prevention and early intervention.</li> </ul>					

<ul> <li>Change workstream priorities. The Transformation priorities have also been reviewed and updated to ensure that they reflect the changes set year plan and also reflect the policy changes/lessons learnt from our Covid-19 related response.</li> <li>DMT have made additional investment in core areas to ensure that we have adequate resources in place to meet both Transformation and Bu Operational Delivery priorities e.g. Commissioning, Mental Health, Autusm &amp; Neuro Diversity, Continuous Health Care.</li> <li>Discussions continue to take place with Health partners to identify potential funding streams that could be used to alleviate some of the fundio on Adult Social Care due to the increase in demand for services.</li> <li>The service has refreshed its practice and policy quality assurance framework, and work is underway to implement the new approach through Expectation Workstream.</li> <li>As part of the implementation of our Community Led Support Workstream we are working with public health, place and health partners to eniprevention and early intervention offer e.g. Living Well, Community Hubs, community director etc.</li> </ul> Assurance Mechanisms <ul> <li>The department has implemented robust governance and performance management arrangements to oversee and maintain momentum on d which include:</li> <li>The department has implemented robust governance and performance management data and identify any pressure areas as well as a potential under spend elsewhere in the budget to mitigate and relieve problems, while also reviewing progress against key transformation activity which are supporting our plans to reduce budget spend and reduce demand for services. Where problems are still being identified highlighted in the quarterly budget monitoring reports to Members. <ul> <li>Adult Social Care Reform: This meeting is torie ecue managers and has oversight of the AD preparation plans for the CQC Assurance Fr and other Social Care Reform related activity.</li></ul></li></ul>		
<ul> <li>Mechanisms</li> <li>Finance, Performance, Quality and Transformation workstreams (FQPT). The meeting attendees include reps from Corporate Finance Tear The main aim of this meeting is to review budget position and performance management data and identify any pressure areas as well as an potential under spend elsewhere in the budget to mitigate and relieve problems, while also reviewing progress against key transformation activity which are supporting our plans to reduce budget spend and reduce demand for services. Where problems are still being identified highlighted in the quarterly budget monitoring reports to Members.</li> <li>Adult Social Care Reforms: This meeting includes service managers and has oversight of the AD preparation plans for the CQC Assurance Fr and other Social Care Reform related activity.</li> <li>Progress updates are also provided to the Corporate Programme Steering Group.</li> <li>Implemented the FQPT approach across the AD SMT meetings and within the Service Manager Team Meetings.</li> <li>Where required, DMT have also set up specific task and finish groups to oversee key change activity which may require support from corporat e.g. Financial Support Services Improvement Plan.</li> <li>Regular performance and progress updates from these groups are provided to Corporate Services and to the Leader and Portfolio Holder highl</li> </ul>	•	<ul> <li>Change workstream priorities. The Transformation priorities have also been reviewed and updated to ensure that they reflect the changes set out in the year plan and also reflect the policy changes/lessons learnt from our Covid-19 related response.</li> <li>DMT have made additional investment in core areas to ensure that we have adequate resources in place to meet both Transformation and Business Operational Delivery priorities e.g. Commissioning, Mental Health, Autism &amp; Neuro Diversity, Continuous Health Care.</li> <li>Discussions continue to take place with Health partners to identify potential funding streams that could be used to alleviate some of the funding pressur on Adult Social Care due to the increase in demand for services.</li> <li>The service has refreshed its practice and policy quality assurance framework, and work is underway to implement the new approach through the Raisin Expectation Workstream.</li> <li>As part of the implementation of our Community Led Support Workstream we are working with public health, place and health partners to enhance our</li> </ul>
potential issues raised by this pressure.	•	<ul> <li>Finance, Performance, Quality and Transformation workstreams (FQPT). The meeting attendees include reps from Corporate Finance Team and HR. The main aim of this meeting is to review budget position and performance management data and identify any pressure areas as well as areas of potential under spend elsewhere in the budget to mitigate and relieve problems, while also reviewing progress against key transformation and chang activity which are supporting our plans to reduce budget spend and reduce demand for services. Where problems are still being identified these are highlighted in the quarterly budget monitoring reports to Members.</li> <li>Adult Social Care Reforms: This meeting includes service managers and has oversight of the AD preparation plans for the CQC Assurance Framework and other Social Care Reform related activity.</li> <li>Progress updates are also provided to the Corporate Programme Steering Group.</li> <li>Implemented the FQPT approach across the AD SMT meetings and within the Service Manager Team Meetings.</li> <li>Where required, DMT have also set up specific task and finish groups to oversee key change activity which may require support from corporate resource</li> </ul>
<b>Date Reviewed</b> 29.03.23-20.06.23 (Risk rating assessed as Red (previously Amber) - Main issue has been around additional demand coming through the Children's the increasing numbers of older people leaving hospital sooner and becoming adult social care service users earlier with higher frailty needs.)	23	19.03.23-20.06.23 (Risk rating assessed as Red (previously Amber) - Main issue has been around additional demand coming through the Children's Trust and he increasing numbers of older people leaving hospital sooner and becoming adult social care service users earlier with higher frailty needs.)
Actions / Controls under development Continue to work with Health Partners as part of the integration of health and social care agenda to examine areas where there may be overlar synergies that could lead to more efficient ways of working and increasing value for money.	-	

Administered By	Imran Rathore
Managed By	Iain Macbeath
	<ul> <li>Review of population health management approach across the Health and Social Care System, which looks at how data is currently being used to help design a system that allows us to proactively improvement our services and interventions to meet shared outcomes – this will include reviewing the way we currently manage the joint strategic needs assessment, neighbourhood and ward profiles and how they inform and add value to business.</li> <li>Implement plans to enhance our intelligence and insight building on our current feedback arrangements – this includes the Co-Production Partnership, strengthening links with the Linked In campaign overseen by the Health and Care Partnership, and a real time solution to capture the experience of the person following their engagement with the service.</li> <li>Ongoing Review of our continuous improvement and quality assurance frameworks to ensure that the department is prepared for the proposed changes outlined in the Government White paper,</li> <li>DMT leads are now working on their plans for preparing their services for the CQC Assurance Framework. This includes, undertaking a stock take against the criteria and guidance set out both within the draft framework and the Get Ready for Assurance handbook developed by the LGA-ADASS.</li> <li>We have developed a programme of activity to help address workforce" Programme, and Bradford Teaching partnership.</li> <li>We have started an end to end review of the hospital discharge process focusing on strengthening our approach around the discharge pathways to reduce pressures and enhance outcomes.</li> <li>Work is also underway to review the way BEST is workfing – this will look at revising the criteria for taking on people in BEST, clarity on chargeable and non-chargeable, review packages going to independent providers and improving outcomes.</li> <li>We are also working with Children Trust to ensure the new management team are fully briefed on the details of the Transitions SLA and how the two</li></ul>

Code & Title	SR 13 DSK Delivery of Skills and Training Priority					
Description	Increasing budget pressure and resource constraints caused by competition for resources required for delivery of skills and training priorities. Need to deal with historical / legacy issues.					
				Likelihood	Impact Impact	
	District	Yes	Category	Medium	Critical	
Type of Risk	Strategic	Yes	Risk Score	2	3	
	Operational	Yes	Total Score		6	
Potential Effect of Risk Internal Controls	<ul> <li>Lack of coordination in the efforts of various agencies involved.</li> <li>Lack of coorgruence with educational attainment objective.</li> <li>District becomes unattractive to businesses and employers.</li> <li>Loss of leadership role.</li> <li>Actions detailed in the Workforce Development Plan and Economic Recovery Plan are not delivered, impacting ability to fully realise the district's ambitions for inclusive and clean growth that addresses the underlying challenge that have been exacerbated by the pandemic.</li> <li>Funding bodies releasing new contracts in isolation. Underspend of current funding.</li> <li>Education capital developments not aligned with employer need.</li> <li>Successor funding has been secured for 2 ESIF programmes in Bradford starting on 1st January 2022 to run until the end of 2023. This is in partnership with Leeds and Kirklees Councils. We continue to work collaboratively to explore funding opportunities arising from the Post-16 Skills and Education Bill, devolved funding and other new and existing sources. Significant amounts of SPF and Nultiply funded will be passported to the Council and we are working to integrate this into the wider employment and skills offer to maximise the impact for the District. Multiply delivery has now commenced, in financial years 23/24 and 24/25 we will be undertaking a mix of direct and commissioned activity.</li> <li>Maximus delivers the Restart programme in the contract package area covering Bradford. Partnership meetings have been held and their partnership lead has joined the Skillshouse Advisory Board to ensure the new provision is appropriately located within the provision landscape and accessible to those residents that it is intended for without creating duplication or unhelpful competition.</li> <li>We have established strong relations with EDT the National Careers Service prime contractor for the Yorkshire and the Humber area and they have been confirmed as the provider for the next three years.</li></ul>					

	<ul> <li>Similar work is being undertaken through the Key Cities network, where the Deputy Leader holds the education and skills portfolio. We have an established Key Cities Employment and Skills Network with Bradford as the secretariat.</li> <li>Continuation of implementation of Post-16 Review recommendations overseen by post-16 Board with regular progress reporting. Partnership dialogue, enabled by the Council, is ongoing with a number of providers to develop the approach to improving academic provision in the North of the District. This needs to be carefully managed so as not to impact the wider mix and balance of provision for the post-16 phase. Three applications have been submitted for 1619 Free Schools in the DfE latest funding round – as only 15 schools maximum will be funded nationally (for all age ranges) it may be none are successful, but we have worked with providers to understand their offer and start to build links with other providers in the area, although there has been some initial resistance.</li> <li>Future Boost through funding allocated by the Executive has supported Youth and outreach work, sport and leisure activity, work experience for NEET young people and to enhance the IAG and transition support including a focus on transition support for young people with SEN. Good practice from this and the £500k Community Renewal Fund pilot programme, Building Our Future, is now being incorporated into the future delivery models.</li> <li>SkillsHouse Advisory Board in place to oversee and shape the upscaling of the partnership model, use of the Gainshare funding and the Kickstart programme are still being supported to progress into positive destinations. So far the progression rate into employment is considerably better than national DWP programmes and European funded provision.</li> <li>The Employment and Skills Board has been refreshed and relaunched with Will Richardson, Regional Partner at PWC taking on the responsibility of Chair. The Board will have strategic oversight of the employment and s</li></ul>
Assurance Mechanisms	Bradford Employment and Skills Board established and has oversight of the delivery of the Workforce Development Plan and the employment and skills elements of the Economic Recovery Plan; the Portfolio holder is Chair of the Board.
Date Reviewed	03.04.2023
Actions / Controls under development	<ul> <li>Senior management remain engaged with the Combined Authority regarding the devolution to WYCA of the Adult Education Budget and other skills funding such as the pilot Community Renewal Fund which we have successfully delivered in the District. Officers are working to inform future policy, principles and processes through Lobs and the WYCA Employment and Skills Committee. Work is being undertaken through the Key Cities network, where the Deputy Leader holds the education and skills portfolio to develop the employment and skills network to both identify and promote good practice and engage with the national policy debate.</li> <li>LA holds keep in touch with heads of post-16 in schools, colleges, and other independent learning providers work across our post-16 partnership to continue to build on recent improvements on academic grades at Level 3 and supported the opening of the two post-16 free schools which reported strong results in 2021/22. We continue to develop options for A Level provision in the North of the District where Keighley College is further developing their academic offer to complement existing provision, and other partners are exploring options through national funding and capital developments.</li> <li>The LA is working through differing partnerships in the implementation or Workforce Development Plan collaboratively, developing a more strategic approach to understanding the market so the skills system can operate more effectively to meet changing business needs. This will consider how we secure improve outcomes at Level 3 and higher skills that are better aligned with local economic need. We are working to refresh the Plan in 2023 in line with WYCA strategic planning refresh and the Council's new Economic Strategy.</li> <li>The Council, will work towards, all of our workforce having or working towards Level 2 qualification, with the aspirational that our staff who do not hold a Level 3 qualification will work towards achieving one;</li> <li>The Council is developing an inclusive recrui</li></ul>

	<ul> <li>Build a careers and technical education system to increase access to jobs with career advancement potential and that delivers the experiences and technical skills to secure entry to work and advance through in-work training.</li> <li>Initiation of the Academy within the Health and Social Care Economic Partnership's One Workforce programme will focus on the career progression and skills development of people already working in the Health and Social Care sector in the District. The partnership has launched a new website to underpin this activity. As our largest sector in terms of jobs this has the potential to have a significant impact on residual low skills issues.</li> </ul>
Managed By	Phil Hunter
Administered By	Matt Findull

Code & Title	SR 14 SND SEND Services Curren Matrix					
Description	<ul> <li>Between 7 and 11 March 2022, Ofsted and the Care Quality Commission (CQC) conducted a joint inspection of the local area of Bradford to judge the effectiveness of the district in implementing the disability and special education needs reforms as set out in the Children and Families Act 2014.</li> <li>The Ofsted inspection identify the following 5 areas of significant weakness</li> <li>Poor communication between stakeholders across education, health and care.</li> <li>The variable quality of EHC plans, including plans which do not fully describe the provision that children and young people with SEND need.</li> <li>The inconsistent delivery of the 0 to 19 health visiting, school nursing and specialist nursing services.</li> <li>Children and young people wait too long for assessments, treatment and diagnosis. There is insufficient support for children and young people with SEND who are waiting for provision, services, diagnosis or equipment.</li> <li>Education, health and care services do not work together well. The arrangements for joint commissioning are underdeveloped. The LA provided a Written Statement of Action (WSOA) Plan to address the above areas of weakness on the 21st of September 2022 that has been approved by Ofsted. The WSOA will be monitored every 90 days and the first meeting will be on the 06.01.2023.</li> </ul>					
				Likelihood	Impact	
	District	Yes	Category	Medium	Critical	
Type of Risk	Strategic	Yes	Risk Score	2	3	
	Operational	Yes	Total Score		6	
Potential Effect of Risk	The Local A	SEND needs may not be effectively met. Authority may not meet its statutory obligations. npact on Local Authority's reputation with CYP/parents & schools.				
Internal Controls	Action is the pla	Following the inspection, the district was asked to develop a written statement of action that sets out the 5 areas of significant weakness will be addressed. Action is the plan will be delivered through 5 work streams that takes a lead on each of the 5 areas. The members of the work streams include health, social care, parents, college and schools. These work stream report into the SEND Strategic Partnership Board.				
Assurance Mechanisms	<ul> <li>SEND Strategic Partnership Board (SSPB)established with clear ToRs providing governance over the four operational workstreams.</li> <li>Quarterly progress review meetings are held with the DFE and NHSE.</li> <li>The SSPB reports to the district wide Chidlren and Families Partnership board that provides governance.</li> </ul>					
Date Reviewed	15.03.2023					
Actions / Controls under development	<ul> <li>Development of Local Area SEF and improvement plan with supporting data and evidence across the Local Area-reviewed quarterly by SEND Strategic Partnership Board.</li> <li>Development of a Health Data Dashboard to feed into LA dashboard.</li> <li>Coproduction and engagement plan across the Local Area.</li> <li>Continue to develop the multi-agency quality assurance work.</li> </ul>					

Managed By	Niall Devlin
Administered By	Caroline Levene

Code & Title	SR 15 OIP Ofst	ed Improvement Plan		Current Risk Matrix	
Description	The pace of change has been too slow following the inspection in September 2018. Although the local authority is making progress in improving services for children in need of help and protection in some discrete areas of practice the pace; consistency and sustainability of improvement remains a risk. The most recent Ofsted Inspection in November/December 2022 highlighted that whilst there has been improvement at pace in the last 12 months, the improvements have not been enough since the 2018 inspection. The new arrangement with Bradford Children and Families Trust is live as of 1 <sup>st</sup> April 2023.				
				Likelihood	Impact Impact
	District	No	Category	High	Critical
Type of Risk	Strategic	Yes	Risk Score	3	3
	Operational	Yes	Total Score		9
Risk Internal Controls	<ul> <li>Financial</li> <li>Slow progress</li> <li>Improveme internal Senial</li> <li>Improveme areas are Int Children with Practice Impr with project a</li> <li>Children's S Co-ordinators 2023) and ar to come to an be looking at</li> <li>Internal Au due to the low between the</li> <li>External Au and learning, and the contri</li> <li>Ofsted: Feed these have a</li> </ul>	service to service users sion of improvement, particularly due to size of improve <b>int Board:</b> The Children's Services Improvement Board i or Leadership and Partnership Senior Leaders including t <b>int Plan</b> : The Improvement plan has 12 focus areas in lin- egrated Front Door (David Thorpe Implementation and E a Disabilities, Edge of Care, Children Looked After and Le rovement, Partnership, Resource and Support Functions and service leads and Project Action Groups are in place <b>Service Improvement Team</b> : The Improvement Team s and 1 HoS for Business Support and Practice Improven n Interim Improvement Consultant (funded by DfE throug n end. The substantive posts transfer over into the Trus their own Improvement Structure, with some appointmed <b>dits:</b> Audit activities continue across all parts of the Ser w number of returns. Audit activity has adjusted recogni council and the Trust. <b>dit:</b> Children's Services continue to commission a numb . Most recently within Children with Disabilities and the I ractual requirements specifically set out in the contract b dback from the most recent full ILACS Ofsted Inspection II been integrated into the Improvement Plans developed when the final report is received, anything missed will be ickable.	s chaired by Steve Walker, DfE appointed commi- the BCFT CEO. The Board continues to scrutinise ne with the Ofsted Action Plan that was submitte EDT separation), Early Help including the Gatewa aving Care, Voice and Influence, Conditions for S and Performance and Management QA. There are to deliver on the plans, again led by BCFT. remains a small team with only 3 substantive m nent). The Improvement Team also has an Inter gh Leeds till March 2023). The current interim Im t on 1 <sup>st</sup> April 2023, the Director and Consultant p ents having already been made to oversee this a vice with identified recommendations and learnir sing BCFT is in place and the contractual required per of external audits in different parts of the Ser Integrated Front Door. External Audit activity has between the council and the Trust. in November/December 2022 highlighted areas d by the Trust in partnership with the council for	issioner and has repre- the improvement wor ed by BCFT in May 202 y in, Help and Protecti Success, Sufficient and re detailed plans for so embers of staff (2 Pra- rim Director of Improve- provement team arra bosts will not move acr ctivity. ng, this has recently be ments specifically set of vice with identified rec s adjusted recognising requiring continued im each area of focus/pro-	rk. 23 – The 12 focus ion including I Stable Workforce, ome of the projects ctice Improvement ement (till March ngements are due ross. The Trust wil een stepped up out in the contract commendations BCFT is in place provement and oject and are being

	<ul> <li>Recruitment and Retention: The Sufficient and Stable Workforce Improvement Plan has been refreshed and is now led by BDCFT. Ceriph, who developed the Bring Heart Campaign and micro-site for recruitment continues to work with BCFT on phase 2 of their plan, this includes a focus on residential, Social Worker Level 3 and Team Manager recruitment, ambassadors and Social Media platforms, updated campaign and content and trust development. The first cohort of overseas recruits arrived in February 23 and are well underway with their training programme, the remaining 30 Social Workers will arrived over April and May. Recruitment event took place on 25<sup>th</sup> April with specific focus, one being for residential and the other for experience Social Workers. The Service has successfully recruited permanence Service Managers. BCFT are taking steps to centralise Practice Supervisors and for them to no longer case hold so they can focus on Practice Improvement to mirror the same role in other LA's increasing Bradford's likelihood of successful permanent recruitment in a competitive market. The BCFT led Management factuality is due to launch in April 23 with further factuality's for Community Resource Workers, Business Support, Early Help, Fostering and Youth Justice Service to Follow. A further retention payment for established staff was paid in March 2023.</li> <li>Improved use of vital signs reporting. Both the council and BCFT have an ICF in place and the new contractual relationships have commenced positively to date in reporting. This will enable front line managers to address practice and performance issues more promptly to address compliance with key indicators.</li> <li>Children and young people's voice and influence: The 3 children's forums to enable children and young people to share their voice on service delivery continues to be utilised. The forums are Young Voice (aged 6-10), Youth Voice (aged 11-15) and Your Voice (aged 16-25). As well as feeding in to service delivery improvement, our young p</li></ul>
Assurance Mechanisms	<ul> <li>Future Ofsted Inspections</li> <li>Independent auditing of casework</li> <li>Governance arrangements between council and BCFT in place</li> <li>KPI's embedded in the council/ BCFT contract</li> <li>ICF function</li> <li>Risk Registers held</li> </ul>
Date Reviewed	21 <sup>st</sup> March 2023
Actions / Controls under development	Plan Inspection Timetable
Managed By	Picklu Roychoudhury
Administered By	Sharon Woodcock

Code & Title	SR 16 EAT Edu	cational Attainment			Current Risk Matrix
Description		ve academic outcomes for children and young people resultin er education. Associated impact on culture and employment cr		force and in accessing	
				Likelihood	Impact Impact
	District	Yes	Category	High	Critical
Type of Risk	Strategic	Yes	Risk Score	3	3
	Operational	Yes	Total Score		9
Potential Effect of Risk	<ul> <li>Outcomes i</li> <li>In mathema</li> <li>In gramma</li> <li>Writing out</li> <li>In the coml</li> <li>For KS4;</li> <li>Attainment than nation</li> <li>Girls contin for attainm</li> <li>The gap be difference to</li> <li>The gap bel 9-5, the diff</li> <li>Pupils whose not English English out is not English</li> </ul>	<b>1/22 academic year for Key Stage 2;</b> In reading are static compared to before the pandemic. The gap atics, outcomes have declined compared to 2019 and the gap we r, punctuation and spelling, outcomes have declined compared comes have declined since 2019 and the gap between Bradford bined reading/writing/maths outcomes have declined since 2011 outcomes at KS4 have declined as had been expected given the al and the gap between Bradford and national has not closed. ue to outperform boys. At attainment 8 girls achievement is 6 ent 9-4. For attainment 9-5 the gap is 6% which is the same a tween pupils with SEND and other pupils is 23% for attainment between disadvantaged and non-disadvantaged pupils is 14% for a ference between disadvantaged and other pupils is also lower in the first language is English outperform pupils whose language is outperform pupils whose first language is English by 2%. At performing pupils whose language is not English by 4% and 2% sh outperform pupils whose first language is English by 1% and promous institutions and academics are independent of LA cont promous institutions and academics are independent of LA cont	vith national has increased to 2018 levels to 2019 and the gap with national has in- and national averages has increased 9 and the gap between Bradford and nati e changes to the assessment regime durin % higher than boys and this is higher the s national nt 8. This is the same as the national he national average. attainment 8. This is 1% lower than the n Bradford than the national average. s not English by 1% in Attainment 8. In Basics 9-4 and Basics 9-5, the picture is 6 respectively. The national average pi 13% respectively.	creased to 2018 levels. onal averages has incre ng the pandemic. Outc an the national gap. T figure. At Basics 9-4 a national average. At Ba Nationally, those pupils similar with oupils who cture is that, those pup	omes remain lower his is also the case nd Basics 9-5, the sics 9-4 and Basics whose language is se first language is ils whose language
Internal Controls	to all schools an between the ser	nomous institutions and academies are independent of LA cont d academies to provide a quality assurance mechanism for the vice and schools in an increasingly fragmented educational lar risk assessments and close monitoring with performance targe	e service. This is not compulsory and is ndscape. Systems and processes exist t	dependent on the qual	ity of relationships

Assurance Mechanisms	Strategic mechanisms to limit this include meetings with CEOs, DfE, RSC , and LA councillors and officers to continue partnership working and dialogue wherever possible.
Date Reviewed	04/04/23.
Actions / Controls under development	<ul> <li>Improved level of staffing for school improvement posts to add capacity to the monitoring and challenge function for LA maintained schools. Through a traded service this will be offered to all schools and academies.</li> <li>Partnership working with DfE Education Improvement Area to bring about improvements in the least well performing academies and schools</li> <li>Improved targeting of DfE Targeted School Improvement Grant reserves to ensure that rapid improvement is brought about in LA maintained schools through the School Improvement Support Programme</li> <li>Raising attainment strategy funding will seek to support identification and targeted programmes to help C&amp;YP improve their attainment at Key stages 1 and 2. This funding will end in July 2023.</li> </ul>
Managed By	Sue Lowndes
Administered By	Caroline Levene

Code & Title						Current Risk Matrix		
Description						Likelihood		
					Likelihood	Impact Impact		
	District	No	Cat	egory	High	Critical		
Type of Risk	Strategic	Yes	Ris	k Score	3	3		
	Operational	Yes	Tot	al Score		9		
	1. The workfo	2. The growing population of Looked after children and the attendant financial placement cost pressures on the budget.						
	<ol> <li>The group of the g</li></ol>	e and competent workforce owing population of Looked after children a proce has remained heavily reliant on agency agency staff will change from time to time vorkers who are currently being supported me positions. A further group of overseas s em up to speed on capability and confidence the Trust to release some agency staff over avily reliant on agency social work staff whi	y staff and agency teams to meet the demand.	This has an imp nent positions a m with the Brit Some workers v h will hopefully orkforce stabilit vorkers can leav	act on consistency of and have recruited the ish system and prepar vill require longer indu ensure they can take y remains fragile and ye at short notice and	first group of e them to take up ction and support on full caseloads as a service we this remains a		
	practice an Recruitmer this. The Courts This is hav significant	d outcomes for children. We will continue to nt of staff is moving forward with the effort have been working with the service and C ing some impact but there is more to be do	ability in this. Some of this work is very intensive to work hard to recruit permanent staff to reduce s of UK recruitment, International recruitment a AFCASS to support the discharge of Care Orders one. The impact will be to reduce some caseload the Compliance Courts whereby the Courts will r	e our reliance ond Bradford's S s when children is in the Children nore publically	on agency staff and ag Social work Academy e have been placed at l en in Care service but hold local authorities a	ency teams. ach contributing t nome with parents will not have a		

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Actions / Controls	A CSE Action Plan has been shared with partners.
Date Reviewed	31 <sup>st</sup> March 2023
Assurance Mechanisms	<ul> <li>The Council has been working closely with the Bradford Children's Trust to develop the Trust for its launch in April 2023 and with the implementation of the Trust we anticipate that it might be easier to attract and retain workers with this new approach.</li> <li>The Trust will in time develop its structures and services to meet the needs of children and families in the District over the coming months.</li> <li>The Bradford Partnership (Safeguarding) has carried out a Section 11 Audit and continues to work closely with all partners to provide a safeguarding system across all agencies in Bradford.</li> <li>Tight Performance Management Systems and clear lines of Management and Accountability Systems are in place and monitored. Comprehensive Child Protection Training Strategy in place for all operational staff. We have a programme of induction and training for all staff.</li> <li>Ofsted undertook a full ILACS inspection of children's social care services from Mid-November to early December. The report was published at the end of January 2023. A comprehensive action plan was submitted to Ofsted in May 2023. A further monitoring visit is expected over the summer or early autumn.</li> <li>We continue to recruit to Head of Service and Service manager roles and we have had some success in recruiting social workers from overseas.</li> <li>We established a social work academy which will bring a steady supply of qualified social workers into the provice and with the prospect of retaining them in Bradford. We have just initiated a further cohort following the successful completion of the previous cohorts. It is proving effective and popular.</li> <li>The Bradford Safeguarding Partnership has implemented enhanced safeguarding procedures across member agencies in the District We maintain a focus with the Police on children who go missing from care or from home.</li> </ul>
	<ul> <li>number of hearings and so far there has not been negative publicity although on some occasions families have been distressed in case they or their children might be identified although the Courts are very clear that children cannot be identified.</li> <li>We continue to experience some challenges in ensuring that assessments, plans, visits to children and Reviews are completed on time mainly due to workforce pressures. We hold monthly Performance meetings focusing on visits and the impact of visits to children The Deputy Director and Heads of Service have focused on statutory visits to all children across the service and meet monthly to assess progress or obstacles to improvement.</li> <li>Continuous oversight and scrutiny of children's risks is undertaken by managers daily to ensure we are prioritising those in greatest need or at greatest risk appropriately. An audit regime which allows managers at all levels to consider the quality of practice and the impact of our interventions on children and families. The performance in this area is not as robust as it should be but we are putting further effort into this area. Audits continue to be completed but at a lower level than we had planned for because of staff and manager turnover. This continues to be a focus for managers. We have engaged external social work auditors to support the development of first line managers to improve practice across the service. The audit tool is being updated currently to help support good and consistent practice and will be implemented in April 2023 under the Trust.</li> <li>Supervision of staff is not yet fully consistent due to staff changes and remains a priority for senior managers.</li> <li>2. We do not have sufficient fostering, residential or specialist placements in Bradford to accommodate all children looked after resulting in the Department placing a significant numbers of children in independent fostering Agencies and private residential homes creating some elevated risks to children when they are placed a long</li></ul>

under development	<ul> <li>We will be transferring Children's Social Care services to the Trust on 1st April.</li> <li>The action plan following the SH National Panel report has been developed and is being implemented.</li> <li>The improvement plan following the Ofsted Report in January is being developed.</li> <li>We are developing practice in working with very complex children with colleagues across Health organisations across the District</li> <li>Our Outcomes Improvement Action Plan has been shared with senior managers to enable the development of underpinning action planning to support the delivery of the wider outcomes.</li> <li>The implementation of the Trust is imminent and this will help to settle the workforce some of whom have felt unsettled.</li> <li>The Trust will develop further early help services and more actively review high needs children in care.</li> <li>The service has extra capacity supported by the Commissioner and DCS to bring about improvements.</li> </ul>
Ofsted	David Johnston
Administered By	Caroline Levene

Code & Title	SR 18 COV Mult	tiple outbreaks of infectious diseases.				Current Risk Matrix	
Description	lead to reintrod high risk groups	COVID-19 infections could rise locally causing multiple outbreaks across the District that could leave to further waves of infection. This could lead to reintroduction of control measures, one of which could be further lockdown scenarios. Low uptake of COVID/flu vaccines among some high risk groups increases risk of simultaneous outbreaks of COVID-19, flu and other respiratory infections, potentially overwhelming capacity of the healthcare, social care and public health systems.					
					Likelihood	Impact	
	District	Yes		Category	High	Critical	
Type of Risk	Strategic	Yes		Risk Score	3	3	
	Operational	Yes		Total Score		9	
Potential Effect of Risk Internal Controls	Slower ecc     Breakdowr     Diversion c      Local plan for Li Committee, HSC groups and sett Board. Memorandum o emergency tripa	<ul> <li>Diversion of PH capacity to support outbreak management, reducing delivery of other PH programmes</li> <li>Local plan for Living safely with COVID-19 and other respiratory infections in Bradford District revised and approved in relevant boards (Health Protection Committee, HSC Overview and Scrutiny Committee, Outbreak Management Board). The plan includes action cards for how to deal with outbreaks in different groups and settings, with clear responsibilities for the Council, UKHSA and NHS. Local outbreak management plans are overseen by the Outbreak Management</li> </ul>					
Assurance Mechanisms		oring of COVID-19 cases, admissions and deaths ir rt to NHS immunisation programmes	ו the District				
Date Reviewed	15-Mar-2023						
Actions / Controls under development	<ul> <li>Support th</li> </ul>	aff encouraged and supported to WFH where possible NHS-led programme to deliver COVID-19 and flu existing work with partners on health inequalities, p	vaccination at scale and to mitigate	inequalities.			
Managed By	Sarah Muckle						

Code & Title	SR 19 Shortage	of staff within the external care market			Current Risk Matrix
Description	Ability to secure care and support from external providers is threatened due to staff and skills shortage, which can impact adversely on the level and quality of care provision				
				Likelihood	Impact
	District	No	Category	Very High	Critical
Type of Risk	Strategic	Yes	Risk Score	4	3
	Operational	Yes	Total Score	1	12
Potential Effect of Risk	<ul> <li>Increase in</li> <li>Delays from</li> <li>Increase in</li> <li>Safeguardin</li> <li>LA not bein</li> </ul>	secure care and support from external providers will lead to: hospital admissions due to a lack of properly-staffed care homes or care provision hospitals, creating additional pressure within the hospital – bed blockages waiting lists for support ng risks arising from care needs not being met g able to meet its statutory duties leading to CQC challenge and potential judicia ial and reputational damage.			es and reputational
Internal Controls	activity. Th • ASC workfo • BradfordCa available. • Focussed so	Social Care Partnership have agreed a priority people workstream, which look at is builds on the work done through the One Workforce Programme. brce strategy now developed and will be formally launched in April res webportal launched which provides an overview of the work undertaken by C upport for departmental recruitment campaign March to Sept 23 – learning will b and support for sector led 'Call to Action' workforce theme from senior leaders	ouncil and Independent Ca	re Providers, and th	

Administered By	Imran Rathore
Managed By	Jane Wood
Actions / Controls under development	<ul> <li>Workforce lead post agreed to take forward the activities and actions detailed in the workforce strategy – JP developed and grading awaited then to be recruited to.</li> <li>Financial and other incentives to support reduction in staff turnover under consideration; working with BCA on coproducing local solutions and regular discussion at regional commissioner network meetings</li> <li>Ongoing recruitment campaigns – to promote recruitment opportunities.</li> <li>Work is underway to reduce the external enablement delivered through the home care market – this should help to manage the long term support better.</li> <li>We are developing proposals for a new workforce academy that will further strengthen how we upskill people to take on roles within the system.</li> </ul>
Date Reviewed	22.03.23
Assurance Mechanisms	<ul> <li>CQC Inspections</li> <li>DMT Adult Social Care Reform - monthly</li> <li>DMT Finance, Performance, Quality and Transformation - monthly</li> <li>Raising Expectation Steering Group</li> </ul>
	<ul> <li>Market Sustainability Plan outlines 3 year market sustainability plans and workforce challenges and supports</li> <li>Cost of Care exercises for over 65 care homes and Home Support complete</li> <li>New Home Support commission will support better workforce recruitment and retention.</li> <li>One workforce portal launched which acts a repository of training and other support measures to help providers recruit and retain staff.</li> <li>Working with the University of Bradford to ensure that Social Work and Occupational Therapy courses are aligned to the approach undertaken by Bradford Council, while also ensuring robust support measures are in place for new qualified staff.</li> <li>Using Skills House to support and coordinate recruitment for Health and Social Care System</li> <li>Coordinated approach to pool resources from students and potential individuals who have been laid off together with potential workers from sectors impacted by redundancies due to the end of the furlough scheme.</li> <li>Working with Skills for Care for care to develop and roll out training for new workers. We are also working on developing a workforce strategy, while we have also worked on strengthening relationships across the system through better engagement – the recent summit has helped with this.</li> </ul>

	SR 20 EHE Elective Home Education					Current Risk Matrix
Description	At September 2020 there were 484 children recorded as EHE. This number increased over the following three months to more than 800. Many of the families may not have opted for EHE due to a genuine philosophical desire to home educate. Although some pupils have since returned to school rolls, other pupils have been removed from school rolls so the number consistently remains above 700. Temporary funding for this through Raising Attainment is due to end and therefore significant further risk is possible if there is no response to information that suggests children are not receiving education. Huge churn is seen; in the academic year 2021/2022, 387 children became electively home educated and 414 were ended (back at school, no longer school age or left the district).					
	_				Likelihood	Impact
	District	No		Category	Medium	Critical
Type of Risk	Strategic	No	1	Risk Score	2	3
	Operational	Yes	1	Fotal Score		6
	<ul> <li>considered suitable. Increasingly we are seeing children removed from roll in 2022 and 2023 for emotionally based school avoidance and mental health concerns. Children's Social Care do not always understand educational neglect and officers spend significant time challenging.</li> <li>Funding was secured for a temporary increase in staffing from June 2021, with two Elective Home Education Officers and a Senior honorarium for increased supervisory capacity. This has been extremely proactive, with increased and faster informal enquiries. There are still at least 3 Education Safeguarding Officers who are spending time on EHE cases, despite significant work on education safeguarding for the Safeguarding Partnership and Ofsted complaints about schools. The increased funding has allowed officers to proactively meet with schools and families who are considering EHE in order to make sure intentions and responsibilities are clear. This work is at risk of ending if Raising Attainment funding does not continue, and therefore the risk of the council not meeting statutory requirements around identifying and supporting children who are not in receipt of education will return. Challenge is raised with Children's Social Care where the team believe the child is suffering from harm through educational neglect.</li> </ul>					
Internal Controls	Children's Socia Funding was se supervisory cap are spending tin increased funding are clear. This wa around identifyi	al Care do not always understand educational neglect and ecured for a temporary increase in staffing from June 2 vacity. This has been extremely proactive, with increased me on EHE cases, despite significant work on education ng has allowed officers to proactively meet with schools work is at risk of ending if Raising Attainment funding do ing and supporting children who are not in receipt of edu	l officers spend significant time 2021, with two Elective Home and faster informal enquiries. T safeguarding for the Safeguard and families who are considerin bes not continue, and therefore	onally based school av challenging. Education Officers an here are still at least 3 ding Partnership and ( g EHE in order to mal the risk of the counci	voidance and menta d a Senior honoral Education Safegua Ofsted complaints a ke sure intentions a l not meeting statu	rium for increased arding Officers who about schools. The and responsibilities itory requirements
Internal Controls Assurance Mechanisms	Children's Social Funding was see supervisory cap are spending ti increased funding are clear. This wa around identify the child is suffer Officers conduct is begun. This was	al Care do not always understand educational neglect and ecured for a temporary increase in staffing from June 2 vacity. This has been extremely proactive, with increased me on EHE cases, despite significant work on education ng has allowed officers to proactively meet with schools work is at risk of ending if Raising Attainment funding do ing and supporting children who are not in receipt of edu	I officers spend significant time 2021, with two Elective Home and faster informal enquiries. T safeguarding for the Safeguard and families who are considerin bes not continue, and therefore ucation will return. Challenge is suggest that the child is not in	onally based school av challenging. Education Officers an here are still at least 3 ding Partnership and 0 ig EHE in order to mal the risk of the counci s raised with Children's receipt of a suitable h	voidance and menta d a Senior honorat Education Safegua Ofsted complaints a ke sure intentions a l not meeting statu s Social Care where ome education the	ai health concerns rium for increased arding Officers who about schools. The and responsibilities utory requirements e the team believe n a formal process
Assurance Mechanisms	Children's Social Funding was see supervisory cap are spending ti increased funding are clear. This wa around identify the child is suffer Officers conduct is begun. This was	al Care do not always understand educational neglect and ecured for a temporary increase in staffing from June 2 acity. This has been extremely proactive, with increased me on EHE cases, despite significant work on education ng has allowed officers to proactively meet with schools work is at risk of ending if Raising Attainment funding do ing and supporting children who are not in receipt of edu ering from harm through educational neglect. t informal enquiries of families. If there is information to vill consist of ultimately a School Attendance Order, pros	I officers spend significant time 2021, with two Elective Home and faster informal enquiries. T safeguarding for the Safeguard and families who are considerin bes not continue, and therefore ucation will return. Challenge is suggest that the child is not in	onally based school av challenging. Education Officers an here are still at least 3 ding Partnership and 0 ig EHE in order to mal the risk of the counci s raised with Children's receipt of a suitable h	voidance and menta d a Senior honorat Education Safegua Ofsted complaints a ke sure intentions a l not meeting statu s Social Care where ome education the	ai health concerns rium for increased arding Officers who about schools. The and responsibilities utory requirements e the team believe n a formal process
Assurance Mechanisms Date Reviewed Actions / Controls	<ul> <li>Children's Social</li> <li>Funding was sets supervisory cap are spending till increased funding are clear. This waround identify the child is sufferent of the child is sufferent of the child is sufferent to childrent of the child result. This ward given to Childrent 15/03/23</li> <li>Continuous eng Increased positi</li> </ul>	al Care do not always understand educational neglect and ecured for a temporary increase in staffing from June 2 acity. This has been extremely proactive, with increased me on EHE cases, despite significant work on education ng has allowed officers to proactively meet with schools work is at risk of ending if Raising Attainment funding do ing and supporting children who are not in receipt of edu ering from harm through educational neglect. t informal enquiries of families. If there is information to vill consist of ultimately a School Attendance Order, pros	l officers spend significant time 2021, with two Elective Home and faster informal enquiries. T safeguarding for the Safeguard and families who are considerin bes not continue, and therefore ucation will return. Challenge is suggest that the child is not in ecution and referral to Children	onally based school av challenging. Education Officers an here are still at least 3 ding Partnership and 0 og EHE in order to mal the risk of the counci raised with Children's receipt of a suitable he 's Social Care for negle	voidance and menta d a Senior honorat Education Safegua Ofsted complaints a ke sure intentions a l not meeting statu s Social Care where ome education there ect of education. Ch	ai health concerns rium for increased arding Officers who about schools. The and responsibilities utory requirements tory requirements the team believe n a formal process nallenge has to be
Assurance	<ul> <li>Children's Social</li> <li>Funding was sets supervisory cap are spending till increased funding are clear. This waround identify the child is sufferent of the child is sufferent of the child is sufferent to childrent of the child result. This ward given to Childrent 15/03/23</li> <li>Continuous eng Increased positi</li> </ul>	al Care do not always understand educational neglect and ecured for a temporary increase in staffing from June 2 acity. This has been extremely proactive, with increased me on EHE cases, despite significant work on education ng has allowed officers to proactively meet with schools work is at risk of ending if Raising Attainment funding do ing and supporting children who are not in receipt of edu- ering from harm through educational neglect. t informal enquiries of families. If there is information to vill consist of ultimately a School Attendance Order, pros- en's Social Care to understand the harm.	l officers spend significant time 2021, with two Elective Home and faster informal enquiries. T safeguarding for the Safeguard and families who are considerin bes not continue, and therefore ucation will return. Challenge is suggest that the child is not in ecution and referral to Children	onally based school av challenging. Education Officers an here are still at least 3 ding Partnership and 0 og EHE in order to mal the risk of the counci raised with Children's receipt of a suitable he 's Social Care for negle	voidance and menta d a Senior honorat Education Safegua Ofsted complaints a ke sure intentions a l not meeting statu s Social Care where ome education there ect of education. Ch	ai health concerns rium for increased arding Officers who about schools. The and responsibilities utory requirements tory requirements the team believe n a formal process nallenge has to be

Code & Title					Current Risk Matrix	
Description	National terroris	t incident threat level is at Substantial and Strategic Security	is a concern.			
				Likelihood	Impact	
	District	Yes	0-t			
			Category	High	Catastrophic	
Type of Risk	Strategic	Yes	Risk Score	3	4	
	Operational	Yes	Total Score		12	
Internal Controls	<ul> <li>The welfare and safety of the Council's citizens is at risk.</li> <li>Increasing incidence and impact of service interruption events.</li> <li>Business-critical systems are impacted.</li> <li>The Strategic lead for security is the Strategic Director Corporate Services responsible for organisational protective security as a whole.</li> <li>The Threat from terrorism is ever present and changeable so policies, systems and plans need regular review.</li> <li>Security Policy documents, security management plans and building security is reviewed every time the threat level changes and appropriate put in place. These cover securities of: personnel, buildings, information, resources and supply chains, business continuity and resilience and incident plans</li> <li>Senior Managers undertake training appropriate to their roles and responsibilities and use the ACT app (Action Counters Terrorism) and JESI Emergency Planning Manager will be working with Senior Management to ensure Cooperation in embedding this.</li> <li>Critical Systems and Services are identified threats, risks and vulnerabilities and have business continuity plans in place and accessible in ca See SR 01 for further details</li> </ul>					
	<ul> <li>The Council has responded to the Protect Duty Consultation 2021.</li> <li>The Council in partnership with West Yorkshire Police have a Contest Board (the EPM sits on this board) for Prepare and Protect and have a Prevent Action Plan 2020-2022 with the Safer Partnership.</li> <li>The National Risk Register is reviewed annually or when changes are announced. The Council reviews its top 3 risks quarterly at regional level with the West Yorkshire Resilience Forum.</li> <li>The Emergency Management Team coordinates the Councils approach to an incident/emergency and leads on emergency plans and liaison with partners and stakeholders; CT Police, CPNI, NACTSO</li> <li>All Councils are still waiting for the Protect Duty Legislation to become law. The Emergency Planning Team are working with John Chambers, Police Counter terrorism to ensure we are prepared when the legislation comes in.</li> <li>Martyn's Law is currently going through Parliament. EP have picked this up and are working with the CT police and have set up a PAPG working group (Protect and Prepare)</li> </ul>					

Assurance Mechanisms	Security policy statement and security strategy and organisational security framework.
Date Reviewed	20/03/23
Actions / Controls under development	<ul> <li>The Council continues to develop a clear understanding of threat sources that have the intent, capability and opportunity to impact on its operation, assets and service delivery.</li> <li>Protect Duty - The Council is part of a North East of England pilot to develop organisational and Bradford District readiness for forthcoming Protect Duty legislation including Partner and stakeholder engagement</li> <li>ACT and SCaN Training needs to be rolled out to all departments delivered at an appropriate level for staff, it may become a mandatory requirement. This will be an outcome of the PAPG working group Security induction training is being reviewed, Information Assurance training is mandatory for all staff. In May 2023 200 council employees attended the training.</li> <li>The Council is developing and implementing security minded communications on its website and media outlets.</li> <li>Training and testing the security framework, plans and readiness.</li> <li>The Emergency planning Manager has failed to secure funding for a post to work on security and protect duty so this remains a risk internally.</li> </ul>
Managed By	Susan Spink
Administered By	Matthew Baggley

Code & Title	SR 22 COL Cost of Living Crisis						
Description		ces to support lower income households may be insufficient to meet ces (i.e. food and energy) outstrip wage / benefit rises.	cost of living where price rises in b	asic essential consumer	Likelihood Likelihood Likelihood		
				Likelihood	Impact		
	District	Yes	Category	High	Critical		
Type of Risk	Strategic	Yes	Risk Score	3	3		
	Operational	Yes	Total Score		9		
Potential Effect of Risk	<ul> <li>Potential for rise in crime, homelessness, demands on Council crisis services, and on health services in particular mental health services.</li> <li>Risk of lower collection levels of Council Tax, Business Rates and Sundry Debts, and increased resource demand on debt collection services, as house and businesses prioritise other debts</li> <li>Effect on lower paid Council staff could result in them being less able to meet their potential (under nourished, cold, worried about finance).</li> <li>Around £1 in every £5 of public spending is spent dealing with the effects of poverty.</li> </ul>						
Internal Controls	<ul> <li>Occupational Health support for staff and signposting to other agencies providing support and advice.</li> <li>Holiday Food and Activities programme in the school holidays</li> <li>Household Support Fund of £11.4m in 2022/23 to support residents with the cost of food and fuel. Council Tax Energy Rebate to assist with fuel costs £150 Bands A- D together with a discretionary fund to support those on low incomes with top up payments</li> <li>Credit Union membership of 9,000</li> <li>Food Bank provision across the District</li> <li>Local Welfare Assistance programmes such as the Assisted Purchase Scheme and the Fuel Top Up scheme</li> <li>Funding of Welfare and Debt Advice across the District – this has been subject of a re-tendering exercise in Autumn 2022 to ensure the service is sustained over the medium term</li> <li>Warm Homes, Healthy People network to assist with energy efficiency measures and advice</li> <li>Improving take up of Healthy Start vouchers and Free School Meals</li> <li>Community 'Warm Spaces' initiative to provide a warm place and hot drink in libraries, community centres, church halls etc over the period Oct 2022 to March 2023.</li> </ul>						
Assurance Mechanisms	<ul> <li>Determination of the allocation of Council Tax Support fund announced by the Govt in December 2022 for the year 2023/24</li> <li>Low income groups and those living in poverty are one of our protected characteristics when conducting Equalities Impacts Assessments.</li> <li>All polices and strategies are assessed to ensure they work towards reducing poverty (the socio- economic duty)</li> <li>Corporate Plan addresses initiatives to improve financial inclusion, protecting the most vulnerable, better housing, health and education</li> <li>The Council is a referral partner for the Money Adviser Network to signpost residents to free debt advice.</li> </ul>						

	The Anti- Poverty Strategy was approved by the Executive in November 2022.
Date Reviewed	3 April 2023
Actions / Controls under development	<ul> <li>The Government has announced that the Household Support Grant fund will be extended in 2023/24; Bradford's allocation is £11.39m</li> <li>Bradford's allocation of the Mayor of West Yorkshire's Cost of Living fund is £439k</li> <li>Both schemes are focussed on protecting those in poverty and preventing other from falling into poverty and these are set to be agreed at the 4 April meeting of the Executive</li> <li>A new employee benefits scheme will be introduced in 2023/24</li> </ul>
Managed By	Caroline Lee
Administered By	Mark St Romaine

Code & Title	SR 23 SUP Supply Chain Risk						
Description	Inability to source key supplies and services (including energy) as a result of current fiscal and economic circumstances.						
				Likelihood	Impact		
	District	No	Category	Medium	Critical		
Type of Risk	Strategic	Yes	Risk Score	2	3		
	Operational	Yes	Total Score		6		
	Council unable to source essential goods and services and hence unable to effectively discharge functions and responsibilities and/or deliver services effectively. Supply costs increase above budget provision (overlap with Financial Resilience and Sustainability risk).						
Risk	Supply costs inc	rease above budget provision (overlap with Financial Resilience a		s and/or deliver ser	vices effectively.		
Risk Internal Controls	Supply costs inc CSO 20 - Except	rease above budget provision (overlap with Financial Resilience a	and Sustainability risk).	s and/or deliver ser	vices effectively.		
Risk Internal Controls Assurance	Supply costs inc CSO 20 - Except • Active and • Number of • Supply cha	rease above budget provision (overlap with Financial Resilience a	and Sustainability risk).				
Risk Internal Controls Assurance Mechanisms	Supply costs inc CSO 20 - Except • Active and • Number of • Supply cha	rease above budget provision (overlap with Financial Resilience a tions provisions. competitive supply chain for majority of council goods and servio national frameworks available that could be drawn down upon if in currently not adversely impacted to degree it impacts ability for	and Sustainability risk).				
Potential Effect of Risk Internal Controls Assurance Mechanisms Date Reviewed Actions / Controls under development	Supply costs inc CSO 20 - Except Active and Number of Supply cha increasing 4 April 2023. Ongoing Recruit	rease above budget provision (overlap with Financial Resilience a tions provisions. competitive supply chain for majority of council goods and servio national frameworks available that could be drawn down upon if in currently not adversely impacted to degree it impacts ability for	and Sustainability risk).				
Risk Internal Controls Assurance Mechanisms Date Reviewed Actions / Controls	Supply costs inc CSO 20 - Except Active and Number of Supply cha increasing 4 April 2023. Ongoing Recruit	rease above budget provision (overlap with Financial Resilience a tions provisions. competitive supply chain for majority of council goods and servic national frameworks available that could be drawn down upon if in currently not adversely impacted to degree it impacts ability for charges especially in relation to cost of living impacts. ment for the Procurement Service. ad of Procurement was appointed in Quarter 4 2022/23.	and Sustainability risk).				

Code & Title	SR 24 HUM Hum					Current Risk Matrix	
Description	There continues difficulties to key	to be a shortage of professional and skilled staff w / posts.	ithin the employment market leadin	g to recruitment an	nd retention	Likelihood	
					Likelihood	Impact Impact	
	District	Yes		Category	High	Significant	
Type of Risk	Strategic	Yes		Risk Score	3	2	
	Operational	Yes		Total Score		6	
	CBMDC has     of recruitment	<ul> <li>before the end of the programme. 4 remain on the programme currently and 2 more are due to join the authority on the NGDP in October 2023.</li> <li>CBMDC has also scoped its own internal graduate programme (non-rotational) which will allow greater flexibility for the organisation to target specific areas of recruitment and retention. This will allow departments to recruit to their own areas on a 2-year fixed term contract where they will keep the graduate in</li> </ul>					
	department for the 2 year period, allowing talent to work on specific pieces of work with the intention to convert to a permanent role where budget allows.						
		ork is being done with Skills House in terms of supp		ecruitment.			
	-	ob profiles and adverts is also underway. k is being done to draft supporting documentation	for recruiting managers regarding t	he employee offer.			
Assurance Mechanisms							
Date Reviewed	28 March 2023						
Actions / Controls under development		using the apprenticeship levy to develop existing a develop existing a develop of 45 apprentices in maintained schools, 32 r				Council apprentice	

Administered By	Emma Lawer
Managed By	Anne Lloyd
	<ul> <li>roles/sector qualifications for the 45 apprentices in schools are Early Years (53%), Teaching Assistant/Teacher (29%) Business Admin, Management and IT (18%)</li> <li>Council apprenticeships are in: Adult Care (9%), Management (23%), Building, Construction, Civil Engineering, Trades, Highways, Horticulture etc (16%) Children and Young People (1%), Production/Hospitality (19%), Business Admin/Customer Service (8%) Social Work (8%), Finance, IT, Procurement, Legal (2%) other specialised apprenticeship training (14%)</li> <li>In Children's Services the apprenticeship programme links into "grow own and we are focussed on attracting and retaining social workers through a dedicated "bring heart" campaign and microsite, and are developing an ambitious ASYE academy to grow our own given the national shortages of experienced Level 3 Social Workers, are recruiting international Social Workers and Students and are partnering with the University.</li> <li>It is intended that a review of Pay and Allowances will take place during Q2 onwards in 2023-24.</li> <li>A review of the employee benefits offer is well underway with an implementation date of mid-April 2023, as well as mapping our Employee Value Proposition and the procurement of a new recruitment system are all in scope and progressing.</li> <li>Recruitment strategy and plan agreed with Health &amp; Wellbeing. Work on-going with marketing and communication colleagues to maximise advertising and branding opportunities.</li> <li>Team working closely with senior managers to fill posts currently undertaken by agency with a number of posts now advertised.</li> <li>Assist hiring managers with scoping recruitment campaigns and sourcing candidates, ensuring advertising channels are appropriate and reach a wide and diverse range of applicants and that the CBMDC brand is promoted consistently through all resourcing and recruitment activity.</li> </ul>

Code & Title	SR 25 Digital Switchover - Adult Social Care operations.       Current R         Matrix       The main providers of the analogue network OpenReach and VirginO2 are working to migrate from the existing analogue telephone network (PSTN) to a fully digital network (Voice over Internet Protocol) by 2025. This means that in 2025 the old analogue network will be switched off, with all calls being handled via the digital 'Voice over internet Protocol' (VOIP) network.       Our existing telecare infrastructure relies upon analogue networks to communicate between the alarm and pendant in a persons home and the alarm receiving centre based at cornerstones. We currently have approximately 8000 people who could potentially be left without a working alarm.       Impact					
Description						
				Likelihood	Impact	
	District	Yes	Category	High	Significant	
Type of Risk	Strategic	Yes	Risk Score	3	2	
	Operational	Yes	Total Score		6	
Potential Effect of Risk	<ul> <li>Impact on H&amp;WB</li> <li>Approximately 8000 citizens are currently have a safe &amp; sound pendant &amp; alarm, the digital switchover may result in these people being unable to cor support services in the event of a fall or crisis, potentially resulting in a risk to life. This risk is increasing as more analogue infrastructure is replaced.</li> <li>Funding will need to be found to replace existing analogue alarms with digital equivalents</li> <li>Citizens are at risk of being the target of scams or fraudulent activity relating to the switchover</li> <li>The lack of national coordination from Communication Providers has resulted in challenges managing and understanding when existing safe &amp; sound or are migrated to digital</li> </ul>					
	<ul> <li>It is anticip</li> <li>Due to the governmer</li> <li>There is minimized to the second secon</li></ul>	te concerns switchover will not just impact on telecare users but on every ated the switchover will impact on monitored smoke alarms, industry led nature of the switchover, local and national com t led drive preceding the TV digital switch. nimal support to citizens to understand how the switchover v ulnerable people being left unsure of how to proceed. Given t	burglar alarms, lifts, chip and pin machines, munications about the switchover have been will impact them, whether they're a telecare u	traffic lights, CCTV e limited in compariso ser or not, with pote	tc. n to the ntially a large	

	<ul> <li>Council be assuming a role in providing clarity and support across the district.</li> <li>At this moment without detailed mapping activity it is unclear to what extent the impact of the switchover and will require a detailed coordinated impact assessment across the Council.</li> </ul>
Internal Controls	<ul> <li>Digital Switch over plan now in place, which includes the following work streams:</li> <li>Telecare Alarm Receiving Centre (ARC) Migration – this will include tender for new supplier</li> <li>Communication and awareness – this will cover for telecare user, council staff and partners on key implications. We will also need to work up Advice, guidance, policy on installing on digital infrastructure/if find customers box left unplugged</li> <li>Analogue to Digital Strategy – this will include: Baseline assessment of current users, develop proactive support offer for customers undergoing switch, develop and agree policy for use of SIM enabled alarms and implement strategy for replacing A2D alarms and proactive monitoring of call handshakes.</li> </ul>
Assurance Mechanisms	<ul> <li>DMT Care Reform - monthly</li> <li>DMT Finance, Performance, Quality and Transformation - monthly</li> <li>TEC Steering Group - monthly</li> </ul>
Date Reviewed	20.06.23
Actions / Controls under development	<ul> <li>Project initiated to procure and implement the Digital Alarm Receiving Centre (ARC) - currently finalising the tender document, which includes benchmarking with other Local Authorities on the approach they have taken, specifically focusing on the technical specification, support continuity and staff upskilling.</li> <li>Additional investment made in Safe and Sound capacity to support Digital Switchover related activity.</li> <li>Discussion to take place with Corporate ICT to align activity to ensure we have a joined up approach across the Council.</li> </ul>
Managed By	Imran Rathore
Administered By	Imran Rathore

# Agenda Item 10/



### Report of the Strategic Director of Corporate Resources to the meeting of Corporate Overview and Scrutiny Committee to be held on 27<sup>th</sup> July 2023.

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#### NOT FOR PUBLICATION

The appendices are marked 'Not for Publication' on the grounds that they contain exempt information within paragraph 3 (Information relating to Financial or Business Affairs) Schedule 12 A of the Local Government Act 1972 (as amended) and the public interest in applying this exemption outweighs the public interest in disclosing the information.

#### Subject:

DISTRICT HEAT NETWORK – UPDATE ON THE PROPOSALS TO MOVE TO PRE-PROCUREMENT FOR HEAT ENERGY FROM A DISTRICT HEAT NETWORK

#### Summary statement:

This report is to provide an update to the Corporate Overview and Scrutiny Committee on the district heat network for Bradford and the proposal to move to market testing tender process for heat energy from a district heat network. To gain an understanding of the availability, strengths and weaknesses of the market and to develop the specification and best value procurement and contractual approach.

Joanne Hyde Strategic Director for Corporate Resources

Report Contact: John Sharp Energy Team Manager Phone: 07971 0947413 E-mail: john.sharp@bradford.gov.uk Portfolio: Healthy People and Places Regeneration, Planning and Transport

Overview & Scrutiny Area: Regeneration and Environment

#### 1. SUMMARY

This report presents a summary of the progress on developing and supplying low carbon heat as part of a district heat network for our city centre based Civic buildings.

#### 2. BACKGROUND

Bradford Council has a target to be net zero carbon by 2038.

In 2010, Bradford Council agreed to reduce its carbon emissions from its own activities and for the District by 40% by 2020.

CO2 emissions from scopes 1 & 2 (direct and indirect) have decreased by 57.5% from 2014-15 to 2021-22 going from 49,000 tCO2e to 20,844 tCO2e. The CO2 emissions due to heating were 6,949 tCO2e.

The decrease has been achieved by changing standard fluorescent lighting to LED lights, replacing gas boilers with more efficient models, replacing gas boilers with lower carbon alternatives such as biomass and CHP units, energy efficiency measures and small scale deployment of renewable energy technologies. A key part of this success has been a much higher level of control through Building Energy Management Systems (BEMS) where the Energy Team have direct visibility and can control and manage 90 of our buildings.

In conjunction with the net zero carbon target Bradford Council have deployed a Clean Air Zone which aims to reduce NO2 emissions by 35% and CO2 by 147,000 tonnes. This has an impact on the heating technologies that can be deployed to reduce carbon emissions, without increasing NO2 emissions. Biomass boilers which were considered as one of the alternatives to gas, and which are relatively straightforward to act as direct replacements, were therefore meeting one emission requirement but impacting negatively on the other.

Air and Ground Source Heat Pumps which meet both emission requirements and can be highly efficient, require a large outside open space to operate efficiently, however can be quite noisy. On this basis this excludes them from being used in most of the city centre buildings where easily accessible outdoor space and noise will not impact on other building users or the general public.

District Heat Networks (DHN) offer an opportunity to reduce the district's carbon emissions significantly without a large impact on users and the general public. It is one of the few technologies that after initial installation work and some possible disruption, has a relatively low impact on the building users and general public.

The UK government has identified DHN as a significant contributor to reducing UK greenhouse gas (GHG) emissions and as a component in the transition to low carbon energy. The Department for Business, Energy and Industrial Strategy (BEIS) now the Department for Energy Security and Net Zero (DESNZ) has made financial and technical resources available to support DHN project development across the country, including Public Sector Decarbonisation Scheme (PSDS) funds.

The majority of previous work conducted by the Energy Team was focused on the council owning and operating a heat network, including an energy centre. This included extensive

economic modelling and thermal modelling which formed the basis for the application for PSDS funding.

The council and its employees have limited experience or expertise in developing and operating heat networks.

In 2021-22 the option for a potentially more viable route working with a private sector organisation, that had experience in developing and operating heat networks, was explored. This is currently the option that is being followed.

The council buildings being assessed for connection to the heat network are;

- City Hall
- Britannia House
- Margaret McMillan Tower
- Sir Henry Mitchell House
- St Georges Hall
- Alhambra Theatre

The basic premise remains the same, the setting up of an energy centre near Bradford City centre which feeds an extensive heat network that supplies heat to 6 of the city centre council buildings and a range of other users. The council and users would then purchase heat from the heat network gaining the benefits of low carbon heating with a reduction in carbon emissions but without the cost of setting up and managing the energy centre and heat networks.

In general, the major difference between gas fired heating systems and heat supplied via a heat network is that the temperature flow rates are different. Gas fired systems typically supply at between 75-80 degrees Celsius whereas its lower for heat networks which typically operate at 60 degrees Celsius. Generally older heat emitters (radiators) struggle to work effectively and efficiently at lower supply temperatures and it is normally recommended to replace all heat emitters and pipework to be able to operate effectively.

The PSDS application included complete replacement of the heat emitters (radiators) and associated pipework in the 6 main council buildings on the basis that they are quite old and were deemed unsuitable for use with a lower temperature flow through them.

This was all based on theory previously and had not been physically tested in the 6 council buildings until February 2023. Due to the level of control offered by the extensive BEMS deployed in these buildings, it was possible to conduct temperature lowering tests to replicate the effect of being connected to a heat network. The building temperatures were closely monitored to measure the impact of operating the existing heating systems on lower temperatures.

The results were that the heating systems worked well with suitable timing adjustments and that building temperatures were maintained at set levels. This indicated that the current heat emitters and pipework might not need to be replaced, which would be a large saving in costs and time to deliver the project.

The domestic hot water system did not cope so well and in the event of a change to a heat network the hot water system in these buildings will need considerable improvement or replacement. This is mainly to reduce the risk of legionella, as the required water temperature of 60 degrees Celsius could not be maintained consistently.

In the light of the recent successful tests replicating the flow temperatures of a heat network, external consultants reviewed the works that they believe will be required to provide optimum energy efficiency and user comfort for the council buildings. This work was completed for the six city centre council buildings and those of other main users. As a result of this work there was a recommendation that the refrigerant be changed to one that would allow temperature flow rates of 75 degrees Celsius. The impact of this being that current heat emitters and hot water systems in most buildings would not need replacing, however, changes to current heating and hot water systems where gains in efficiency can be achieved are recommended.

The original PSDS funding application, which was based on all 6 city centre buildings as a group, was declined at the beginning of July 2023. New applications will be made in Autumn 2023 but on an individual building basis, which it is felt will have a better chance of success.

#### 3. OTHER CONSIDERATIONS

#### 3.1 Carbon Emission Reductions

As previously noted the current level of carbon emissions from the gas heating in council buildings is 6,949 tCO2e against a total for scopes 1 and 2 of 20,844 tCO2e.

The work carried out by external consultants calculates that there will be reductions of about 1,016 tCO2e from the deployment of the DHN for the 6 city centre council buildings. This is a 14.6% reduction against heating carbon emissions and 8.2% against scopes 1 and 2.

This is a significant reduction in carbon emissions through one scheme.

#### 3.2 Economic – Capital Costs

The original PSDS application would not have covered all the work that was at that time deemed to be required and therefore Bradford Council would have had to provide a percentage of the funds required to complete the works. In the light of the recent successful tests replicating the flow temperatures of a heat network, external consultants reviewed the works that they believe will be required to provide optimum energy efficiency and user comfort for the council buildings. This work was completed for the six city centre council buildings and those of other main users. As a result of this work there was a recommendation that the refrigerant be changed to one that would allow temperature flow rates of 75 degrees Celsius. The impact of this being that current heat emitters and hot water systems in most buildings would not need replacing, however, changes to current heating and hot water systems where gains in efficiency can be achieved are recommended. This significantly reduces the capital costs of the modification and connection works from £10.8 million to around £5 million. Final figures are still to be determined and the market testing tender process is key to obtaining accurate figures.

The capital costs can be broken down into two areas;

- Connecting to the heat network
- Preparation of the heating and hot water systems in the council buildings

#### 3.3 Economic – Operational Costs

There will be ongoing costs to be supplied heat from the network and these will be important in determining whether ongoing operational costs will be higher or lower than currently. Typically, operational costs will be split into standing charges per kW capacity and heat supplied in kwh.

The main variable will be for the heat supplied which is determined by the costs of running the energy centre which is planned to be heat pumps powered by electricity. The ratio of efficiency of the system then determines the profitable level that heat can be sold to those on the heat network.

Indications are that costs will be at best neutral and most likely higher than those currently paid for gas, however, the current gas market is highly volatile and it will not be possible to fully understand the operational cost implications until a full market testing tender exercise is done.

It should be noted that as all current boilers will be removed as part of the connection to the heat network there will be a reduction of between £30-40k in service and maintenance costs.

It should also be noted that bulk purchase of gas through the YPO framework may also be affected and any cost variations here will have to be accounted for.

Moving to a heat network will also reduce BMDCs Carbon Change Levy costs by between £20-30k per year.

Current energy efficiency work, as stated in the heating plan, using a higher level of control has seen significant decreases in the use of energy for heating in the target buildings, up to 20% for City Hall and Britannia House.

Trials of innovative energy efficiency products are also currently ongoing. If successful they will further reduce the energy required by between 15-20% to heat these buildings and further reduce the volume of heat supplied by a heat network.

#### Further details can be found in appendix 1.

#### 3.3 Project Delivery

The nature of UK government funding streams is that they tend to be short term, with short delivery times for completion of projects. If subsequent PSDS funding applications for Autumn 2023 are successfully obtained, then projects will generally have to be fully delivered within a set timescale which could be 12 months with a prior period of planning.

This would be a considerable task if full replacement of the heat emitters and pipework is required, however, more achievable if they are not, and with considerably less disruption to the users of the buildings, especially with the run up to the City of Culture activities in 2025. Works in the various buildings will have to be carefully timed (Alhambra and St Georges Hall in particular) and planned.

#### 3.4 Next Steps

There is a degree of pressure on timelines due to the funding criteria the UK government have set for their next stage funding. We will not allow this to influence our decisions and a formal market testing tender process is being recommended to be implemented.

This will be presented at the PAG meeting in July 2023 for a decision on releasing the allocated reserve fund into the capital fund.

There will be a market testing tender process. This will provide the detail on capital and operational costs that are needed to make a fully informed procurement decision. It will not be a binding process to procure heat energy for a fixed term, but will enable an informed procurement decision to be made in the future.

#### 4. FINANCIAL & RESOURCE APPRAISAL

#### 4.1 Finance

The main portion of the funding for developing the council buildings to be ready to connect to a heat network will come from the success of PSDS applications. It is possible that the review by external consultants on what works will be required will show that the PSDS funds will cover all the costs. There is a capital budget of £1.4 million, currently in reserves, for delivery of this project alongside PSDS funding applied for. The intention is to take an updated costing of the proposal to the PAG group to seek approval for the scheme and funding to be moved from reserves to the live list, subject to success in obtaining PSDS funding.

If funding applications are not successful then it may be that with the support of external organisations it may be possible to obtain funding from alternative sources or indeed have the connection fees included in the overall heat energy contract. Through the market testing tender process these alternatives will be included in the tender criteria and thoroughly evaluated prior to a final purchase decision.

#### 4.2 Resource

This project will require a significant amount of preparation and project management by many parts of the council, but with a particularly heavy impact on the Built Environment department and the Energy Team.

This project, if it goes ahead, will require dedicated resource for the planning and then the delivery year. This will include project management, individual building leads, leads on controls and funding applications.

#### 5 Corporate governance and Risk Management

#### 5.1 Corporate Governance

It is proposed that a District Heat Network board is formed with relevant officers appointed

to oversee the project for the procurement process and full timescale of the preparation and delivery years.

#### 5.2 Risk Management

There is a robust process for assessing the technical aspects of the project, especially the internal building heating system performance with varying supply temperatures. This is monitored constantly and reviewed weekly.

The application process for PSDS is robust with external support being used to develop the application documents, especially the technical requirements and costings using industry standards. This was a significant piece of work. The review and modification is also being undertaken by external specialists.

#### 6. LEGAL APPRAISAL

Under contract standing order 7.2.3 market engagement is permissible pre-procurement, to allow for engagement with the market (including talking to suppliers, clients and other stakeholders) to understand the availability, strengths and weaknesses of the market and to develop specifications for best value procurement and contractual approach. This must however be done in such a way that subsequent procurement process remains open, fair and transparent with no supplier gaining an unfair advantage which would distort competition.

#### 7. OTHER IMPLICATIONS

#### 7.1 EQUALITY & DIVERSITY

N/A

#### 7.2 SUSTAINABILITY IMPLICATIONS

Reduction of carbon emissions of 1,016 tCO2e per annum.

#### 7.3 GREENHOUSE GAS EMISSIONS IMPACTS

Reduction of carbon emissions of 1,016 tCO2e per annum.

#### 7.4 COMMUNITY SAFETY IMPLICATIONS

#### 7.5 HUMAN RIGHTS ACT

There are no Human Rights Act issues identified

#### 7.6 TRADE UNIONS

#### 7.7 WARD IMPLICATIONS

There are no Ward or area implications identified.

#### 7.8 AREA COMMITTEE ACTION PLAN IMPLICATIONS

There are no implications relevant to area committees.

#### 7.9 IMPLICATIONS FOR CHILDREN AND YOUNG PEOPLE

There are no implications identified.

#### 7.10 ISSUES ARISING FROM PRIVACY IMPACT ASSESSMENT

There are no data protection or information security implications arising from this report.

#### 8. NOT FOR PUBLICATION DOCUMENTS

Appendix 1 is commercially sensitive, and to be regarded as 'Not for Publication' and therefore exempt from disclosure in accordance with paragraph 3 of schedule 12a (financial or business affairs) of the Local Government Act 1972.

It is considered that in all the circumstances, the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

#### 9. **RECOMMENDATIONS**

That the update report and proposed pre-procurement process is noted.

#### 10. APPENDICES

Appendix 1 – Financial Model for Connecting to an External Heat Network



### Report of the Chair of the Corporate Overview and Scrutiny Committee for the meeting to be held on Tuesday 25 July 2023

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#### Subject:

Corporate Overview and Scrutiny Committee – Work Programme 2023/24.

#### Summary statement:

This report includes the Corporate Overview and Scrutiny Committee work programme for 2023/24.

EQUALITY & DIVERSITY:

Community Cohesion and Equalities related issues are part of the work remit for this Committee.

Cllr Nazam Azam Chair – Corporate Overview and Scrutiny Committee	Portfolio: Corporate Community Safety
Report Contact: Mustansir Butt Overview and Scrutiny Lead Phone: (01274) 432574	Overview & Scrutiny Area: Corporate
E-mail: <u>mustansir.butt@bradford.gov.uk</u>	Corporate

#### 1. SUMMARY

- 1.1 This report includes the Corporate Overview and Scrutiny Committee work programme for 2023/24, which are attached as appendix 1 to this report.
- 1.2 Also attached as appendix 2 to this report, is a list of unscheduled topics for 2023-24.

#### 2. BACKGROUND

2.1 The Council constitution requires all Overview and Scrutiny Committees to produce a work programme.

#### 3. OTHER CONSIDERATIONS

- 3.1 The Corporate Overview and Scrutiny Committee has the responsibility for "the strategies, plans, policies, functions and services directly relevant to the corporate priority about customer services and e-government, that improve the Councils ability to deliver, govern and change, community cohesion and all other corporate matters not falling within the responsibility of any other Overview and Scrutiny Committee." (Council Constitution, Part 2, 6.2.1).
- 3.2 The remit of this Committee also includes:
  - the co-ordination of the discharge of the Overview and Scrutiny role within the Council and in relation to external bodies;
  - supporting the Executive through its contribution towards the improvement of the Council's performance;
  - co-ordinating the development of the Overview and Scrutiny role within the Council.
- 3.3 Best practice published by the Centre for Public Scrutiny suggests that "work programming should be a continuous process". It is important to review work programmes, so that important or urgent issues that arise during the year are able to be scrutinised. Furthermore, at a time of limited resources, it should also be possible to remove areas of work which have become less relevant or timely. For this reason, it is proposed that the Committee's work programme be regularly reviewed by members of the committee throughout the municipal year.
- 3.4 The work programme as agreed by the Committee will form the basis for the Committee's work during the year, but will be amended as issues arise during the year.
- 3.5 As well as this, Corporate Overview & Scrutiny members are currently undertaking a Call for Action enquiry in relation to, Anti-Social Behaviour across the District.

#### 4. FINANCIAL & RESOURCE APPRAISAL

- 4.1 None.
- 5. RISK MANAGEMENT AND GOVERNANCE ISSUES
- 5.1 None.
- 6. LEGAL APPRAISAL
- 6.2 None.

#### 7. OTHER IMPLICATIONS

#### 7.1 SUSTAINABILITY IMPLICATIONS

None.

#### 7.2 GREENHOUSE GAS EMISSIONS IMPACTS

None.

#### 7.3 COMMUNITY SAFETY IMPLICATIONS

A key priority of work for this Committee related to the Overview and Scrutiny of the strategies, plans, policies, functions and services directly relevant to the priority of Safer and Stronger Communities.

As well as this, the Corporate Overview and Scrutiny Committee is also the authority's Crime and Disorder Committee under the provisions of Section 19 of the Police and Justice Act 2006.

#### 7.4 HUMAN RIGHTS ACT

None.

#### 7.5 TRADE UNION

None.

#### 7.6 WARD IMPLICATIONS

Work of this Overview and Scrutiny Committee has ward implications, but this depends on that nature of the topic.

#### 7.7 IMPLICATIONS FOR CHILDREN & YOUNG PEOPLE

None.

#### 7.8 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT

None.

#### 8. NOT FOR PUBLICATION DOCUMENTS

None.

#### 9. OPTIONS

- 9.1 The Committee may choose to add to or amend the topics included in the 2023-24 work programme for the committee.
- 9.2 Members may wish to consider any detailed scrutiny reviews that it may wish to conduct.

#### 10. RECOMMENDATIONS

- 10.1 That Committee may choose to add to or amend the topics included in the 2023-24 work programme for the committee.
- 10.2 That members consider any detailed scrutiny reviews that they may wish to conduct.

#### 11. APPENDICES

Appendix One – 2023-24 Work Programme for the Corporate Overview and Scrutiny Committee.

Appendix Two – Unscheduled Topics.

#### 12. BACKGROUND DOCUMENTS

Council Constitution. 2022-23 Corporate Overview and Scrutiny Committee Work Programme.

## **Democratic Services - Overview and Scrutiny**

### Corporate O&S Committee

Scrutiny Lead: Mustansir Butt tel - 43 2574

• • •	Work Programme		
Agenda Items	Description	Report Author	Comments
Tuesday, 27th June 2023 at City Hall, Bradford.			
Chair's briefing 07/06/23. Report deadline 13/06/23.	To also an aitian llu faculare an tha	Matthew Seed.	Comparate Over ious & Compting Committee
1) ISG.	To also specifically focuses on the apprenticeship offer	Maunew Seed.	Corporate Overview & Scrutiny Committee from ISG, for its recommendation from
Thursday 10			
	disabled staff, supporting them to develop		February 2022.Deferred from postponed their skills and experience. Which also
	meeting on Thursday 9 March 2023, due to	)	
	specifically focuses on the apprenticeship offer		adverse weather conditions.
	from ISG, for its disabled staff, supportin		
2) Prevent.		Danielle King.	Deferred from the meeting on Thursday 9 February 2023.
3) Draft 2023-24 Work Programme.	The proposed areas of work to be considered in this muncipal year.	Mustansir Butt.	Includes recommendations that the Committee made in the last municpal year.
Tuesday, 25th July 2023 at City Hall, Bradford.			
Chair's briefing 06/07/23. Report deadline 13/07/23. 1) 2022-23 Annual Performance Outturn.	To include the Council's Locality Plan and	Buth Davison/ Jappy Criver	Corporate Overview & Scrutiny Committee
1) 2022-23 Annual Performance Outlum.	full Council Performance.	Ruin Davison/Jenny Cryer.	recommendation from Thursday 9 February 2023.
2) Finance Position Statament for 2022-23.		Chris Kinsella/Andrew Cross.	
3) First Quarter Financial Position Statement.		Chris Kinsella/Andrew Cross.	
<ol> <li>£2m Procurement Contract - Council procurement of energy via a district heat network</li> </ol>		John Sharp/Andrew Whittles/Matthew Seed.	Constiutional requirement.
5) Work Planning.	There is a need to regulalrly review the work programme, in order to priotitise and manage the work.	Mustansir Butt.	

Corporate O&S Committee Scrutiny Lead: Mustansir Butt tel - 43 2574 Work Programme

Agenda Items	Description	Report Author	Comments	
Thursday, 7th September 2023 at City Hall, Bradfor Chair's briefing 16/08/23. Report deadline 24/08/23.	-			
1) Armed Forces Covenant.	To report on progress and to also focuse on:	Helen Johnstone/Jahanara Impacts of the	Corporate Overvie Begum-Ali.	w & Scrutiny Committee recommendation from
Thursday 11	expected legislative changes; meeting on Thursday 6 April 2023. Forces Hub; - The work being provided through the Health Service.			oved from cancelled elation to the Armed
2) The Social Value and Procurement Policy.	That the new Social Value and Inclusive Growth Rationale and Procurement Policy be considered by members.	Chris Kinsella.		w & Scrutiny Committee from Thursday 10
<ol> <li>Progress against the Hate Crime Scrutiny Review recommendations.</li> </ol>	That a more detailed response to the recommendations contained in Document "W", particularly in terms of some of the specific measures taken to reduce hate crime, be provided to Corporate Overview & Scrutiny Committee in three months' time.		Corporate Overvie recommendation December 2022. meeting on Thurso	Deferred from the
<ol> <li>4) Overview &amp; Scrutiny Annual Report 2022-23.</li> <li>5) Work Planning.</li> </ol>	There is a need to regulalrly review the work programme, in order to priotitise and manage the work.	Mustansir Butt. Mustansir Butt.	Constitutional requ	lirement.
<ul> <li>Thursday, 5th October 2023 at City Hall, Bradford.</li> <li>Chair's briefing 14/09/23. Report deadline 21/09/23.</li> <li>1) Progress against the Firewoks Scrutiny Review recommendations.</li> </ul>	Report to also include the approaches being used to address the anti-social use of fireworks and the effectiveness of those apporoaches.	Michael Churley.		w & Scrutiny Committee from Thursday 12
2) Anti-Poverty Strategy.		Ruth Davision/Kevin Brain.		w & Scrutiny Committee from Thursday 25

11th July 2023

# Corporate O&S Committee Scrutiny Lead: Mustansir Butt tel - 43 2574

	Work Programme	
Description	-	<b>Report Author</b>

Comments

Agenaa kenis	Description		<b>Oo</b> mmento
<b>Thursday, 5th October 2023 at City Hall, Bradford.</b> Chair's briefing 14/09/23. Report deadline 21/09/23.			
<ol> <li>Bradford Council Workforce Development Strategy.</li> </ol>	Progress report to also focus on: Professional career development spend on Council Departments, with a breakdown of grades.	Anne Lloyd.	Corporate Overview & Scrutiny Committee recommendation from Thursday 25 October 2022.
<ol> <li>Refresh of the Equality, Diversity and Inclusion Plan 2022-25.</li> </ol>	Progress against the plan.	Anne Lloyd/Khalida Ahsrafi.	Corporate Overview & Scrutiny Committee recommendation from Thursday 13 October 2022. At the request of officers, deferred to the new Muncipal Year.
	Report to be presented in 12 months which secifically focuses on: Key outco delivered: Performance Indicators: Activities of each o staff networks. Also, quarterly equalities performance reports be circulat	omes	Corporate Overview & Scrutiny Committee recomednation from Thursday 10 November 2022.
6) Work Planning.	There is a need to regulalrly review the work programme, in order to priotitise and manage the work.	Mustansir Butt.	
Thursday, 9th November 2023 at City Hall, Bradford Chair's briefing 19/10/23. Report deadline 26/10/23.	d.		
1) Road Safety.	To include outouts and outcomes on driver enforcement and driver behaviour as well as details relating to zero tolerance. Reprenstattives from the Police to also be requested to attend.	Simon D'Vali.	Corporate Overview & Scrutiny Committee recommendation from Thursday 10 November 2022.
2) Second Quarter Financial Position Statement.		Chris Kinsella/Andrew Cross.	Member Request.
3) Capital Programme for the Council.		Chris Kinsella/Andrew Cross.	Corporate Overview & Scrutiny Committee recommendation from Thursday 9 February 2023.

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Agenda Items

# Corporate O&S Committee Scrutiny Lead: Mustansir Butt tel - 43 2574

	Work Programme	
escription		Rep

Agenda Items Thursday, 9th November 2023 at City Hall, Bradfo Chair's briefing 19/10/23. Report deadline 26/10/23.	Description rd.	Report Author	Comments
4) Work Planning.	There is a need to regulalrly review the work programme, in order to priotitise and manage the work.	Mustansir Butt.	
Thursday, 14th December 2023 at City Hall, Bradf Chair's briefing 23/11/23. Report deadline 30/11/23.	ord.		
<ol> <li>Safer Communities Plan Performance.</li> </ol>		Michael Churley.	Corpoarte Overview & Scrutiny Committee recommendation from Thursday 8 December 2022.
<ol> <li>Bradford Everyone Stratgey, (Previously known as Stronger Communities Strategy).</li> </ol>		Mahmood Mohammed.	Corporate Overview & Scrutiny Committee recommendation from Thursday 8 December 2022.
3) Volunteering.	Focusing on an update on the impact of	Ian Day/Mahmood the VCSE Service Improver	Corporate Overview & Scrutiny Committee nent Mohammed.
Recommendation from Thursday 10			
cancelled	Programme and the		Volunteer Co- March 2022.Moved from
	ordinator to support volunteering across the District.		meeting on Thursday 6 April 2023.
4) Work Planning.	There is a need to regulalrly review the work programme, in order to priotitise and manage the work.	Mustansir Butt.	
Thursday, 11th January 2024 at City Hall, Bradfor Chair's briefing 21/12/23. Report deadline 28/12/23.	d.		
1) West Yorkshire Joint Services		Karen Pearce/Andy Robson.	
2) District Plan.	Performance against the District Plan together with outcomes delivered, be presented to the Committee in 12		Corporate Overview & Scrutiny Committee recommendation from Thursday 13 January 2022. Deferred from Thursday 9 months.
The	February 2023. consultation findings to also be presented to this Committee, when they are available		

11th July 2023

# Corporate O&S Committee Scrutiny Lead: Mustansir Butt tel - 43 2574

	Work Programme	
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Agenda Items	Description	Report Author	Comments
<b>Thursday, 11th January 2024 at City Hall, Bradfor</b> Chair's briefing 21/12/23. Report deadline 28/12/23.	-	Report Aution	Comments
3) Private Hire and Hackney Carriage Service.		Carol Stos.	Corporate Overview & Scrutiny Committee recommendation from Thursday 12 January 2023.
4) Work Planning.	There is a need to regulalrly review the work programme, in order to priotitise and manage the work.	Mustansir Butt.	
Thursday, 8th February 2024 at City Hall, Bradford	d.		
Chair's briefing 18/01/24. Report deadline 25/01/24. 1) Third Quarter Financial Position Statement.		Chris Kinsella/Andrew Cross.	Member request.
<ol> <li>Implementation of Universal Credit across the District.</li> </ol>	Report to not only include details of the implementation of Universal Credit across the District, but also the additional support offered by the Council to residents, in relation to the cost of living crisis.	Caroline Lee.	Corporate Overview & Scrutiny Committee recommendation from Thursday 9 February 2023.
3) Council Tax and Business Rates.		Caroline Lee.	Corporate Overview & Scrutiny Committee recommendation from Thursday 9 February 2023.
4) Work Planning.	There is a need to regulalrly review the work programme, in order to priotitise and manage the work.	Mustansir Butt.	
Thursday, 21st March 2024 at City Hall, Bradford.			
Chair's briefing 29/02/24. Report deadline 07/03/24. 1) Gambling.	To include the progress against the Gambling Cross Departmental action plan, specifically focusing on clear outcomes; with representatives from Gamcare to also be invited to attend the meeting.	Sarah Exall.	Corporate Overview & Scrutiny Committee recomemndation from Thursday 12 Janaury 2023.
2) Call for Action Enquiry - Anti Social Behaviour.	Key findings and recommendations.	Mustansir Butt.	
11th July 2023			Page 5 of 6

# Corporate O&S Committee Scrutiny Lead: Mustansir Butt tel - 43 2574

### Work Programme

Agenda Items	Description	Report Author	Comments
Thursday, 21st March 2024 at City Hall, Bradford. Chair's briefing 29/02/24. Report deadline 07/03/24.			
3) Work Planning.	There is a need to regulalrly review the	Mustansir Butt.	

work programme, in order to priotitise and manage the work.

# Democratic Services - Overview and Scrutiny Scrutiny Committees Forward Plan

### **Unscheduled Items**

### **Corporate O&S Committee**

Agenda item	Item description	Author	Comments
1 Councllor Call for Action - Anti Social Behaviour.		Mustansir Butt.	The Committee agreed to undertake an enquiry into abti-social behaviour, across the whole District.

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